North Atlantic Right Whale (*Eubalaena glacialis*) Scenario Planning Summary Report

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Credit: Right Whale #2040 'Naevus' and her calf in the Great South Channel off the New England coast. Image collected under MMPA Research permit number 17355. Photo Credit: NOAA/NEFSC/Christin Khan.



U.S. Department of Commerce National Oceanic and Atmospheric Administration National Marine Fisheries Service

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- ¹² Marine Mammal Commission
- ¹³ NOAA, Office of National Marine Sanctuaries, Stellwagen Bank National Marine Sanctuary
- ¹⁴ NOAA Fisheries, Northeast Fisheries Science Center, Protected Species Branch
- ¹⁵ NOAA Fisheries, Northeast Fisheries Science Center, Ecosystem Assessment and Dynamics Branch
- ¹⁶ NOAA Fisheries, Southeast Fisheries Science Center, Sustainable Fisheries Division
- ¹⁷ NOAA Fisheries, Northeast Fisheries Science Center, Geophysical Fluid Dynamics Laboratory
- ¹⁸ USGS, DOI Northeast Climate Adaptation Science Center
- ¹⁹ NOAA Fisheries, Northeast Fisheries Science Center, Oceans and Climate Branch

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Executive Summary

Scenario planning provides a structured framework that can be used in strategic planning to help manage risk and prioritize actions (Schwartz 1996; Peterson *et al.* 2003). By providing a mechanism to communicate about complex situations, scenario planning encourages "out-of-thebox" thinking to help groups assess the impacts of plausible future scenarios on a target or resource. The outcomes from scenario planning can be used to improve management decisions, highlight data gaps, and/or identify future science priorities (Star *et al.* 2015; Borggaard *et al.* 2019).

The application of scenario planning by resource management organizations (e.g., Borggaard *et al.* 2019; Runyon *et al.* 2020; Star *et al.* 2015) and the urgency surrounding the recovery of the critically endangered North Atlantic right whale (*Eubalaena glacialis*), led to a 2018 NOAA Fisheries scenario planning initiative for the species. In addition to complementing the many management and conservation efforts already underway, this initiative was designed to address the uncertainties around future anthropogenic and environmental changes and how these uncertainties may impact species recovery.

We used a scenario planning framework to explore plausible future conditions for North Atlantic right whales and to develop possible options to address those conditions and improve recovery. Specific objectives were to: 1) better understand the challenges of right whale management in changing conditions; 2) identify potential research activities and recovery needs across the species' range; 3) increase coordination and collaboration related to recovery efforts; and 4) explore how scenario planning can be used to support decisions.

Using projected changes in ocean conditions coupled with anthropogenic stressors, we built four plausible future scenarios for right whales. These scenarios helped identify priority research and management actions that NOAA Fisheries and our partners can undertake to improve right whale recovery. We identified priority actions related to science, management, and partnerships including, but not limited to: 1) research shifting spatial and temporal distributions of right whales and prey in a changing climate; 2) develop technology to further reduce impacts from human activities; 3) continue ongoing management efforts related to vessel traffic and fishing; and 4) maintain existing and develop new partnerships (e.g., industry engagement in problem solving).

This scenario planning exercise helped prioritize North Atlantic right whale management and science needs in light of changing ocean conditions and anthropogenic impacts. It can also serve as a reference for how NOAA Fisheries and its partners can better prepare for multiple plausible futures while complementing other on-going initiatives. Priorities identified here can be considered in conjunction with implementation and monitoring actions such as with the Atlantic Large Whale Take Reduction Team (ALWTRT) and/or regional Right Whale U.S. Implementation Teams. The framework can also be repeated and improved upon as additional information becomes available to support future exercises.

Introduction

Scenario planning is an effective tool to help inform natural resource management decision-making in light of short- and long-term uncertainty (Rowland et al. 2014). The tool can be used to generate and evaluate management options associated with adapting to, and managing for, climate change (Moore et al. 2013), as well as other uncertain or unexpected changes in environmental conditions or human activity (Rowland et al. 2014). Scenarios are not predictions or forecasts. Thus, scenario planning does not have to be data intensive to be useful (Borggaard et al. 2019). Instead, the use of scenarios help scientists and managers explore plausible alternative future conditions to identify risks and generate/prioritize a range of management options and research needs (Borggaard et al. 2019). Indeed, much of its value comes from the structured discussions and conversations that the scenarios help frame. By providing a mechanism to communicate about complex situations, scenario planning encourages "out-of-thebox" thinking to help groups assess the impacts of plausible future scenarios on a target or resource (Schwartz 1996; Peterson et al. 2003). Outcomes are typically used to improve management decisions, highlight data gaps, and/or identify future science priorities, and often complement other more data intensive modeling efforts (Star et al. 2015; Borggaard et al. 2019). The consideration of multiple futures makes scenario planning particularly useful for early and broad risk identification, which can facilitate greater flexibility/adaptability of management actions to changing conditions (Borggaard et al. 2019).

In 2017, NOAA Fisheries piloted a scenario planning exercise for Atlantic salmon *(Salmo salar)* to explore what the agency could do to improve the population's resilience to changing climate conditions in riverine, estuarine, and marine environments across its current range (U.S. headwaters to Greenland) (Borggaard *et al.* 2019). The active consideration of climate change throughout the process resulted in multiple outcomes (see Borggaard *et al.* 2019 for full details), including the identification and integration of several priority actions into the revised Atlantic Salmon Recovery Plan (USFWS and NMFS 2019). In addition, the pilot demonstrated that the forward-looking scenario planning process was well aligned with long-term recovery planning by providing scientists and managers a way to prepare for multiple potential futures by implementing immediate and near-term actions. The success of this pilot, and the urgency surrounding the recovery of the critically endangered North Atlantic right whale (*Eubalaena glacialis*) [hereafter referred to as right whale], led to a 2018 NOAA Fisheries scenario planning initiative for this species.

The effort described here used scenario planning to explore future conditions for right whales and develop possible options to address those conditions to improve recovery. Specific objectives were to: 1) better understand the challenges of right whale management in changing conditions; 2) identify potential research activities and recovery needs across the species' range; 3) increase coordination and collaboration related to recovery efforts; and 4) explore how scenario planning can be used to support decisions.

This initiative and the outcomes provided here are meant to complement and enhance the many important ongoing efforts to recover right whales.

North Atlantic Right Whale Overview

Right whales are listed as endangered under the Endangered Species Act (ESA) in the United States (35 FR 18319, December 2, 1970) and the Species at Risk Act (SARA) in Canada (SOR/2005-14, January 12, 2005). Moreover, in light of its status, the species was recently included as a NOAA Fisheries' Species in the Spotlight¹.

The right whale population is currently experiencing: 1) low rate of reproduction, 2) longer calving intervals, 3) declining abundance, 4) continued mortality from vessel and fishing gear interactions, 5) changes in prey availability, and 6) increased transboundary movement (NMFS 2017). Estimated at 270 animals in 1990, the population increased to roughly 483 in 2010 but has since undergone a consistent decline (Pace *et al.* 2017). Scientists currently estimate the right whale population is less than 400 (Pettis et al. *in review*). Beginning in early 2017, the population experienced an Unusual Mortality Event (UME)² that has continued into 2020 (NMFS 2019) causing added concern for the future of this species in both the United States and Canada.

These recent events highlight the important need to continue, and expand upon, actions that promote the species recovery. The *North Atlantic Right Whale Recovery Plan*³ (NMFS 2005) identified three critical priorities to improve species survival (listed in order of importance): 1) to reduce or eliminate deaths and injuries from human activities, namely shipping and commercial fishing operations; 2) to obtain better data on population trends, distribution, and health, as well as on habitat needs and uses; and 3) to study and address other potential threats, such as habitat degradation, noise, contaminants, and climate and ecosystem changes. In the United States, federal regulations for vessel and fishing restrictions to protect right whales have aimed to reduce serious injuries and mortalities (NMFS 2019). Additionally, in response to the 2017 mortalities, Canada adopted regulations for its commercial fishing⁴ and vessel⁵ industries. Yet, the high mortality, decline in abundance, and continued risk from human activities remain a serious concern.

Despite the critical need to protect right whales, additional factors such as uncertainties in prey availability, changing environmental conditions, and other threats complicate management

¹ <u>https://www.fisheries.noaa.gov/topic/endangered-species-conservation#species-in-the-spotlight</u>

² Under the MMPA, an Unusual Mortality Event (UME) is defined as a stranding that is unexpected; involves a significant die-off of any marine mammal population; and demands immediate response.

³ <u>https://www.fisheries.noaa.gov/resource/document/recovery-plan-north-atlantic-right-whale-eubalaena-glacialis</u>

⁴ <u>https://www.dfo-mpo.gc.ca/fisheries-peches/commercial-commerciale/atl-arc/narw-bnan/narw-timeline-eng.html</u>

⁵ <u>https://tc.canada.ca/en/marine-transportation/navigation-marine-conditions/protecting-north-atlantic-right-whales-collisions-vessels-gulf-st-lawrence#toc_1</u>

decisions and actions. In the United States, actions needed to support recovery are listed in the Right Whale Recovery Plan (NMFS 2005) (Figure 1). This plan also recognizes the critical role of partnerships between federal and state agencies, Canadian government, and others in recovery. For example, the multi-partner Atlantic Large Whale Take Reduction Team (ALWTRT), established under the Marine Mammal Protection Act (MMPA), helps NOAA Fisheries reduce serious injury/mortality of right whales (and other large whales) due to fishing entanglement. Moreover, regional U.S. Right Whale Recovery Implementation Teams are composed of partners who assist in recovery plan implementation in the northeast and southeast United States. To better equip the agency and its partners to improve right whale recovery under changing conditions, NOAA Fisheries conducted a scenario planning exercise.

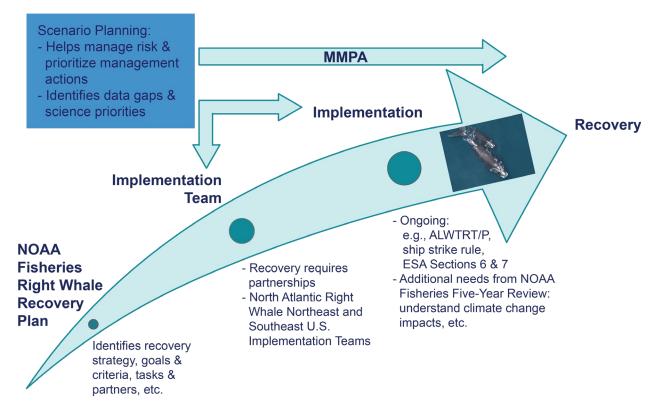


Figure 1. Key steps in North Atlantic right whale recovery under the ESA (e.g., Section 4(f)) and MMPA, and how scenario planning can fit into the process. Photo Credit: NOAA/NEFSC/ Christin Khan, image collected under MMPA Research permit number 17355.

Methods

We followed the first four phases of the scenario planning process described by the National Park Service (Figure 2, NPS 2013) and the Atlantic Salmon Climate Scenario Planning Pilot (Borggaard *et al.* 2019). We also included portions of the NPS's (2013) final fifth phase (Figure 2). To help with critical driver identification, we added participant interviews and a face-to-face small group meeting (see below).

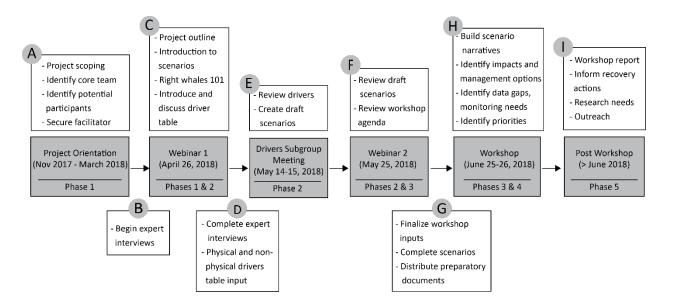


Figure 2. Outline of the process used for the North Atlantic Right Whale Scenario Planning Exercise and how it aligns with the five NPS Scenario Planning Phases, where Phase 1 = orientation, Phase 2 = exploration, Phase 3 = synthesize and create scenarios, Phase 4 = application and Phase 5 = monitoring (NPS 2013, see Appendix 1 for more details). Note: Box A includes items that supported project orientation; boxes C, E, F, H and I include items discussed with the full group (or smaller subgroup for box E) via phone/webinar/email or in person during one of the events noted in a shaded grey box; boxes B, D, and G include items that were completed outside of the events noted in a shaded grey box.

We conducted Phases 1 through 3 using two working webinars (26 April and 25 May 2018), select participant interviews (n = 7), and a face-to-face small group meeting in Gloucester, Massachusetts (14-15 May 2018). A 2-day, full group, in-person workshop in Gloucester, Massachusetts (27-28 June 2018) was used to review and finalize Phase 3 and conduct Phase 4 (Figure 2). Participants were encouraged to attend both webinars and the 2-day, full group workshop. For those unable to do so, materials and webinar recordings were made available for review to ensure participants remained informed and could provide input throughout the exercise. Additionally, participants unable to attend the full group workshop provided alternate attendees to assure representation of specific expertise. Portions of Phase 5 were conducted following the workshop (e.g., outreach on scenarios and draft workshop outcomes were provided to the Northeast and Southeast Implementation Teams).

Phase 1: Orientation

Purpose and Focal Question

Our purpose was to explore future conditions for right whales throughout their range and develop possible options to address those conditions to improve recovery. Our focal question

was: What might affect/influence the recovery of right whales throughout their range over the next 60 years? We selected 60 years because it aligned with climate projections from the Intergovernmental Panel on Climate Change (IPCC 2013) and some of the recovery goals established by NMFS (2005) and Fisheries and Oceans Canada (2014).

Participant Selection

A facilitation and scenario planning expert and an array of federal experts gathered to implement the project (Appendix 2). Participants were selected based on their expertise in right whale-related science (e.g., large whale, fishing gear, climate, oceanography, zooplankton, ecosystem, ecology, health, harmful algal blooms) and management (e.g., aquaculture, wind energy, fisheries, entanglement, vessel strike, acoustics). Our goal was to bring together a multi-disciplinary group with broad expertise, but we limited expert participation ($n \le 32$) to facilitate discussion.

Phase 2: Exploration

Critical Driver Identification and Early Scenario Development

We began the exercise without a specific climate focus to ensure equal consideration of all species-related aspects. To help identify variables thought to be critical to the future of right whales (i.e., "critical drivers"), we identified and interviewed seven participants for their science and management perspective. Interview questions included: 1) what factors could shape right whale recovery, and their habitat more generally, in the next 10, 30, and 60 years?; and 2) of these factors, which are certain/predictable, and which are uncertain/unpredictable? Using this information, we developed critical driver tables on climate (e.g., physical such as ocean temperature) (Appendix 3) and non-climate (biological, social, political, economic, and technological) variables (Appendix 4); additional information on trend direction, degree of certainty/uncertainty, and associated references/sources were also included. This list and associated information were further refined by all participants (via e-mail and webinar) and a small "driver subgroup" (in-person meeting) composed of scientific and management experts.

The driver subgroup discussed and identified those drivers they considered the most important and the most uncertain. Using one of the more common scenario planning methods to explore critical drivers and associated uncertainties (NPS 2013; Borggaard et al. 2019), the selected drivers were combined into several 2-driver 2x2 matrix configurations with each quadrant representing a future scenario. The driver subgroup then assessed the resulting future scenarios for relevance, plausibility, and divergence. Several driver combinations were shared with the full group during a webinar to illustrate how we narrowed down to a single, final scenario matrix. Using feedback from the full group we further refined the selected matrix prior to the workshop. Early scenario development enabled the workshop to focus on, and maximize the time available for, considering the impacts of the future scenarios to right whales.

Establishing a Common Understanding of Issues

To ensure there was a common understanding of the issues affecting right whales, we provided relevant reference materials and presentations to all participants. This included a list of literature on scenario planning and species-specific issues (Appendix 5). Presentations (Appendix 6) included information on the scenario planning process, right whales (e.g., distribution, foraging, calving), and various research and/or management activities related to right whales. Climate-related driver presentations (current conditions and future predictions) included global and high-resolution climate change projections for the northwest Atlantic, high-resolution projections for *Calanus finmarchicus* (key right whale prey item), southeast U.S. climate, harmful algal blooms, and zooplankton distribution and phenology. Presentations on non-climate drivers (what is happening now and future expectations) included mitigation of fishing and vessel interactions, aquaculture, acoustic effects and related policy, wind energy, and health/disease.

Phase 3: Synthesize and Create Scenarios

Future Scenario Matrix

Similar to Borggaard et al. (2019), we used a 2x2 matrix to develop four future scenarios (Figure 3). To help distinguish scenarios, it was important to use axes that yielded plausible, challenging, relevant, and divergent scenarios. We selected ocean conditions and human activity for axes. Here, ocean conditions important for right whales ranged from positive to negative, based on the uncertainty in the Atlantic Meridional Overturning Circulation (AMOC) and its influence on ocean nutrients, prey availability, and foraging conditions. Although the AMOC experiences natural decadal fluctuations that could lead to its strengthening in the short-term, its magnitude is likely to weaken over the 21st century (e.g. 60-year time frame). Conversely, based on the uncertainty in future anthropogenic actions and available conservation measures, the human activity axis ranged from effective options available to few known options. To inform and further distinguish each scenario, potential right whale population trends were attributed to each future based on expert opinion from our participants. Conditions common across all scenarios (e.g., increasing ocean temperature) were also noted. Participants confirmed the future scenarios captured plausible, challenging, relevant, and divergent descriptions of issues facing right whales over the next 60 years. Each scenario was given a descriptive name to help facilitate discussions.

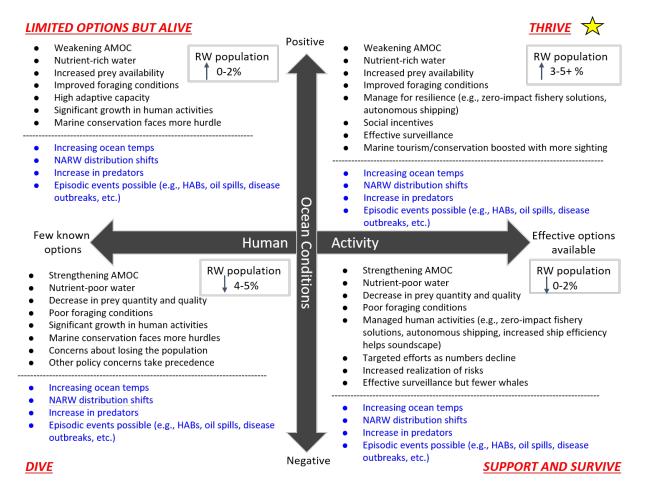


Figure 3. The final scenario matrix describing the four future scenarios. Items listed below the dashed line (blue text) denote elements common in all scenarios. Note: AMOC is Atlantic Meridional Overturning Circulation, HABs is harmful algal blooms, and NARW or RW is North Atlantic right whale. Potential right whale population trends were included to inform and further distinguish the scenarios. The yellow star in the Thrive scenario (upper right quadrant), denotes what participants considered the best future for right whales.

Scenario Narratives

Below are brief descriptive narratives for each scenario from Figure 3. Note common elements among all scenarios include increasing ocean temperature, increasing ocean predators, the possibility of episodic events, and a shift in right whale distribution.

1. *Limited Options but Alive*: In this future, there is a weakening AMOC leading to nutrient-rich water, increased prey availability, and improved foraging conditions for right whales. Right whales are easily able to adapt to the favorable (positive) ocean conditions and the population increases between 0 to 2 percent per year. However, because in this scenario there are few known options to minimize anthropogenic activity, right whales continue to be threatened as

human activities grow significantly and marine conservation efforts are more challenging to implement.

- 2. *Dive*: In this future, there is a strengthening AMOC leading to nutrient-poor water, decreased prey quantity and quality, and poor foraging conditions for right whales. There is also a significant increase in human activities as other policy concerns take precedence. As a result, marine conservation faces more hurdles and the right whale population declines between 4 to 5 percent per year.
- 3. *Thrive*: In this future, there is a weakening AMOC leading to nutrient-rich water, increased prey availability, and improved foraging conditions for right whales. Right whales easily adapt to the more favorable (positive) marine conditions. Managing for resilience such as zero-impact fishery solutions and autonomous shipping occurs and there are social incentives for improving marine conservation. Effective surveillance of the right whale population shows it is increasing by at least 3 to 5 percent per year. Marine tourism/conservation is boosted with more sightings.
- 4. *Support and Survive*: In this future, there is a strengthening AMOC leading to nutrient-poor water, decrease in prey quantity and quality, and poor foraging conditions for right whales. There is greater support for managing human activities to improve conditions for right whales including zero-impact fishery solutions, autonomous shipping, and increased ship efficiency to reduce ocean noise. Despite effective surveillance, there are fewer whales, and the population is decreasing between 0 to 2 percent per year, spurring additional targeted conservation efforts.

Phase 4: Application

Prior to the full-group workshop, we developed two worksheets to facilitate meeting discussions. The *Scenario Deepening* worksheet focused on future scenario conditions and how those conditions might affect right whales. The *Generating Options* worksheet asked for the identification of possible scenario-specific options (e.g., management, research).

At the workshop, participants were divided into one of four breakout groups and assigned a scenario. Each group contained a mix of management and scientific experts (e.g., marine mammal policy, large whale biology, climate modeling, ecosystem conditions) to facilitate multi-disciplinary discussions.

Scenario Deepening

Scenario Deepening focused group discussions on scenario-specific conditions and how those conditions might affect right whales over the next 60 years. Specific discussion points under each scenario included: 1) the main climate features; 2) the notable non-climate features that might occur (e.g., policy, demographics, technology); 3) a timeline of possible future events; and 4) the identification of the main changes in conditions by region (where the right whale range was divided into 1 = southern, 2 = middle, and 3 = northern) and the potential impacts on right whales (Figure 4). Groups shared highlights across the scenarios prior to moving to the Generating Options worksheet.

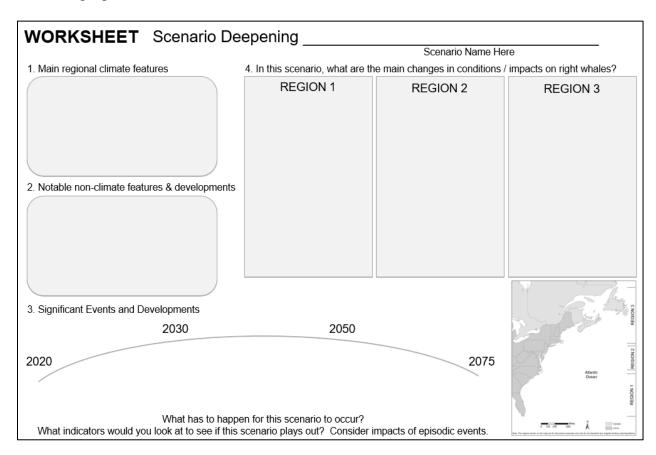


Figure 4. Scenario Deepening worksheet used in the North Atlantic Right Whale Scenario Planning exercise.

Generating Options for Management and Research Priorities

Based on in-depth, scenario-specific discussions, groups identified what actions could be taken now or within the next five years to prepare for their future scenario. Some discussion focused on what could be done to either help move toward or avoid a scenario, as well as factors/actions that could be taken under consideration to help us prepare for the next 30-50 years. Action/options were generated for science/research, management-vessels, management-fishing, management-other, relationships/collaborations, and other factors not already considered (Figure 5). Groups shared actions for specific categories to identify similarities across some or all scenarios.

WORKSHEET Generation	ng Options	
		Scenario Name Here
	uture, what actions would you take now / within 5	
SCIENCE / RESEARCH	MANAGEMENT - VESSELS	RELATIONSHIPS / COLLABORATION
MANAGEMENT - FISHING	MANAGEMENT - OTHER	OTHER
	(e.g., AQUACULTURE, WIND ENERGY, NOISE)	

Figure 5. Generating Options worksheet used in the North Atlantic Right Whale Scenario Planning exercise.

Prioritization Breakout Groups

The actions identified in Generating Options served as the basis from which to identify priority, near-term actions. Participants were divided into four new groups and asked to select two actions to prioritize within the next 1-3 years in each category based on the Generating Options worksheets as well as two additional "wild card" priorities (i.e., two additional actions from any category). Participants selected near-term actions based on needed attention, investment, and urgency. These priority actions were further synthesized following the workshop to provide a combined list of priorities by category.

Results

Scenario Deepening

The Scenario Deepening worksheet enabled groups to delve further into each possible future, while considering scenario-specific conditions and how those conditions might impact right whales. Common across all scenarios was the recognition that right whales have, and will continue to experience, multiple climate and non-climate stressors. Despite being considered the best future for right whales, the *Thrive* scenario could still present significant challenges to the species survival. For example, an unexpected episodic event (e.g., oil spill or harmful algal bloom) could shift the species into the *Limited Options but Alive* scenario or move directly into the worst-case scenario, *Dive*. In addition, effective management and partnerships were considered critical and influential components. For example, ongoing and continued regulatory efforts would help to enhance the *Support and Survive* future, while the *Dive* scenario would be accelerated without proactively managing emerging threats. Additional information from the Scenario Deepening worksheets is included in Appendix 7.

Generating Options for Management and Research Priorities

Using the Generating Options worksheet, groups explored possible scenario-specific management and research actions that could improve species recovery. Some identified actions were unique to one scenario, while others were common in two or more scenarios. Actions common across all or most future scenarios included:

- Science/research: Continued investment in science (e.g., information on whale and prey distribution, threats, and impacts).
- Management: Dynamic and adaptive approaches to management, proactive considerations (e.g., vessels <65 feet, aquaculture, ropeless fishing, quieter ships), modify/assess ship speed rule⁶.
- Relationships/collaborations: Partner engagement (e.g., industries).
- Other: Improve social science and public awareness.

Additional scenario-specific information from the Generating Options worksheets is included in Appendix 8.

Prioritization Breakout Groups

Based on the Generating Options worksheets and workshop discussions, near-term (1-3 years) priority actions in need of attention, investment, and urgency were identified. These actions were not scenario-specific and were synthesized following the workshop (see below).

Science and Research

• Conduct modeling studies (present conditions and projected into future) focused on:

⁶ <u>https://www.fisheries.noaa.gov/national/endangered-species-conservation/reducing-ship-strikes-north-atlantic-right-whales</u>

- Spatial and temporal movement of right whales and copepods (e.g., current and future whale habitat use and distribution)
- Climate
- Improve understanding of right whale distribution, reproduction, and behavior
- Better understand right whale response to vessels
- Understand right whales' sensing abilities and reaction to obstacles (e.g., wind turbines, fishing gear, vessels)
- Collect long-term monitoring data on plankton
- Maintain current right whale monitoring/detection/response programs
- Identify and understand cumulative stressors
- Improve understanding of acoustics related to:
 - Whale hearing thresholds
 - Impacts of sound sources and soundscapes on right whales
- Develop and test telemetry/tag technology that is appropriate for right whales
- Gear technology research and development

Fishing

- Reduce amount of line in the water column via:
 - Ropeless fishing gear research, development, and testing
 - Trap/pot limits, etc.
- Initiate management rulemaking for ropeless fishing so prepared when gear is ready
- Proactive emerging fisheries management

Vessels

- For rules/measures:
 - Address risk to right whales from small boats (<65 feet)
 - Evaluate effectiveness of ship speed rule
 - Maintain/strengthen enforcement
- Incentives to vessels (large and small) to slow down/avoid right whales
- Analyze vessel traffic relative to whale distribution and planned activities to inform ship speed rule
- Whale safe ships of the future (e.g., advancement in ship design with whale safe features)

Relationships/Collaborations

- Protect and maintain current relationships with partners such as:
 - Industry, other federal agencies, Canada
- Engage with mariner community to:
 - Help solve problems
 - Develop incentives
 - Gain buy-in for solutions
- Increase public support/consumer awareness via:
 - Social science
 - Marketing campaigns partner with NGOs and others who have had successful marketing
 - Social media and consumer driven efforts
- Incentivize innovation through non-traditional means (e.g., technological competitions

(e.g., XPrize), engineering competitions, hi-tech companies, etc.)

Other

- Consider blue economy such as:
 - Aquaculture be proactive and whale safe
 - Renewables (e.g., wind farms)
- For management/regulatory:
 - Maintain current regulatory framework
 - o Dynamic/flexible management and enforcement
- Develop emergency response for episodic events (e.g., HABs, oil spill, etc.)

Additional information from the prioritization breakout groups is included in Appendix 9.

Discussion

Our scenario planning exercise offers a complementary, yet different, approach to priorities identified elsewhere (e.g., NMFS 2005; ALWTRT 2017; NMFS 2017) to enhance future right whale management and research efforts that support recovery. Continued efforts to reduce impacts from vessel strike and fishery entanglements were underway before we conducted this exercise, and their importance to right whale recovery was reinforced here. For example, NOAA Fisheries was preparing to evaluate the effectiveness of the ship speed rule as well as work with the ALWTRT to further reduce entanglement risk from vertical fishing lines (e.g., feasibility of ropeless fishing). Discussions during our workshop reaffirmed the importance and need to continue these efforts. In addition, this exercise helped highlight the importance of putting additional resources/efforts towards "novel" actions and/or identified new, emerging threats to right whales. For example, expanding right whale appropriate tagging efforts to help locate whales and their habitat in a changing ocean environment. Furthermore, new research/modeling exercises on climate and zooplankton will enable a better understanding of how the changing ocean has, and will continue to, affect right whales. Finally, the effort stressed the need to develop an emergency response plan for episodic events (e.g., harmful algal blooms, oil spills) by emphasizing the significance of such events as tipping points to the survival of the species.

Despite yielding outcomes to inform recovery planning, this exercise presented several challenges. First, we conducted this initiative on the heels of the 2017 right whale mortality event when there was heightened concern for the species' survival. The immediacy of issues related to this event (e.g., entanglement in fishing gear and vessel strikes) made it difficult to assess whether this prevented or enhanced participants from fully exploring "out-of-the-box" thinking/options typical of scenario planning. Second, the long-term survival and recovery of right whales is not a simple, straightforward problem, but instead, complicated by any number of climate and non-climate factors. To gain a common understanding of these complexities and to help navigate the challenges associated with developing priorities, we provided participants with relevant background information on right whale science and management. Finally, because we took the time for participants to share and understand the aforementioned complexities related to right whale conservation and management, we did not have time at the in-person workshop to refine the identified priorities into a more immediate (or higher priority) near-term list of actions.

Scenario planning can be used broadly for resource management applications, including how to better understand and address climate change-related uncertainties (see Rowland *et al.* 2013; Borggaard *et al.* 2019; Runyon *et al.* 2020). We began the right whale exercise without a specific climate focus to ensure equal consideration of all species-related aspects. We also used expertise, qualitative insight, and available quantitative information to identify drivers most important and uncertain to right whales. In the end, our group selected a climate-related driver for one of the matrix axes, highlighting the critical importance, and related uncertainties, a changing environment will have on the species (see Link *et al.* 2015; Hare *et al.* 2016).

Next Steps: Actions/Activities

This effort fostered increased partnerships and discussions for right whale recovery. Postworkshop, discussion and collaboration among participants and others continued, leading to several action items that are either completed or underway. In addition, there have been advances in areas (e.g., ropeless fishing) that this exercise reinforced the need to continue; however, they are not included here because they were underway before this scenario planning initiative. Finally, a number of initiatives (see 1, 2, and 3 below) also align with NOAA Fisheries climate priorities identified by Hare *et al.* (2016). Activities to date that were in direct response to this exercise include:

- 1. Funding from NOAA Fisheries (Office of Science and Technology) to support a Northeast U.S. continental shelf study to determine copepod *Calanus finmarchicus* biomass, trends, and variability.
- 2. A NOAA Fisheries (Office of Science and Technology) funded multi-year investigation of potential climate-induced right whale prey changes in southern New England.
- 3. Expanded discussions between NOAA Fisheries' Northeast Fisheries Science Center and Greater Atlantic Region on right whale climate and zooplankton science and management needs.
- 4. The initiation of a Greater Atlantic Region *North Atlantic Right Whale Emergency Response Plan* to increase preparedness to catastrophic natural or anthropogenic caused events that may impact a significant number (one or more) of right whales.
- 5. Continued and new collaborations with external and internal partners to develop and optimize right whale satellite tracking to support ongoing management needs.
- 6. Expanded collaboration with Fisheries and Oceans Canada and other partners to ensure their participation in the newly reconvened Right Whale Northeast Implementation Team (NEIT) and newly convened Right Whale Implementation Team Population Evaluation Tool Subgroup (PET Subgroup). The NEIT will coordinate recovery plan implementation in the northeast United States and work closely with the Southeast Implementation Team (SEIT) to ensure recovery activities are coordinated across the species' full range. The PET Subgroup will develop a population viability analysis to characterize the right whale extinction risk and include consideration of current and future threats.
- 7. Consideration and selection of actions from this scenario planning exercise as priorities for the NEIT to coordinate and help implement in the northeast United States. For example, the NEIT will consider and discuss renewable energy (e.g. wind) and aquaculture among other selected topics from this initiative.

8. Further exposure and capacity building of scenario planning within NOAA Fisheries across multiple regions.

Communication about the future scenarios we developed and workshop outcomes are part of the final scenario planning phase (NPS 2013). This was accomplished via presentations to relevant groups (e.g., regional implementations teams (NEIT and SEIT) and PET Subgroup) and the completion of this report. In addition, continued coordination with partners and monitoring of various important research efforts (e.g., climate-driven circulation changes, Record *et al.* 2019) play an important role in this final phase. The ALWTRT and regional implementation teams, for example, will be important in monitoring a number of priority actions similarly identified in this exercise. Additionally, research and management needs identified here can help to inform and implement needs for current and future regional climate actions plans (e.g., Hare *et al.* 2016). Priorities from this exercise can also inform the ongoing efforts of the bilateral work group between NOAA Fisheries and Canada that is focused on addressing the science and management gaps impeding the recovery of right whales in United States and Canadian waters.

This initiative provides another example of applying scenario planning to marine species/environments and may help others challenged with similar conservation issues. The forward-looking process of scenario planning provided a framework for how NOAA Fisheries and our partners can focus and align towards a common vision to prepare for multiple futures by acting now with near term actions that help advance right whale recovery. Our exercise offered a multi-disciplinary perspective to right whale recovery resulting in the identification of priorities for research, management, and partnerships to help improve the species' resilience. There are many important efforts underway by NOAA Fisheries and its partners to recover right whales, this report can be a useful resource by helping to: 1) encourage a strategic look at recovery; 2) further consider new and emerging threats to right whales; and 3) explore broader ideas based on possible future challenges. Scenario planning is an iterative process and as information becomes available (e.g., regional climatologies, vulnerability assessments, see Lettrich et al. 2019), it will be important to consider conducting an additional scenario planning exercise, using established bodies such as the ALWTRT, with an understanding of the challenges highlighted here. One important outcome of this exercise was the need to continue and expand partnerships across the species' range to help understand what the future might look like and how to best prepare given the inherent complexities and uncertainties. Partnerships are an essential part of recovery and will be critical to ensuring right whale survival under changing conditions.

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List of Acronyms

ALWTRT: Atlantic Large Whale Take Reduction Team AMOC: Atlantic Meridional Overturning Circulation DOI: Department of the Interior ESA: Endangered Species Act GOM: Gulf of Maine HABs: Harmful Algal Blooms IPCC: Intergovernmental Panel on Climate Change MMPA: Marine Mammal Protection Act NAO: North Atlantic Oscillation NEIT: Northeast Implementation Team NMFS: National Marine Fisheries Service NGO: Non-Governmental Organization NOAA: National Oceanic and Atmospheric Administration NOS: National Ocean Service NPS: National Park Service **RCP:** Representative Concentration Pathway SARA: Species at Risk Act (Canada) SEIT: Southeast Implementation Team UME: Unusual Mortality Event USGS: United States Geological Survey

Webinar and Workshop Agendas

North Atlantic Right Whale Scenario Planning Exercise April 26, 2018 2:00-4:00 pm EDT Webinar 1

Goals:

- Background on initiative
- Introduction to scenario planning
- Future drivers of change affecting right whales
- Next steps
- Right whales 101 (basic information)

Time	Торіс
2.00pm	Introductions, round robin
2.10pm	Project background & context
	• Relationship to other RW initiatives
	• Ground rules
2.25pm	Scenario Planning 101
	• Principles, benefits
	• Example applications
	Atlantic Salmon pilot
	Questions / Discussion
2.40pm	Project Outline
	• Specific tasks / requirements for each phase
	Questions / Discussion
3.00pm	Drivers Discussion
	• Outline of drivers table
	• Insights from interviews
	 Suggestions for additional drivers
3.20pm	Questions and Next Steps
3.30pm	Right whales 101 (introduction to right whales)
	Basic information
	• Q&A
	• Discussion
4.00pm	ADJOURN

North Atlantic Right Whale Scenario Planning Exercise Friday May 25, 2018 1:00-3:00 pm EDT Webinar 2

Time	Торіс
1.00pm	Welcome, Round Robin
1.05pm	Project Updates
1.15pm	Drivers Sub-Group workshop Report
1.30pm	Explanation of Draft Candidate Scenario Matrix
1.45pm	Questions and Discussion
2.15pm	Plans for Face-to-Face Workshop
2.30pm	Questions and Discussion
2.45pm	Additional Issues
3.00pm	ADJORN

North Atlantic Right Whale Scenario Planning Exercise Driver Subgroup Workshop Greater Atlantic Regional Fisheries Office Gloucester, MA, May 14-15, 2018

Goals:

- Review and further develop a list of drivers (contained in a drivers table) that could shape the environment for Right Whales over the next 60 years (e.g. economic, climate, commercial, regulatory etc.)
- Discuss and identify which drivers are most important/most uncertain
- Create a number of potential scenario matrices/frameworks by combining different drivers together
- Determine which frameworks are most effective in creating plausible, relevant scenarios
- Review and refine a small number of preferred frameworks as candidates for presentation to the broader RW scenario planning group

DAY 1 – MAY 14

Time	Торіс
9:00	Welcome, Introductions
9:15	Review and Exploration of Climate/Physical Drivers
10:45	BREAK
11:00	Review and Exploration of Social / Economic / Political / Technological Drivers
12:30	LUNCH
1;15	Drivers: Summary and Additional Thoughts
2:15	Assessment and Prioritization
2:45	BREAK
3:00	Combining Drivers to Create Candidate Frameworks
4:45	Reflections
5:00	ADJOURN

DAY 2 - MAY 15

Time	Торіс
8:00	Reflections
8:15	Review of Candidate Frameworks
9;00	Selection of Preferred Frameworks(s), Outline of Scenario Descriptions
10:30	Next Steps
11:00	ADJOURN

North Atlantic Right Whale Scenario Planning Workshop June 25th & 26th 2018

Greater Atlantic Region, 55 Great Republic Drive, Gloucester, MA

Time	Торіс		
8:30am	ARRIVAL		
9:00am	Welcome, introductions, objectives, agenda etc.		
	• Welcome participants, provide very brief background and context, including 'focal question' and outputs. (NMFS, includes Donna Wieting's opening remarks)		
0.00	Introductions, objectives, agenda, etc. (Jonathan Star)		
9:30am	 Right Whales Right whale 101 (distribution, foraging, calving, etc.) (Sean Hayes) 		
9:45am	Drivers of Change		
	 Presenters outline research and/or management on the drivers and sources of future uncertainty affecting North Atlantic Right Whales. (10 minute "Lightning Speed" presentations to set the stage except for select talks) Climatic/physical drivers (current conditions and predictions for the future) 		
	 Climate Change Projections for the NW Atlantic Mike Alexander, 15 min Vince Saba, 15 min; includes <i>Calanus</i> climate study 		
	• Southeast climate (John Quinlan)		
	• Harmful algal blooms and productivity (Quay Dortch; 15 min)		
	 Zooplankton distribution and phenology (Harvey Walsh) Questions for any of the presenters (15 min) 		
11:00am	BREAK		
11:15am	Drivers of Change (Continued)		
	• Non-climate/physical drivers (what's happening now and future expectations)		
	• Fishing Interaction Mitigation (Mike Asaro)		
	• Shipping Interaction Mitigation (Mike Asaro)		
	• Aquaculture (Kevin Madley)		
	• Acoustic impacts and policy (Jacqueline Pearson-Meyer)		
	• Wind energy (Julie Crocker)		
	• Health/Disease (Teri Rowles, pending)		
	\circ Questions for any of the presenters (15 min)		
12:30pm	 Scenario Planning and Presenting Scenarios Background scenario planning principles, present the draft scenario framework for 		
	consideration and use for the workshop conversations. (Jonathan Star)		
12:45pm	LUNCH		

Day 1 – Monday June 25th – Drivers of Change and Scenario Deepening/Development

Time	Торіс		
1:45pm	 Scenario Matrix - Large Group Full group discusses/validates the matrix. Does the scenario allow them to tell a plausible, challenging, relevant story about the issues facing right whales over the next 60 years? Are there points that are missing or that could be expanded (e.g., can we be more specific about NARW distribution shifts)? Do they work as a set? Are they different from each other? Is there an important development or story that is missing from the set? 		
2:15pm	 Scenario Deepening and Development - Scenario Subgroups Exercise set up. Groups are given a briefing document on the scenarios, and asked to focus on describing one scenario. Small groups (~6 participants per group) tell right whale-specific stories and outline the implications and impacts of their scenario Groups include story elements based on climate (e.g., AMOC, prey) and non-climate/physical (e.g., shipping, fishing, aquaculture, wind energy) drivers. Include a timeline of plausible, indicative events that add color to the stories. Impacts and implications categorized into different aspects considering all life stages (where possible) Conversations recorded on pre-printed large worksheets 		
3:30pm	BREAK		
3:45pm	Sharing across scenarios - Large GroupDisplay each of the scenario worksheets so that participants can review other groups' work.Then report-out for groups to share their stories with others		
4:30pm	 Wrap-up, reflections, and early thoughts on options Plenary conversation that discusses the overall scenarios and how they fit together. Have we told provocative stories? Are they plausible? Will they help us generate ideas and investigate the decision issues tomorrow? Any early thoughts on options (to be further discussed in Day 2)? 		
5:00pm	ADJOURN		

Time	Торіс		
7:30am	ARRIVAL		
8:00am	Overnight Thoughts		
	• Plenary discussion to reflect on Day 1, and suggest any 'must-dos' for Day 2		
8:30am	Generating Options - Scenario Subgroups		
	• Groups identify options (e.g., actions and research) that would make sense to pursue		
	in each of the scenarios. Include consideration of how we may have gotten to this		
	scenario (e.g., how to move in or avoid the direction depending on the scenario, how		
	to prepare).		
	Conversations recorded on pre-printed large worksheets		
10:30am	BREAK		
10:45am	Report Out and Common Options - Large Group		
	• Each group reports out their findings per scenario. Then we look across all scenarios		
	to assess any common options.		
	• We also discuss if there are ways to push towards a preferred scenario (and away		
	from a worst case)		
	• Discuss which and how to monitor indicators to see a particular plays out		
	• This conversation will provide us with a sense of priority actions.		
12:00pm	LUNCH		
1:00pm	Specific Conversations - Regional Subgroups (split into region 1 and 2 groups of		
	regions 2 & 3)		
	• Opportunity for specific regions to be the focus of targeted conversations about		
	issues of most importance in the near-term. What would need to be done differently		
	in this region based on changing right whale behavior and/or human activity? How		
	would this influence recovery needs/efforts (e.g., science/research, management,		
	relationships/collaboration).		
	These conversations are now based not only on the scenarios, but on the other near-term		
	factors that affect strategy (goals, capabilities, resources etc.). Includes discussion of what is		
	most important to do.		
1:45pm	Specific Conversations - Large Group		
	• Report out (5 minutes per group)		
	• Read-out exercise and plenary discussion		
	• Does the exercise reveal a clear way forward for a specific management		
	option and/or research need?		
2.00	Larger group discussion. Prioritize actions.		
3:00pm	BREAK		
3:15pm	Wrap-up, Review Conversations & Next Steps		
	 Wrap-up and review Discuss part steps on priority actions (management and research needs) and 		
	• Discuss next steps on priority actions (management and research needs) and		
	monitoring, product development, additional meeting.		
	Discuss possible future directions to extend outcomes, new projects and meetings, new avenues for collaborations, etc.		
1.00nm			
4:00pm	ADJOURN		

Day 2 – Tuesday June 26th - Generating and Asses	sing Options
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Phase	Goal	Steps	Outcomes/Products
Phase 1: Orientation	Set up project for success	 Establish purpose of project Determine desired outcomes Specify Issue or "Strategic Challenge" to explore using scenarios Recruit core team 	 An understanding of the purpose, desired outcomes, and scope of project Core team to help with exercise Statement describing issue or "strategic challenge" Clearly articulated focal question Draft/final project schedule Draft/final participant list
Phase 2: Exploration	Identify and analyze critical forces, variables, trends, and uncertainties that may affect strategic challenge and focal question	 Identify critical forces (drivers) that affect strategic challenge Identify potential impacts Engage participants before workshop (webinars, conf. calls) to help familiarize with scenario planning process 	 Tables and charts that capture drivers, variables, uncertainties, and impacts that may affect focal question Graphics, maps to help with discussion Any materials and background information that participants should review before workshop
Phase 3: Synthesize & Create Scenarios	Produce small number of scenarios using critical forces and impacts identified in Phase 2	 Divide critical forces into important elements* and critical uncertainties** Build scenario frameworks and choose scenarios Identify scenario impacts Describe scenarios in detail and develop scenario narratives Review scenarios for plausibility and consistency 	 3-5 plausible, relevant, challenging and divergent scenarios using critical uncertainties to inform, inspire and test actions/strategies
Phase 4: Application	To answer "So what?" questions: What do these scenarios mean to NMFS? What do they mean to focal question and strategic challenge? What do we do about it?	 Identify scenario implications Develop, test and prioritize actions Use scenarios to inform strategies 	 List of actions, strategies, or areas for additional research based on discussions initiated by scenarios
Phase 5: Monitoring	To identify important indicators (trigger points) that can signal changes in the environment as future unfolds	 Select indicators to monitor Scan and monitor environment changes Communicate scenarios and workshop outcomes Workshop deliverables 	 List of indicators and early warning signals for continued research and monitoring A monitoring strategy Workshop deliverables e.g., scenarios, implications, actions, indicators to monitor, monitoring strategies

APPENDIX 1. Five phases of the scenario planning process as outlined in the National Park Service Handbook (NPS 2013).

* Important or predetermined elements are forces important to focal question for which available information includes a high degree of confidence and direction and magnitude of future changes.

** Critical uncertainties are variables very important to focal question for which available information is limited or unknown and characterized by significant uncertainties.

APPENDIX 2. Participants who supported the scenario planning exercise in various capacities; those who were part of the subdriver group (SGD) or at the workshop (W) are noted in the participation column.

Name	Affiliation	Participation
Mike Alexander	NOAA, Office of Oceanic and Atmospheric	SDG, W
	Research, Physical Sciences Laboratory	
Mike Asaro	NOAA, National Marine Fisheries Service,	SDG, W
	Greater Atlantic Region, Protected Resources	
	Division (current affiliation: NOAA, Northeast	
	Fisheries Science Center, Social Science Branch)	
Lynne Barre	NOAA, National Marine Fisheries Service, West	W
2	Coast Region, Protected Resources Division	
Shannon Bettridge	NOAA, National Marine Fisheries Service, Office	W
U	of Protected Resources	
Diane Borggaard	NOAA, National Marine Fisheries Service,	SDG, W
20	Greater Atlantic Region, Protected Resources	,
	Division	
Peter Burns	NOAA, National Marine Fisheries Service,	W
	Greater Atlantic Region, Sustainable Fisheries	
	Division	
Colleen Coogan	NOAA, National Marine Fisheries Service,	W
0	Greater Atlantic Region, Protected Resources	
	Division	
Julie Crocker	NOAA, National Marine Fisheries Service,	W
	Greater Atlantic Region, Protected Resources	
	Division	
Kim Damon-	NOAA, National Marine Fisheries Service,	
Randall	Greater Atlantic Region	
Dori Dick	Ocean Associates Inc. in support of NOAA,	SDG, W
	National Marine Fisheries Service, Office of	,
	Protected Resources	
Quay Dortch	NOAA, National Ocean Service, National Centers	W
	for Coastal Ocean Science	
Laura Engleby	NOAA, National Marine Fisheries Service,	
8,	Southeast Regional Office, Protected Resources	
	Division	
Lance Garrison	NOAA, Southeast Fisheries Science Center	SDG, W
Francis Gulland	Marine Mammal Commission	W
Ben Haskell	NOS, Stellwagen Bank National Marine Sanctuary	W
Sean Hayes	NOAA, Northeast Fisheries Science Center,	SDG, W
····	Protected Species Branch	,
Allison Henry	NOAA, Northeast Fisheries Science Center,	W
	Protected Species Branch	
Kevin Madley	NOAA, National Marine Fisheries Service,	W
	Greater Atlantic Region	

Name	Affiliation	Participation
Kimberly Hyde	NOAA, Northeast Fisheries Science Center,	W
	Narragansett Laboratory	
Henry Milliken	NOAA, Northeast Fisheries Science Center,	W
	Protected Species Branch	
David Morin	NOAA, National Marine Fisheries Service,	W
	Greater Atlantic Region, Protected Resources	
	Division	
Jacqueline Pearson-	NOAA, National Marine Fisheries Service, Office	W
Meyer	of Protected Resources	
Jessica Powell	NOAA, National Marine Fisheries Service,	W
	Southeast Regional Office, Protected Resources	
	Division	
John Quinlan	NOAA, Southeast Fisheries Science Center,	W
	Sustainable Fisheries Division	
Teri Rowles	NOAA, National Marine Fisheries Service, Office	W
	of Protected Resources	
Michael C. Runge	USGS, Patuxent Wildlife Research Center	
Vince Saba	NOAA, Northeast Fisheries Science Center	SDG
Becky Shortland	NOS, Gray's Reef National Marine Sanctuary	
Ainsley Smith	Integrated Statistics, Inc. In support of NOAA	W
	Fisheries Greater Atlantic Region	
Jonathan Star	Scenario Insight	SDG, W
Michelle	Department of the Interior, Northeast Climate	W
Staudinger	Science Center; USGS	
Harvey Walsh	NOAA, Northeast Fisheries Science Center,	W
-	Ecosystem Monitoring Program	
Donna Wieting	NOAA, National Marine Fisheries Service, Office	W
_	of Protected Resources	
Dave Wiley	NOS, Stellwagen Bank National Marine Sanctuary	
Barb Zoodsma	NOAA, National Marine Fisheries Service,	SDG, W
	Southeast Regional Office, Protected Resources	
	Division	

APPENDIX 3. Climate (physical) drivers table and includes several biogeochemical variables. Note: This table lists only those drivers initially considered for this scenario planning exercise. Note: Participants were encouraged to think as broadly and unrestrained as possible, therefore, what is recorded here includes thoughts that were considered for the scenario planning exercise and do not represent agency policy.

Driver	Trend Direction	Degree of Certainty/Uncertainty	Comments/Link to Support Statements	NOAA's Climate Change Webportal Inputs (if used)
Ocean temperature	Increase +2-4°C (lower estimate); 6 in the upper water column, 6+ in the bottom temp	High confidence (only for the coarse IPCC models)	https://www.esrl.noaa.gov/psd/ipcc/ocn/ *Note that these SST projections are based on coarse global climate models that show uniform warming across much of the NW Atlantic. The projected warming by these models may be too low such that the high-res. Saba <i>et al.</i> 's (2016) CM2.6, which resolves Shelf dynamics much better than these coarse models, projects warming of up to 6-9C in some regions of the Gulf of Maine.	RCP 8.5, Average of all models, Ensemble spread of future change, Entire year, 2055-2099, Extent: 23-55°N, & 86-50W°E
Wind fields			Assumed calm winds in calving habitat is needed	
Primary productivity	Decreases nearshore, with biggest decrease closest to shoreline, Increases as move offshore	Low confidence (based on the coarse IPCC models); not reliable for smaller regional scale	https://www.esrl.noaa.gov/psd/ipcc/ocn/	RCP 8.5, Average of all models, Ensemble spread of future change, Entire year, 2055-2099, Extent: 23-55°N, & 86-50W°E
Sea surface chlorophyll	Decreases nearshore, with biggest decrease closest to shoreline	Low confidence	https://www.esrl.noaa.gov/psd/ipcc/ocn/	RCP 8.5, Average of all models, Ensemble spread of future change, Entire year, 2055-2099, Extent: 23-55°N, & 86-50W°E

Driver	Trend Direction	Degree of Certainty/Uncertainty	Comments/Link to Support Statements	NOAA's Climate Change Webportal Inputs (if used)
Availability of prey	By 2081–2100, we project average <i>C. finmarchicus</i> density will decrease by as much as 50% under a high greenhouse gas emissions scenario. These decreases are particularly pronounced in the spring and summer in the Gulf of Maine and Georges Bank. When compared to a high-resolution global climate model, the ensemble showed a more uniform change throughout the Northeast U.S. Shelf, while the high-resolution model showed larger decreases in the Northeast Channel, Shelf Break, and Central Gulf of Maine. Grieve <i>et al.</i> 2017 based on temp only	Medium confidence (evidence that water is higher in nitrate that could lead to spike in productivity)	Grieve <i>et al.</i> 2017 (Note: Information on observations in Canada such as Gulf of St. Lawrence can be found at: http://waves-vagues.dfo-mpo.gc.ca/Library/362284.pdf; e.g., "The abundance of the biomass-dominant copepod species <i>C. finmarchicus</i> and zooplankton biomass overall were lower than average overall in 2015, as was the abundance of Arctic <i>Calanus</i> species, continuing a pattern started during the last 4-7 years. In contrast, the abundances of offshore copepods were higher than average. ")	
North Atlantic Oscillation	Unclear - since 2000 relationship between NAO and zooplankton has changed; CC projections are mixed, very unclear since of what relationships are today; have better understanding of other indices (e.g. Pacific, AMOC) than NAO	High uncertainty	The relationship between the NAO and U.S. NES conditions is variable and unclear. For example, in the Gulf of Maine, the link between the NAO and zooplankton indices have changed since 2001. Refer to Hare and Kane, 2012 for more details: Zooplankton of the Gulf of Maine - A Changing Perspective AFS 2012	
Atlantic Meridional Overturning Circulation (AMOC)	Weakening	 High uncertainty for the historical AMOC weakening Low to Medium uncertainty for climate change projections of AMOC 	 Caesar <i>et al.</i> 2018 IPCC AR5 report (IPCC 2013) 	
Sea level rise	Increase in mean sea level across U.S. East Coast	High Confidence (high uncertainty, based on thermal projections of water but NOT freshwater influence from icesheet melting) Might have even higher SLR than expected with weakening AMOC		

Driver	Trend Direction	Degree of Certainty/Uncertainty	Comments/Link to Support Statements	NOAA's Climate Change Webportal Inputs (if used)
Harmful Algal Blooms	Since systematic sampling of PSP toxins in ME shellfish began in 1977, toxicity has oscillated on decadal scale, currently in low phase. Could oscillate upward at any time or recent fundamental changes in GOM hydrography could keep it low. Pseudo-nitzschia emerged as a threat to shellfish in last 3 years with unpredictable but increasing toxicity and geographic distribution. Most data are near shore, so changes offshore are unknown.	High uncertainty	 Alexandrium (PSP), Pseudo-nitzschia (ASP), emerging. Both PSP and ASP toxins have caused marine mammal mortalities. Dinophysis (DSP) has also emerged in region, but shellfish closures have only occurred in Canadian waters. State of Maine is monitoring for all 3 at coastal sites. Anderson <i>et al.</i> 2014, Doucette <i>et al.</i> 2006, Clark <i>et al.</i> 2019 Kanwit, K. 2019. Restructuring traditional biotoxin monitoring programs for proactive management of new and emerging threats. https://www.mass.gov/files/documents/2019/04/22/K.Kanw it_Day2_EmergingToxin.pdf 	
Ocean acidification (copepod implications)	Decrease in ocean pH (more acidic)	High confidence		
Gulf of Maine water mass and nutrient sources	Higher proportion of Gulf Stream Slope Water (Atlantic Temperate Slope Water) entering the Gulf of Maine via the Northeast Channel. This water is warmer and saltier than Labrador Slope Water (Labrador Sub-Arctic Slope Water) and is higher in nutrients (nitrate).	Medium confidence	Saba <i>et al.</i> 2016 Caesar <i>et al.</i> 2018	

APPENDIX 4. Non-climate (biological, social, political, economic and technological) drivers table. Note: This table lists those drivers initially considered for this scenario planning exercise. Note: Participants were encouraged to think as broadly and unrestrained as possible, therefore, what is recorded here includes thoughts that were considered for the scenario planning exercise and do not represent agency policy.

Biological, social, political, economic, technological	Projected change (if applicable)	Degree of certainty/uncertainty	Source and context
Offshore wind farms	Increase	High confidence	https://e360.yale.edu/features/after-an-uncertain-start-u-s-offshore- wind-is-powering-up https://www.boem.gov/National-Offshore-Wind-Strategy/ https://www.boem.gov/Renewable-Energy-Path-Forward/ Impacts to consider are direct effects of construction (noise, vessels, displacement etc.), effects during operations and how wind farms will result in changes in distribution of fishing effort and changes in distribution of vessel traffic patterns which may increase and/or shift risk to right whales
Harbor Channel Deepening to accommodate large ships	Channels may be lengthened (may span width of SMAs). Dredging may be required more frequently and for longer durations. Implications to right whales from collisions from project vessels.	High confidence in Southeast U.S. In Northeast many of the major ports (New York/New Jersey, Boston, and Philadelphia) have already been deepened to 50' to accommodate larger post Panamax ships. Some of the Chesapeake Bay ports/entrance channels have been deepened and some have been authorized but projects not completed	http://www.sas.usace.army.mil/Missions/Civil-Works/Savannah- Harbor-Expansion/ http://www.sac.usace.army.mil/Missions/Civil-Works/Charleston- Harbor-Post-45/ http://www.saj.usace.army.mil/Missions/Civil- Works/Navigation/Navigation-Projects/Jacksonville-Harbor- Channel-Deepening-Study/ Important to tie this to the shipping industry development driver; will need to consider the direct effects of dredging as well as the consequences experienced in changes in vessel traffic
Development of surveillance technology	Increasing (35 yrs from now)	High confidence	Every individual whale tagged or public access to satellite imagery where get positions in near-real time
Role of policy/regulations	Dependent on factors including society	High uncertainty	MMPA and ESA could be a social luxury as demand for protein increases
Shipping industry developments (e.g. faster ships, bigger ships, autonomous ships, quieter ships)	Increase but uncertainty about where we are on the trend line (i.e., beginning of increase?)	High confidence	Important to tie this driver to the "harbor/channel deepening" driver above given the relationship. Some of the force behind the change in ship size is related to the expansion of the Panama Canal; ports want to be able to accommodate those ships which is part of the rationale for deepening channels, widening turning basins, etc. <u>https://www.porttechnology.org/news/us_ports_preparing_for_post_panamax_ships</u>

Biological, social, political, economic, technological	Projected change (if applicable)	Degree of certainty/uncertainty	Source and context
Consumer/public support for whale conservation	Dependent on factors including society	Uncertain	
Fishing technology developments (e.g. ropeless, different line strength, etc.)	Increasing	High confidence	
Shifting fish distributions	Increase in thermal habitat for southern species. Reduction in thermal habitat for northern species.	High confidence generally. Medium confidence if species specific	McHenry <i>et al.</i> 2019 paper and tool https://heatherwelch.shinyapps.io/beyond_temperature/
Aquaculture	Increase in demand	High confidence (uncertainty is centered around the entanglement risk from new fishery)	https://www.wri.org/resources/charts-graphs/aquaculture-expanding- meet-world-fish-demand
Seismic exploration	Possible increase	Uncertain	In Greater Atlantic Region, only aware of one proposal in last 10 years - was on Hudson River. State of NY denied the permit and project did not go forward. <u>https://www.delawareonline.com/story/news/local/2018/02/09/delma</u> <u>rva-company-takes-risk-using-wave-energy-produce-drinking- water/310353002/</u> <u>https://www.riverkeeper.org/campaigns/river-ecology/waterfront- development-review/united-water-desal/</u>
Softshell lobster disease	Increase	Increase in prevalence is likely as it correlates with number of annual days with water temps exceeding 20 degrees Celsius. Disease prevalence has been monitored with increasing intensity over the past 30 years. Prevalence has increased in all SNE waters from MA to NY since the late 1990's, affecting up to 30% of observed animals in some years. There is a south to north gradient of decreasing prevalence with the first observations in ME in 2003.	http://www.asmfc.org/uploads/file//55d61d73AmLobsterStockAssmt _PeerReviewReport_Aug2015_red2.pdf
Offshore oil and gas extraction	Possible emergence	Uncertain given administration position/actions (pro-opening up additional Atlantic coast areas for oil and gas exploration and extraction but resistance from nearly all coastal state governors	https://www.boem.gov/Leasing/ https://www.boem.gov/Atlantic-Oil-and-Gas-Information/ https://www.boem.gov/National-OCS-Program/
Development marine tourism (relates to social concern)	Increase	Uncertainty around public support (if concern is high, so will be tourism)	

Biological, social, political, economic, technological	Projected change (if applicable)	Degree of certainty/uncertainty	Source and context
Large whale disease	Uncertain	Potential for big episodic events with big impacts	
Seafood Demand from Foreign Entities	Increasing (long term trend will be more aquaculture than wild caught)	High confident	
Ability to track / predict RW behavior (e.g., identify adaptation) related to surveillance technology	Increasing (35 yrs from now)	High confidence	Every individual whale tagged or public access to satellite imagery where get positions in near-real time
Oil spills and other contaminants	Oil spills - unchanging (more oil exploration in the Gulf of Mexico); contaminants - stable to increasing	Oil spills - high certainly; contaminants - less certain	
Naval activity (shipping, sonar, drones etc)	Increase	Highly uncertain	
Small vessels (capture vessels not regulating)	Increasing strike frequency, decreasing in noise	Medium confidence	Quieter technologies
Larger soundscape (cumulative, louder) Predators	Unknown (large potential to decrease)	High uncertainty	Will be driven by efficiency

APPENDIX 5. Literature compiled by participants to inform the initiative. <u>Primary Literature</u>:

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Additional Literature:

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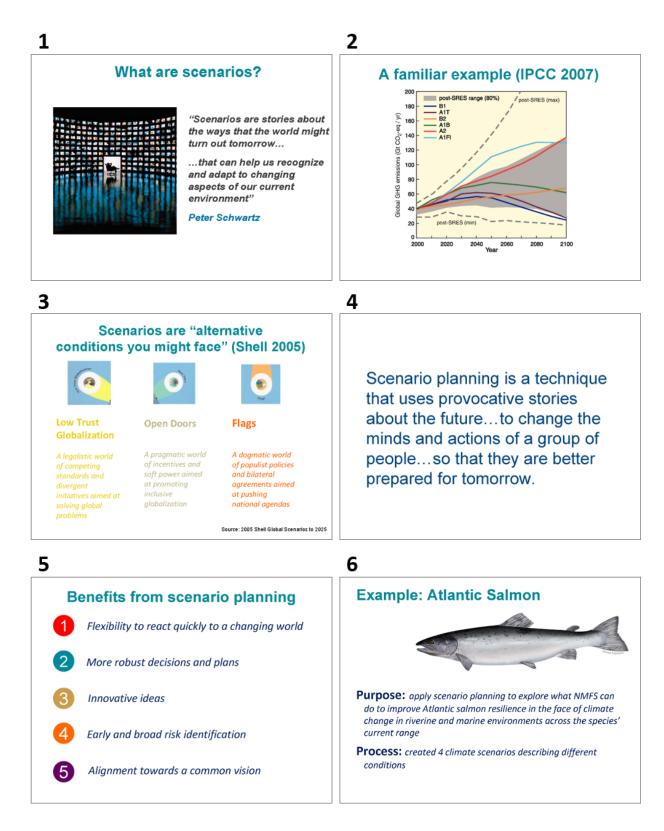
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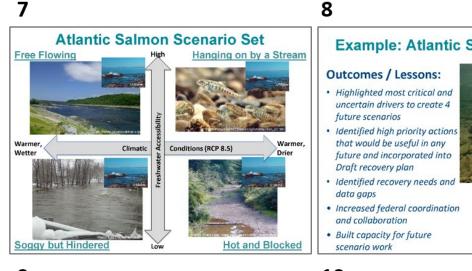
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APPENDIX 6. Available workshop presentation slides.

Available workshop presentations included here. To request a copy of a specific presentation, please contact Diane Borggaard (<u>diane.borgaarrd@noaa.gov</u> or 978-282-8453) or Dori Dick (<u>dori.dick@noaa.gov</u> or 301-427-8430).

Introduction to Scenario Planning, Jonathan Star.





Example: Atlantic Salmon

9

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Views from Resource Managers

"The Atlantic salmon climate scenario project was one of the best prioritization exercises I have ever participated in for salmon. The process that was developed enabled us to focus on all of the threats to salmon, rather than the ones that are easiest to address."

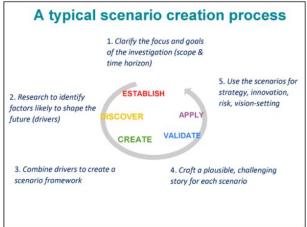
- Kim Damon-Randall, Acting Deputy RA, GARFO

"The structure of the scenario planning brought together folks with diverse expertise and made tackling a "wicked" problem both manageable and intellectually stimulating. The outcome was truly a collective effort that I was pleased to be involved in." - John Kocik, Protected Species Branch, NEFSC

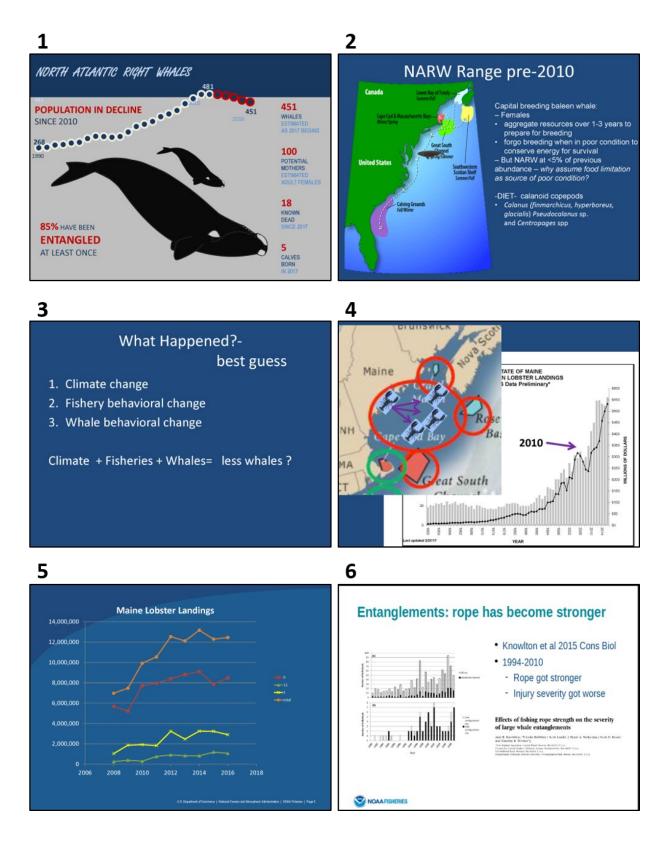
Views from Resource Managers

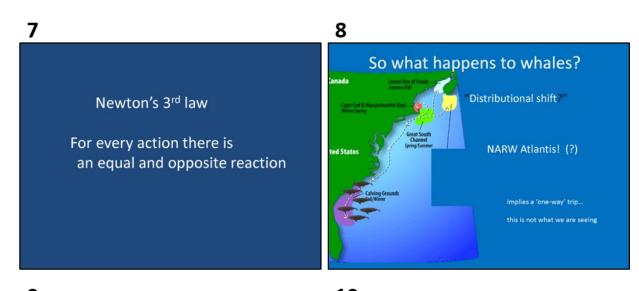
"I found the scenario planning process surprisingly useful, both as a means to conceive a range of plausible scenarios and to think about actions that increase/decrease the likelihood of those scenarios becoming realized. It seems really useful for highly uncertain futures, and its values not too dissimilar from the value of doing safety drills in preparation for various disaster scenarios. If you have at least thought through possible scenarios, you can be much more flexible and adaptive in your responses"

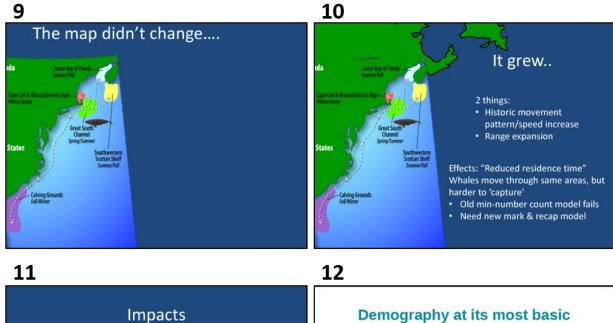
- Matt Collins, Office of Habitat Conservation, HQ



Right whales 101: distribution, foraging, calving, etc. Sean Hayes.







- One fishery moves to overlap with whales
- Whales move to overlap with another fishery

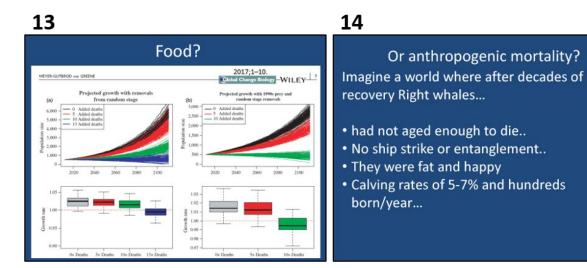
Why?

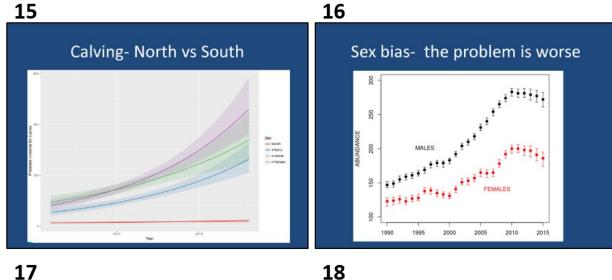
- Entanglement/Ship strike
- Fear/Stress
- Food

If more animals die in a year than are born in a year, a species will decline

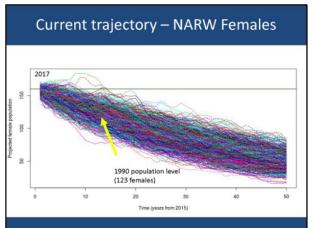
Demography is about deaths and births....

S NOAA FISHERIES

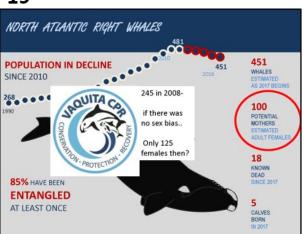












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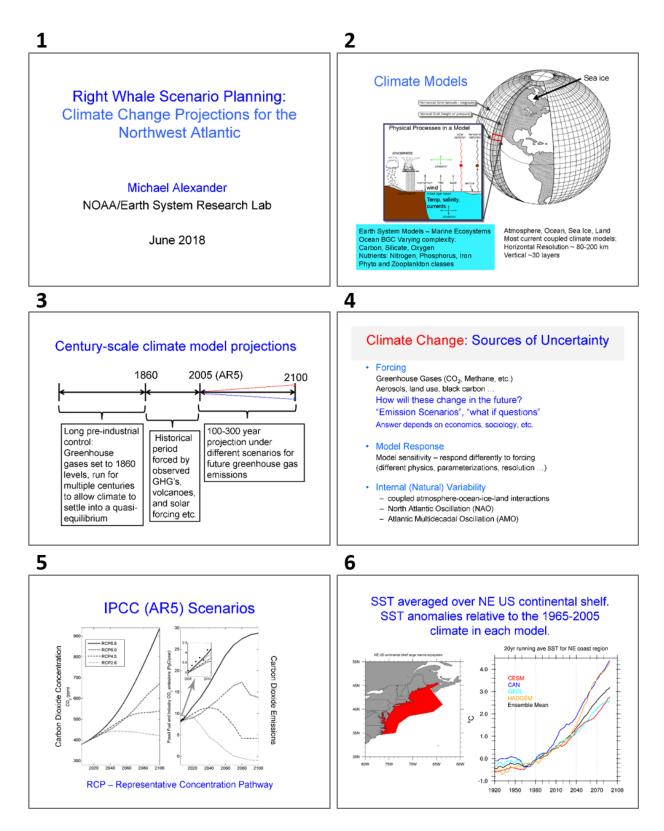


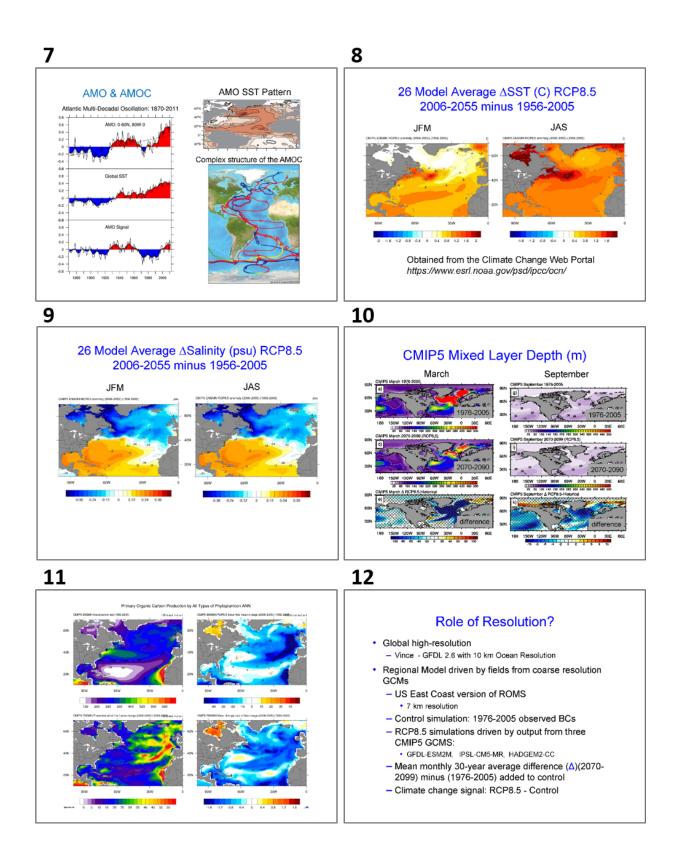
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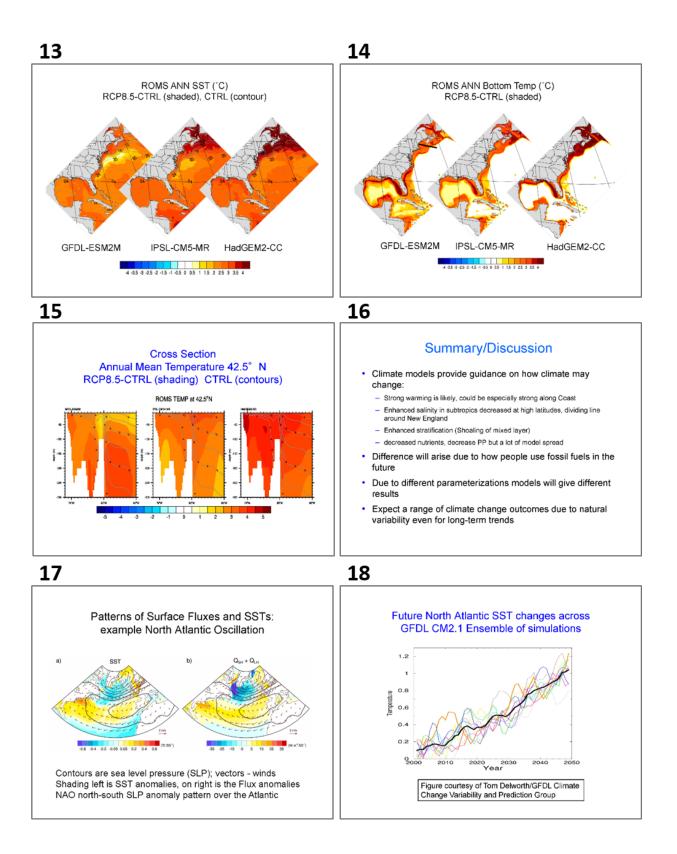
Hope- time of great opportunity

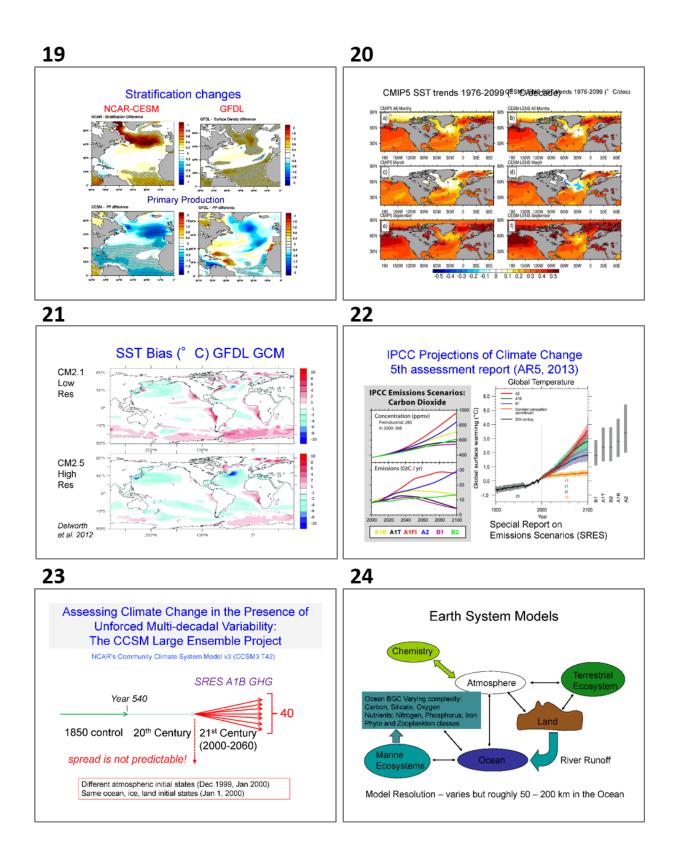
- We are not fighting a black market fishery
- We have the science to inform change
- We have strong international partner
- We have the power and social network support to get the industry to lead the necessary changes

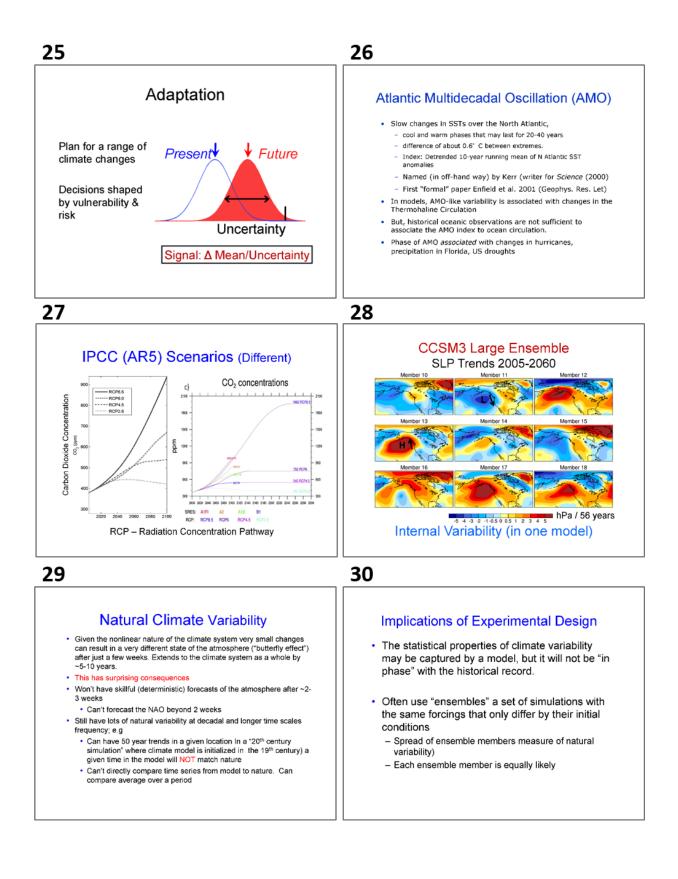
Right Whale Scenario Planning: Climate Change Projections for the Northwest Atlantic, Michael Alexander. Appendix 6. Workshop presentations











Should I weight models based on skill metrics?

- Active area of research that could reduce uncertainty due to inter-model spread
- No accepted method many cases where a model's ability to match contemporary regional features was unrelated to a model's ability to match the warming trend (don't like draft a "good hitting" pitcher in the American league)
- Present default is not to weight, though some "culling" of highly aberrant simulations may be necessary (e.g., Overland et al., J. Climate, 24 2011)

Stock et al., 2011, Prog. Oceanogr. 88, 1-27

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35

Projected Changes in Weather Extremes

Confidence in observed changes (latter half of the 20th century)	Changes in Phenomenon	Confidence in projected changes (during the 21st century)
Likely ⁷	Higher maximum temperatures and more hot days over nearly all land areas	Very likely ⁷
Vory likely?	Higher minimum temperatures, fewer cold days and frost days over nearly all land areas	Very likely?
Very likely ⁷	Reduced diurnal temperature range over most land areas	Very likely ⁷
Likely ⁷ , over many areas	Increase of heat index12 over land areas	Very likely7, over most areas
Likely ⁷ , over many Northern Hernisphere mid- to high latitude land areas	More intense precipitation events ¹	Very likely", over many areas
Likely ² , in a few areas	Increased summer continental drying and associated risk of drought	Likely ² , over most mid-latitude continental interiors. (Lack of consistent projections in other areas)
Not observed in the few analyses available	Increase in tropical cyclone peak wind intensities ⁻	Likely ² , over some areas
Insufficient data for assessment	Increase in tropical cyclone mean and peak precipitation intensities ^c	Likely ² , over some areas

Relation to Forcing and Model Sensitivity Time Scale: • Forcing - long timescales

- Model Sensitivity all time scales
- Internal (Natural) Variability short (< 10-20 years?)
 - Increases as the spatial scale decreases

Regional Climate Change

· Assumes Change not influenced by model bias

· Starting to happen but very computationally intensive

- Use finer scale physical models in a region where boundary

Internal Variability in

· Regardless of scale can bias correct

~2 grid points in gulf of Maine

conditions are provided by GCMs

· Increase resolution of GCMs

Not all biases improve

Dynamical Downscaling

Simplest is the Delta method

Use current GCMS

Lack key features

- Will differ by variable
- Larger for precipitation than temperature in most areas

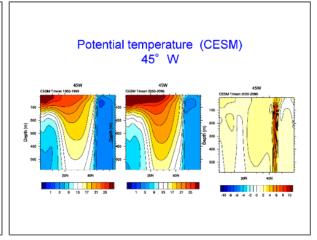
Model Experiments:

- Examine internal variability by using more than one run, i.e. an ensemble of simulations
- Nearly all climate change studies have used one or a very small number of ensemble members

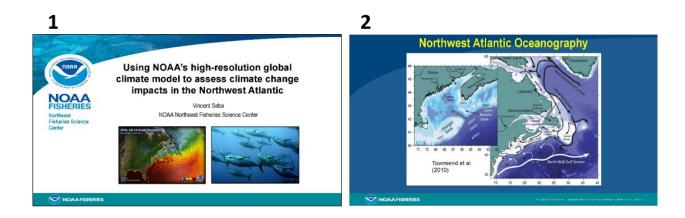


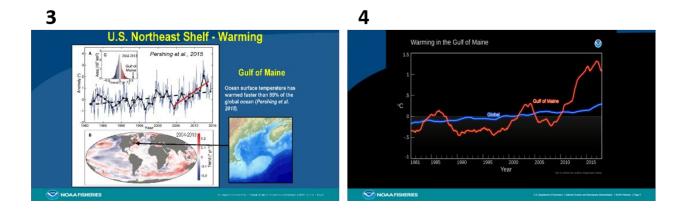
Climate variability in century-scale physical climate models

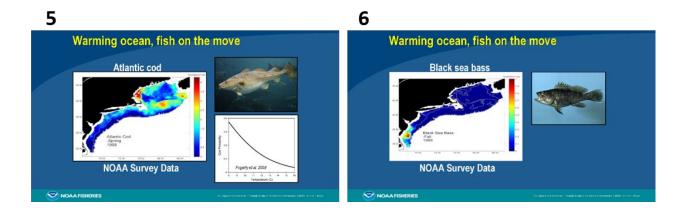
- Many climate models produce realistic representations of prominent modes of climate variability
- Can use climate change projections to study climate variability, but don't expect to be "in phase" with observed variability
- Ensemble means and focusing on differences between multi-decadal averages across century time-scales helps isolate the climate change trend

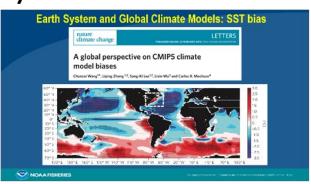


Using NOAA's high-resolution global climate model to assess climate change impacts in the Northwest Atlantic, Vincent Saba.





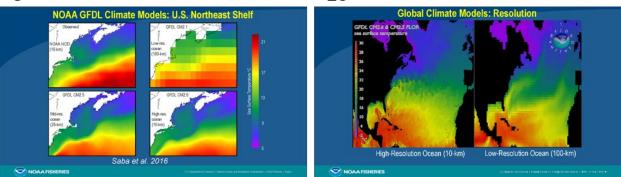


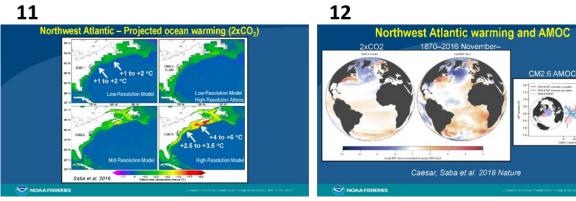


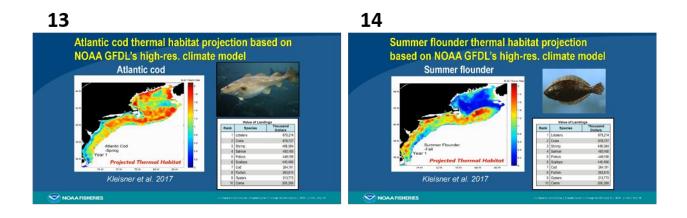
OFDL CM 2.8 Ocea	In Simulation	1	Experiments 860 control 990 control 2xCO ₂ run (8	run run
Holt 1	00			
Model	Ocean resolution (vertical layers)	Atmosphere resolution (vertical layers)	Land Model	Sea Ice Model (snow & sea ice max. albedos)
		resolution	Land Model	(snow & sea ice
Model M2.1 M2.5 FLOR	(vertical layers)	resolution (vertical layers)		(snow & sea ice max. albedos)
M2.1	(vertical layers) 1º (50)	resolution (vertical layers) 2°(24)	LaD	(snow & sea ice max. albedos) SIS (0.80 & 0.58)

ŵ

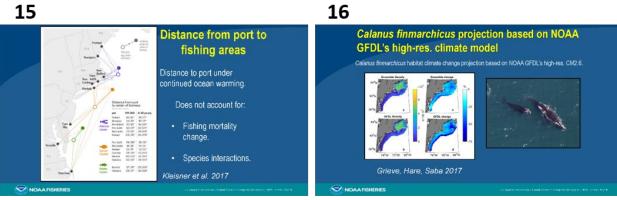












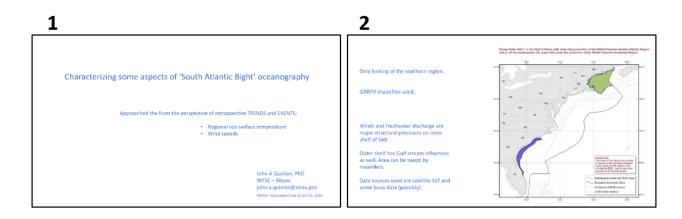


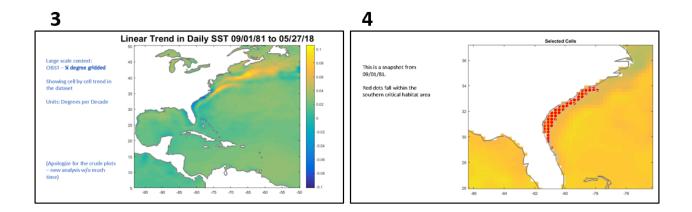


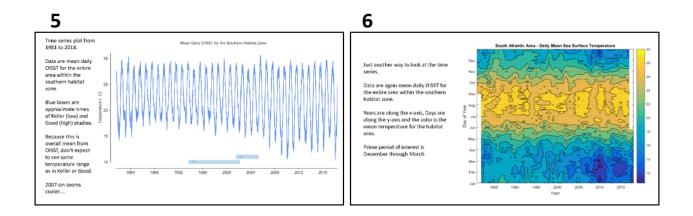
Summary

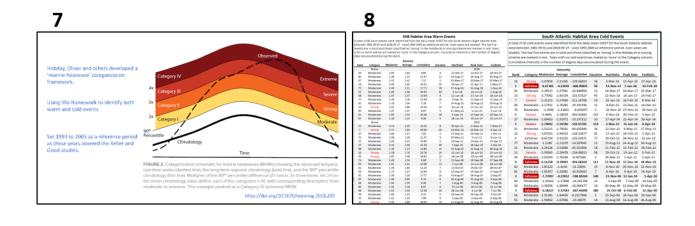
- Northwest Atlantic has warmed faster than most other coastal waters globally.
- NOAA GFDL's high-res. global climate model resolves the enhanced warming. This
 model is now being widely used to assess climate change impacts in the NW
 Atlantic.
- Enhanced warming of the NW Atlantic is associated with a weakening AMOC.
- Continued distribution shifts of valuable commercial species are highly likely under climate change.
- Need to move beyond temperature impacts. More laboratory process studies are needed.
- · Climate impacts research inform assessments and management.

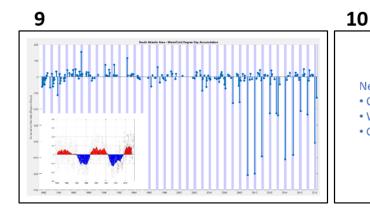
Characterizing some aspects of 'South Atlantic Bight' oceanography, John Quinlan.









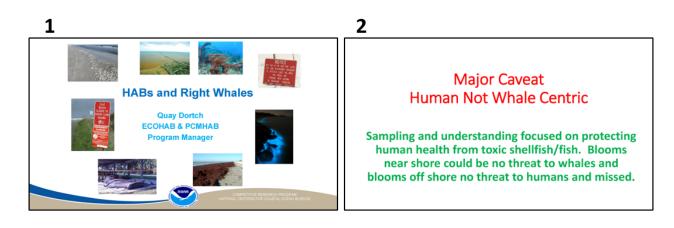


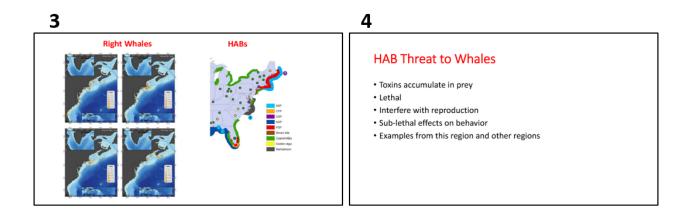


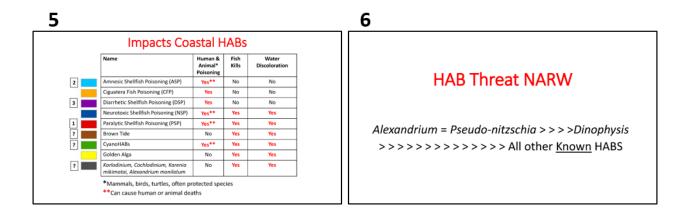
Next steps -

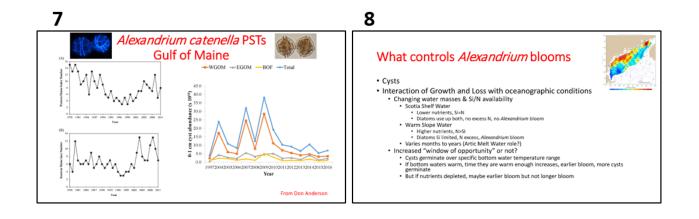
- Contrast these data with in situ observations
- Wind stress and storm tracks/met system types
- Get a handle on the wave fields

HABs and right whales, Quay Dortch.









9	10			
Time Line of <i>Pseudo-nitzschia</i>		HA	Bs a	nd
Northwest Atlantic and Gulf of Maine				Envi
NovDec., 1987 PEI Event >100 human illnesses & 3-4 deaths, "Nitzschia pungens"			t T°C	1 Stratific
2002 southern Gulf of St. Lawrence Canada—shellfish harvesting closure P. seriata		Diatoms		
2004, 2005, 2008 Quebec shore Gulf of St. Lawrence sea scallops closure		(e.g., Pseudo-nitzchia spp.)	1 -	- +
2008 10 days SW coast NB, Bay of Fundy to US border shellfish harvesting closure		Toxic Flagellates	+	t
ID 14 species, including toxigenic species, in Gulf of Maine		(e.g., Alexandrium, Pyrodinium, Gymnodinium)	1.1	
Sept. 2016 Maine closure shellfish harvesting, shellfish recalls, P. australis	be	Benthic	‡ ++	1
Oct. 2016 Bay of Fundy shellfish harvesting closure, P. australis	L L	Fish Killing	1.1	
Oct. 2016 MA and RI Precautionary shellfish harvesting closure	ĮĀE	(e.g., Heterosigma spp.)	+	1
Mar 2017 RI Shellfish harvesting closure, P. australis	-	High Biomass	t	t
Sept. 2017-Jan 2018, ME shellfish harvesting closures,		(e.g., mixed spp.)		
shellfish recalls		Cyanobacteria (e.g., Notularia spp.)	- † + -	- t-

					<u> </u>	
	† T'C	Environn † Stratification	nental † OA	Factor	Grazing	Hydrography ?????
Diatoms (e.g., Pseudo-nitzchia spp.)	\$÷.	+ ++	1	Ļ	‡	
Toxic Flagellates (e.g., Akrandium, Pyrodinium, (pyrodinium)	t	† ++	1	t	\$	
Benthic (s.g., Ganderdiscus spp.)	‡++	† ++	?	t	‡	
Fish Killing (e.g., Neterosigma spp.)	4	† ++	?	† +	† +	
High Biomass (e.g. mixed spp.)	1	1	\$	† ++	‡	
Cyanobacteria (s.g. Nodularia spp.)	1+	† ++	‡	† ++	?	
Cell Toxicity	?	?	t	‡	1	From Wells et al. 2015

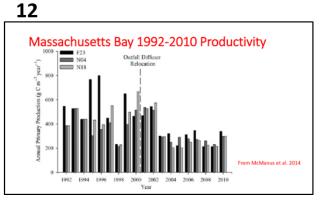
Climate Change

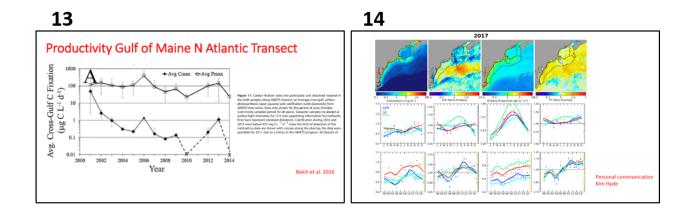
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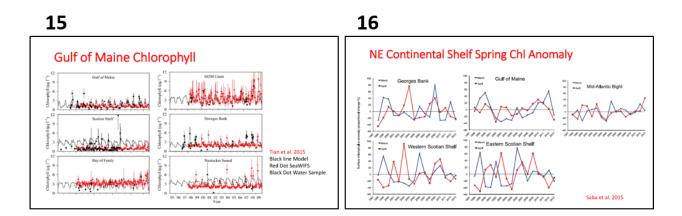
Kate Hubbard, pers. comm

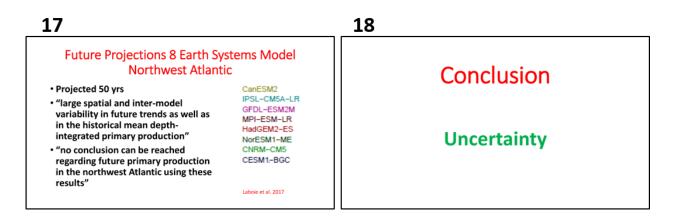
Long-Term Changes in Gulf of Maine Productivity

- Changes in water masses providing nutrients (Townsend) • Reductions in inflow of deep, nutrient-rich Slope waters????? Lead to less productivity
- Increased DOC (POC) in rivers (Balch 2012, 2016)
 - Yellowing of Gulf of Maine over last 100 yrs
 - Lead to lower productivity
- Increased T and stratification in some areas
 - Earlier spring bloom
 - Faster growth rates
 - Nutrient limitation
 - Net effect on productivity unclear

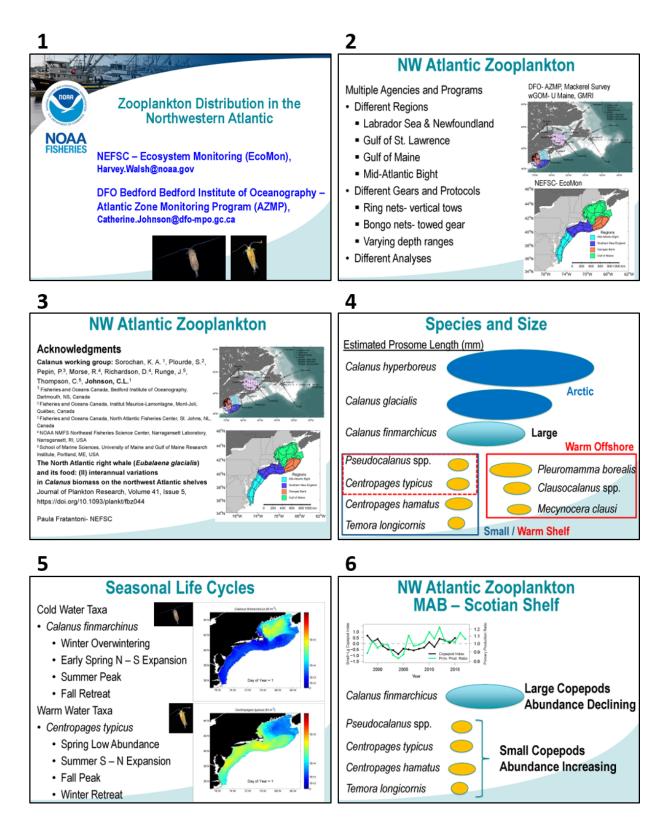


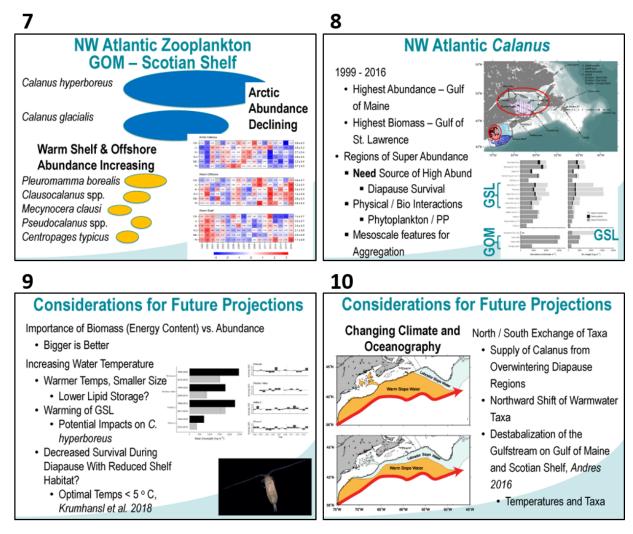




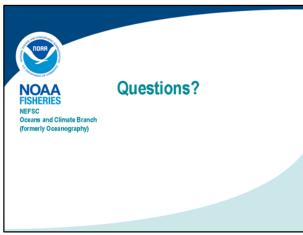


Zooplankton Distribution in the Northwestern Atlantic, Harvey Walsh and Catherine Johnson.

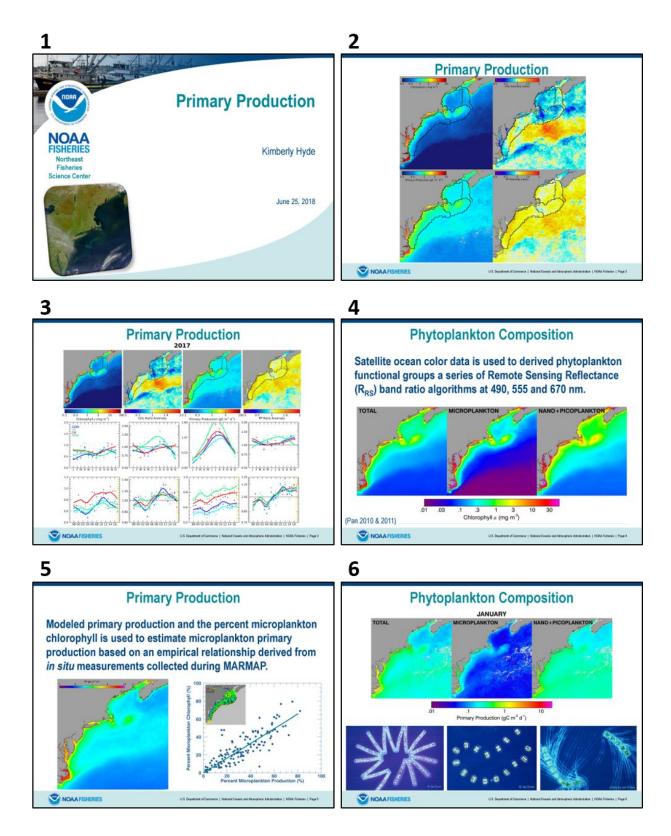


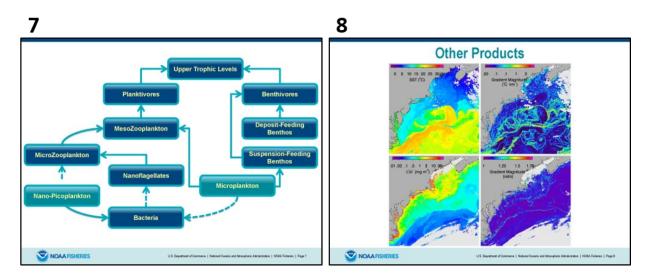


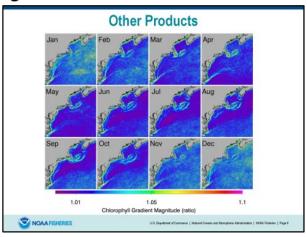




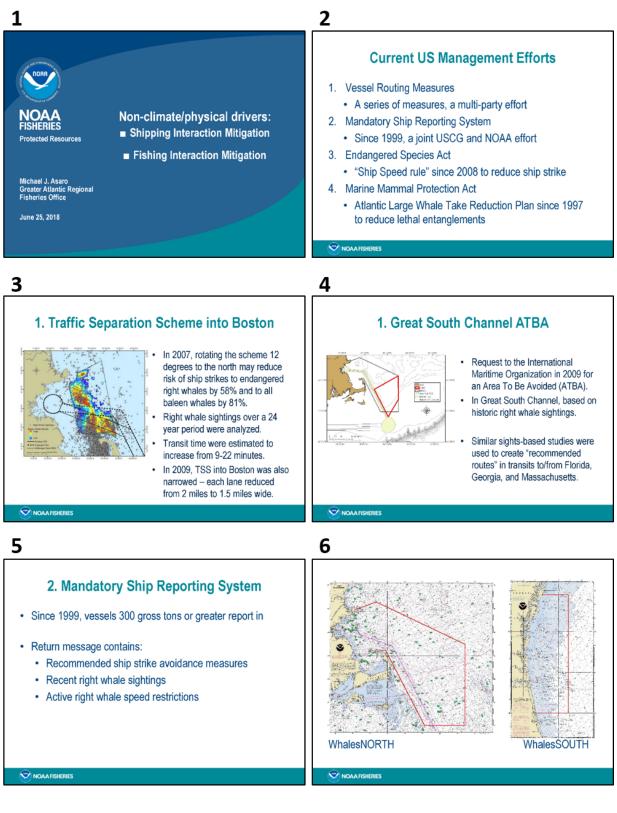
Primary productivity, Kimberly Hyde.

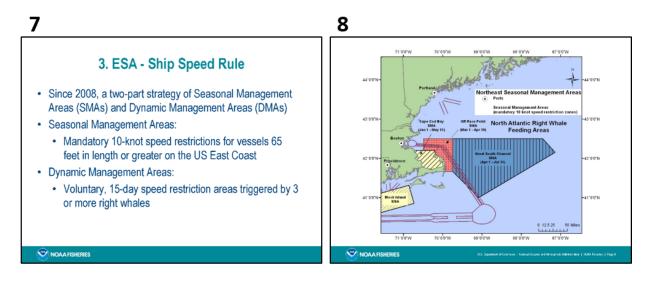


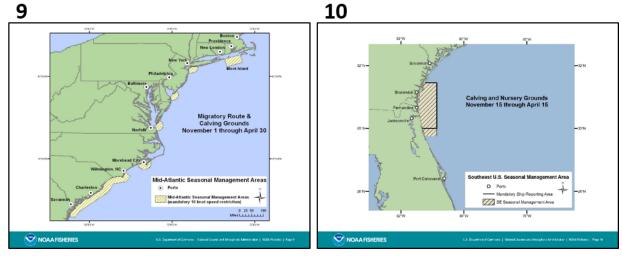




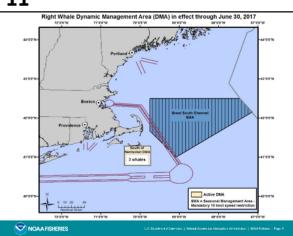
Non-climate/physical drivers: Shipping Interaction and Fishing Interaction Mitigation, Mike Asaro.











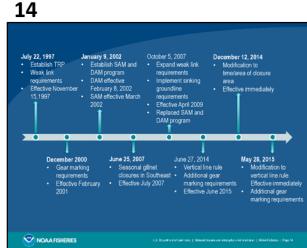
4. Atlantic Large Whale Take Reduction Team

· Established in 1996 under MMPA

- Purpose: to develop a take reduction plan for reducing the incidental take of right whales, humpback whales, fin whales and minke whales in commercial trap/pot and gillnet gear in U.S. waters from Maine to Florida
- **Goal**: reduce serious injuries and mortalities to < PBR (PBR=0 for Right Whales at that time)

VOAA FISHERIES

er requirements Effective Nov 15, 1997
15,1997
Decem
• Ge
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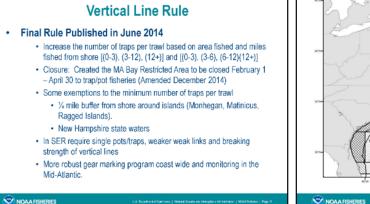


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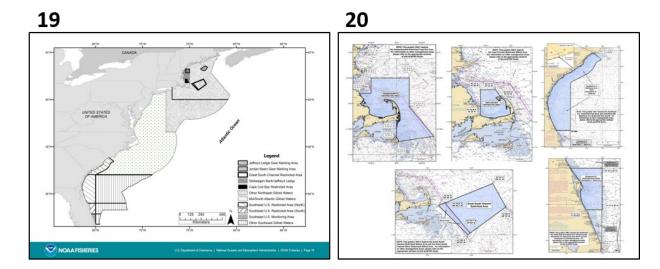


- Reducing great lines (endlines or buoy lines) in commercial trap/pot and gillnet gear.
- The ALWTRT agreed to focus first on addressing the groundline entanglement risk.
- Lengthy rule development process that ultimately led to the implementation of sinking groundline requirements for all trap/pot fisheries throughout the entire east coast.
 - NMFS finalized in October 2007 and it became effective in April 2009.



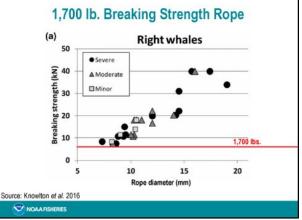


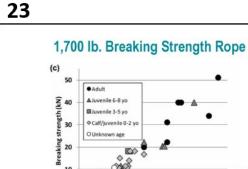
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Source: Knowlton et al. 2016

VOAA FISHERIES

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O Unknown age

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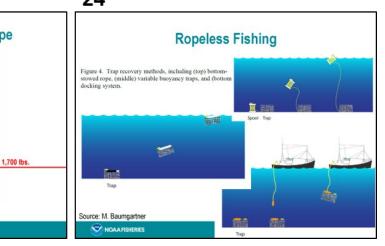
Side

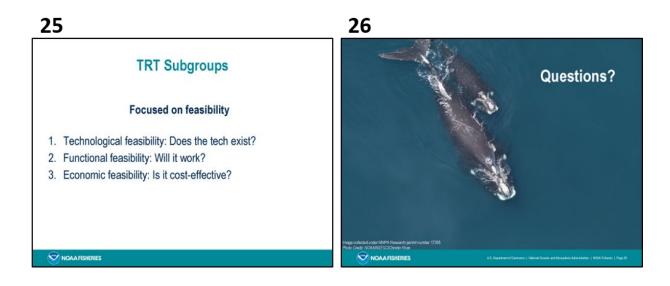
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Rope diameter (mm)

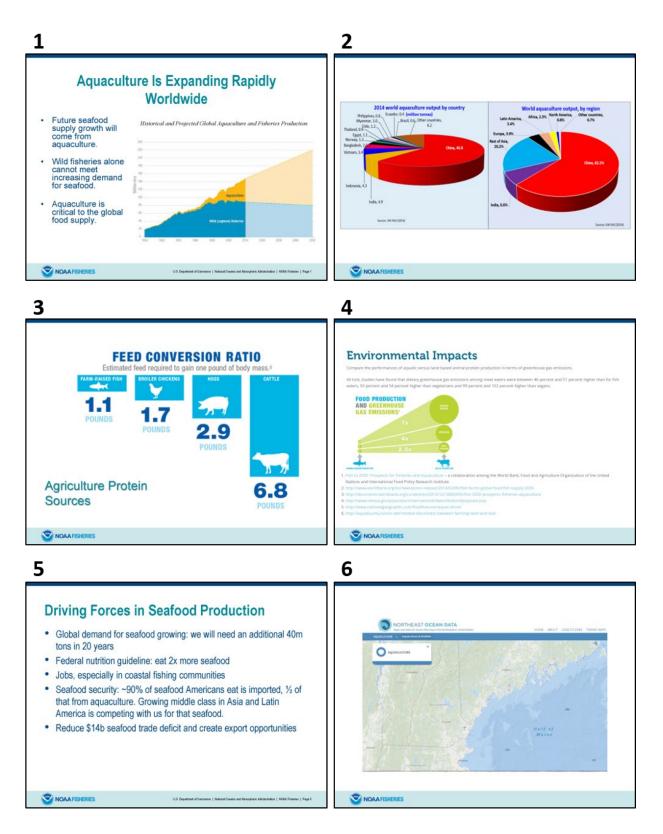
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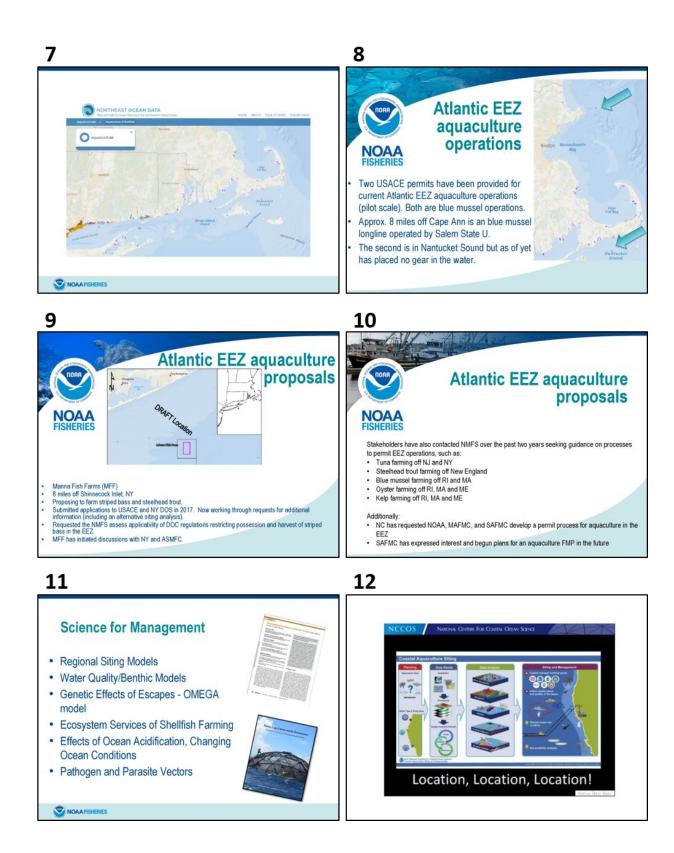


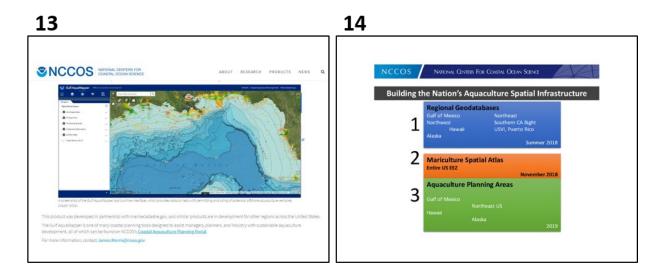


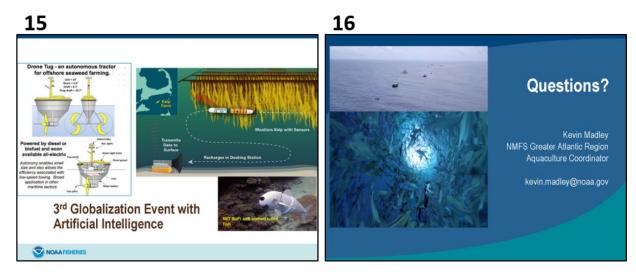


Aquaculture, Kevin Madley.









Offshore wind – U. S. Atlantic Coast, Julie Crocker.

50

100

200 250

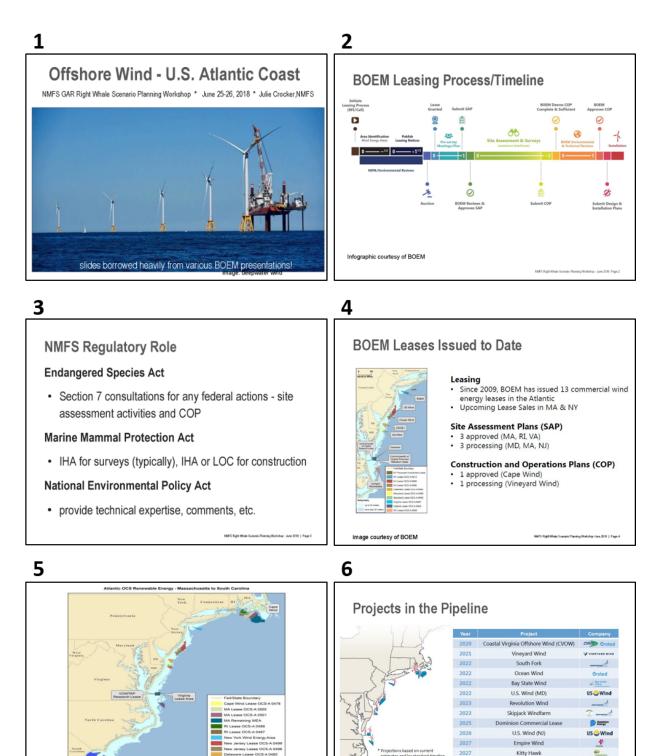
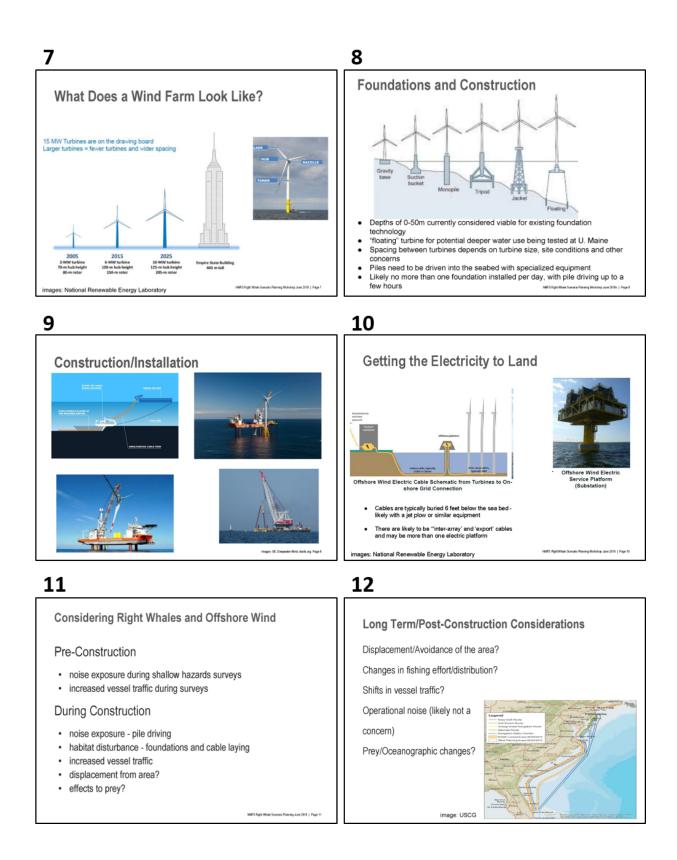


image courtesy of BOEM

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APPENDIX 7. Full transcripts of workgroup Scenario Deepening worksheets Note: Participants were encouraged to think as broadly and unrestrained as possible, therefore, what is recorded here includes thoughts that are not fully formed and do not represent agency policy.

In your scenario:		Scenario Name: Limited Options But Alive
Main region climate features:		
 Weakening AMOC 	 Change in competitors (fish on the n 	nove)
 Increased nutrients 	 Unknown change in residence time i 	in old and novel habitats
 Change in prey field 		
Notable non-climate features and development	5:	
 Increase in HAB episodic events 		
 Changes in fishery targets and practices 		
 Energy exploration (wind, oil, gas) increases 		
Significant events and developments:		
2020-2030	2030-2050	 2050-2075 Economic viability of fossil fuel driven activities decrease Decrease in wild caught lobster Increase in black sea bass and aquaculture
What are the main changes in conditions/impac	ts on right whales:	
Region 1? Increase in cold snaps/ short, cold winters Increase in poor calving conditions or increase in variability	 Region 2? Prey abundance increases but prey size and prey quality decreases → feeding rates increase 	 Region 3? Prey abundance increases but prey size and prey quality decreases → feeding rates increase
	 Increased residence time to feed in region 	

n your scenario:		Scenario Name: Thrive
Main region climate features:		
 Foraging = dense prey patches 		
 AMOC = more slope water, increased product 	ivity, zooplankton, phytoplankton?	
 Need to understand relationship between AM 	OC and primary production	
Notable non-climate features and developments	:	
 Increased societal value → increased awarene 	ss → increased • Remediation of human act	ivities happens quickly
economic activity \rightarrow increased funding \rightarrow poli	tical will ● Improved surveillance → t	petter understanding of distribution/demographic
 Adoption of ropeless fishing (fishery may be d 	ifferent, i.e. no (acoustics, tagging, drones	i)
lobsters but crabs) Improved ability to predict episodic events and to respond		
Whale safe aquaculture, shipping renewables Ability to detect prey aggrega		egations and to manage preemptively
Significant events and developments:		
2020-2030	2030-2050	2050-2075
 Ropeless → experimentation prototype 	 Mass production/reduced costs for ropeless 	 Phased implementation of ropeless fishing
development	technology	 Implementation of quiet shipping
 Whale safe lobster campaign 	 Mass production of quiet ships 	
 Quieting ships → prototype of quiet ships 		
What are the main changes in conditions/impact	s on right whales:	•
Region 1?	Region 2?	Region 3?
 Conditions for calving are favorable (e.g., 	 Expansion of calving into this region 	 Calanus moving north, optimal feeding
warm and calm)	 Full utilization of range 	moves north
 Full utilization of range 	 Improved socialization/communication 	 Full utilization of range
 Improved socialization/communication 	 Increased awareness of value for protecting 	
 Improved ability to find mate 	RWs	

In your scenario:		Scenario Name: Dive
Main region climate features:		
 Reduced Scotian Shelf water in the Gulf of Mair 	 More frequent cold snaps in south 	
Increased salinity in Gulf of Maine Shifting copepod phenology and increased match/mis-match		ased match/mis-match
 Warming Distance between calving and foraging grounds increases → increased migratory co. 		
 Silica limitation → Fewer diatoms → Fewer cop 	epods • Sea level rise → societal disruption →	conflict
 Potential poor survival of copepods during wint 	er	
Notable non-climate features and developments:		
 Shifting budgets to deal with weather and natu 	ral disasters • Disease	
 Change in fishing – Less lobster? More sea bass 	pots? More Bigger, faster, louder vessel	5
aquaculture? More entanglement RW lost the	e conflict, no • Oil and gas development al	ong coast
political will to force change in fisheries	 Repeal of ocean monument 	
 More windfarms and whales totally displaced 		nd RW at the bottom the list of concerns
Significant events and developments: In the DIVE	scenario we assumed there was a continuous 5% po	p decline
2020-2030	2030-2050	2050-2075
 ~ 361 (2020) RW left 	 ~ 216 (2030), ~129 (2040) RW left 	 ~ 77 (2050), ~ 21 (2075) RW left
 First commercial scale wind farm 	 Oil exploration, seismic surveys ramp up 	 First oil well off Gulf of Maine
Election	 Human population reaches 9 billion 	 Black sea bass, Jonah crab fisheries increase
 Black sea bass, Jonah crab fisheries increase 	 Lobster collapse in Gulf of Maine 	 10.8 billion humans by 2075
	 Black sea bass, Jonah crab fisheries increase 	
What are the main changes in conditions/impacts	on right whales:	
Region 1?	Region 2?	Region 3?
 Stop visiting SEUS calving grounds or 	 Calving grounds shift north into Region 2, 	 Warmlobsters also dive. Less lobster
increased migratory cost	leads to gillnet risks – new conflict	fishing effort/less pot gear in the water
 Industrialization of ocean (oil & gas, wind, 	 Lose foraging habitat (copepods move north) 	 Industrialization of ocean (oil & gas, wind,
vessels/shipping)	 Industrialization of ocean (oil & gas, wind, 	vessels/shipping)
 Decreased ocean protections (fishing 	vessels/shipping)	 Decreased ocean protections (fishing
closures, protected areas)	 Decreased ocean protections (fishing 	closures, protected areas)
 Increased sea bass & Jonah crab out without 	closures, protected areas)	 Increased sea bass & Jonah crab out without
concern for entanglement	 Increased sea bass & Jonah crab out without 	concern for entanglement
 Increased aquaculture without concern for 	concern for entanglement	 Failure to collaborate with Canada
entanglement & habitat loss	 Increased aquaculture without concern for 	 More whale watching, more stress
 Poor water quality/increased coastal runoff 	entanglement & habitat loss	 Increased human population due to climate
 Decreased genetic diversity 	 Poor water quality/increased coastal runoff 	shifts
Decreased health	 Decreased genetic diversity 	 Decreased genetic diversity
 Increased stress/risk of disease 	 Decreased health 	 Decreased health
	 Increased stress/risk of disease 	 Increased stress/risk of disease

In your scenario: Main region climate features:		Scenario Name: Support and Survive
 Temporal mismatch between phytoplankton bloom/production, zooplankton production an feeding 	 Suboptimal zooplankton compositio d whale Region scale warming above long ter Increased frequency of HABs 	
Notable non-climate features and developments:		
 Slow, quiet, reactive vessels Dynamic/responsive management Effective surveillance of whales 	 Whale friendly fishing/aquaculture Strong marketing →social, political s 	support for conservation
Significant events and developments:		
2020-2030	2030-2050	2050-2075
 Improved whale & climate science Maintain current ship-strike regulations Reduction of fishery mortality/entanglement Implementation of whale-friendly fishing 	 Recognition of anthropogenic climate impacts 	 Degraded/ing climate conditions Senescent/Low reproduction whale population Implementation of sustainable fishing/commercial practices
What are the main changes in conditions/impacts	s on right whales:	
 Region 1? Poor calving conditions Poor perinatal survival (related to episodic events) Continuing and improving ship-strike risk management No additional aquaculture/fisheries threats "Whale safe" offshore energy development 	 Region 2? Calving? Feeding habitats? (poor zooplankton composition) Continuing and improving ship-strike risk management No additional aquaculture/fisheries threats "Whale safe" offshore energy development Whale safe fishing 	 Region 3? Suboptimal feeding More occurrence in Canadian waters Strong bilateral cooperation Continuing and improving ship-strike risk management No additional aquaculture/fisheries threats "Whale safe" offshore energy development Whale safe fishing

APPENDIX 8. Full transcripts of workgroup Generating Options worksheets. Items below the dashed line includes factors/actions that could be taken under consideration to help us prepare for the next 30-50 years. Note: Participants were encouraged to think as broadly and unrestrained as possible, therefore, what is recorded here includes thoughts that are not fully formed and do not represent agency policy.

If you knew this scenario was the future, what actio		
 Science/Research Understand feeding: can we farm copepods? Improvements in carcass detection and tracking and recovery Understand habitat in future Better forensic analysis to determine cause of death & other biological info (reduce 50% non-ID mortality) Technology to tag & track safely Passive acoustics, real time, satellite, drones Improved health assessments, especially relative to fecundity, calf health 	 Management – Vessels Better understand avoidance behavior Expand speed restrictions to MA and add smaller vessels 	 Relationships/Collaboration Consumer driven efforts are key Grassroots awareness and activism Partner with organizations on outreach and awareness National HAB program coordination Ship designers Socioeconomics
 Changing oceanographic conditions, right whale biology (i.e. what are thermal limits?) Technology improvements for expanded enforcement Cumulative effects of multiple stressors Management - Fishing 	Hovercraft Management – Other (e.g., aquaculture, wind	Oprah, Ellen, Amazon, Google Other
 Ropeless fishing paramount Proactive engagement for whale smart fishery developments and planning with changing climate and ocean conditions 	 energy, noise) Whale safe and industry safe approach Dynamic management for important places, threats (mobile protected areas) Expansion to Region 4 Enforcement – flexible as management Aquaculture – change farms/methods to whale safe now 	 Incentive programs for positive behavior Buy local can be positive to reduced ship traffic Understand ramifications of RW measures to other species Information technology for decision making
	 Whatever industry may develop e.g., autonomous vessels 	War Implement decisions quickly

Science/Research	Management – Vessels	Relationships/Collaboration
 Ropeless traps – engineering → improve catchability Grappling – need way to mark trawl (acoustic?) refine techniques Economic research on desirability of whale-safe lobsters Improved modeling of <i>Calanus</i> aggregations Improve inputs to dynamic management Non-invasive, long-term tags Passive acoustics Aerial surveillance 	 Improved dynamic management – slow speed and avoid aggregations Electric vessels? Assess/modify ship-strike rule 	 Involving industry in ropeless trap development Involving engineering community in developing technologies – connect engineers with fishermen Involve philanthropic community Involve aquaculture/wind industry with whale awareness Involve economists to research incentives/profitability
 Vessel detection of whales e.g. sonar Aquaculture/wind farm: whale behavior/avoidance Episodic events: develop techniques to avoid impacts to whales 	 Electrify whale watch vessels as first step of outreach tool (whale sense) 	 Need X prize for ropeless technology
Management - Fishing	Management – Other (e.g., aquaculture, wind energy, noise)	Other
 Ropeless traps – prioritization of funding/grants Grappling Subsidy program Mandate weak rope with buyback of old rope Incentive to use ropeless in order to access a closed area 	 Designate zones for no activity Need best practices and monitoring of impacts Effects of displacement of fishermen 	 Promote whale-safe marketing Create a market for whale-safe lobsters as an incentive for fishermen to adopt new technology Promotion of RW – social science, media, communication Need infrastructure to monitor/assess/ predict episodic events → management response

Science/Research	Management – Vessels	Relationships/Collaboration
 Ability to study/quantify the effectiveness of management actions Gear technology Forecasting future distribution – zooplankton and whales Enhance observation capability through new technology Multiple stressor problem 	 Understanding how increased ocean infrastructure will shift vessel patterns and change risk Adaptive ship/whale co-occurrence plan Change "speed limit" areas to required rather than voluntary and broaden (reduce) vessel size below 65 feet 	 States (esp. MA and ME) and Canada Continued data sharing NGOs → consumer awareness campaign to push industry changes ("whale safe lobster") Private investment in technology "neutral" party to push change/ increase awareness, maybe University of Maine o Lobster Institute "Whale safe aquaculture"
Long term tags for RWs	Noise reduction / quieting technology	
Management - Fishing	Management – Other (e.g., aquaculture, wind energy, noise)	Other
 Flexibility for short term management actions/dynamic management Politically & economically viable solutions Weak rope Incentivized access to closed areas (ropeless) Temporal management of lines Trap number reductions – drop overhead \$, maintain revenue Funding Emergency relief plan coupled with contingency closure plan Subsidy for ropeless and/or marking 	 Active design engagement for aquaculture technology to reduce entanglement risk Ability to apply lessons learned to the next project (wind and aquaculture) Siting – to minimize conflict with whales Keeping oil & gas development out of Atlantic 	 Funding – more dedicated staff Stronger engagement with ocean planning processes at national, local and regional level Community resiliency Marketing programs Alternatives to fishing Diversify lobster fishery portfolios Balanced approach across industries Public and industry buy-in
 Goal of ropeless by 2030 with milestones along the way 		

Science/Research	Management – Vessels	Relationships/Collaboration
 Better understanding of noise effects related to offshore energy development Improve methods for understanding spatial & temporal movement of whales (finer scale) – tagging, prey distribution Better understanding fine scale whale behavior around gear, ships – tagging, prey distribution Higher resolution climate modeling Gear research Better understanding of sources of mortality, reproductive failure, and factors affecting reproduction Better understanding of fishing effort 	 Maintain/strengthen ship strike measures Maintain/strengthen enforcement of ship- strike rule Evaluate effectiveness of ship-strike measures 	 Collaborate with Canada & expand collaboration Work with fishing industry to develop whale-safe gear and gear marking Incorporate social science into management Liaison with constituents (NGOs, industry etc.) Congressional relations Maintain/strengthen relationship with federal and state partners Internal relationships
 Vessel traffic changes related to offshore energy? Connection between aquaculture, HABs, disease 	 Address vessels <65 foot LOA Vessel quieting technology development 	 Dynamic response as S.O.P. – need buy-in
Management - Fishing	Management – Other (e.g., aquaculture, wind energy, noise)	Other
 Begin development/implement whale-safe fishing gear including gear marking, ropeless Maintain/strengthen enforcement of gear regulations Respond to lawsuits Evaluate effectiveness of fishing regulations Improve gear identification when removed from animals 	 Maintain & implement MMPA import rule, ESA section 7 consultation etc. 	 Social, marketing, political support for conservation Continued/expanded support for stranding response to evaluate effectiveness of measures Recognizing effects of climate change
 Increase reporting of fishing effort/activity 	Aquaculture planning, permitting etc. Improve adaptive management structure	

APPENDIX 9. Full transcripts of priorities (includes top two for each category (science and research, fishing, shipping, relationships, and other) plus two wildcards that can include any category) for the four breakout groups on generating priorities. Note: Participants were encouraged to think as broadly and unrestrained as possible, therefore, what is recorded here includes thoughts that are not fully formed and do not necessarily represent agency policy.

Group 1

Science & Research

- Tag development and testing
- Climate modeling/monitoring (phyto/zooplankton)

Fishing

- Ropeless gear development and testing
- Initiate management rulemaking for use (exp. open closed areas)

Shipping

- Reevaluate (maintain) effectiveness of ship strike rule(s)
- Incentives to shippers (small and large) to slow/avoid

Relationships

- Oh, Canada!
- Public awareness: partner with past successful NGOs/PR/Marketing

<u>Other</u>

- Aquaculture (proactive and whale safe)
- Maintain current regulatory framework

Wildcard

- Maintain current monitoring/detection/response programs
- Investigate whale response to vessels

Group 2

Science & Research

- Gear technology
- Distribution, reproduction, behavior

Fishing

- Ropeless fishing
- Gear enhancement

Shipping

- Evaluate effectiveness of current rule
- Enforcement

Relationships

- Consumer awareness: social media
- Industry engagement and incentives

<u>Other</u>

- Proactive whale safe measures
- Flexible, nimble

Wildcard

- X-prize
- Consumer driven efforts

Group 3

Science & Research

- Spatial/temporal whale/copepod movement
- Climate/habitat modeling

Fishing

- Gear research / Technology development
- Reduce line in water column e.g., trap limits, grappling

Shipping

- Analyze vessel traffic relative to whale distribution and planned activities to inform ship strike rule
- Address vessels less than 65 feet

Relationships

- Protect/maintain current measures
- Industry engagement in problem solving

Other

- Social science/marketing
- Incentivizing innovation/non-traditional

Wildcard

- Telemetry development
- Understanding whale sensing/reaction

Group 4

Science & Research

- Where are they now and where are they going to be
- Cumulative stressors
- Acoustics hearing thresholds and impacts of sound sources and soundscape

Fishing

- Ropeless gear
- Proactive emerging fisheries management

Shipping

- Expand measures to smaller boats, other geographies
- Whale safe ships of the future

Relationships

- Industries and federal agencies
- NGOs, public support, and social science

Other

- Aquaculture and blue economy industries (renewables)
- Dynamic/flexible management including enforcement
- Emergency response for episodic events