UNITED STATES DEPARTMENT OF COMMERCE NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

ATLANTIC HIGHLY MIGRATORY SPECIES

ADVISORY PANEL MEETING

Silver Spring, Maryland
Wednesday, September 4, 2019

1	PARTICIPANTS:
2	RANDY BLANKINSHIP,
3	NOAA Fisheries Atlantic HMS Management Division
4	BENNETT BROOKS, Facilitator
5	PATRICK AUGUSTINE Recreational
6	ANNA BECKWITH
7	South Atlantic Fishery Management Council
8	RICK BELLEVANCE New England Fishery Management Council
9	KARYL BREWSTER-GEISZ
10	NOAA Fisheries HMS Management Division
11	CRAIG BROWN NOAA Fisheries Science Center
12	MARY COGLIANO U.S. Fish and Wildlife Service
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14	ENRIC CORTES NOAA Fisheries Science Center
15	JEN CUDNEY NOAA Fisheries Atlantic HMS Management Division
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17	TOBEY CURTIS NOAA Fisheries Atlantic HMS Management Division
18	MARCUS DRYMON State Rep for Alabama
19	Mississippi-Alabama Sea Grant
20	RAIMUNDO ESPINOZA
21	Conservación ConCiencia Inc. STEVE GETTO
22	American Bluefin Tuna Association

1	PARTICIPANTS (CONT'D):
2	ROSEMARY GNAM U.S. Fish and Wildlife Service
3	WALTED GOLET
4	WALTER GOLET Marine Sciences and Gulf of Maine Research Institute
5	
6	JOHN GRAVES Virginia Institute of Marine Science
7	DEWEY HEMILRIGHT Mid-Atlantic Fishery Management Council
8	ROBERT HUETER
9	Center for Shark Research Mote Marine Laboratory
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11	STEPHEN IWICKI Recreational
12	DAVID KERSTETTER Nova Southeastern University Oceanographic
13	Center
14	BRAD McHALE NOAA Fisheries Atlantic HMS Management Division
15	CLIFFORD HUTT
16	NOAA Fisheries Atlantic HMS Management Division
17	IAN MILLER NOAA Fisheries Atlantic HMS Management Division
18	LIGA NATANGON
19	LISA NATANSON NOAA Fisheries Science Center
20	ROBERT NAVARRO Fly Zone Fishing
21	CHRIS OLIVER
22	NOAA Fisheries

1	PARTICIPANTS (CONT'D):
2	RICK PEARSON NOAA Fisheries Atlantic HMS Management Division
3	
4	MICHAEL PIERDINOCK CPF Charters "Perseverance"
5	Recreational Fishing Alliance
6	GEORGE PURMONT Commercial
7	KIRBY ROOTES-MURDY Atlantic States Marine Fisheries Commission
8	MARK SAMPSON
9	Ocean City Charterboat Captains Association
10	MARTIN SCANLON F/V Provider II
11	
12	DAVID SCHALIT American Bluefin Tuna Association
13	TOM WARREN NOAA Fisheries Atlantic HMS Management Division
14	RICK WEBER
15	South Jersey Marina
16	ALAN WEISS
17	Blue Water Fishing Tackle Co.
18	SARAH MCLAUGHLIN NOAA Fisheries Atlantic HMS Management Division
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20	* * * *
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1	PROCEEDINGS
2	(8:35 a.m.)
3	MR. BROOKS: So good morning, everybody
4	and welcome to the fall advisory panel meeting for
5	the highly migratory species program. It's good
6	to see everybody here. My name is Bennett Brooks
7	with the Consensus Building Institute, and it's
8	always good to be back here, so thanks for having
9	me yet again.
10	We are, as you can see, a little light
11	around the table. Obviously, there's a hurricane
12	and that's affecting a lot of peoples' lives, and
13	so that is what it is. So we expect to have a
14	much larger group joining us by phone and the
15	webinar. So we'll, obviously, be trying to patch
16	people in that way. So we just want to
17	acknowledge that from the outset. So more
18	opportunity for folks to fold in.
19	Also, want to just acknowledge Randy
20	Blankinship is in his new role as chief of the HMS
21	division. So it's good to have Randy upfront.
22	And Randy will be sharing the duties upfront over

- 1 the next two days with Karyl Brewster-Geisz as
- well. So you'll see them swapping in and out as
- 3 we move along.
- 4 And just as always, just thank everyone
- for being here, making the time. We really do
- 6 understand and appreciate what it means to carve
- 7 out a couple of days to be here. I know there's
- 8 an ICCAT meeting following this for some or many
- 9 of you, so it just means a little bit even more of
- 10 a hit. So thanks for being here.
- 11 I'll walk through the agenda in a
- second, but before we do that I want to just go
- around the table and around the room and see who's
- here. And, Mark, we'll start with you.
- 15 MR. SAMPSON: Mark Sampson, Ocean City,
- 16 Maryland charter boat captain.
- 17 MS. WILLEY: Angel Willey, Maryland
- 18 Department of Natural Resources.
- MR. PIERDINOCK: Mike Pierdinock,
- 20 charter boat captain, Massachusetts.
- 21 MR. IWICKI: Steve Iwicki, recreational,
- 22 Cape May.

- 1 MR. BROOKS: You got it this time, Rick?
- MR. WEBER: Yeah, got the lucky mic.
- 3 Rick Weber South Jersey Marina and Tournaments
- 4 Recreational.
- 5 MR. GRAVES: John Graves here
- 6 representing the U.S. ICCAT Advisory Committee.
- 7 MR. KANE: Raymond Kane, Cape Cod,
- 8 Massachusetts, commercial.
- 9 MR. PURMONT: George Purmont,
- 10 commercial.
- 11 MR. GOLET: Walt Golet, University of
- Maine, Gulf of Maine Research Institute, academic.
- 13 MR. DRYMON: Marcus Drymon, Mississippi
- 14 State University and Mississippi, Alabaman Sea
- 15 Grant. I'm the state rep for Alabama.
- MR. HEMILRIGHT: Dewey Hemilright,
- 17 Mid-Atlantic Fishery Management Council.
- MR. AUGUSTINE: Pat Augustine, New York,
- 19 recreational.
- 20 MR. SCANLON: Marty Scanlon, President
- 21 Blue Water Fisherman's Association, commercial.
- MR. SCHALIT: David Schalit, I'm

- 1 president of the American Bluefin Tuna
- 2 Association, commercial.
- MS. BECKWITH: Anna Beckwith, South
- 4 Atlantic Council.
- 5 MR. ROOTES-MURDY: Kirby Rootes-Murdy,
- 6 Atlantic States Marine Fisheries Commission.
- 7 MR. NAVARRO: Fly Navarro, recreational.
- 8 MR. GETTO: Steve Getto, American
- 9 Bluefin Tuna Association, commercial.
- 10 MR. WEISS: Alan Weiss, Blue Water
- 11 Fishing Tackle Company, commercial.
- MR. HARRIS: Luke Harris, Gulf Shores
- 13 Alabama, commercial.
- 14 MR. KERSTETTER: David Kerstetter, South
- 15 Eastern University in Ft. Lauderdale, academic.
- MR. BLANKINSHIP: Randy Blankinship,
- 17 Chief Atlantic Migratory Species Management
- 18 Division.
- 19 MR. BROOKS: Okay. Great, thanks. And
- I don't think we have folks on the line yet, so I
- 21 think once we get them patched in we'll pause and
- see who's joining us on the phone as well.

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                 So just to give a quick scan of the
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       agenda, as always, it's a busy agenda. Lots to
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       cover. And I think it's a little bit more
       compressed than usual, perhaps, just because was
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       have the ICCAT meeting following. So we'll finish
       up by noon on Thursday. We'll stay in plenary the
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       entire conversation so we won't have any breakout
       sessions. And, as you'll see, there's a lot of
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 9
       the agenda that is focused around scoping sessions
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       that have been held over the summer and other
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       scoping documents, as well as, sort of, the usual
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       updates.
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                 We'll start in a minute with Randy's
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       overview of recent HMS activities, rulemakings,
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       and then the remaining morning we'll start first
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       looking at scoping for A-12 which is the national
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       standard guidelines and policies directives.
       After that, Chris Oliver will be here to give us a
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       brief welcome from leadership. And after that
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       we'll have a in-depth discussion on shark
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       depredation and shark populations. Sort of, the
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agency's been getting a lot of comment around the

- 1 increase in depredation, so this is a chance to
- 2 sort of take a step back, see what's happening
- 3 with population, see what's happening with
- 4 depredation, and then have a conversation with you
- 5 all about that.
- 6 After lunch we have a number of
- 7 different topics we'll cover. They'll be feedback
- 8 from three scoping efforts that the agency's been
- 9 through. One on bluefin tuna management, the
- 10 second on shark management, and the third on data
- 11 collection of special management for HMS
- 12 fisheries.
- We'll then have a brief presentation on
- 14 the survey results from the General category cost
- earning survey. This is, sort of, preliminary
- 16 results, but a chance for you to get a sense of
- 17 what the agency is picking up there. Not on the
- 18 agenda is, at that point, we will hear from Fish
- 19 and Wildlife service which will give us an update
- on the CITES listing of shortfin make sharks.
- 21 Later afternoon we'll spend about just
- 22 under two hours or so having a roundtable on HMS

- 1 recreational issues. We do these round tables
- 2 periodically which is just a chance to kind of
- 3 open up an issue, a chance for the agency folks to
- 4 talk about the kinds of things they have been
- 5 hearing, put those on the table, hear from you all
- 6 as well. Other issues that maybe they haven't
- 7 surfaced. And then have a general conversation
- 8 about what are you all thinking, where might the
- 9 agency think about heading. It's a fairly open
- 10 conversation and a good way for the -- for Randy
- and folks to get a feel for where some of these
- issues might need to go in the future.
- We will have public comment from 5:30 to
- 14 6:00. And let me just note, if the rec roundtable
- 15 requires more time staff is all prepared to after
- 16 public comment continue that on, and if it needs
- 17 to go past 6:00 that works for us. So we'll just
- 18 follow your lead on that.
- 19 The other thing that will happen after
- 20 6:00 is, as traditional, a no host social down in
- 21 the lobby. So, obviously, encourage everyone to be
- 22 part of that.

- 1 On day two it will be shorter day.
- 2 Again, just til noon. And we have four main
- 3 topics. We'll start with stock assessment updates
- 4 on yellowfin tuna, white marlin, and shortfin
- 5 mako. On second topic will be kind of the usual
- 6 bluefin tuna fishery update, in-season management
- 7 actions, catch trends, etcetera.
- 8 The third topic we'll hear about the
- 9 compendium that HMS staff has been putting
- 10 together that's summarizing HMS actions and their
- 11 rationale. And then lastly, we'll hear from
- 12 enforcement folks on what's been going on in their
- 13 world. Then we will have public comment and our
- wrap up, etcetera. So that's the game plan for
- the agenda. Any topics that we haven't -- don't
- 16 have on the agenda now that are critical to bring
- 17 up?
- 18 Okay. And I don't think I said this
- 19 yet, but in the back room there is food and there
- 20 are refreshments, and we have John Graves and the
- 21 ICCAT advisory committee to thank for that. So,
- John, thank you. Everyone else, don't get used to

- it. But eat. Eat and drink today like there's no
- 2 tomorrow, but I think it's gonna be here tomorrow
- 3 too, is that right, John? Okay. So eat and drink
- 4 today like there is gonna be a tomorrow, but
- 5 tomorrow really knock yourselves out.
- 6 Couple of ground rules, just before we
- 7 jump in. Just a reminder, I think everyone in the
- 8 room knows this, but the advisory panel is here to
- 9 give input for the agency to hear your thoughts
- 10 and comments. You are not here and you're not
- 11 convened to give consensus advice, but your
- 12 perspectives really are helpful for the agency as
- they shape different rules going forward.
- What we ask of you all as participants
- 15 around the table is, one, participate. Share your
- 16 thoughts. You all are here because you represent
- 17 different perspectives and sectors. And the
- 18 agency can't do its job as well as it could if
- 19 you're not sharing, so please make sure they
- 20 understand what's important, what thoughts you
- 21 have.
- 22 At the same time, stay focused on the

- 1 agenda. Be brief in your comments. We always
- 2 have a lot to cover and there's always a lot of
- 3 people who want to get into the conversation. So
- 4 you can help others around the table by doing
- 5 that. And, as always, just be respectful in your
- 6 comments. There are differing viewpoints. We
- 7 expect that, but talking about why they're
- 8 different in a way that's respectful of each other
- 9 is always important.
- 10 At the end of a day and a half Randy
- 11 will do a synthesis, as is the custom here. It
- 12 will be a little bit more high-level, followed by
- a more detailed synthesis, but we'll have that as
- well, and, of course, the meeting summary.
- 15 Last few things, when you want to get in
- 16 the queue if you turn your tent card up that's
- 17 helpful for me to see. I do tend to follow along,
- 18 but I also tend to break from that cause I want to
- 19 allow for conversation back and forth, and if
- folks haven't been talking much and some folks
- 21 have been talking much, not that that would ever
- 22 happen here, I always want to give a chance for

- 1 the quieter voice to weigh in.
- 2 If your cell phones are not off or on
- 3 silent please do so. And if you need to have side
- 4 conversations please step away from the table.
- 5 It's really distracting to folks if you're
- 6 talking. I know we all think we whisper quietly,
- 7 but we really don't. So that's it. Any
- 8 questions? Randy, over to you.
- 9 MR. BLANKINSHIP: All right. Thank you,
- 10 Bennett, and welcome, everyone, to the fall
- 11 advisory panel meeting. I'm very glad to see
- 12 everybody that's here. I know that we're a little
- 13 bit low in numbers because of folks that have been
- 14 affected by Hurricane Dorian. And, you know, I
- know that that's been on a lot of folks' minds.
- 16 Certainly on our minds down in the southeast.
- 17 For those of you all, just as a
- 18 reminder, my position is actually located in St.
- 19 Petersburg, Florida. I will be staying down
- 20 there. And so myself and the southeast branch
- down there have been concerned about the storm, as
- 22 it was predicted to go across Florida for a while

happened and as people were preparing in the

Northern Gulf for that potential, and people

preparing along the Atlantic seaboard for that

potential there were a lot of folks that were

concerned and needed to adjust flights and make

there about a week ago. And I know that as that

order to, you know, to be able to be with their
family to prepare their homes and their properties
and all of that. And I know that there are still
folks who are in the process of doing that or have
already done that. And so that has affected, you
know, our attendance here, and rightfully so.

travel plans, and plan to stay closer to home in

Last week we were still trying to make a decision, coming to a decision point about whether to actually hold this meeting given the fact that so many of our advisory panel members were going to be affected potentially. And we appreciate you all bearing with us through that process as we gathered information, and as the storm got closer and the forecast became a little bit more refined, and we were able to make the decision that we did

- 1 to carry on.
- 2 And part of that is because of the
- 3 technological abilities that we have and that we
- 4 will be recovering here in a moment for remote
- 5 participation for those that weren't able to
- 6 travel. We certainly -- we're hoping that that
- 7 was going to be up and running right now. And I
- 8 know Pete is still working to try to get that
- 9 fixed, so we'll have some of those folks joining
- 10 us in a moment.
- 11 But we still have a great deal of
- 12 concern, of course, for those that have been
- affected by the storm or are being affected and
- 14 will be affected by the storm as it continues on.
- 15 We know that that situation is not over, and many
- of you all are still monitoring that as it moves
- 17 north along the Atlantic Coast. Those that were
- 18 affected by the storm or will be certainly are in
- our thoughts and prayers, and particularly those
- 20 folks in the Northern Bahamas.
- So, as Bennett said, we've got a full
- 22 agenda over this day and a half. It's a short

- 1 meeting. We're glad you're here, once again.
- We're looking forward to the input that you all
- 3 will provide for us that will help us to make the
- 4 best and most informed decisions that we possibly
- 5 can, and we also rely upon you all to carry
- 6 messages back out to the folks that you know and
- 7 that you have contact with to help them know and
- 8 be informed about what's happening without HMS
- 9 management.
- 10 But before we get into the overview
- 11 presentation I want to take a moment to share with
- 12 you a bit of somber news. That's certainly somber
- for those of us in the HMS management division,
- and I wanted to spend a little bit of time talking
- 15 about that. A little over two weeks ago our good
- friend and colleague Joe Desfosse passed away
- 17 after a sudden and unexpected illness.
- 18 This is a picture of Joe, a good picture
- of him. Some of you all knew him from the
- 20 meetings, or maybe even professionally outside of
- 21 that. He has been working in the HMS Management
- Division for many years, and this was a big loss

- 1 not only, you know, for us in HMS, but also more
- 2 broadly there was a sense of loss because his
- 3 wife, Lisa Desfosse, is the director of the
- 4 Southeast Fishery Center Pascagoula Laboratory in
- 5 Pascagoula, Mississippi.
- And so there were a lot of our NOAA
- 7 folks that were affected by Joe's passing. Joe
- 8 not only left his wife behind, but also his
- 9 daughter who's 16 years old. Pardon me. Her name
- is Jaime and a very sweet girl.
- Joe was a vital part of our division.
- He was responsible for doing a lot of our data
- pulls, a lot of our data analysis, working as part
- of the e-dealer team. He was very vital in the
- things that he did for us. His absence,
- obviously, impacts us emotionally, it will impact
- 17 us workload-wise, and he leaves a hole not only in
- our hearts, but also within the work that we do
- 19 within HMS Management Division.
- We'll miss his sense of humor and his
- 21 presence and his friendship. And so, at this time
- I would like to have just a moment of silence to

- 1 remember Joe. And if you would just join me in
- 2 that moment of silence.
- 3 Okay. Thank you. I appreciate that and
- 4 I think the division appreciates that. We'll
- 5 transition now into our overview presentation.
- 6 This is something that we start off all of our
- 7 meetings to kind of catch you up on a few things
- 8 that are happening, some things that have happened
- 9 since we last met which wasn't that long ago, just
- 10 a little while ago in the springtime.
- 11 And within this overview presentation
- 12 I'll touch on a few things that are not
- 13 specifically in, you know, more developed agenda
- 14 items. Those things on the left side of this
- 15 slide include just touching on subjects such as
- 16 the adjusted quotas and status of the adjustment
- 17 of quotas for albacore, swordfish and bluefin, an
- 18 update on Amendment 5b for dusky sharks, and the
- 19 litigation associated with that, new information
- 20 coming out from the Southeast Fishery Science
- 21 Center in the form of the new tech memo for
- 22 protected species, and the upcoming rule that

- we'll have for implementing some small changes
- 2 that occur as a result of that.
- 3 Also, touching on the pelagic longline
- 4 bluefin tuna area-based management measures and
- 5 weak hooks. And that proposed rule that is out
- 6 for public comment right now. During this
- 7 overview will be the time that we spend on this
- 8 subject and the discussion to follow would be the
- 9 time to make comments on that, in addition to
- 10 public comment later at the end of the day.
- 11 We'll also give you a quick update on
- the IBQ three year review. Not covered in the
- 13 review, and that will be the subject of these
- other agenda items, as Bennett has gone through or
- listed the things there on the right-hand side.
- 16 And the discussion, at this point, following its
- 17 overview should -- any discussion related to those
- 18 subjects should be put towards those agenda items
- 19 later on in the meeting.
- 20 So since the spring AP meeting we did
- 21 publish the proposed rule for the bluefin tuna
- 22 pelagic longline area- based and weak hook

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1 management measures. As I said, that's out for
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- 2 public comment through September 30. We've had a
- 3 number of scoping meetings on different
- 4 initiatives that involve Amendment 13 and the
- 5 revamp of management for bluefin tuna. Amendment
- 6 14 dealing with sharks. And, also, on data
- 7 collection for spatial management.
- 8 We did just publish in the Federal
- 9 Register yesterday a notice of availability for
- 10 Amendment 12 scoping document, so that is now in
- 11 scoping as well. We've had several in season
- 12 actions for adjusting retention limits that
- include bluefin, swordfish General commercial
- 14 permit, and for Atlantic and Gulf of Mexico
- sharks. We've had some fishery closures that we
- 16 normally do through the year for bluefin tuna in
- 17 different categories, recreationally and
- 18 commercially. And quote transfers for bluefin
- 19 tuna and Gulf of Mexico sharks.
- We've also had a lot of activities on
- our operational side of things that include
- 22 issuing exempted fishing permits and scientific

- 1 research permits, 34 of those, the shark research
- 2 fishery permits that were issued, 226 tournaments
- 3 registered, workshops that were held for shark
- 4 identification and protected species, safe
- 5 handling and release workshops. And we are up to
- 6 with the HMS news about 5,800 subscribers to that.
- 7 That is an excellent way to get information about
- 8 HMS news, about HMS happenings, so we encourage
- 9 folks to sign up for that.
- 10 And then a little snapshot here because
- 11 these are a couple of, you know, relatively new
- things within the year is the number of
- 13 recreational shark endorsements on the HMS angling
- permit. And that is about 57 percent of the
- permits that are issued have those endorsements.
- And then on the Charter/Headboat commercial sale
- 17 endorsements that is about 41 percent of those
- 18 permits that have been issued that have those
- 19 commercial endorsements.
- 20 So one thing that we anticipate being
- able to announce very soon is the final
- 22 adjustments for quotas for bluefin, Northern

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1 albacore and swordfish. When this is announced
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- and published in the Federal Register it will be
- 3 effective on filing. And this action, you know,
- 4 adjusts the 2019 baseline quotas based upon the
- 5 under harvest from 2018 of the quotas. And on
- 6 this slide are the final numbers for each of
- 7 those. For Northern albacore, for swordfish, both
- 8 north and south, and for the bluefin tuna reserve
- 9 category. So this is something to be, you know,
- 10 aware of that this is coming very soon. That
- 11 these are the final numbers.
- Then a little bit of an update on
- 13 litigation associated with Amendment 5b and dusky
- 14 sharks. Just a recap that in 2017 in April we
- finalized the rule for Amendment 5b which ended
- overfishing and began to -- it dealt with
- 17 rebuilding of dusky sharks. In May of 2017 Oceana
- 18 filed lawsuit against the agency, and in March of
- 19 2019 the court issued an opinion remanding to the
- 20 agency to consider all relevant data related to
- 21 dusky shark bycatch in the HMS and non-HMS
- 22 fisheries.

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                 And so a document was submitted to the
       court and that was to be done by August 2. That
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 3
       was met. And so that document is now posted
       online. It was posted there in early August, and
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       the website, the link to it is right here on this
 6
       slide if you wish to take a look at what that
 7
       remand document looks like.
                 On the updated information for handling
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       and release of protected resources the Southeast
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       Fishery Science Center released its updated tech
       memos. What used to be that we referred to as
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       Tech Memo 580. That was distributed at all of our
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       workshops. It is now changing to two different
14
       tech memos. One is Tech Memo 735 dealing with
15
       careful release protocols. The second one is Tech
16
       Memo 738 which is the design standards.
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                 There are a few changes in here from
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       what we have been requiring in the pelagic
19
       longline and gillnet fisheries, but not really big
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       changes. So all previously approved gears are
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       still approved and for those slight changes that
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are occurring there are a couple of new gears that

- 1 are approved and there's a couple of
- 2 specifications on certain gears that changed.
- 3 We'll be initiating a rulemaking to codify those
- 4 minor changes in the future.
- 5 So related to the pelagic longline
- 6 bluefin tuna area-based management measures and
- 7 weak hook management measures proposed rule that I
- 8 mentioned earlier and, once again, that is in
- 9 comment period right now through September 30.
- 10 We're still receiving comments on that, and we
- 11 know that several of you all have commented on
- this at the public hearings or submitted written
- 13 comments. And we appreciate those and we're
- looking forward to keeping more comments on this.
- We've had a number of public hearings on
- this subject and two conference calls, and then we
- have a rescheduled or an additional, I'm sorry, an
- 18 additional public hearing in Gloucester,
- 19 Massachusetts coming up September 19. We've
- 20 received a lot of comments both in favor and
- 21 opposed to the preferred alternatives in this, and
- we'll continue to look at those comments as they

- 1 come in.
- 2 A quick update on the three-year review
- 3 for the IBQ program or the individual bluefin tuna
- 4 quota program. We spent quite a bit of time in
- 5 the spring meeting going over the draft three year
- 6 review that has been out, and are in the process
- 7 of finalizing that report. In that finalized
- 8 document we don't anticipate that there will be
- 9 any substantive changes to the conclusions or
- 10 recommendations from the draft, and the link to
- 11 the draft is here in this slide as well. But you
- 12 can be on the lookout for that final report coming
- out later this September.
- 14 So as usual, we have this slide in here
- just to highlight that we have regular updates on
- landings for different species and species groups
- 17 available online, and here are the links to those.
- 18 If you wish to take a look at those please do so.
- 19 There's a lot of really good information there to
- 20 track through the season.
- 21 And then on the recreational side of
- things, related to some of the surveys and

2. mentioned in previous meetings that the MRIP had 3 adjusted and changed to the new fishing efforts survey that adjusted a lot of numbers. A lot of 5 the councils have been dealing with the changes that result from that for the council managed species. And for some HMS some of those estimates 7 also changed and are being incorporated into 8 9 management, including sharks and also in reporting 10 to ICCAT as appropriate as well. The large 11 pelagic survey redesign continues and that work 12 will continue in looking at, potentially, some new 13 techniques for that survey. An initial pilot 14 study is planned for this coming year to test some of those modifications to the survey. 15 16 On the Endangered Species Act side of 17 things, a couple of updates. First of all, not an 18 update which is that consultation is ongoing for 19 all HMS fisheries, and that consultation will include all the listed species, including those 20 21 that were recently listed such as Bryde's whale,

oceanic whitetip and giant manta ray.

updates, as most of you all are aware, and we've

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And then, also, the one update is to let

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you all know that on August 1 the agency was sued
 2
 3
       by Defenders of Wildlife and Center for Biological
       Diversity for failure to complete consultation
 5
       under the ESA on oceanic whitetip and giant manta
 6
       ray. The oceanic whitetip recovery planning
       workshop for the Atlantic and Caribbean is
 7
       upcoming this fall, and there's the contact
 8
 9
       information for Chelsea Young if you wish to get
10
       more information about that.
11
                 So while there's a lot happening within
12
       the division there is a lot happening outside of
13
       the division that some of those activities have
14
       the potential to affect HMS management and our
       constituents in HMS fisheries. And so some of
15
16
       those things we've listed here with associated
17
       websites where you can go to get more information
       about those activities. One of which is the
18
19
       recent CITES listing in Appendix 2 for long fin
20
       and shortfin mako. And we will have, you know,
21
       later on today some folks from the U.S. Fishing
```

and Wildlife Service that will be around to help

1

- 1 answer some questions related to that. It's a
- very new happening that we're still wrapping our
- 3 minds around.
- 4 Also, expansion of Flower Garden's Banks
- 5 National Marine Sanctuary in the Gulf of Mexico.
- 6 And the Gulf of Mexico coral Amendment 9 which
- 7 seeks to add some protections for some of the deep
- 8 water corals and HAPCs or habitat areas of
- 9 particular concern associated with those coral
- 10 areas. And then, also, some shark fin banned
- 11 bills that are moving through Congress, and the
- 12 expansion of a Florida Keys National Marine
- 13 Sanctuary which has a DEIS out for that and is
- 14 under comment period right now. So that website
- is available as well.
- MR. BROOKS: If you could pause for one
- 17 second. Anna just wants to jump in quickly on
- 18 this.
- 19 MS. BECKWITH: Folks on the phone say
- they can't hear us. They're only listening to
- 21 some very, very bad music.
- 22 MR. BROOKS: Yes, thank you. I think

- that's not a surprise to us, but not good. We're
- working on it. Thank you.
- MR. BLANKINSHIP: Yeah, and thanks,
- 4 Anna.
- 5 MR. BROOKS: I don't know if someone can
- 6 send a note out to webinar participants just
- 7 letting them know that we know, if that hasn't
- 8 happened already.
- 9 MR. BLANKINSHIP: We might be able to do
- 10 that on the AP email distribution list, if
- 11 anything.
- MR. BROOKS: Okay.
- MR. BLANKINSHIP: I know Pete's still
- 14 working on it, and I know that I actually have
- been getting texts as we've been talking from
- 16 people that are texting me about this too. So
- 17 can't read them all right now.
- MR. BROOKS: Okay. Thank you.
- MR. BLANKINSHIP: But we'll move ahead.
- 20 So one thing that we have certainly been aware of
- and in communications with you all and folks that
- are not AP members as well is that we get a lot of

- data requests and we take those requests
- 2 seriously. You know, we've got a number of them
- 3 over the last several months.
- 4 Our goal is always to be as responsive
- 5 as we possibly can with those data requests. But
- 6 we also have to consider a lot of other things as
- 7 we strive to be responsive to those data requests,
- 8 including staff availability, the amount of folks
- 9 that we have to actually accomplish our, you know,
- 10 our regular work in addition to dealing with data
- 11 requests, and the associated workload and
- 12 balancing priorities there.
- There's also a lot of data
- 14 considerations associated, you know, things like
- the completeness of the data that are available
- 16 that would provide accurate information that is
- 17 easy to understand, and whether or not the data
- 18 request -- you know, if the data that's requested
- is actually, you know, applicable for the purpose.
- 20 In addition to needing to meet and stay true to
- 21 our confidentiality requirements under the
- 22 Magnuson-Stevens Act. So those come into play as

- 1 well.
- 2 We also consider things like the timing
- 3 with advisory panel meetings, the stage or
- 4 rulemakings, in some cases, and other
- 5 considerations. And so, for instance, if we've
- 6 got an AP meeting, if we've got something in
- 7 proposed rule stage where a lot of information has
- 8 been put out in an EA or a DEIS and all the public
- 9 has that information, and we get a data request
- 10 that comes in from a specific group something it
- 11 may be a little bit challenging to provide
- information to a specific group, and then that
- group have that information and not the entire
- 14 public.
- 15 And timing that with AP meetings can be
- 16 helpful sometimes because we may be able to, if
- 17 that subject is on the agenda, be able to share
- 18 information at the AP for consideration. However,
- in some cases we might not be able to accomplish
- that for various reasons. Maybe it's not on the
- 21 agenda, maybe it's too close to the AP meeting or
- 22 something like that, and so it makes it difficult

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then to get information out in a good way for the
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- 2 public to be able to consider, in addition to all
- 3 the other things that are considered here. So
- 4 just know, I'm spending a little bit more time on
- 5 this, that we are very sensitive to striving to be
- 6 responsive to those data requests, but we can't
- 7 always meet then 100 percent, but we will always
- 8 try to do our best.
- 9 So looking ahead to some things on the
- 10 horizon. As I mentioned, you can look forward to
- the three year review for the IBQ program later
- this month. Upcoming final actions on the 2020
- shark specs rule, the proposed rule to come, and
- then final rule is scheduled or planned for
- November.
- 16 And then, of course, the bluefin tuna
- area-based management measures and weak hook
- 18 management measures final EIS and final rule to
- 19 come in 2020. And then, several other proposed
- 20 rules that we anticipate will be coming. As I've
- 21 mentioned, the shark specs rule, the current --
- 22 I'm sorry, not the current, but the spatial

- 1 management data collection proposed rule which
- will follow on scoping. The Amendment 13 proposed
- 3 rule and Amendment 14 proposed rule to follow on
- 4 scoping. And Amendment 12 that's currently in
- 5 scoping and we don't anticipate there will be a
- 6 rule actually following that rulemaking, but
- 7 further action on that to come.
- 8 So communication is our goal with this
- 9 meeting, and one of our goals is to minimize the
- 10 chance that there are surprised over the long
- 11 term. So we like to share with you all what's
- 12 happening in the agency, but we also like to hear
- from you all what's happening with your
- 14 constituents and folks that you represent so that
- 15 we minimize those surprises.
- 16 We want you all to be informed and we
- 17 want to be informed. And in that process and in
- 18 this exchange we want to strive for, obviously, us
- 19 all to achieve a great deal of respect through
- 20 that dialogue. We hope that you all will listen
- and engage, and not only engage with us, but also
- 22 with your constituents. And on our end, we will

- 1 work to ensure our compliance with all of our
- 2 requirements, to raise the issues that we think
- 3 will be relevant for you all and for the public,
- 4 and we will be listening to what you all have to
- 5 say.
- 6 So, once again, we're going to cover a
- 7 lot of ground and we're looking forward to your
- 8 input and potential solutions to a lot of the
- 9 issues that we face with these management
- 10 initiatives that we have going on.
- MR. BROOKS: Thanks, Randy. Let's see
- if there's any questions or comments. Before I
- get to David I know a couple of AP members came in
- late, so I'll just let you quickly introduce
- 15 yourselves. I think you both came in a little
- late, right?
- 17 MR. SKOMAL: Greg Skomal, Massachusetts
- 18 Division of Marine Fisheries.
- MR. BROOKS: Thanks, Greg.
- 20 MR. BELLAVANCE: Rick Bellavance,
- 21 representing the New England Fishery Management
- 22 Council.

- 1 MR. BROOKS: Great.
- 2 MR. ESPINOZA: Raimundo Espinoza,
- 3 non-profit in Puerto Rico.
- 4 MR. BROOKS: Great. Thanks and welcome.
- 5 That was it, right? Good. So questions,
- 6 comments? David?
- 7 MR. SCHALIT: In connection with the
- 8 communications goals, Randy, that you mentioned
- 9 before there are a great many people from -- in
- 10 connection -- that are connected with our fishery,
- a bluefin fishery who are imminently aware of this
- 12 meeting and very curious about what will have
- 13 taken place. And as is traditionally the case, as
- 14 I recall, the wrap up is something that you will
- do at the end of the meeting, and my question is
- when would that wrap up be made available online?
- 17 MR. BLANKINSHIP: So we'll have two
- versions, one will be at the very end of this
- 19 meeting. We'll have a very high-level just, kind
- of, very few takeaways, kind of like we did at the
- last meeting. And then we'll be following up to
- 22 flesh out those, you know, kind of rounded out

- 1 more takeaways of what we heard from the AP and
- 2 posting those online.
- And that, we anticipate, I think, I
- 4 don't remember the exact timing of what we did in
- 5 the spring, but we were shooting for about a week
- 6 or so later. And I think that's probably a
- 7 ballpark of what we might shoot for in this case.
- 8 You know, don't hold us to exactly a week, but
- 9 we'll strive for that. And then, of course, would
- 10 have the opportunity to hear back from any of you
- 11 all once we post those and you take a look at
- them. If you think something doesn't quite
- 13 reflect, you know, what you think was said or what
- 14 you said, and then we can see about tweaking that.
- MR. BROOKS: Thanks, Randy. Other
- 16 questions or comments on anything Randy's
- 17 presented so far? Okay. If not, I think I have a
- 18 question for you, Randy. We are 15 minutes ahead
- of schedule and I'm always inclined to jump ahead,
- 20 except for the fact that we don't have the webinar
- 21 up and running yet. So I wonder whether we should
- take a break, see if that gets our webinar up and

- 1 running and then jump in on schedule.
- 2 All right. To AP members who are
- 3 patching in by webinar, good morning and welcome.
- 4 Our apologies for the technical difficulties here.
- 5 We have done the welcomes and Randy's walked
- 6 through his overview of recent activities. At
- 7 this point what we want to do is pause and invite
- 8 AP members who are on the line to just let us know
- 9 that you're there, name and organization so we
- 10 know what AP members are on the phone.
- 11 MR. HUDSON: This is Rusty.
- MR. BROOKS: Rusty, okay. Thanks,
- 13 Rusty. Who else?
- 14 MR. STROVEL: This is Gabe Strovel from
- 15 the International Gaming Fish Association. I
- still can't get access to the webinar.
- 17 MR. BROOKS: Okay. Thanks.
- 18 MS. MILLER: Good morning. This is
- 19 Shana Miller with the Ocean Foundation. I now am
- in the webinar and can hear, so thank you for
- 21 taking care of that, and I will be there tomorrow
- 22 morning, so I look forward to seeing you all.

- 1 MR. BROOKS: Okay. Great. Thanks,
- 2 Shana.
- 3 MR. TRIAL: This is Perry Trial from
- 4 Texas Parks and Wildlife.
- 5 MR. BROOKS: Good morning.
- 6 MR. RILE: Morning.
- 7 MS. FOSS: This is Kristin Foss, Florida
- 8 Fish and Wildlife.
- 9 MR. BROOKS: Good morning.
- 10 MR. GREGORY: Randy Gregory, North
- 11 Carolina Division of Marine Fisheries.
- MR. BROOKS: Hey, Randy. Morning.
- MS. REMSBERG: Hi. This is Lauren
- 14 Remsberg from (inaudible) Office of General
- 15 Council.
- MR. BROOKS: Morning, Lauren.
- 17 MR. WEGMAN: Scott Pierto Wegmen,
- 18 Cornell Cooperative Extension Marine Program in
- 19 New York.
- 20 MR. BROOKS: Can you say the name again
- 21 please?
- MR. WEGMAN: Scott Pierto Wegmen,

- 1 Cornell Cooperative Extension Marine Program in
- 2 New York.
- 3 MR. BROOKS: Okay. Thank you. Anybody
- 4 else?
- 5 MR. DURKEY: Yes. Steve Durkey with HMS
- 6 is on the line too.
- 7 MR. BROOKS: Great. Hey, Steve.
- 8 MS. MCCANDLESS: Cammy McCandless from
- 9 (inaudible).
- 10 MS. STEPHAN: Dianne Stephan with HMS
- 11 Gloucester.
- MR. BLANKINSHIP: Could the speaker
- 13 right before Dianne say your name again?
- MS. MCCANDLESS: Cammy McCandless with
- NOAA Fisheries in (inaudible).
- MR. BROOKS: All right. Thank you,
- 17 Cammy. Anybody else?
- 18 MR. ADRIANCE: Yeah, this is Jason
- 19 again. I heard some people are able to access the
- 20 webinar. When I click on the link provided in the
- 21 email it says it's no longer active.
- MR. BROOKS: Let's see if maybe someone

- 1 can send you out a fresh link.
- MR. COOPER: Jason, go to the website on
- 3 the agenda and try to access it through there.
- 4 MR. BLANKINSHIP: Jason, Pete says go to
- 5 the link in the agenda and try to access it
- 6 through that.
- 7 MR. ADRIANCE: Okay. Hold on. I'm doing
- 8 that right now.
- 9 UNIDENTIFIED MALE 1: Yeah, that's what
- 10 worked for me. I had the same problem Jason is
- 11 addressing.
- MR. BROOKS: Okay. And last folks on
- 13 the webinar still to introduce themselves.
- 14 UNIDENTIFIED FEMALE 1: And, Jason, it
- took, like, I mean, at least five minutes for it
- 16 to connect, but it eventually did connect for me.
- 17 MR. ADRIANCE: Okay. I've got myself in
- 18 now so it's working.
- MR. BLANKINSHIP: Okay, good.
- 20 MR. BROOKS: Okay. Great. Well, thanks
- 21 to all of you and, again, our apologies that it
- 22 was a little clunkier this morning than we had

- 1 imagined.
- 2 MR. BLANKINSHIP: You want to just make
- 3 sure that they don't have anything they want to
- 4 say in the discussion following.
- 5 MR. BROOKS: Yeah, good point. AP
- 6 members on the phone, any questions or comments
- 7 from the presentation you didn't hear? But some
- 8 of you probably saw it, so you might have had a
- 9 question or two. Anybody?
- 10 UNIDENTIFIED MALE 1: I missed most of
- 11 it myself, so.
- MR. BROOKS: Okay.
- 13 UNIDENTIFIED FEMALE 1: If maybe
- somebody could email it around. I wasn't able to
- 15 get in until (inaudible).
- MR. BROOKS: Okay.
- 17 UNIDENTIFIED FEMALE 1: Maybe if
- 18 somebody could email it.
- MR. BROOKS: It should be on our
- 20 website, I believe. If you go to AP page in the
- 21 meetings.
- MR. BLANKINSHIP: Okay. Apparently,

- 1 it's not on the website yet, but it will be
- 2 shortly.
- MR. BROOKS: So we're working to get it
- 4 online. Then you can just get it from the
- 5 website, okay.
- 6 MR. BLANKINSHIP: So I'll just say for a
- 7 moment, thank you for your patience as we are,
- 8 obviously, kind of dealing with some circumstances
- 9 that are not our normal ones, one being an
- 10 adjustment because of the hurricane and having so
- 11 many people on the phone instead of here in
- person, and then a little bit of technical
- 13 difficulties. So as we are continuing to adjust
- in a lot of ways to the storm please continue to
- 15 have patience with us and thank you for that.
- MR. BROOKS: Thanks. All right. Well,
- 17 let's push ahead then and jump into the 9:30 item
- 18 a little bit earlier and invite Sarah and Rick up
- 19 to the table. They will be going out shortly for
- 20 scoping on HMS national standard guidelines and
- 21 policy directives. This is about four or five
- 22 different issues wrapped into one. And so we'll

- get an overview of what they'll be taking out to
- 2 scoping and have an opportunity, obviously, for
- 3 your questions and comments after the
- 4 presentation. So, Rick and Sarah.
- 5 MR. PEARSON: Good morning. My name is
- 6 Rick Pearson. I'm joined by Sarah McLaughlin this
- 7 morning. We are going to talk about Amendment 12
- 8 for which the scoping document was just released
- 9 last week. As Randy indicated earlier, we do not
- 10 anticipate the need for rulemaking with this
- 11 amendment. It will mostly be just changes to the
- 12 FMP.
- 13 The purpose of Amendment 12 is to comply
- 14 with recent -- what's going on? Is to comply with
- 15 recent Magnuson-Stevens Act.
- MR. BROOKS: Let's take a five minute
- 17 break, enjoy the wonderful refreshments that John
- has brought for us, but stay close 'cause we'll
- 19 get going as soon as we can.
- 20 MR. PEARSON: As I indicated the scoping
- 21 document for Amendment 12 was released last week.
- 22 The purpose is to comply with recent Magnuson-

- 1 Stevens Act...
- MR. BROOKS: Rick, hang on one second.
- We've got a little bit of (inaudible).
- 4 MR. PEARSON: The purpose of Amendment
- 5 12 is to comply with recent Magnuson-Stevens Act
- 6 national standard guidelines and NMFS policy
- 7 directives. It addresses five separate issues.
- 8 The first is to reassess the HMS FMP objectives.
- 9 The second is to review stock status determination
- 10 criteria for internationally managed HMS. The
- third is to review standardized bycatch reporting
- methodologies for three additional gears; to
- 13 consider triggers to determine when to review
- allocation decisions for quota managed HMS. And
- 15 the fifth is to consider timing of the release of
- 16 the annual HMS Stock Assessment and Fishery
- 17 Evaluation report.
- 18 For each issue the scoping document
- 19 describes two options, along with the pros and
- 20 cons. Basically, those two options are either
- 21 review, reassess, or consider the issues or no not
- 22 review, reassess or reconsider the issues. So

- 1 with regards to conducting this exercise to
- 2 reassess, review or consider these five issues,
- 3 basically, the main pro is that that would be
- 4 consistent with our national standard guidelines
- 5 and policy directives.
- 6 By reassessing the fishery management
- 7 plan objectives we hope to address the changing
- 8 needs of HSM fisheries since the objectives were
- 9 last reviewed in 2006. It may reduce
- 10 inconsistency between international stock status
- 11 determination criteria and domestic SDCs. It
- 12 updates the bycatch reporting methodology for
- 13 several fisheries. It would establish triggers to
- 14 determine when to review quota allocations. And
- finally, the fifth issue by slightly adjusting the
- 16 timing of the annual SAFE report it provide
- 17 flexibility for publication of that report to
- 18 account for unexpected events, including
- 19 furloughs, staffing shortages, and data shortages.
- The cons with reassessing, reviewing, or
- 21 considering these issues is that there may be some
- 22 potential unknown effects associated with changing

- 1 HMS FMP objectives and other measures. If we were
- 2 to not conduct this exercise, one of the pros
- 3 would be that if the FMP objectives have
- 4 accomplished the requirements of the
- 5 Magnuson-Stevens Act, the Atlantic Tunas
- 6 Conservation Act and other applicable laws, there
- 7 may be no need to reassess them.
- 8 Similarly, stock status determination
- 9 criteria would remain unchanged for all HMS, and
- 10 we could still do quota allocation decisions
- 11 without establishing formal triggers. The cons
- 12 associated with not moving forward with Amendment
- 13 12 is that we would be inconsistent with recent
- 14 national standard guidelines and NMFS's policy
- 15 directives.
- There would be continued inconsistencies
- 17 and confusion between international and domestic
- 18 stock status determination criteria, and HMS
- 19 constituents would not have access to updated
- standardized bycatch reporting methodology
- 21 descriptions for tuna green-stick, swordfish buoy
- gear, and recreational tuna speargun fisheries.

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1
                 So the first issue is the reassessment
 2.
       of HMS FMP objectives. You're recall we dedicated
 3
       an entire presentation to this one issue at the
       spring meeting, so I'm not going to spend a whole
 5
       lot of time on this particular issue. However, I
       will focus a little bit of time on some of the
 7
       suggestions that we heard from the Advisory Panel
       at that spring meeting.
 8
 9
                 You'll recall that there are 16
10
       objectives in the 2006 HMS FMP, and there are
11
       other objectives associated with the 11 subsequent
12
       amendments. Per the final rule revising National
13
       Standard 1 guidelines indicates the FMP objectives
14
       should be reassessed on a regular basis to reflect
       the changing needs of the fishery over time.
15
16
       can see some of the recommendations that the
       National Standard Guidelines make for how we
17
       present the HMS FMP objectives.
18
19
                 So the scoping document describes four
20
       methods that we've used to reassess the
```

objectives. The first thing that we did is what

we call a gap analysis. Whereby we looked at the

21

- 1 11 subsequent amendments published since 2006 to
- 2 see if there are any concepts that we could obtain
- from those 11 amendments. The second approach
- 4 that we've taken is to just simply look at the FMP
- 5 objectives, potentially combine similar
- 6 objectives, use more inclusive language,
- 7 streamline or modernize the language.
- And we've also looked at some examples
- 9 from other fishery management councils to see if
- 10 we could add or revise our objectives, similar to
- 11 how other councils have been revising their
- 12 objectives. Several councils are also undertaking
- 13 this same activity.
- 14 Then, finally, we presented this
- presentation to the HMS AP, and we have included
- 16 the suggestions that we received from the spring
- 17 AP meeting. So, as I indicated, we looked at the
- 18 11 amendments published since 2006 and we found
- 19 four concepts that we might want to roll into the
- 20 FMP objectives. That would be to regularly assess
- 21 and update HMS essential fish habitat and analyze
- impacts on HMS EFH as necessary.

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1
                 Then there was also the concept of
 2
       facilitating regionally tailored HMS management
 3
       strategies similar to what was established in the
       amendment that establish the commercial Caribbean
 5
       small boat permit, so more of a regional approach.
 6
       To address biological reference points such as
       annual catch limits and accountability measure, if
 7
       applicable. That would be primarily for non-ICCAT
 8
 9
       manages shark species. And then to address the
10
       concept of providing flexibility to HMS fishery
11
       participants to utilize alternative fishing gear
12
       and techniques.
13
                 The next way that we assessed the FMP
14
       objective was just to take a look at them to see
15
       if we can combine, broaden, streamline, or
16
       modernize existing objectives. I'll just go into
17
       Objective 5 here. Originally reads, minimize
18
       adverse, social and economic impacts on fishing
19
       communities and recreational and commercial
20
       fishing activities during the transition from
21
       overfished fisheries to healthy ones. Consistent
22
       with ensuring achievement of the other objectives
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of this plan and with all applicable laws.
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- 2 So we're thinking about rather than
- 3 minimizing adverse impacts that it may be more
- 4 appropriate to optimize social and economic
- 5 benefits to the nation in managing HMS fisheries
- 6 consistent with ensuring achievements of other FMP
- 7 objectives and all applicable laws. So just kind
- 8 of tightening that language up a little bit.
- 9 Here is a couple of other examples that
- 10 you can look at and that are also contained in the
- scoping document of just streamlining or combining
- objectives. These are a couple of the examples
- that we have found that other fishery management
- 14 councils have implemented. One is to promote
- understanding, compliance and effective
- 16 enforcement of HMS regulations. So that's just to
- incorporate that concept of enforcement within our
- 18 objectives. And then also to promote
- ecosystem-based science to support and enhance
- 20 effective HMS management.
- 21 So a lot of this you all saw at the
- 22 spring AP meeting. We also tried to solicit

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recommendations and suggestions from Panel
 2.
       members, and these are some of the recommendations
 3
       that we received from the HMS Advisory Panel and
       from public comment. One, that our objectives
 5
       refer to management strategy evaluation, to
 6
       encourage the development of better technologies
 7
       to reduce bycatch and post-release mortality, to
       promote bilateral cooperation for coastal shark
 8
 9
       species through regional fishery management
10
       organizations, to include more long term and
11
       historical data for stock assessments, i.e. data
12
       rescue, and promote the use of more technology in
13
       data collection, to ensure better and more stock
14
       assessments to eliminate unknown shark stock
15
       status, and to consider more frequent shark stock
16
       assessment updates.
                 There seems to be a lot of shark related
17
18
       recommendations here. To consider language for
19
       either limiting or increasing fleet capacity to
20
       ensure that fleet capacity is commensurate with
21
       stock status. So the concept there is not just
```

looking at limiting fleet capacity to ensure that

1

- 1 capacity is commensurate with stock status, but in
- 2 certain situations to increase fleet capacity as
- 3 stocks rebuild, to address the need to increase
- 4 revenues for commercial fisherman so that the
- fishery is economically sustainable, to add a new
- 6 objective to include ecosystem-based fishery
- 7 management.
- 8 MR. BROOKS: Operator, are you able to
- 9 mute our teleconference participants?
- 10 OPERATOR: Yes, one moment.
- 11 Participants are muted.
- MR. BROOKS: Thank you.
- OPERATOR: You're welcome.
- MR. PEARSON: And so those were, sort
- of, more specific things for adding objectives.
- 16 Then we also got recommendations that there should
- 17 be measureable goals specified in the FMP
- objectives. There was also a comment that the
- 19 current FMP objectives reiterate Magnuson-Stevens
- 20 Act goals are all of those FMP objectives needed,
- and finally, FMP objectives should not use
- 22 ambiguous language.

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1 So we certainly have a lot to work with
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- over the next coming months, and I anticipate that
- 3 this will be, you know, one of the more labor
- 4 intensive aspects of Amendment 12 is just
- 5 reassessing the HMS FMP objectives. So the second
- 6 issue is the review of stock status determination
- 7 criteria and Sarah will address that.
- 8 MS. MCLAUGHLIN: Okay. Under the
- 9 Magnuson-Stevens Act annual catch limits and
- 10 accountability measures apply to all fisheries
- 11 unless otherwise provided for under an
- 12 international agreement in which the United States
- 13 participates. For these stocks, the National
- 14 Standard 1 quidelines provide that NMFS may decide
- to use the status determination criteria defined
- 16 by the relevant international body.
- 17 Although the National Standard 1 final
- rule doesn't require a review of international
- 19 status determination criteria, it allows NMFS to
- 20 consider their appropriateness and applicability.
- 21 And this could apply to some ICCAT-managed
- 22 Atlantic tunas, swordfish and billfish.

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1
                 This slide shows summarized information
       regarding international and domestic stock status
 2
 3
       under the respective thresholds.
       international thresholds are more conservative
 5
       than the domestic ones, i.e., the international
       threshold is at a higher biomass level where a
       stock is considered overfished if the assessed
 7
       biomass is below the biomass at MSY, maximum
 8
 9
       sustainable yield. And the biomass in any given
10
       year divided by the BMSY -- if that's less than
11
       one, that's what we're talking about.
12
                 The domestic thresholds or the minimum
13
       stock size threshold, the MSST, those generally
       account for natural mortality, and often take the
14
15
       form of 1 minus M (natural mortality) times the
16
       biomass at MSY. The highlighted rows show where
17
       there are differences. So, for instance, for
18
       yellowfin and West Atlantic sailfish we have
19
       differences as shown on the next slide.
20
                 So for the yellowfin 2016 assessment,
21
       you're going to be hearing about the new
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assessment tomorrow, I believe. The ICCAT status

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1 was overfished because the biomass at 2014 was
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- less than BMSY. The domestic status was not
- 3 overfished rebuilding because the biomass in 2014
- 4 was greater than the minimum stock size threshold,
- 5 but it was considered not rebuilt yet because the
- 6 biomass in 2014 was less than BMSY. So the issue
- 7 was we have a different threshold for overfished
- 8 status internationally and domestically.
- 9 For West Atlantic sailfish the ICCAT
- 10 status was not likely overfished. For the
- domestic status, we don't have that term likely.
- 12 We have not overfished, rebuilding. So use of the
- international status determination criteria may
- 14 reduce confusion because it will be consistent
- 15 with the ICCAT stock assessments. Stocks not
- 16 previously identified as overfished, however,
- 17 could be overfished under this higher threshold.
- 18 Under the Magnuson Act we must assess
- 19 the effectiveness of the ICCAT rebuilding plan and
- 20 U.S. compliance with the rebuilding plan. Now,
- 21 the management implications can be mitigated by
- having an international rebuilding plan, and U.S.

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1 Compliance with those rebuilding plans. And some
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- 2 of these stocks the U.S. catch is so small that we
- 3 have relatively little impact internationally.
- 4 Now, also continued use of not likely
- 5 for sailfish could create some uncertainty and
- 6 that might not be fixed with this amendment. That
- 7 might be something that we need to address at
- 8 ICCAT.
- 9 MR. PEARSON: The third issue is review
- of HMS standardized bycatch reporting methodology,
- 11 the Magnuson-Stevens Act indicates with respect to
- 12 any fishery we must establish standardized bycatch
- 13 reporting methodology to assess the amount and
- type of bycatch that is occurring. Some of the
- 15 required procedures may include observer programs,
- 16 electronic monitoring and reporting technologies,
- and self-reported mechanisms.
- 18 So the Magnuson-Stevens Act requires
- 19 that we establish SBRM. To clarify that NMFS
- 20 publishes a final rule establishing quidance to
- 21 establish consistent procedures used to collect,
- 22 report and record bycatch data in a fishery. It

- 1 clarified the requirements to identify SBRMs in
- 2 FMPs, indicated how -- and SBRM meets its purpose
- 3 based on a fishery specific analysis. So we need
- 4 to analyze each fishery and report upon the
- 5 standardized bycatch reporting methodology,
- 6 including the characteristics of the bycatch, the
- 7 feasibility of the methodology, any uncertainty of
- 8 the data, and how the data resulting from the
- 9 methodology are used to assess bycatch in the
- 10 fishery.
- 11 So these are all of the HMS fisheries.
- 12 The ones that are in bold are the ones that we
- 13 have yet to document standardized bycatch
- reporting methodology. So we anticipate doing
- that in Amendment 12 for the swordfish buoy gear
- 16 fishery, for the tuna green-stick fishery, and for
- 17 the recreational speargun fishery for BAYS tunas.
- 18 And we're also going to be looking at the bycatch
- 19 reporting methodology for all of our other
- 20 fisheries to see if they need to be updated, but
- 21 the primary fisheries, buoy gear, greenstick, and
- 22 speargun.

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1
                 This is just a description of the SBRM,
 2.
       the type of data collection. So there's
 3
       self-reported data, such as logbooks. There's
       open access reporting requirements for the
 5
       recreational fishery under hmspermits.noaa.gov,
       and there's individual bluefin tuna quota program,
 7
       and VMS catch reporting. So these are some of the
       data collection methodologies that constitute
 8
 9
       SBRM.
              Observers, the Large Pelagics Survey, and
10
       the MRIP, and electronic monitoring. The pelagic
11
       longline camera systems for bluefin tuna bycatch
12
       reporting.
13
                 Amendment 12 would ensure consistency
14
       with the final rule by including descriptions of
15
       SBRM for green-sticks, speargun and buoy gear.
16
       All FMPs must be consistent with the final rule by
17
       February 2022, and then we must conduct a review
18
       every five years to verify continued compliance.
19
                 The fourth item in Amendment 12 is the
20
       consideration of allocation triggers for quota
21
       managed HMS. A recent fishery allocation policy
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directive created a transparent process for

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1 accessing when a fishery allocation may need to be
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- 2 reviewed and what should be considered. It
- 3 describes a three-step mechanism to assure that
- 4 fishery allocations are periodically evaluated.
- 5 For fisheries with an allocation triggers should
- 6 be identified within three years or as soon as
- 7 practicable.
- 8 Only one trigger would need to be met to
- 9 reach a fishery quota allocation review. An
- 10 example of triggers that could be used to initiate
- 11 a review include public interest, time or fishery
- indicators, meaning changes in the fishery.
- So in the scoping document we've
- 14 preliminarily identified five potential triggers
- 15 to initiate a quote allocation review. The first
- 16 would be public comment received by NMFS with new
- 17 information to review. That's currently one of
- 18 the methods that we do use. So that's public
- interest. If we do not receive any comment or
- 20 nothing else has changed a maximum of ten years
- 21 between review of the allocation for management
- group and/or species. So that's time.

1

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2 group stock status change based on recent stock
3 assessment or ICCAT recommendation, so that would
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The third is a species or management

- 4 be a fishery indicator. If there's a substantial
- 5 change in effort or participation in HMS
- 6 fisheries. Again, a fishery indicator. Or the
- 7 implementation of a national rule making that
- 8 impacts HMS fisheries. So these are the five
- 9 triggers that we have preliminarily identified to
- 10 initiate a quota allocation review.
- 11 This is part of a larger process for
- adaptive management. It's a three step process
- and we are right now at step -- well, we're at the
- 14 beginning of step one. The allocation trigger is
- met. Step two, if an allocation trigger is met,
- say there's a significant change in participation
- in a fishery then we ask is a review necessary.
- 18 Then we would ask are the FMP objectives being
- met, so that's kind of how this Amendment 12 is
- 20 tying together some of these steps.
- 21 So a fishery allocation trigger is met.
- Then we say, well, are the FMP objectives being

- 1 met, and have fishery conditions changed. If we
- answer yes to any of those in step two then we
- 3 would proceed to step three which is analysis and
- 4 evaluation of allocation options for an FMP
- 5 amendment. That would require a formal
- 6 rulemaking, formal analysis, public comment
- 7 period, the full range of the formal rulemaking
- 8 process. So it's not just automatically if a
- 9 trigger is met then we change the allocation. We
- 10 still have to stay are the FMP objectives being
- 11 met, is it necessary to review this quota
- 12 allocation for this fishery, and then we go
- through a formal rulemaking process with public
- input.
- 15 And, finally, and this is somewhat of a
- new addition to Amendment 12, we want to address
- 17 the timing of the publication of the annual HMS
- 18 safe report. Currently, the FMP specifies that
- 19 the safe report will be released to the public by
- 20 the winter of each year. That's in the FMP. We
- are considering options to provide more timing
- 22 flexibility, and this was kind of especially the

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1 case this most recent year. In the case of
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- 2 government furloughs, staff unavailability, data
- 3 unavailability, weather events, or other
- 4 emergencies.
- 5 We intend to continue to strive for
- 6 releasing the safe report annually by the winter
- of each year, but we just want to provide a little
- 8 bit more flexibility so that we're not tied to
- 9 that deadline publishing by the winter of each
- 10 year.
- 11 So this is the Amendment 12 timeline.
- 12 Currently, we are in the scoping period. It's a
- 13 60-day comment period that ends November 4. We
- anticipate having a draft FMP amendment in 2020,
- and a final FMP amendment in 2021. So still very,
- 16 very early in the process. We encourage you to
- 17 continue providing input on Amendment 12. We're
- 18 only conducting one webinar for this. It will be
- 19 October 8, and there is the information for the
- webinar, and hopefully, we'll have a little bit
- 21 better luck.
- Oh, is that October 9. I'm sorry,

- October 9 from 2:00 to 4:00. There's the webinar
- 2 information, and as I indicated, hopefully, we'll
- 3 have a little bit better luck than we've been
- 4 having this morning with the webinar. But I want
- 5 to thank you all for listening to this
- 6 presentation and now we'll address and questions
- 7 or comments.
- 8 MR. BROOKS: Great. Thanks, Rick and
- 9 Sarah. And before we get to comments, just to
- 10 webinar participants, and I guess to everyone
- around the table, the overview document is now
- online, so if you want to access that that will be
- 13 there. And, operator, if you would open up the
- lines that will be helpful.
- 15 And let's start with folks -- if webinar
- 16 participants, we've got your lines open in case
- 17 you have comments. If you could please mute
- 18 yourself if you're not talking that would be
- 19 helpful so we don't have any background noise.
- 20 Thanks. Let's start with webinar participants and
- 21 see if you have any questions or comments for Rick
- or Sarah on anything they just presented.

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1 Webinar, any questions? Comments?
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- Okay. Let's go around the room. David?
- 3 MR. SCHALIT: Yes, to Sarah's
- 4 presentation. Thank you both Rick and Sarah, by
- 5 the way. Regarding the stock status determination
- 6 criteria this is a serious -- this is an
- 7 important, a very important issue, particularly in
- 8 connection with any stocks that's being evaluated
- 9 or being worked on in the context of a management
- 10 strategy evaluation.
- 11 Looking forward at ICCAT, we will,
- 12 presumably, by 2021 have harvest control rules for
- 13 bluefin tuna and God only knows with the tropicals
- it could be something that we're looking at in the
- future as well at these fisheries. I'm
- specifically referencing skipjack, yellowfin and
- 17 bigeye, would be seemingly run in accordance with
- 18 harvest control rules which then means that there
- 19 will be thresholds that will be set, key
- 20 thresholds in numerous areas that will be set for
- 21 these species.
- 22 So somehow or other we have to -- the

- 1 U.S. has to come to terms with, I don't know, how
- 2 it will manage its view of these stocks and these
- 3 thresholds that we're referencing and how that
- 4 will related to what ICCAT is establishing on that
- 5 level. So, I mean, we can take the view, for
- 6 example, that -- I'm just pulling this out of the
- 7 air. That bigeye is overfished with overfishing
- 8 currently taking place Atlantic- wide, but we can
- 9 also say, the U.S. can say that bigeye is, in our
- 10 view, in U.S. waters sustainably managed.
- 11 You know, we can do that. Although,
- 12 that's an eternal issue for us. So there are
- 13 areas in which I could see that we could deviate
- from the ICCAT view for our own internal purposes.
- 15 And I think that's perfectly legitimate. I just
- 16 wanted to make that one comment.
- 17 And then getting back to what Rick was
- 18 saying, the period reassessment of FMP objectives,
- in my view, necessitates the -- that we are, we,
- as a body here, the AP, are up to speed on the
- 21 national standards, okay. So, for example, we've
- 22 had a rewrite recently of National Standard 1.

- 1 And as I recall my colleague Anna Beckwith here
- 2 received a briefing on that at the South Atlantic
- 3 Council, and I'm reasonably certain that Rick
- 4 Bellavance received a briefing on those changes to
- 5 National Standard 1 in the New England Council,
- but we haven't received any such presentation.
- 7 So if we're going to comment on the FMP
- 8 in the context of the latest version of the
- 9 national standards I think that will be something
- 10 important for us to receive, that briefing which
- 11 explains the old version and the new version. So
- 12 I'm done here. Thanks.
- MR. BROOKS: Thank you very much. Let's
- 14 go to Kirby and then over to Steve or is it
- 15 Michael?
- MR. ROOTES-MURDY: Thank you. Can you
- 17 give me some more information on the fishery
- 18 indicators? How that, you know, what is it
- 19 specifically that would trigger a review?
- MR. PEARSON: Yes, one would be a
- 21 significant change in participation in the
- 22 fishery, another might be a sudden stock decrease

- or a stock increase, or a change in stock status
- 2 determination criteria from not overfished to
- 3 overfished. Any aspect within the fishery that
- 4 may change. A decline in productivity in the
- 5 fishery, for example. So just any significant
- 6 change that occurs and we think that might trigger
- 7 a review of allocation.
- 8 MR. BROOKS: Yeah, Sarah.
- 9 MS. MCLAUGHLIN: To David's question
- 10 about the National Standard 1 guideline changes.
- I think it was two years ago that Karyl and I did
- 12 a presentation following this Office of
- 13 Sustainable Fisheries presentation on the changes
- so we could look back a few years ago to the AP
- presentations and point you to the summary of
- 16 those changes.
- MR. BROOKS: Thanks. Let's go over to
- 18 Michael and then over to Rick. And just a
- 19 reminder, if you could just start with your name
- that will help our recorder.
- 21 MR. PIERDINOCK: Thank you. Mike
- 22 Pierdinock, my comments are specific to the ICCAT

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1 and U.S. thresholds. Your examples for yellowfin
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- 2 and West Atlantic sailfish I somewhat have the
- 3 same concern that Dave Schalit brought forth. Is
- 4 that if we were to have these thresholds
- 5 consistent with the international community, many
- of which these species were a drop in the bucket
- 7 what we land in relation to the rest of the world.
- 8 And I would be considered if we did make that
- 9 consistency whether that could change our status
- 10 and have a detrimental impact on it.
- 11 I'm just not clear whether that is or is
- not the case based upon the presentation. And I
- 13 guess I'm not 100 percent clear. Are you just
- 14 changing the definitions? You changing the
- thresholds? And, if so, is my assumption here
- 16 would it have a detrimental impact and then change
- 17 the outcome. I think that's the case, but I'd
- 18 just like that to be validated. Because I would
- 19 hope that wouldn't be because, as you know, many
- of these species are small what we land in
- 21 comparison to the rest of the world. And we have
- 22 been at the forefront of conservation measures

- 1 here in the U.S. far above many of the other
- 2 nations, and to see that that would have a
- detrimental impact on us it'd be concerning.
- 4 Thank you.
- 5 MR. BROOKS: Thanks. Rick or Sarah want
- 6 to weigh in on that?
- 7 MS. MCLAUGHLIN: Just to answer the
- 8 question, the threshold would change to B over
- 9 BMSY like it is at ICCAT rather than reflecting or
- 10 accounting for a natural mortality like 0.6 BMSY,
- 11 so technically, yes, the number changes, but as we
- showed on this slide, we definitely would be
- looking at the implications of U.S. compliance
- 14 with international rebuilding plan, and our impact
- on global or Atlantic-wide catch which could be
- 16 very low.
- 17 MR. PEARSON: We do not anticipate any
- implications. We would still be following ICCAT
- 19 recommendations. However, we may have to put a
- 20 memo to the file indicating that there is an
- 21 effective international rebuilding plan in place.
- That the U.S. complies with that rebuilding plan.

- 1 And, if applicable, that the U.S. has a very
- 2 minimal impact on it. So, again, if we were to
- 3 adopt the international stock status determination
- 4 criteria we do not anticipate that there will be
- 5 any changes in domestic management.
- 6 MR. BROOKS: That clarifies. Rick?
- 7 MR. BELLAVANCE: Thank you, Bennett. My
- 8 question is regarding a review of the HMS SBRM.
- 9 I'm just trying to make sure I understand it in my
- 10 head. The amendment is going to include
- descriptions for green-stick, speargun and buoy
- 12 because they're absent right now from the HMS SBRM
- 13 plan right now?
- MR. PEARSON: Yes, that's correct.
- MR. BELLAVANCE: So if that review and
- 16 inclusion of the descriptions turns out to be that
- they're insufficient or don't meet the SBRM rule
- would that facilitate another action to change
- 19 that methodology or would it also be -- those
- 20 changes be included in this amendment?
- 21 MR. PEARSON: What we anticipate right
- 22 now is simply a description of the bycatch

- 1 reporting methodologies.
- 2 MR. BELLAVANCE: So any necessary
- 3 changes to reach the overall SBRM rule would be a
- 4 subsequent action?
- 5 MR. PEARSON: Yes.
- 6 MR. BROOKS: Great. Let me go back to
- 7 the webinar folks. Any questions or comments from
- 8 AP members on the webinar?
- 9 MR. HUDSON: This is Rusty.
- 10 MR. BROOKS: Go ahead, Rusty. Sure. The
- 11 question is how do you define public interest and,
- 12 sort of, is there a threshold or how do you gauge
- if there's enough public interest for that to be a
- 14 trigger?
- MR. PEARSON: It's difficult for me to
- 16 answer that. However, if there is -- if we
- 17 receive one request to review allocations or if we
- get a petition with hundreds of signatures to
- 19 review allocations. I'm not sure what that level
- 20 would be at, but the most important aspect of
- 21 public interest would be that the public brings
- forth new information for us to consider why this

- 1 fishery quota allocation should be reconsidered.
- 2 So primarily based upon new information.
- MR. BROOKS: So more substantive, more
- 4 than five comments equals a trigger?
- 5 MR. PEARSON: Yes, absolutely. Any
- 6 request would need to be supported with sufficient
- 7 new information.
- 8 MR. BROOKS: Thanks, Rick. Any other
- 9 questions or comments from AP members of the
- 10 webinar?
- 11 MR. HOETER: The paucity of assessments
- 12 for most of the sharks particularly prohibited and
- others that could prove to be a problem if we
- can't find a way, whether (inaudible) eliminated
- or something else to find ways to assess these
- 16 unassessed stocks. Just want to throw that out
- 17 there. Thank you. I'll mute myself.
- 18 MR. BROOKS: Thanks. Any comment up
- 19 here or should I go to the next? Good. Rick?
- 20 MR. WEBER: Rick, I just want to pick up
- on what you were saying because I think it's
- 22 really important. If I extrapolated Rusty's

- 1 concerns there's fear of the mob showing up with
- 2 pitch forks demanding that you do something that
- 3 does not bring forward new information. That
- 4 would be public interest. Your defense is good
- 5 and logical. Public interest must bring more data
- forward, but that needs to make it into your
- 7 amendment because in order to trust what you're
- 8 saying now those words not just have to be what
- 9 Rick said to us now, but that needs to be
- 10 incorporated in.
- 11 MR. BROOKS: Well said. Thank you. Any
- other comments around the table or on the phone
- 13 from AP members? Okay. If not, then I think we
- can get you to a break a few minutes early. Rick,
- Sarah, anything else you want to add in here or,
- 16 Randy, anything from you?
- 17 MR. PEARSON: Nothing here.
- 18 MR. BROOKS: All right. Karyl, would
- 19 you come up to the table?
- 20 MS. BREWSTER-GEISZ: Hi. In answer to
- 21 Dave Schalit's question about when this panel will
- 22 receive the briefing on National Standard 1 that

- 1 was in the spring 2017 meeting. That is not
- online, so we're working to see if we can figure
- 3 out how to handle that or get you comments or
- 4 copies of that presentation.
- 5 MR. BROOKS: Thank you. All right. So
- 6 let's get you to a break. I would ask everyone to
- 7 be back in their seats at 10:29 sharp. Chris
- 8 Oliver will be here to give leadership update. So
- 9 thanks all very much.
- 10 (Recess)
- 11 MR. BROOKS: If we could get folks back
- to the table that would be good. If someone would
- 13 run into that back break room and just remind
- 14 folks again that we're starting up, that would be
- 15 helpful.
- MR. BLANKINSHIP: Welcome back, as
- 17 everybody's coming back to the table. Please find
- 18 your seats. Welcome back those of you on the
- 19 phone. It's my pleasure to get the opportunity to
- 20 introduce Chris Oliver, the Assistant
- 21 Administrator for Fisheries and we're honored to
- have him here.

- 1 He, as most of you are aware, some of
- 2 you may not be. He originally -- well, not
- 3 originally, but he hails from Alaska, originally
- 4 hails --
- 5 MR. OLIVER: Texas.
- 6 MR. BLANKINSHIP: -- from Rockport,
- 7 Texas, which is also my hometown. We share that.
- 8 Although we were far enough apart in school that I
- 9 never knew Chris when I was there. Anyway without
- 10 any further ado, Chris.
- 11 MR. OLIVER: Was I much younger than
- 12 you? Anyway, yeah, it's pretty big coincidence
- that we're from the same little small town. By
- 14 the way congratulations, Randy, on your recent
- 15 appointment.
- Good to see you everybody. I just
- 17 wanted to take a few minutes to come over and say
- 18 hello basically, make a few comments. I don't
- 19 want to take up too much of your time.
- 20 I'm actually quite interested in the
- 21 next agenda item. I canceled a meeting later this
- 22 morning to listen in on it on the shark

- depredation thing. I've been hearing a lot about
- 2 that and really keenly interested in seeing that
- 3 presentation.
- I just want to say thanks for your time.
- 5 I know in the best of circumstances, everybody's
- 6 got a different life, a different business, things
- 7 to do. So particularly given the logistical
- 8 challenges that the storm produced, it's good that
- 9 we're able to continue with this meeting, because
- 10 there are several significant packages, rulemaking
- 11 packages, that you're going to be looking at,
- 12 providing input on.
- I think this administration continues to
- look very closely at the issue of regulatory
- 15 reform and reducing regulatory burdens. Some of
- the things that you're going to be considering
- 17 really stem from -- directly from public input
- that we got back in the summer of 2017 when I
- 19 first came on board. So your input on, for
- 20 example, the bluefin tuna area-based management,
- 21 the weak hook rule, the ICCAT quota rule, the
- 22 shark specs rule all fit -- or could fit into that

- 1 bin, into that category.
- 2 You've got big packages with Amendment
- 3 13, the data collection for spacial management,
- 4 and the Amendment 14 primarily I guess relative to
- 5 sharks. Again, I just want to express our thanks,
- 6 our gratitude for all the work and time that you
- 7 put into this and look forward to seeing what kind
- 8 of output comes out of the meeting.
- 9 I don't want to take any more time. I
- just really wanted to come over and say hello and
- 11 take time to hear any comments you have or if you
- 12 have any burning questions for me. I think we've
- got a few minutes before we go into the shark
- 14 presentation.
- 15 Happy to take some questions. I'm
- 16 frankly more interested in any observations or
- 17 comments that you offer in the realm of what do
- 18 you think I need to know, what would you like for
- me to hear, what do I need to know when you're
- 20 doing your work here this week. If you have
- comments in that regard, I'd love to hear them.
- MR. BROOKS: Great. Thanks, Chris.

- 1 We've got just about 10 minutes or so for
- 2 questions or comments, just let me set those
- 3 expectations, so if there's anyone who wants to
- 4 weigh in here. Mike, again starting with names.
- 5 MR. PIERDINOCK: Thank you, Chris, for
- 6 coming in today. My name is Mike Pierdinock. We
- 7 were just having a brief discussion about wind
- 8 turbines and the experience that we've had in
- 9 Massachusetts.
- 10 I participated in a group in New Bedford
- 11 that recreational, charter boat, and commercial
- 12 fleet was there. We all had comments and
- 13 continued input on the sighting of Vineyard Wind
- turbines for the past five years, and that went
- 15 along and now all of a sudden it came down to your
- desk and looks like they're finally looking at
- 17 what needs to be looked at.
- 18 I would only ask as a recommendation and
- maybe something that could be done is that the
- 20 process seems to be broken. We would be told that
- 21 that's BOEM's responsibility, GARFO can't do
- 22 anything, Mass. DMF or other agencies can't do

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1 anything. They're all pointing that they can
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- 2 provide comments. We provide them the BOEM and
- 3 then BOEM would seem like they dotted the I's,
- 4 crossed the T's and got the comments.
- 5 But it wasn't until now that the
- 6 comments and concerns that we had as recreational
- fishermen, charter boat, and commercial fleet
- 8 didn't seem to be heard and acted upon. There's
- 9 some that say, well, it's a shame, because they're
- 10 slowing down the sighting of Vineyard Wind where
- 11 I'm not saying it's a shame. If they would have
- 12 listened to our concerns five years ago and really
- 13 acted upon it and took that into consideration,
- maybe there would be a different outcome right
- now, because we're all for green energy.
- Now, we have other turbines that are
- 17 proposed up and down the coast of the East Coast
- 18 and I would hope that the process isn't the same
- there or we're going to get this situation that
- it's going to come at the end and it's not going
- 21 to do what's right.
- 22 Ultimately as I said, I think

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1 unfortunately Vineyard Wind's going to be the
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- 2 pilot test, meaning entire East Coast. I fish
- 3 this area and so my hope it's not going to be to
- 4 our detriment of what is the outcome.
- 5 I'd just like to know your thoughts and
- 6 see if there's anything that could be done to
- 7 change that process, because it doesn't seem as
- 8 though it's heard until late in the game?
- 9 MR. OLIVER: Yeah, I have a lot of
- 10 thoughts on that. I'll try to be brief. When I
- first came on board a little over two years ago, I
- had a stream of people -- fishermen, fishing
- 13 representatives -- come to me with concerns over
- when energy sighting. I looked at maps and they
- 15 said look at this map where all these proposed
- leases and sites get fulfilled, look at this map.
- I was pretty stunned, because it's like, wow,
- where is everybody going to fish, where are we
- going to do our research, so I got very interested
- 20 in it.
- 21 We formed MOU between BOEM and RODA, the
- 22 recreational -- or Responsible Offshore

- 1 Development Alliance, specifically to try to get a
- 2 better voice for our fisheries in the process.
- 3 Some of the initial attitude was, well, it's not
- 4 your business to look out for fishermen's
- 5 interest. I said, what the hell, it's not, it is.
- 6 We as you're aware submitted a
- 7 40-something page comment on the Vineyard when
- 8 DEIS, EIS, and part of the reason for that was
- 9 specifically on concerns with that EIS process,
- 10 and we didn't feel that it had done an adequate
- job of assessing potential impacts to fisheries
- into our own research operations.
- I think that we have seen a shift in
- 14 attitude and I don't know if -- what the cause
- was, whether it's a change in leadership,
- interior, or change in philosophy of the
- 17 administration or the Tucker Carlson show or our
- 18 comment letter, a combination of all of that, but
- 19 I think we are seeing a shift.
- 20 Because we were more concerned -- as
- 21 concerned about putting a marker down for the
- longer term in terms of future EIS on future

- 1 projects when we submitted our comments on the
- Vineyard Wind. We didn't really expect it was
- 3 going to cause a delay. I'm not unhappy that it
- 4 has, because I think it's a reflection of they're
- 5 actually listening to those concerns. The
- 6 philosophy now is to do a credible and adequate
- 7 job of taking those into consideration, so I see a
- 8 positive change.
- 9 MR. BROOKS: Thanks. Let me get a few
- 10 more folks in. I ask you to be as succinct as you
- 11 can just so others around the table have a chance.
- 12 Marty, you're up next.
- MR. SCANLON: Well, Chris, I'd like to
- 14 first of all on behalf of Bluewater thank you and,
- 15 Randy and Brad and Peter, and everybody else that
- is -- so does temporary HMS chief for addressing
- some of our regulatory reforms that we've
- 18 requested and moving them forward.
- The one thing I'd like to touch base
- 20 with you on here is that we -- in that process
- 21 we've talked about long-term and short-term help
- for the pelagic industry to revitalize it. We

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1 have some important decisions to be made here in
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- 2 Amendment 13 as we move forward, especially
- 3 pertaining to the per se category as we look to
- 4 either completely close it or as it contracts.
- 5 The issue I'm bringing up is that we've
- 6 never reset the allocation, the beginning of the
- 7 year allocation, to the pelagic (inaudible)
- 8 industry. That was supposed to be done through
- 9 the A7 three-year review process and it is still
- 10 not done, still sits in limbo.
- 11 We've got a lot of serious questions and
- answers to be gotten out of A-13 as we move
- forward here and we really can't answer those
- questions. A-13 is really at this point to me a
- waste of time, because until you reset that
- 16 allocation and refix that portion of the IBQ
- 17 system, we don't have the answers that you're
- 18 going to be asking us to try to answer in A-13.
- 19 So how can we go about getting that
- done, that's a major concern of the industry and I
- 21 think it will be a major short-term benefit to the
- industry to get the hands of the quota into the

- hands of the active vessels no matter -- I don't
- 2 know how we can do that.
- We have several suggestions that we put
- forward, but still seems -- it hasn't really been
- 5 addressed. It still sits there. We're still
- 6 being allocated on (inaudible) data. We've gone
- 7 through an A7 three-year review and now we're in a
- 8 post A7 year, and yet that allocation is still
- 9 being done pre A7.
- 10 MR. BROOKS: Thanks, Marty. I want to
- give the other folks a chance to get in here.
- 12 Chris.
- 13 MR. OLIVER: I think I understand what
- 14 you're saying. I may need some help from Randy or
- others, but I thought that that was part of what
- 16 was being considered in Amendment 13 was that
- 17 allocation.
- 18 MR. SCANLON: No, it is being -- that is
- 19 being considered in there, but there's so many
- 20 important elements within A-13 that we really
- 21 can't answer until that gets done beforehand,
- 22 understanding and helping the IBQ system work

- 1 efficiently and effectively on behalf of the
- pelagic (inaudible) industry.
- MR. OLIVER: I don't know if it has to
- 4 be done sequentially or if that's the first part
- 5 you tackle in Amendment 13 and the other decisions
- flow from that perhaps or certainly affected by
- 7 that. I hear your point.
- 8 MR. BROOKS: Rick Bellavance.
- 9 THE WITNESS:
- 10 MR. BELLAVANCE: Thank you. Thank you,
- 11 Chris. Rick Bellavance with Fishery Management
- 12 Council. I'm going to take off my counsel hat
- 13 here and put on my charter fishing hat for a
- 14 little bit and kind of (inaudible) onto what Mike
- 15 was talking about with the wind farms.
- So at first I appreciate the letter from
- NOAA regarding the draft EIS (inaudible). I
- 18 thought that was well written and it was certainly
- in line with what a lot of fishermen are thinking,
- 20 that was excellent.
- 21 I also want to raise a little bit of an
- issue with the surveying of those areas as taking

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1 place right now. Whatever the devices they're
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- towing back and forth, they're mowing the lawn out
- 3 there every day, they're fishing in that area
- 4 quite often and it seems like HMS is sort of
- 5 absent from that area over the last two seasons.
- I don't know if it's a direct correlation to what
- 7 they're doing out there, if they're surveying
- 8 those areas or not, but it's just something I
- 9 wanted to bring to your attention that I've
- 10 noticed on the water and little worried about.
- 11 It's definitely impacted the fishermen that I know
- that fish for HMS in those areas.
- I guess not quite sure how they enforce
- what they're doing. I think they have some
- 15 surveying plans that they put together and are
- 16 approved, but I'm not a hundred percent sure
- 17 they're actually following those plans right, so
- 18 didn't know what the enforceability of those plans
- were.
- Just as an example if there's a --
- 21 they're not supposed to survey I don't think at
- 22 night, but yet we'll see them surveying just a

- little bit before first light. Not sure how you
- 2 go about enforcing that or if there's any advice
- 3 you have to us as fishermen to bring that up to
- 4 folks and who we bring it up to.
- 5 MR. OLIVER: I don't have a good answer
- 6 for you, Rick. I acknowledge you brought it up
- 7 and I heard you and Randy heard you. I don't have
- 8 a good answer for you off the top of my head.
- 9 MR. BROOKS: Thanks. David.
- 10 DAVID: Thanks, Chris, for coming down.
- I just want to add something to Mike Pierdinock
- 12 and Rick Bellavance's comments. It's not an
- 13 understatement to say that the northeast is right
- 14 now in a state of siege in connection with
- offshore wind and it's hard to understand -- hard
- 16 to project how this is going to play out over
- 17 time. We're not just talking about Vineyard Wind.
- 18 You've seen the chart.
- 19 So we are seriously challenged and we
- are leaning very heavily. In fact, the only thing
- 21 we can do is lean on NOAA for quidance on this.
- 22 For that, we absolutely appreciate that letter

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1 that you sent.
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- 2 I just want to point out something. The
- 3 research that has been done in Europe and
- 4 Scandinavia on the impacts of offshore wind, on
- 5 (inaudible) species in particular, does exist and
- 6 there's not much of it, but it all points to the
- 7 fact that the most -- the greatest impact occurs
- 8 on commissioning and decommissioning the wind
- 9 farm.
- 10 Of course, these studies were all done
- 11 using this methodology in which they go into --
- they go to the site before anything's been done
- and they survey the entire site, look for all the
- species, the spawning areas, and so on, everything
- that exists there, and then they reassess after
- the wind farm has been put in place.
- 17 So this is really valuable information
- 18 that we can use to -- in our situation, but I
- think what's happening is that we are again
- 20 looking for NOAA leadership on that level.
- 21 What we're concerned about is that
- there's this mercantile dimension to this project,

- which seems to have greased the regulatory wheels
- 2 in Washington and we are hard pressed to actually
- 3 be a part of that process. That's what I had to
- 4 say. Thank you.
- 5 MR. OLIVER: I appreciate that and I
- 6 agree that up until perhaps recently the whole
- 7 wind energy development was flying a little bit
- 8 under the radar in terms of interactions with
- 9 fisheries particularly.
- 10 I've had 10 or 12 meetings on the Hill,
- 11 five or six meetings with Department of Interior
- leadership, dozen meetings with industry
- 13 representatives, and (inaudible) three or four
- 14 months. So I think it's not flying under the
- 15 radar anymore.
- MR. BROOKS: Pat, we'll give you the
- 17 last word here, 30 seconds if you could.
- 18 MR. AUGUSTINE: Thank you, Bennett.
- 19 Welcome, Chris.
- 20 Quick question: Nobody seems to want to
- 21 attack the monster in the room, which turns out to
- 22 be seals. All the NGOs and all the fur lovers and

- 1 little animal lovers love those damn things, but
- 2 as you know, and Mike can you tell you in his
- 3 area, they've basically taken over and doing a
- 4 great job on attacking tuna and -- sharks with
- 5 tuna, but striped bass and some of the other
- 6 nearshore fish.
- 7 The damn things leave shore in schools,
- 8 as you may know, 10, 15 at a time, and they sweep
- 9 the beach, sweep the nearshore waters eating
- 10 everything in sight.
- Being on these endangered species lists,
- I don't know what the hell's endangered about
- them, because there's enough of them, I'd love to
- kill a few of them, but that's not a good thing to
- say. But how do we address that issue from your
- level point of view as opposed to us sitting here
- 17 commiserating with each other that our nearshore
- 18 fisheries are under attack?
- 19 I (inaudible) Long Island about 25 years
- 20 ago, we might have had 300 harbor seals
- anecdotally. Now I think we've got in excess of
- 5,000. When the flounder literally disappeared we

- 1 blamed it on cormorants. Basically it's the seals
- 2 that's wiping them out.
- But, again, nobody wants to touch these
- 4 little creatures, so how do we go about getting a
- 5 balance. Economically (inaudible), we're trying
- 6 to balance out our commercial fishery and
- 7 recreational fishery. We talk about the economic
- 8 value of both of them.
- 9 MR. BROOKS: Thanks, Pat.
- 10 MR. AUGUSTINE: We rely on all the
- 11 seafood coming from overseas, what do we do, how
- do we attack the seals?
- 13 MR. OLIVER: Yeah, I've seen the videos
- of thousands of them lying on the beach for miles
- 15 and doing some rough calculations, even in my
- 16 head, about how many pounds of cod or other fish
- 17 that they would eat and it's staggering. I share
- 18 your concern.
- 19 We had legislation last year that
- 20 allowed for lethal removal of sea lions on the
- 21 West Coast. They were eating salmon obviously at
- some of the dams, so there's one avenue for

- 1 solution. The seals we're talking about are not
- 2 endangered, but they are protected under the
- 3 Marine Mammal Protection Act. Until we get
- 4 legislation to address that, our hands are a
- 5 little bit tied, but I totally share your concern.
- 6 MR. BROOKS: Thanks. I'm sure folks
- 7 have more questions or comments, but I know,
- 8 Chris, you've got to be pushing forward. So thank
- 9 you very much, appreciate it.
- 10 MR. OLIVER: I'm going to have to head
- 11 back in about an hour, but I was looking forward
- to staying with you a little while to see the
- 13 shark presentation.
- 14 MR. BROOKS: That would be good, please.
- 15 All right. With that let's turn to our next
- 16 topic, which will take us to lunch, which is again
- 17 turning to this issue of depredation and taking
- 18 stock of what the agency's been hearing, taking a
- 19 step back, looking at population -- shark
- 20 population data, trying to get a feel for what's
- 21 happening with depravation.
- We'll have Karyl open it up and then

- we'll hear from a number of different folks from
- the centers. We'll hear from Craig Brown, Enric
- 3 Cortes, and Lisa Natanson who will give us an
- 4 update on what they're seeing and then we'll come
- 5 back to you all for a conversation around your
- 6 experiences and your recommendations on moving
- 7 forward on this.
- 8 So, Karyl, I'm going to turn it over to
- 9 you.
- 10 MS. BREWSTER-GEISZ: Hi all. Thank you,
- 11 Bennett. I want to thank Lisa and Craig and Enric
- on the webinar who will be joining me shortly. So
- as Bennett said, we want to talk a little bit
- 14 about the shark depredation.
- I am used to sitting up in front of all
- of you and sharing news that will make you upset
- 17 and angry, and I'm not sure what to make of this
- 18 one. I think it could make you really happy,
- 19 because from everything I've been hearing it
- 20 sounds like sharks are doing great.
- 21 But it could make you real upset,
- 22 because unfortunately sharks are also a predator

- and appear to be eating what all of us want to
- eat, some of the tuna, some of the swordfish, some
- of the snapper, some of the grouper. It's all
- 4 being eaten by not just the seals that Pat brought
- 5 up, but also sharks. So that's what we're going
- 6 to talk about today.
- 7 I'm just going to set things up and then
- 8 either Craig or Lisa or Enric will jump in. To
- 9 set us up, we, the agency, have been hearing
- increasingly from everybody, all commercial
- 11 fishermen, all recreational fishermen, using all
- gear types that sharks are eating their catch. I
- want to let you know we are hearing you. We are
- aware of the issue. We are not ignoring the
- issue. We would like some feedback from all of
- 16 you on this.
- We aren't particularly clear on what
- species are causing the problem. There are
- definitely a lot of you that are saying it's dusky
- and sandbar, and I certainly believe that in some
- of our hotspot areas for dusky and sandbar. I do
- 22 not necessarily believe that in areas where duskys

- 1 have never really been a big competitor in the
- 2 area.
- 3 So I would like to brainstorm and figure
- 4 out ways to help us figure out what the species
- 5 are. Most of these happen so fast that there
- 6 really aren't any videos or pictures of it, so
- 7 it's all word of mouth.
- 8 Then I also want to stress that while
- 9 some sharks appear to be healthy or have stock
- 10 assessments showing they're healthy, like the Gulf
- of Mexico blacktip and all of our smoothhounds up
- 12 and down the coast. There are others such as
- dusky, such as sandbar that are still overfished
- and experiencing overfishing.
- 15 Magnuson requires that we rebuild
- overfish stocks, so how do we do that while also
- 17 balancing the needs of allowing optimal yield to
- 18 be caught of all of these other target species.
- 19 So there's just a few questions that I
- 20 have for all of you. I'm not expecting the
- 21 answers right now. We'll put the slide up again
- 22 after Lisa, Enric, and Craig are done with their

- 1 talk.
- 2 Just to bring them up, some of the
- 3 questions have to do with what sort of fishing
- 4 techniques or strategies have all of you
- 5 experienced that seem to bring in more sharks than
- 6 other strategies. Or does it not matter, are you
- 7 seeing the sharks no matter what you do.
- 8 Does there seem to be some sort of
- 9 seasonal issue, are there more sharks during
- 10 nursing or pupping times, or maybe it's
- 11 year-round. We don't have a lot of these answers
- 12 yet.
- 13 And then before we do anything, of
- course, we want to know what are the impacts to
- all of you, how is it impacting the commercial
- 16 fishing profits, how is it impacting charter
- bookings, what is the impact to you, what are you
- seeing on the water that we're not seeing here.
- 19 Then how do we get a better idea of what's
- 20 actually happening on the water, how do we
- 21 quantify the extent of the issue and where it's
- 22 happening the most.

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1 Answers to all of these questions can
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- 2 help us as we move forward in trying to balance
- 3 the needs of rebuilding shark populations and
- 4 letting everybody catch what they want to catch.
- Because, I don't know about all of you,
- 6 but I love to eat some swordfish, some tuna.
- 7 Those are the first things I go to in any
- 8 restaurant that I go to. I always check to make
- 9 sure they say it's coming from the Atlantic, but
- 10 we do what we can.
- 11 So those are the questions. As I said,
- 12 we'll put them up after we hear from Lisa, Craig,
- 13 and Enric. Then after this discussion if you
- still have questions, if you have thoughts, you
- 15 can always reach out to me or to any members of my
- 16 team.
- 17 This is the general number. Just ask
- 18 for any of us. Say you want to talk about shark
- depredation and we'll make sure to have somebody
- 20 on the line for you.
- 21 So that's all from me. Lisa, Craig,
- 22 Enric is on, so I don't know which one of you want

- 1 to go first. You're more than welcome to come on
- 2 up.
- 3 Craig, why don't you start.
- 4 MR. BROOKS: Please come on up.
- 5 MR. BROWN: Good morning. First of all,
- 6 by way of further introduction, I'm the branch
- 7 chief down at the HMS Research and Assessment
- 8 branch down at the Southeast Fisheries Science
- 9 Center and I'm the head of the scientific
- delegation of the U.S. to ICCAT's SCRS, which is
- 11 the body that's doing the assessments for the
- various species covered by ICCAT.
- 13 With respect to this particular topic, I
- 14 actually don't have a presentation. The ones that
- are on the website were put together by others,
- 16 mainly Enric, so I'll defer to him to go into the
- details there, but I can touch in general on the
- 18 subject by -- well, first of all, we've
- 19 experienced this firsthand in our own work
- 20 recently.
- 21 One of our scientists was on a fishing
- 22 trip recently out of Oregon Inlet trying to tag

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1 yellowfin tuna. They were somewhat successful,
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- 2 but the majority of their fish appeared to be
- 3 taken by sharks before they could get them
- 4 alongside the boat. The reports from other
- 5 fishermen in the area was of high shark
- 6 depredation rates and there were a lot of concerns
- about that, so we've seen it firsthand ourselves.
- 8 One of the issues that we have with
- 9 trying to address this is simply quantifying the
- 10 extent of the problem. Our databases haven't
- 11 really been structured to address this, to sort of
- 12 quantify. We have, for example, in logbook
- 13 programs or observer programs we have an option
- of, for example, swordfish chunks, which generally
- indicates that you only got a part of the
- 16 swordfish back and that's generally some kind of
- 17 depredation. We can't actually distinguish from
- 18 that whether there was marine mammal or sharks,
- 19 let alone whether or not which species it was.
- This is a problem in general with ICCAT.
- We have even less data with respect to that
- 22 provided ICCAT on a regular basis. So that's one

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of the topics to think about is how can we
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- 2 actually get the data that we would need to really
- 3 quantify this and correlate that with any sort of
- 4 abundance trends in sharks.
- 5 I think this hasn't been directly
- 6 addressed very much at all with any SCRS meetings.
- 7 We may need to revisit that and think about it
- 8 some more. It's been addressed when discussing
- 9 under the Ecosystem and Bycatch Subcommittee.
- 10 There was a paper presented on depredation by ocra
- and that pointed out that in those cases in
- certain fisheries they attributed sometimes --
- well, certainly more than 50 percent of the catch
- of swordfish were lost to ocra. Other studies
- 15 said that in general there was depredation on the
- order of between one to three percent of the
- swordfish and lower percent of tuna to combined
- 18 marine mammal and shark depredation.
- 19 So basically this is -- the situation
- 20 we're at now is that we recognize it could be an
- 21 issue. It can also affect our perception of stock
- 22 status, depending on the size, basically the

- 1 proportion of the catch that is lost. If it
- doesn't make it into our records as a catch, then
- 3 it affects our indices of abundance, our fishery
- 4 dependent indices of abundance. So if, for
- 5 example, it's increasing over time, we may see a
- 6 decrease in catch rate that to some extent is real
- 7 with respect to reflecting abundance trends.
- 8 So that's basically where we're at from
- 9 the perspective of how it impacts our ICCAT
- 10 assessments.
- 11 MR. BROOKS: Karyl, do you want to take
- questions on that now or kind of go through all
- 13 the presentations first you think?
- 14 MS. BREWSTER-GEISZ: I think it would be
- 15 good to go through all of them.
- MR. BROOKS: So I see you guys down
- 17 there. I've got you in the queue, but we'll push
- 18 forward here.
- MS. BREWSTER-GEISZ: So I think we'll
- 20 have Lisa go next. We'll set up her presentation.
- 21 We'll Enric last. So Enric is doing it remotely,
- so we're hoping that won't break the webinar. So

- we'll do Lisa first.
- MS. NATANSON: While he's putting up my
- 3 slides, thank you for having us -- me back again.
- 4 You remember last year I talked about our
- 5 northeast survey. They actually asked me to talk
- 6 about the southeast survey this year since the
- 7 participants are at sea right now and can't do it
- 8 themselves, so you'll have to bear with me a
- 9 little bit because it's not my survey.
- 10 I'm going to start with that and then
- 11 I'm going to get into the depredation on the
- southeast, northeast surveys, observer program,
- and COASTSPAN.
- 14 So the southeast bottom longline survey
- out Pascagoula is an annual bottom longline
- 16 survey. It's a 60-day survey and it started in
- 17 1995. You might remember last year we said we
- 18 changed all of our format and our gear in 1995 to
- 19 match this survey.
- They have made changes, but since 2001
- 21 their changes have -- they stayed the same. They
- used an NOAA vessel and they do the coast all the

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1 way -- Gulf of Mexico all the way up to Hatteras.
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- 2 So they do about two to 300 stations.
- 3 They have days to do it in and they go from July
- 4 through September, which is why they're of course
- 5 out now. They use a random stratified sampling
- 6 method with proportional allocations based on the
- 7 (inaudible) and you can see what those are. They
- 8 are most heavily fished in the Gulf of Mexico.
- 9 Their (inaudible) is different than
- 10 ours. They're one mile mainline and that's their
- 11 big criterion. They have 100 hooks that they put
- 12 between that. They have three weights, one in the
- 13 middle, two on the ends. They started out using
- the J hooks like we use, but ultimately they
- expanded this into a snapper-grouper survey as
- well and the circle hooks fit their protocols
- better, so they're using those now. They bait
- their hooks with mackerel, half mackerels, and
- 19 pretty similar setting to most bottom longline.
- 20 So this kind of wordy slide basically
- 21 says that they have a really kind of neat method
- to enter data by hook, and you'll see more of this

- 1 as it goes. So they have this computer on deck
- 2 and -- during all operations where they can track.
- 3 It's set to the GPS and you can see it -- you can
- 4 press a button when you deploy a weight, when you
- 5 apply a hook, that kind of thing.
- 6 So they collect environmental data at
- 7 every set they -- including temperature, salinity,
- 8 water clarity, dissolved oxygen, chlorophyll,
- 9 bottom type weather conditions, all the typical
- 10 stuff.
- 11 At haulback they collect biological
- data. For the most part they tag or release their
- 13 fish. But of course if they die, they will
- dissect them and get information on age, growth,
- 15 reproduction, food habits, DNA, anything else that
- 16 anybody else asks for. However, most fish are
- 17 tagged. They also obviously did a lot of teleost,
- 18 so this isn't solely sharks like ours.
- 19 So again at haulback they track by hook.
- 20 Every hook has a hook timer, so if there is a
- 21 shark, they have information that they can put in
- on that. They track the bait whether it was

- 1 bitten, whether it was damaged. They track all
- 2 the fish. That's where they can put their
- depredation events in as well. As you can see,
- 4 it's fairly detailed information. Then if they do
- 5 bring shark on board to sample, they can barcode
- 6 it and put all the data in there, kind of a neat
- 7 system.
- 8 So they're data as ours go into the
- 9 stock assessments. It also goes into the grouper,
- snapper, and tilefish, because they catch a lot of
- other fish, and their indices have shown a
- decrease in sharpnose. It's like decrease in
- 13 blacknose and blacktip, and an increase in
- sandbar.
- 15 If you have questions about that, you
- 16 can contact Trey. Afterwards you can ask me. I
- 17 can answer some questions probably.
- 18 So now on to what you're really
- interested in this session. These are a few of
- 20 the sharks that we brought up on our survey.
- Obviously we're seeing what you're seeing. This
- is more shark on shark, but a variety of species

- 1 getting bitten up before they come on board.
- 2 These are some of the guys that are doing it.
- We've seen tigers, duskys, sandbars, and sand
- 4 tigers all just going down the line biting
- 5 sharpnose that had bitten our bait. So starting
- 6 in about 2001 we started tracking it. As you can
- 7 see on the right, this is the sharpnose. Most of
- 8 the sharpnose we get are pretty much depredated in
- 9 some form or another. A lot of times we just get
- 10 heads.
- 11 The other species are a little more
- variable, mostly because we don't get that many
- 13 bitten up. You can see in the bottom right, the
- 14 sandbar, we've only had 15 over the course of the
- 15 survey and the dusky 11. But as can you see, the
- trend has been increasing particularly since 2012
- 17 and that is driven on our survey by the sharpnose.
- 18 You can't really go by the total.
- 19 So moving to Pascagoula survey -- and
- 20 these are percent of total. These are only the
- 21 fish who do have depredation events on them, only
- those species. So their total has also gone up.

- 1 If you look at the blacknose and blacktip, they
- 2 kind of went up and then went back down. The
- 3 smoothhounds and sharpnose sharks are really
- 4 driving their increase in depredation events, and
- 5 the grouper and snapper, again they had that kind
- of peak and then went back down.
- 7 This is the bottom longline observer
- 8 program. This is calculated a little differently.
- 9 He did proportion by sets. You can't really see
- 10 too much of a clear trend, although maybe since
- about 2012 it went up and stabilized a little bit,
- 12 not that teleosts seem to be kind of all over the
- 13 place.
- 14 Then this is our COASTSPAN survey, which
- is an inshore survey done in the base of estuary.
- In the juveniles, you can see there's no clear
- 17 pattern. It really doesn't have anything in the
- 18 small hook juvenile survey. There's a little more
- in the large hook survey that we've observed.
- 20 You'll notice kind of a peak in 2015 for
- 21 the smooth dogfish and that was a couple of sets
- that one fish had just gone down the line and

- 1 eaten a bunch of smooth dogfish.
- 2 So you can see that we are seeing it.
- 3 We're seeing it by a lot of different species. In
- 4 some cases, by species it's increasing. That's
- 5 it.
- 6 MS. BREWSTER-GEISZ: Thanks, Lisa.
- 7 MR. BROOKS: Stay close to the
- 8 microphone. I'm sure there will be questions
- 9 here.
- 10 MS. BREWSTER-GEISZ: Enric, do you want
- 11 to start talking and see if that works.
- MR. BROOKS: Go ahead.
- MR. CORTES: So I was asked to give a
- little overview on the status of the different
- 15 coastal sharks. We have (inaudible) also on
- trends an abundance of fishing mortality from
- 17 (inaudible) perspective, so that's what I'm trying
- 18 to do here.
- 19 If you get an overview of (inaudible)
- 20 what is the status currently of the various
- 21 Atlantic coastal shark, how has the status changed
- 22 with respect to previous stock assessment, and

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then examining the trends in biomass or different
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- 2 measures we use abundance or (inaudible) and
- 3 fishing mortality in terms of MSY benchmarks
- 4 (inaudible) and see how those trends are going.
- 5 So I'm using the word large coastal shark and
- 6 small coastal sharks here in an ecological way,
- 7 not in a management way. So I'm including some
- 8 sharks that may not fall in that category from a
- 9 management standpoint.
- 10 But looking at what would be large
- 11 coastal sharks, I've summarize here the latest
- assessment (inaudible) that were undertaken for
- sandbar, dusky, (inaudible) blacktip and scalloped
- 14 hammerhead. So as you know the latest stock
- 15 assessment of sandbars still found that they were
- overfished, but no overfishing.
- 17 However, we looked at the overall trend
- 18 (inaudible) compared to the previous assessment,
- 19 SEDAR21, 2011. That status has improved and so
- 20 have the overfishing status and that was reflected
- 21 also by an increase in TAC of about 10 percent as
- 22 a result of the latest stock assessment.

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with overfishing. However, even though

(inaudible) overfishing, the status has improved,

so the biomass has increased and the degree of

overfishing has (inaudible) and that was also

reflected in (inaudible) by the projection

guideline, which is 2070.

The chart which has been healthy all
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Dusky as we all know is still overfished

along. The status actually has also improved with respect to the previous stock assessment in 2012.

In (inaudible) in the Atlantic, most in the south Atlantic, was -- the previous assessment was not expected back in 2006, 2007 by the reviewers.

We are currently reassessing with a benchmark assessment this stock, so there is nothing to compare to now to previous assessment. Also scalloped hammerhead, which was assessed externally years ago. We have not reassessed yet, but we are planning on starting late next year and well into 2021 and maybe beyond, and that's (inaudible). So now taking a more individual look

at each of these assessments, first for the

- 1 sandbar shark, both (inaudible) indicates
- 2 (inaudible) we use for sharks and the bottom block
- 3 refers to the fishing mortality or harvest rate,
- 4 depending on the time of assessment.
- 5 Essentially for sandbar shark, we see a
- 6 percent increase in biomass since 2008 and
- 7 (inaudible) about 68 percent, so there is an
- 8 improvement. Was there a --
- 9 MR. BROOKS: No, push on.
- 10 MR. CORTES: May I continue?
- 11 MR. BROOKS: Yes, please, Enric,
- 12 continue. Enric, are you still there?
- MR. CORTES: Yeah, I was hearing the
- 14 conversation.
- 15 MR. BROOKS: Yeah, we all were, we were
- 16 trying to make the conversation go away. You've
- 17 got the floor, go ahead.
- 18 MR. CORTES: Okay. So there's always
- something new then. So for dusky sharks, the rate
- of decline in (inaudible) has slowed down in
- 21 recent years, particularly since 2001. And that
- decline, as you see the board graph, particularly

- 1 since 2000, and has further decreased by 9 percent
- 2 since 2010. So it's also improving.
- 3 For Gulf of Mexico the chart here
- 4 provide results from the base of prevocational
- 5 makeup of nature which were considered the stock
- 6 has always been in good shape and has even been
- 7 increasing since approximately 2000. And has been
- 8 decreasing since the early 1990s, and always been
- 9 low.
- 10 Now with hammerheads, this again was an
- 11 assessment that was done years ago. Even though
- the stock was overfished, you can see that even
- 13 back then, since the mid- 90s, there was slightly
- increasing trend in biomass. And the trend, you
- 15 can see in the bottom funnel, the trend in fishing
- 16 mortality was quite alternating between
- overfishing and not overfishing. I was
- 18 overfishing in the terminal year that it says.
- 19 So the combined view for all these large
- 20 coastal sharks in terms of biomass is that even
- 21 though three of these are overfished, the trend in
- 22 biomass at the time of the latest assessments were

1 increasing, and the decrease had stopped for dusky

- 2 shark.
- 3 And in terms of fish mortality, I lost
- 4 my little sharks here, you can see that only dusky
- 5 shark here in the red was slightly in an
- 6 overfishing status as well, as I mentioned before,
- 7 as well as scalloped hammerhead.
- 8 Okay. So now moving on to small coastal
- 9 sharks, and here I include, as I said before, some
- of the sharks which are not in that management
- group that we have assessed recently. So I have
- 12 finetooth, blacknose, Atlantic sharpnose,
- 13 bonnethead, smooth dogfish and some other
- 14 smoothhound complex. Finetooth was like the first
- 15 years ago and there was no overfished or
- 16 overfishing status. Blacknose Shark in the South
- 17 Atlantic was reassessed in SEDAR21, and the status
- 18 was still overfished, with overfishing. The
- 19 overfished status had slightly improved, but the
- 20 overfishing status had actually decreased or
- worsened.
- 22 For the Gulf of Mexico, again, this was

one was not accepted by the reviewers for a number

- 2 of technical issues.
- 3 Atlantic sharpnose shark and bonnethead
- 4 were both reassessed in 2013, and they were all,
- 5 both of them were not overfished with no
- 6 overfishing occurring. And both of their status
- 7 with respect to these two benchmarks, had improved
- 8 compared to the previous assessment back in 2007.
- 9 Smooth dogfish and smoothhound complex
- were assessed a few years ago, 2015, and neither
- of them are overfished, nor overfishing occurring
- 12 for these sharks.
- 13 Again, very quickly, for finetooth shark
- 14 where we show as stable in trajectory in a low ebb
- 15 throughout the time series of the assessment. For
- 16 the blacknose shark, which was, as I said, the
- only one that was in a bad status, we had an
- 18 overfished condition here at the right axis, and
- an overfishing condition here, looking at the left
- 20 axis. Atlantic sharpnose shark, not overfished,
- 21 no overfishing, with increasing biomass and
- 22 decreasing ebb. Same situation for the bonnethead

- 1 shark.
- 2 For the smooth dogfish, again,
- 3 increasing biomass in the late 90s and generally
- 4 decreasing ebb as well. And for the smoothhound
- 5 complex, we had an essentially overall increasing
- 6 trend and a slightly decreasing ebb trajectory
- 7 throughout the assessment.
- 8 Again, looking at the combined picture
- 9 for all these small coastal sharks, we see that
- 10 the only one that was in an overfished status was
- 11 the blacknose shark, Atlantic stock, and as well
- showing very high level of overfishing for this
- 13 particular stock.
- So again, now putting all the stocks
- together, both large and small coastal, we see
- 16 again, just as a recap, that only the sandbar,
- dusky, blacknose shark in the South Atlantic,
- 18 scalloped hammerheads, showed an overfished
- 19 status. But with the exception of the blacknose
- 20 shark in the Southern Atlantic, the general trend
- 21 was improving.
- 22 And in terms of relative fishing

- 1 mortality, the only ones that were in an
- 2 overfishing condition were dusky shark, not by
- 3 much. The indeterminable year scalloped
- 4 hammerheads and again the South Atlantic stock of
- 5 blacknose shark.
- 6 So just to reiterate, all our coastal
- 7 shark stocks which have been reassessed, so when
- 8 there was a previous assessment, have improved
- 9 fishing status from the previous assessment, even
- if some of them continue to be in an overfished
- 11 status, like sandbar and dusky. And all small
- 12 coastal sharks we assess with the exception of the
- 13 blacknose shark in the Atlantic, Atlantic southern
- 14 blacknose shark, overfishing status, have
- improved, both, like I said, in terms of biomass,
- increased biomass and decreased volatile fish
- mortality.
- 18 And this is the end of my presentation.
- 19 MR. BROOKS: Great. Thank you very
- 20 much, Enric. What I'd like to do is open it up
- 21 first just to some clarifying questions on the
- three presentations and then hand it back to Karyl

- 1 to reintroduce her questions.
- 2 So for folks who have their cards up
- 3 again, just focus first on clarifying questions
- from the presentations. And let's go, I've got
- 5 Anna, Marcus, Marty, David, and Mike. So Anna.
- 6 MS. BECKWITH: Mine is not clarifying.
- 7 MR. BROOKS: Okay. Clarifying
- 8 questions. Marcus. Not yet? Okay. Marty,
- 9 clarifying question? Nope? David, clarifying
- 10 question?
- 11 MR. SCHALOT: I believe so.
- MR. BROOKS: I'll be the judge of that.
- MR. SCHALOT: Dr. Brown mentioned that
- there's a dearth of data on depredation. And we
- 15 all live and die by our data, so I'm wondering if
- there's I mean I'm assuming that there is a
- 17 problem with shark identification in that
- 18 particular context because sometimes the shark
- 19 will attack a species but in a way in which it is
- 20 impossible for the fishermen to identify the
- 21 actual shark species. In some cases yes, in other
- 22 cases no.

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1
                 So I'm wondering if there's some
 2
       methodology that would extrapolate from the data
 3
       in which a sighting and a species was properly
       identified, to encompass all such acts, you know,
 5
       that took place in the same area, approximately
 6
       the same time. Is that something that's viable,
 7
       from your point of view?
                 MR. BROOKS: Craig, can I recommend you
 8
 9
       come up to the table, and probably Lisa too.
10
                 MR. BROWN: I'll start off with just a
11
       brief answer and pass it along. But I think that
12
       implies that there's some subset of the data that
13
       actually has that information. Which I'm not sure
14
       if that exists. If it were, I suppose it might be
       in some observant data. But generally to identify
15
16
       the sharp species I think you either have to see
17
       the shark attacking a fish, or sometimes from a
18
       bite, but I think that's rather imprecise. So
19
       unless you actually have a tooth in the wound I'm
20
       not sure you can identify it for sure to a shark
21
       species, when a fish is hauled up already half
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eaten. But I'll pass along and see if there's any

- data that we might have.
- MS. NATASON: No, I agree. Unless you
- 3 can see it or have something like a tooth, I don't
- 4 know how you would know, but.
- 5 MR. BROOKS: Mike, did you have a
- 6 qualifying question?
- 7 MR. PIERDINOCK: Well one thing I can
- 8 probably help you clarify here is one of the
- 9 issues is not in sharks as far as depredation is
- in the pelagic coastal industry, the biggest
- 11 problem we have is on pilot whales. And that's
- 12 pretty easily identifiable in the pelagic coastal
- industry because I don't know if anybody's aware,
- is the whale doesn't go and take and bit the fish
- 15 piece by piece. I've actually seen the whale come
- 16 right up behind 140 pound bigeye and grab ahold of
- 17 the bigeye, the whole body in its mouth, and suck
- 18 that fish right out from its gill plates. And the
- only thing that's left on the hook would be the
- 20 gill plates minus everything else, or the lips.
- 21 So it's pretty distinguishable that it was a pilot
- 22 whale. But I've actually seen that happen with my

- own eyes where the whale came right up and sucked
- 2 him like a grape off a vine.
- 3 MR. BROOKS: Marcus, clarifying?
- 4 MR. DRYMAN: No, but just to speak to
- 5 David's specific question. We've developed a
- 6 technique where you can identify the species of
- 7 shark responsible for the depredation event. So
- 8 using, you know, dozens of instances of catch
- 9 documented or camera documented depredation we
- 10 were able to validate a genetic technique so just
- like in forensics where you take a swab and you
- swab the remains of that fish. If you're very,
- very careful with the way you handle the tissues
- and whatnot, you can identify it to species very
- 15 accurately. And our data show that in our region
- it works really well.
- 17 So just to clarify that particular
- 18 question.
- MR. BROOKS: And, Marcus, is that a
- 20 scalable technique or is it pretty labor
- 21 intensive?
- MR. DRYMAN: Yes, right. So scalable

- and labor intensive. So, yeah, it's just a matter
- of, you know, storing the swabs and then having
- 3 them analyzed.
- 4 MR. BROOKS: I want to see if anyone on
- 5 the phone has a clarifying question, anyone of our
- 6 participants clarifying questions.
- 7 Thank you, operator. Any clarifying
- 8 questions? Sorry, say that again. Okay.
- 9 Operator, if you can re-mute the Webinar, please.
- 10 And Raimundo, I'll let you --
- MR. ESPENOZA: Oh, hi, this is just a
- 12 clarifying question. None of this work has been
- done in the US Caribbean, right?
- MR. BROWN: I'm not aware of anything.
- MR. BROOKS: All right. Alan,
- 16 clarifying?
- 17 MR. WEISS: Yes. Thanks. I think that
- 18 the greatest likelihood within the pelagic
- 19 fisheries for shark depredation would be from
- 20 pelagic sharks, but all the data that has been
- 21 presented this morning is pertaining to coastal
- 22 sharks. Why nothing about pelagic sharks?

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1 MS. NATANSON: When we do our survey
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- it's a coastal survey, that's why we presented
- 3 that. I have been on commercial longline vessels
- 4 many times and you can definitely tell a make
- 5 verses another species. But I don't have numbers
- 6 for that so I couldn't present that.
- 7 MS. BREWSTER-GEISZ: Enric, would you
- 8 have any information, or if you wanted to talk
- 9 about the status of some of the pelagic sharks?
- 10 MR. CORTES: Pelagic sharks because
- 11 that's at issue, as you know, and so there is
- management by other countries. But the stock
- 13 status is, if people don't know it, the blue
- 14 shark, the North Atlantic blue shark stock is not
- overfished, and there's no overfishing. The
- shark, make latest assessment in 2017 found that
- the stock was overfished with overfishing
- 18 occurring. And before, people know North Atlantic
- 19 stock back in 2009 would have said to be
- 20 overfished with no overfishing occurring.
- 21 MR. BROOKS: Enric, I have a question
- for you too. Maybe this is an unfair question,

- feel free to pass, but given what you are seeing
- 2 in the various abundance trends and what the
- 3 agency is hearing about sort of the increase in
- 4 depredation, is that not surprising to you, or do
- 5 you see enough movement in the abundance trends
- 6 that increase in depredation or the reporting of
- 7 depredation, you know, that that could be just
- 8 sort of that growth that you're seeing?
- 9 MR. CORTES: So if I understand
- 10 correctly you're saying if the increasing
- 11 depredation is reflected in the increase of
- 12 abundance?
- MR. BROOKS: Yes. Is that at least
- 14 plausible to think that increase could be tied to
- the types of increases you're seeing, or trends
- 16 you're seeing in abundance?
- 17 MR. CORTES: It's possible, but we would
- have to tie the specific timing of the rates of
- 19 depredation trends with those in the assessment to
- see if there was any correlation.
- 21 I would also be a little cautious about
- 22 using that as a direct indication because the

- depredation, I mean sharks are attracted to bait,
- obviously, and the vibration in the water and the
- 3 blood. And so this could also be viewed in a way
- 4 as a case of hyper stability in which you are
- 5 attracting, you know, the abundance I submit that
- 6 you are getting from a relative abundance index
- 7 may not be solely related to overall abundance.
- 8 But having said that, yeah, I think that what I
- 9 was trying to show in the presentation is that the
- 10 trends in shared abundance are generally
- increasing, therefore that means there are more
- 12 sharks, so there is a correlation you would expect
- depredation to go up I believe.
- 14 MR. BROOKS: Okay. Thanks. So, Karyl,
- maybe you can sort of remind us of the questions
- and then we'll open it up for just general
- 17 discussion.
- 18 MS. BREWSTER-GEISZ: Sure. So the
- 19 questions are up on the screen. They focus on if
- there are certain fishing techniques or strategies
- 21 you have noticed that might affect sharks. Sorry
- about all the humming up here. Whether or not

- there seems to be a seasonal issue in your area,
- what the impacts are to profits or, in the case of
- 3 charters, to people booking. And if you have
- 4 suggestions on how we better quantify the extent
- 5 of the problem.
- 6 These are suggested questions. If you
- 7 have other thoughts, you know, you can certainly
- go off book.
- 9 MR. BROOKS: Great, perfect. Thanks,
- 10 Karyl. Let's go to Anna first and then over to
- 11 Marcus.
- MS. BECKWITH: Thanks. The South
- 13 Atlantic Council has certainly heard a lot of
- 14 comments recently on this issue, and we did
- provide a letter to HMS. It seems like the
- 16 majority of our concerns are coming from North
- 17 Carolina and Florida, and it is taking up a
- 18 significant amount of our public comment time.
- In general the concerns focus on
- 20 primarily large coastal sharks with some
- 21 additional concerns surrounding the hammerheads,
- specifically for the snapper/grouper fisheries in

- terms of fishing techniques. We're hearing
- 2 complaints across all our fisheries. I mean with
- 3 significant damage occurring to tail bags and our
- 4 shrimp trawlers, and mutilated fish concerns for
- 5 hook and line, bottom longline and spears.
- 6 We've of course heard some anecdotal
- 7 stories that folks are basically saying that these
- 8 sharks, you know, it might be an increase in
- 9 abundance, but they also might be learning the
- 10 behavior and being attracted to boats. So they're
- 11 becoming the equivalent of a marine version of a
- 12 trash panda.
- So we don't know how to, you know, make
- this better. We've certainly provided some
- suggestions to work with the commercial industry
- 16 to fully achieve the quota for large coastal
- 17 sharks. It seems that people feel like
- 18 depredation is better when the commercial fishery
- is occurring. You know, we would personally like
- 20 to see the retention limit stepped up during the
- 21 regionally important peak fishing times, which for
- 22 us in the summertime, for tourism in the South

- 1 Atlantic. And there have been some suggestions
- 2 that we'd like to see the opening of the silky
- 3 shark fishery, recognizing that there are some
- 4 identifying, you know, issues between silky sharks
- 5 and some of the other for the recreational
- 6 fishery.
- 7 In terms of specifically your questions,
- 8 you know, chumming, chunking, I mean we're sort of
- 9 seeing it across the board so. Impacts to fishing
- 10 profits and charter bookings, I don't get the feel
- 11 that it's necessarily impacting charter bookings,
- but it's certainly impacting the satisfaction of
- 13 those trips and, you know, increasing angler
- frustration. And of course the commercial guys
- are seeing decreased profits due to less
- 16 marketable fish because they're coming up
- mutilated. So not anything that's a surprise.
- 18 MR. DRYMAN: Okay. Thank you. Marcus
- 19 Dryman, Mississippi-Alabama Sea Grant. So much
- the same as what Anna just said. I think it
- 21 really boils down to two very broad categories,
- 22 characterization and then mitigation. And then

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1 that those are of course things that need to be
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- 2 addressed in tandem, but two separate things.
- In terms of the characterization, I
- 4 mentioned briefly the genetic technique we
- 5 developed. And what that suggests is in our area
- 6 it is primarily sandbar sharks. But when we look
- 7 at our camera catch data from areas like Texas and
- 8 Florida, the dynamics of depredation change
- 9 wildly. In Texas it's just as easily barracudas
- and amberjack that are depredating snapper/grouper
- 11 fisheries. And in Florida of course there's the
- 12 additional problem of goliath grouper.
- So to me it speaks to the need for a
- 14 broad scale characterization of depredation across
- 15 fisheries. Like Anna says, especially in the
- shrimp trawl fishery, they're experiencing
- 17 significant impacts right now. But suffice to
- 18 say, the species doing the depredating in Texas is
- not going to be the same as the one in
- 20 Mississippi, Alabama, and that's not going to be
- 21 the same as the one in Florida.
- 22 So just as a starting point, we need

- even just basic surveys of commercial fishermen to
- 2 understand what these dynamics are because they're
- 3 the ones that know.
- 4 Then in terms of the mitigation, we've
- 5 been trialing several techniques based on what we
- 6 hear from the fishermen in our area. And that's
- 7 largely the things like magnets, some chemical
- 8 deterrents, those both show promise in terms of
- 9 mitigation. So once we understand what the
- 10 dynamics of depredation look like and how that
- 11 varies across the Gulf, then we can better target
- 12 mitigation techniques towards specific species.
- 13 Because the literature shows that a mitigation
- strategy for one species won't necessarily work
- 15 for another.
- So I guess to that I would just urge
- 17 NOAA to prioritize funding through CRP, Morfen,
- 18 SK, BREP, whatever, for proposals that want to
- 19 characterize and/or mitigation depredation.
- 20 MR. SCANLON: Well we want to just make
- 21 a quick, you know, comment on, you know, the
- 22 devastating effects of depredation as far as

- economic impact on our industry, you know, as well
- 2 as between the sharks and the pilot whales. You
- 3 know, we continually rebuild these stocks and, you
- 4 know, we continually hear that the stocks are
- 5 rebuilt, yet we see on the water they have this
- 6 depredation going on, which has a dramatic effect
- 7 on our overall income, you know. So I think
- 8 that's important to take into account here and a
- 9 reason to try to come up with a solution to this
- 10 problem.
- 11 MR. BROOKS: Thanks, Marty. David.
- MR. SCHALIT: Yeah, is there any value
- in considering the collecting of depredation data
- for the purpose, the express purpose of creating
- an index that would indicate or potentially
- 16 support trends in abundance? That's something,
- 17 you know, we're always having to look for new
- indices, and I wonder if that might be one of
- 19 them.
- Then I have something for Marcus. You
- 21 were referencing genetic barcoding. Is that it?
- Okay. That's very inexpensive now I understand

- from Dr. Golet. Thank you.
- 2 MR. BROOKS: Thanks. Anyone want to
- jump in on any of those?
- 4 MR. BROWN: Well, again, I think to do
- 5 something like that, if you're talking about an
- 6 indices tracking the shark abundance, I think we
- 7 would have to rely on something like the genetic
- 8 techniques to identify the species for it to be of
- 9 any use. But if you were going to invest in that
- 10 with the labor and the cost, then it would serve
- 11 multiple purposes obviously, you know,
- 12 characterize your depredation by species as well.
- But, yes, that could be another means, whether
- it's better than the fishery dependent indices,
- 15 I'm not sure.
- MR. BROOKS: All right. Let's get a
- 17 couple of folks who haven't been in. Let's go to
- 18 Walter and then over to Stephen and back across
- 19 the table.
- 20 MR. GOLET: All right. I'll give the
- 21 microphone a try here. I just thought of some
- 22 numbers really to put into context what Craig was

- 1 talking about before. So the trip he was
- 2 referencing was one that myself and Dr. Jeff
- 3 Kneebone, who is here in the audience, was on in
- 4 North Carolina this year. We're working with them
- 5 to just sort of start to collect information on
- 6 what the impacts of this might be.
- 7 But I'll just give you one example where
- 8 we surveyed the fleet. We were down there trying
- 9 to apply satellite tags. It was very difficult,
- 10 Jeff can attest to this. Four big guys on at one
- 11 time, six big guys on at one time, you don't get
- 12 any of them to the boat. The one day that we did
- 13 keep track of it we lost 177 yellowfins and 22
- 14 bigeyes in one day. And those yellowfins were
- 15 between 35 and 55 inches long, and the bigeyes up
- 16 to 65 inches long.
- 17 So just to kind of give you a context of
- 18 what this particular fleet is dealing with, you
- 19 know, their take to get to Anna's comments,
- they're taking clients out there with the
- 21 expectation of not only catching fish, but, let's
- face it, if you're paying for a charter, lot of

- 1 guys want meat. And so you'll get meat, but
- 2 you'll get what Marty's talking about, which is
- 3 just kind of the skull. So just to put that into
- 4 context.
- 5 And also I'll bring up some of the old
- 6 stuff that we did with Dewey and Jeff. Again,
- 7 this is just very basic numbers, I'm not saying
- 8 this as implications for abundance, etcetera, but,
- 9 you know, the two sets we made with Dewey, 673
- 10 hooks were set, 151 duskys were caught, 175 bite
- offs. Just on two sets off the point.
- So anyway, just to give some context.
- 13 Thanks.
- 14 MR. GETTO: Just to give the group some
- personal experience, I'm a bluefin fisherman in
- 16 the Northeast. I've had two white shark attacks
- 17 on bluefin. Both on rod and reel. You know, one
- 18 fish was bitten in half and was dumped. The other
- one was salvageable, but, you know, there are
- 20 enough there that we're seeing attacks, frequent.
- One was on Northern Jeffries, one was on
- 22 Stellwagon. So it's not like I'm fishing off Cape

- 1 Cod Bay or anywhere there, you know, where they're
- 2 really piled up where Greg sees them. So they're
- 3 there and they're doing it.
- 4 MR. SAMPSON: Yeah, Mark Sampson. I
- fish out of Ocean City, Maryland, which a lot of
- 6 people may or may not know it's a very popular
- 7 resort town. Through most of the summer we're
- 8 fishing probably within five or 10 miles of the
- 9 beach. Every year after Labor Day, immediately
- 10 after Labor Day we start having trouble. Not with
- sharks, we're trying to catch sharks, but with
- seagulls. The seagulls suddenly start attacking
- our bait. And we've always come to the conclusion
- that's because less people on the beach feeding
- the seagulls their French fries and Cheese
- 16 Doodles. Suddenly they're a hassle for us.
- 17 In recent years, probably within the
- past eight to years, we have seen, and I have a
- 19 lot of logbook data that can verify this, a lot
- 20 more of the smaller sharks that we catch,
- 21 particularly the dusky and spinner sharks, that
- 22 have, they show signs of the predation scars from

- 1 sharks on them. I have a lot of photographic
- 2 record of this.
- 3 Also, Marcus, I don't know if this would
- 4 play into your thing, but it just seems that,
- 5 again, in the last decade anyway, we've been
- 6 seeing more and more of this. Now my thought on
- 7 the matter has always been, you know, perhaps this
- 8 is a sign that the natural prey of the sharks is
- 9 being depleted to some degree. So I just throw
- 10 that out as something to consider to throw into
- 11 the mix. In some cases, maybe not always a sign
- of increase abundance of certain species, but
- 13 perhaps if their own prey, the French fries and
- 14 Cheese Doodles that they normally are eating, is
- not as abundant, they might be looking for other
- sources and going in other places, you know, to
- 17 get what they want. Which might be the tunas or
- 18 the snappers or whatever. Thank you.
- MR. BROOKS: Thanks. Greg.
- 20 MR. SKOMAL: Yeah, we've been working on
- 21 a depredation issue with hammerheads and tarpon
- down in the Florida Keys, and we're certainly

- aware of the issues that are developing with white
- 2 sharks up in New England.
- 3 And along these lines, my colleagues at
- 4 U Mass Amherst have been distributing online
- 5 survey to recreational anglers to try to get a
- 6 sense of the geographic scope of species involved
- 7 and such around the US. So I would encourage
- 8 folks to participate. It's only been out about a
- 9 month and we have about 600 participants already.
- 10 It's just a start. How well it will quantify it I
- don't know, but it's to get a sense of angler
- 12 attitudes and what they're seeing out there. So I
- just want to put it out to the group for those who
- 14 might be interested to, I'll let you know where to
- 15 go on line.
- MR. BROOKS: Dewey.
- 17 MR. HEMILRIGHT: My memory might be off
- a little bit, but I believe since about 1994,
- 19 prior to 1994 you could go fishing 365 days a
- 20 year, and you could catch all the sharks you want.
- 21 After that period of time there was a management
- 22 plan put into effect, trip limits, quotas cut in

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1 half. It's kind of funny sitting here at the
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- 2 table listening to everybody's comments. Could it
- 3 be a possibility that there's just more sharks?
- 4 You know what brings back my memory also
- 5 is that the spiny dogfish that was going to take
- 6 100 years to rebuild happened in about 18 years.
- 7 I used to travel shark fishing probably from
- 8 Jacksonville, Florida to Montauk, New York, and in
- 9 about 2006 or '07 had stopped when the trip limit
- 10 level got so low I couldn't, you know, it wasn't
- 11 profitable to go up and down the coast.
- 12 But our fisheries that would interact
- 13 with sharks commercially that I'm familiar with,
- 14 you know, there's a heck of a lot less fisherman
- out there on the water. Pelagic longline, we're
- 16 using 300 pound mono and a circle hook where
- 17 there's bite offs. Usually in my experience it
- 18 takes HMS five to seven years to catch up with
- 19 reality. And that's just based on my experience
- of sitting around the table of the science.
- 21 So this is going to continue to happen,
- it's going to get worse. And people keep

- 1 hollering and, you know, is the answer to go kill
- all the sharks or whatever? No. But I mean you
- 3 protected them, it's almost like a bank that you
- 4 been taking out of the bank and all of a sudden
- 5 you're putting your money back into an account and
- 6 you look 20 years later, 25 years later, you're
- 7 like dag gone, that account has grown some. Well
- 8 it's the same way with these sharks. And it's
- 9 going to get worse and, you know, there's more
- 10 sharks out there.
- 11 So our research fisheries that we have,
- the observer shark program that we have, it's in
- 13 little areas that probably don't go very far off
- shore. And different ones I know, particularly
- 15 North Carolina, so there's none north of that.
- You look at the indices, I mean they're all going
- 17 up. So it's kind of the NMFS, you know, your
- 18 rebuilding plan and your management of sharks
- 19 since 1994, whatever the year is, it's worked.
- 20 MR. BROOKS: Thank you. Let's go to
- 21 Mike, Raimundo, and then I want to see if we've
- got folks on the Webinar.

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1 MR. PIERDINOCK: Thank you. Mike
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- 2 Pierdinock. Two species in New England that
- 3 continue to plague us with this problem. One is
- 4 porbeagle sharks. If you're fishing up in
- 5 Stellwagen Bank or the Western Gulf of Maine and
- 6 you're groundfishing, you know, kind of catching
- 7 cod, pollock, and haddock. As you bring them up
- 8 we constantly have interactions with porbeagles.
- 9 And that's been going on for many years, and
- 10 continues to be a problem.
- 11 Steve had mentioned great white sharks
- is another issue that's all over the news daily up
- in Massachusetts and Cape Cod, where I live within
- minutes of Cape Cod, and it's either on the news
- or the radio with great white shark interactions.
- 16 Karyl, I ask that you go on You Tube and you will
- see plenty of photographs and video tapes of
- interactions with great whites in 20, 30 feet of
- 19 water, eating our striped bass, cutting them in
- 20 half, whether it's striped bass or bluefish or
- 21 other species.
- 22 I'd like to thank NOAA and National

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1 Marine Fishery Service for their conservation
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- 2 measures for great whites and seals because it's a
- 3 conservation success story. Great whites have
- 4 come back, seals have gone from 1,500 to 50,000
- 5 plus throughout Cape Cod, North Shore, South Shore
- and so on, but the seals are the dinner bell for
- 7 the great whites. But now that's for the adult
- 8 great whites.
- 9 Now what we've seen the past few years
- 10 is now we see the juveniles, through the good
- 11 conservation measures. And those juveniles are in
- 12 shallow waters. And I know Greg can, you know,
- 13 expand upon that more. But what's happened the
- past two years, unfortunately, there's been two
- deaths on Cape Cod beaches as a result of attacks,
- and we hope we don't have one, it typically
- 17 happens around September.
- 18 So the dinner bell with the seals and
- 19 the increased population not only is causing a
- 20 problem from a fishery standpoint with bluefin and
- 21 other species and so on, but it's also a safety
- issue. And as a result of those increased numbers

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1 near shore, from what I understand the young ones
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- aren't sure with a human in the water, where the
- old ones, the older adults, they're going after
- seals and whales and turtles, and they have more
- 5 experience at that. But since there's more
- 6 younger ones near shore that we're having a safety
- 7 problem.
- 8 So that has had a detrimental impact on
- 9 tourism. Tourism's down, people aren't coming,
- 10 and we just hope that there's not another death
- 11 because it could be even worse. So with that, you
- get the calls from everybody for a cull of the
- seals, we gotta have a jaws like landings of great
- 14 whites. And I try to, you know, calm them down
- and say look, we have to have science support
- 16 this.
- 17 So I don't know whether the time has
- 18 come to have a great white shark stock assessment,
- 19 which I believe Greg is doing that right now in
- our state waters, but to have that. That then
- 21 could answer what we hear daily on the radio and
- 22 TV with the sightings and interactions to show

- whether you can open it up to fishing again or you
- 2 can't. My sense is no, but I don't know. So I
- 3 throw it out there and hopefully that could be a
- 4 mechanism to address the concerns of the public
- 5 and the safety issues that we have right now.
- 6 Thanks.
- 7 MR. BROOKS: Raimundo, and then to
- 8 Webinar.
- 9 MR. RAIMUNDO: Thank you. My college,
- 10 Marcos Hanke, the South Atlantic Council, he asked
- 11 me to mention this. That on the east coast of
- 12 Puerto Rico for the recreational charter
- 13 fishermen, about 50 percent of the hooked fish are
- 14 taken by sharks. Specifically silkys and
- 15 Caribbean reef sharks.
- And then they go very well from what you
- 17 hear about one of those most profitable fisheries
- in Puerto Rico, which is deep watersnappers, queen
- 19 and silk snappers. You see that they have a
- 20 significant take as well from Caribbean reefs,
- 21 some silkys when they're on the surface as well.
- 22 But they are pulling up really large tigers from

- 1 about 1,000 feet deep.
- 2 So this is something, it is affecting a
- 3 lot of the fisheries as well. We do also have
- 4 another project that we do, try monitoring on dive
- 5 fishermen, so each fisherman carries and they
- 6 record they're diving, while they're fishing,
- 7 where they're spearing. And we have seen in the
- 8 past several months a lot more sharks have been
- 9 circling divers. And, you know, something that
- 10 this has not really been the norm in the US
- 11 Caribbean, and it's not necessarily, we don't have
- 12 a shark diving industry so that the learned
- 13 behavior isn't necessarily something that's there
- because we just haven't had the time for the
- 15 sharks to learn this.
- So we are seeing interactions increase
- 17 quite bit. We have been documenting it with
- 18 video. And the species are, you know, quite
- 19 diverse between sharks, like tiger sharks,
- 20 Caribbean reefs, lemons. And so it's something
- 21 that is very concerning from the fisheries point
- of view, but as well from the tourism aspect as

- 1 well, you know. Puerto Rico, we do have, our
- 2 beaches, that's one of the main attraction for the
- 3 island.
- 4 So this is something we are trying to
- 5 manage to see how we work with it. But it is
- 6 something that we do see, we do need more support
- 7 on some of the research and the interactions with
- 8 the different fisheries. Specifically because
- 9 conch dive fishermen, conch is the second most
- 10 important economic fishery on land, and the other
- one is conch lobster and deep water snapper. So
- these sharks are affecting all of our important
- 13 fisheries as well as the rec site. Thank you.
- MR. BROOKS: Thanks, Raimundo.
- Operator, if you can open up the phone lines again
- 16 we can see if there are any folks on line who want
- 17 to jump in on this. Thanks.
- 18 Webinar, AP members on the Webinar.
- 19 Anyone want to jump in on this conversation? Go
- ahead, Rusty.
- MR. HUDSON: Thank you. On reef status,
- 22 you know, there is other stock that could have

- 1 included if we talked about the complexes that
- 2 involve things like bull shark and lemon and such.
- 3 But we got to do individual species specific stock
- 4 assessments now. And so somehow it goes back to
- 5 what John Carmichael said in 2006 as the head of
- 6 SEDAR, that handles coastal sharks. We need to do
- 7 a couple of sharks per year. One way or another,
- 8 these species that have never been assessed
- 9 individually.
- 10 And also where the blacknose was up
- 11 there, our Atlantic blacknose, where we're allowed
- to catch them, they're as big as they grow now.
- 13 And they're very, very thick. And yet our
- 14 blacktips are so thick but we haven't been to fish
- in the same waters since 1992. And our first full
- 16 year of management was '94, we started in '93.
- 17 But all of that, and then we went to limited
- 18 access in '99.
- 19 You just look at all these changes and
- 20 reductions, like they said, 50 percent cut, there
- 21 95 and on and on. It has now got to where we have
- 22 a perfect storm of predator rich environment, and

- it is affecting a lot of our other stocks we're
- 2 trying to rebuild on Council and HMS levels, and
- 3 that needs to be relative.
- 4 And as long as science has us so that we
- 5 have to have numbers. I mean the great
- 6 hammerheads come out and they start eating, you
- 7 know, our sandbars, eating our amberjacks and then
- 8 start doing a sandbar get hooked up and then a
- 9 great hammerhead will eat it. I mean it's just
- 10 amazing what they're seeing in the last several
- 11 years.
- 12 So you all need to find a way to get
- 13 better science that reflects reality inside the
- 14 boat going yesterday and not two to six years and
- 15 10 years from now. Thank you.
- MR. BROOKS: Thanks, Rusty. Anyone else
- on line want to jump in? AP Members, anyone else?
- 18 Okay.
- 19 MR. HUDSON: Another thing I forgot.
- 20 This is Rusty again. The four main shark stock
- 21 assessment, when it came out out of Canada in
- 22 2009, from Anna Atoll, it had not known where the

- 1 pupping grounds were. And so they learned that
- 2 through sack tags on the females, and it turns out
- 3 to be down below the slope seas, Sargasso, Sandy,
- 4 all down there. And they have multiple returns
- from there across several years.
- 6 So that stock assessment needs to be
- 7 updated with that actual critical information.
- 8 Thank you.
- 9 MR. BROOKS: Thanks, Rusty.
- 10 MR. CORTES: If I may.
- MR. BROOKS: Go ahead, Enric.
- MR. CORTES: This is Enric. Yeah, we
- are planning hopefully on conducting another stock
- 14 assessment for porbeagle, even though the results
- of the assessments we did for the whole North
- 16 Atlantic has sort of coincided with the results
- from Compana at the time. But, yeah, that's
- another species that's overdue.
- I just wanted to make a comment or a few
- 20 comments on previous interventions. I thought the
- 21 issue of the learning behavior that somebody
- 22 commented on the South Atlantic Council is a good

- one as well.
- 2 And I mean if you think of it, shark
- diving feeding industry is based on that learning
- 4 behavior, right, of attracting sharks and getting
- 5 habituated.
- 6 Also the comments by Marcus Drymon on
- 7 characterization and mitigation. I think they are
- 8 good because there's a lot of variability, and
- 9 there are probably techniques that can be used and
- 10 need to be investigated to mitigate shark
- 11 depredation.
- In that sense too I just got some
- information from Alaska, for example. There seems
- 14 to be several studies that have looked at the
- issue of depredation and also effects on the place
- 16 assessment by marine mammals, by sperm whales and
- other marine mammals. So there's some literature
- 18 that can be looked at as well to get some
- 19 potential ideas on these issues, of mitigation and
- 20 effects on assessments.
- MR. BROOKS: Thanks, Enric. Bob.
- 22 MR. HUETER: All right. Thank you. Bob

- 1 Hueter, Mote Marine Lab. I just want to remind
- everyone how complicated this issue is. It's not
- 3 a matter of just a group of predators getting more
- 4 abundant.
- 5 First I would want to rule out that this
- 6 isn't a shifting baseline problem. Forget about
- 7 going back 25 years, let's go back 60 years and
- 8 ask the fishermen then did they have these kinds
- 9 of problems. And I haven't heard anything about
- 10 that.
- But let's assume that they didn't. Yes,
- 12 we have more sharks now than we had 25 years ago.
- 13 And we don't have more sharks than we had 60 years
- 14 ago. And that's clear from the data that Enric
- presented. So what is it that is causing the
- 16 imbalance?
- And that's what we've got here, we've
- 18 got an ecosystem that's out of whack, it's out of
- 19 balance. It could be, and I'm going to ditto what
- 20 Mark said, what Mark Sampson said. It could be
- 21 the prey population being less than being in
- 22 proportion with the number of predators that are

- 1 coming back.
- 2 If we were managing wildlife on land,
- 3 for example, and we were protecting all the wolves
- 4 and the coyotes, but we were allowing hunters to
- 5 shoot every deer that's out there, so that the
- 6 deer population became sparse, then what would
- 7 that lead to? It would lead to conflicts between
- 8 deer hunters and wolves and coyotes. And that's
- 9 kind of what we have probably going on here.
- 10 So let's not just leap to the conclusion
- 11 that it's too many sharks or we have enough sharks
- or the sharks are back. We have to look over
- 13 history back to the way things used to be and see
- if there's a way to put the ecosystem back in
- balance. And if there isn't, then look at these
- things proportionately, not just in terms of
- 17 absolute numbers.
- 18 MR. BROOKS: You want to jump in, Pat?
- MR. AUGUSTINE: Yeah, just a quick one.
- Very responsive, Bob, comments.
- I don't know what the linkage is between
- 22 shark population and the United States Marine

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1 Fisheries Commission and the 23 species of fish
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- 2 that they are managing on their shore. They're
- 3 managing very tight. The Mid Atlantic, South
- 4 Atlantic, New England Council, are all managing
- 5 tight their species of fish. So if you look at
- 6 all that, and look at the uncontrol of sharks, I
- 7 think it's simple to look at that overall picture
- 8 and say it's prey versus predator. And the
- 9 predators are not being managed very well. Well,
- 10 they are, they're being managed because we're not
- allowed to fish on them, so I'm not sure that we
- 12 have to look back at 60 years to try to bring back
- the population to what it was 60 years for sharks.
- I think we have to look at the whole
- 15 picture and ask what are we allowing the shoreline
- 16 fish, shoreline out to the let's say out to the EZ
- 17 area or out 200 miles, the prey that are available
- to those sharks are in basically total control.
- 19 So I think the answer is a hell of a lot
- 20 simpler than saying we protect this species, that
- 21 species, this species, for 25 or 30, 40, 50, 60
- 22 years. We now have along New York South Shore,

- and our friend over there can tell you about where
- 2 he's finding the great whites along the South
- 3 Shore of Long Island. We've got more pupping area
- 4 along Long Island than we know what the hell to do
- 5 with in sharks. You don't have to go 25 miles off
- 6 shore anymore, you go toward Lock Island, five,
- 7 six miles out. You'll catch all the threshers you
- 8 want and all the duskys you want. You name it and
- 9 you're there.
- 10 Yet, we find our populations of inshore
- 11 fish are down. And I think the picture is so much
- more simple than looking out as to how we balance
- 13 this and balance that. I think we have to have
- maybe a group get together to look, with ASMSC,
- 15 all the councils, and sit around and look at those
- species of fish and see how we've allowed those
- 17 populations of inshore fish to either grow in
- 18 terms of numbers versus what the population is off
- shore. And I think very quickly you're going to
- 20 find, I'm watch Greg's program all the time, the
- 21 number of sharks those guys have encountered in
- your videos and what Mike talks about his areas up

- there, it's astronomical. Not only in size, but
- 2 numbers and variety. So why are we looking out
- 3 20, 40, 50, 60 years? So if there was a
- 4 suggestion to be made based on all the questions
- 5 we discussed, I think that's one that we need to
- 6 take some time at.
- 7 And we've all got suggestions as to how
- 8 to go ahead and protect the shark population,
- 9 protecting seals, protecting whales. But I think
- 10 we've got to get back to ground zero. What is the
- 11 prey relationship to what the predators are doing
- 12 out there? Not rocket science. So that would be
- my suggestion, at least to take a look at it.
- 14 MR. BROOKS: Thanks, Pat. I want to get
- 15 Kirby and then back to Bob, and then we should be
- 16 closing up here.
- 17 MR. ROOTES-MURDY: Thank you. Just in
- 18 follow up to our former Commissioner, Pat
- 19 Augustine, the Commission will be holding an
- 20 Advisory Panel Meeting on October 1st. So if
- 21 there is interest by NOAA/HMS to ask RAP Members
- on this predation issue and get additional

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feedback on what's going on in state waters, I'm
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- 2 happy to do that, just let me know. Thank you.
- MR. BROOKS: Thanks, Kirby. Bob.
- 4 MR. HUETER: I just wanted to -- I know
- 5 we can't respond to, but follow up to what Pat
- 6 said. I think we actually are saying the same
- 7 thing, Pat. I'm not suggesting that we take
- 8 targets back to 60 years ago, I'm saying we look
- 9 at the situation 60 years ago and learn from that.
- 10 But I think what we're faced with here
- is this is where a single species management
- breaks down. That's the problem we have. It's
- worked very well in terms of optimizing yield or
- 14 bringing back yield for individual fisheries. But
- this is an ecosystem problem that we've got now
- 16 and it's just, I mean say what you will about
- 17 ecosystem-based management, this is where we have
- 18 to solve it with that kind of an approach instead
- of just managing one stock at a time. It doesn't
- work, it's too slow, and you can't get all the
- 21 pieces to line up together with each other.
- 22 So this is a complicated problem, and

- 1 I'm sorry to say that we're not going to fix this
- 2 easily. With the shark and seal problem it's
- 3 another example. It's, you know, we started with
- 4 seals as marine mammals, gave them a 20 year head
- 5 start, they came back, roaring back, and the
- 6 sharks are still trying to recover, you know, from
- 7 their declines.
- 8 And Tobey Curtis, I'm looking at Tobey
- 9 over there. Tobey's written the best paper about
- 10 this to show where the white sharks are now. Yes,
- they're coming back, but they're not anywhere
- 12 close to where they were 50, 60 years ago. If you
- 13 had more white sharks they would keep the seals on
- 14 the beaches more, they would eat seals, but they'd
- also keep the other ones on the beaches and the
- seals would eat less stripers and cod and menhaden
- 17 and that sort of thing. So this is an ecosystem
- 18 challenge, not just a single species fix.
- 19 MR. BROOKS: Thanks, Bob. Alan, you get
- the last word and then we'll break.
- 21 MR. WEISS: Thanks. Yes, echoing what
- 22 Bob just said, it is an ecosystem management

- 1 problem. It's I guess a question how you can get
- 2 to where we may need to go because we can't manage
- 3 species by species and maximize everything
- 4 simultaneously. That's not the way ecosystems
- 5 work.
- 6 So we have to find a way to be able to
- 7 do that both in practical terms and also in the
- 8 context of the law, which would be another
- 9 impediment.
- 10 MR. BROOKS: Thanks. You got 30
- 11 seconds, Pat.
- MR. AUGUSTINE: I can do it in 30
- 13 seconds. Okay, so the issue is if we can solve
- 14 the shark problem because we have 17 or so species
- that you can't fish on, we've got protected, we
- 16 are not going to change the Magnuson-Stevens law,
- 17 we're not going to do it.
- The councils are all sworn to if you
- 19 have overfishing occurring in any fishery, you
- 20 have one year to take action, to put together a
- 21 corrective action plan. And we are single
- 22 species, so there's no way in hell single species

- is going to change overnight. Even though there
- 2 was an experiment conducted in the Chesapeake on
- 3 striped bass for ecosystem management to determine
- 4 what they ate. Well that's been going on for six
- or eight years now at least, hasn't it, Kirby, the
- 6 striped -- maybe it's over now, I don't know. But
- 7 the fact is they found out that striped bass are
- 8 just like sharks. They'll take anything that's in
- 9 their way. They're hungry, they eat. If there's
- 10 blue crab they eat blue crab, if it's weakfish,
- 11 it'll eat them.
- 12 So we can solve this problem, from our
- point of view of looking as an advisory panel,
- look at what we can do with what sharks there are
- an abundance of. And at least open up some of
- 16 those fisheries again. And maybe there'll be a
- 17 little more of a balance. But to think that we
- are going to sit here, in my lifetime, and I've
- only got about 15 more years, I figure I'll make
- 20 it to 100. And it's not going to happen. Single
- 21 species management is not going to go away, try to
- go ecosystem. I did 37 seconds. Thank you.

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1
                 MR. BROOKS: Thank you. I want your
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       watch. Just before we go, so Karyl, I know you
 3
       didn't expect to come away from this conversation
       with the answer, and good news, you didn't. But I
 5
       do think you certainly heard what you've already
 6
       been hearing, you know, anecdotally, that there's
       a lot of broad impacts, right, you're seeing this
 7
       all over, impacts on commercial value. Maybe not
 8
 9
       so much on people not taking charters, but the
10
       satisfaction may be going down. One can imagine
11
       that could have ramification issues around
12
       tourism, safety.
13
                 I think in terms of where might the
14
       agency go, what could it do. A couple of things
15
       that I heard are, one, around piloting or funding
16
      mitigation efforts like Marcus is talking about.
17
      Obviously a step back is just characterizing the
      nature of the problem, that it's not the same
18
19
       everywhere, and really getting a deeper
20
       understanding of what that is and what that looks
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22 And then a number of comments circling

like is important.

- around assessments, whether that's, you know, HMS
- 2 trying to stay as current as it can with the
- 3 trends. Obviously that's a resource issue.
- 4 Interest in the great white shark assessment, and
- 5 just increasing the rates of assessment, that came
- 6 through loud and clear.
- 7 And then I think this last conversation
- 8 around it's a complex system out there, the need
- 9 to look at it from an ecosystem base perspective,
- 10 but at the same time we're living in a single
- 11 species world. And so managing those.
- 12 I don't know if there are any final
- 13 thoughts from you, Karyl, or where you think you
- might head with this next.
- MS. BREWSTER-GEISZ: So I do want to
- thank everybody for your comments, and that you
- were correct, I don't think we're walking away
- with a silver bullet and the answer. I think
- 19 Dewey is also correct that it will take us a
- 20 number of years to figure out a solution and where
- 21 we actually are. I am confident we can come up
- 22 with some way of balancing our legal obligations

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1 to continue to rebuild sharks along with balancing
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- 2 the need for the fishermen to be able to catch
- 3 them. It's just finding that balance, which is
- 4 going to be difficult.
- 5 And as Bob Hueter said, it is a
- 6 complicated problem. And we're just talking about
- 7 one aspect right now of the depredation. We're
- 8 not talking about the fact that the commercial
- 9 quota has not been caught in a number of years.
- 10 For a number of species it's never been caught.
- 11 For some of the species, like Enric mentioned, the
- 12 tack for Gulf of Mexico blacktip can be increased.
- 13 It can be increased dramatically, but we're not
- 14 catching that quota now. So I think it's not just
- the depredation, I think it's also how do we --
- we've talked about all the shore fish, I'm going
- 17 to say it now -- how do we revitalize the shark
- 18 fishery? How do we bring it back?
- 19 And I knew Dewey wants to talk, but I'm
- sorry, you are not allowed to talk off line.
- 21 But those are all things that we are
- looking at and trying to get at. And you'll see

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1 specific questions to all of you on how we're
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- 2 going to do that in our next shark specs. And
- 3 we've had the shark fishery open year round for a
- 4 number of years now and we're still not catching
- 5 the quotas. And, yes, we're changing retention
- 6 limit up and down. They're pretty high now, we
- 7 can go up a little bit higher in the Atlantic, but
- 8 it's as high as it can go in the Gulf, and we're
- 9 nowhere near the quota. So that's commercially,
- 10 recreationally. I don't know what to say about
- 11 that one. So I'm just going to stop here. And,
- Bennett, I do want to thank everybody for your
- 13 comments, I want to thank Enric, Craig, and Lisa
- 14 for your time.
- MR. BROOKS: Yes, ditto from here.
- 16 Let's get you to lunch. We're a few minutes after
- 17 12:00 but you'll still have about an hour and 20.
- 18 We will reconvene at 1:30 sharp, where we'll have
- 19 feedback on a number of the different scope and
- 20 conversations HMS have been having on tuna,
- 21 sharks, and special management.
- Thanks everybody.

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                      (Recess)
 2
                 MR. BROOKS: All right. Again, if I can
 3
       get the AP members who are standing up to find
       their seats or in the hallway or in the breakroom,
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 5
       please come to your seats as well.
                 All right. It looks like a couple
 6
 7
       people maybe are late from lunch, but we still
 8
       have a full agenda so I think we need to jump in.
 9
       So, most importantly, Pat has mentioned that his
10
       cookies are in the back so please go help yourself
11
       and once again, thank you, Pat, for doing that.
12
       It's really appreciated. We starved at the last
13
       meeting when you weren't here so if you can't make
14
       a meeting, you still have to send your cookies in
15
       the future. Just so you know.
16
                 So, we're going to spend the next hour
17
       hearing from agency staff who will be summarizing
18
       comments from a number of different scoping
19
       sessions that they've been holding over the last
20
       couple of weeks and months. We are going to take
21
       it actually in reverse order from what you see in
22
       the agenda so we will first cover Spacial
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1 Management of HMS Fisheries and we'll spend about
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- 2 15 minutes on that total. We will then move to
- 3 sharks and spend about 15 minutes on that total
- 4 and then we will end up talking about bluefin tuna
- 5 Amendment 13 and we expect to spend about 30
- 6 minutes on that. So, that's the game plan. After
- 7 that, we will then again talk about the General
- 8 category Cost Earning Survey Summary, but we will
- 9 hold that to about 30 or 45 minutes so we have
- 10 time for Fish and Wildlife service folks come in
- 11 and talk about the CITES listing of shortfin Mako.
- 12 So, with that, I think Tobey your up on Special
- Management.
- MR. CURTIS: All right. Thank you.
- Tobey Curtis. Also, here representing Steve
- 16 Durkee who has been -- we've been working together
- on this project addressing research and data
- 18 collection to support Spatial HMS Fisheries
- 19 Management. So, I'm going to go over sort of the
- 20 current status and what we heard during scoping on
- 21 this issue.
- Okay. So, the basic premise of this is

- just ways to improve how we can data from areas
- 2 that have been closed to fishing for various
- 3 reasons. Areas that restrict fishing can be an
- 4 effective management tool, however, closed areas
- 5 can also proportionately reduce fishery dependent
- data collection and research in those areas.
- 7 Fisher dependent data collection, you know,
- 8 logbooks and observer data, for example, are often
- 9 the most cost effective method and most applicable
- 10 to normal fishing activities and Fisheries
- 11 Management needs scientifically regressed and
- 12 up-to-date research from all areas including
- 13 closed areas. We want to ensure that the original
- qoals of these closures are still being met.
- 15 Closures affecting HMS are geographically
- 16 stationary and of course, we are dealing with the
- 17 changing ocean and highly migratory species.
- 18 So, regular monitoring of closed areas
- 19 can help ensure that the intended species are
- 20 being protected in the appropriate areas and times
- 21 while also maximizing U.S. fishery access to
- 22 targeted resources.

```
1
                 Okay. So, as far as scoping, we went
 2.
       out this summer. We had several options here.
 3
       Briefly, option one was no action so we would
       continue to authorize any proposed closed area
 5
       research through the current EFP program.
                 Option two would authorize would
 7
       authorize closed area research through a
       streamlined EFP process where HMS would sort of
 8
 9
       front load some analyses and hopefully, streamline
10
       the permitting process for closed area type
11
       research. We collect data on closed area catch
12
       through an observed access program.
13
                 Option four was institute a closed area
14
       research program from similar to the current shark
       research fishery so it would be 100 percent
15
16
       observer coverage and there would be some control
17
       over the trips that occur.
                 Option five would be to conduct closed
18
19
       area research through public and private
20
       partnerships partially funded by NOAA fisheries
21
       similar to the 2003 NED Research Program, which is
```

just one example sort of a public private closed

- 1 area research project.
- 2 Option six would be to conduct closed
- 3 area research through research program led by NOAA
- 4 fisheries using NOAA or contract vessels more of a
- 5 typical fishery independent survey design.
- 6 Option seven would be performance based
- 7 closed area access where we would set some
- 8 performance standards for certain fishing vessels
- 9 to sort of provide potential access based on their
- 10 fishery performance by catch reduction things like
- 11 that.
- So, this hits on the major points that
- we heard during the scoping. Here we go.
- 14 Hopefully, I'm not fighting this the whole time.
- There is wide agreement that quality research and
- data collection is important for management.
- 17 Okay. I'll just keep bouncing back and forth
- 18 here. Especially, hopefully everyone to some
- 19 Dramamine before the presentation here. Let me
- 20 see if we can -- I don't know if we can turn that
- off. Oh, there it is. Thank you. We'll go back
- 22 to full presentation view. We'll give this a try.

```
1
                 So, anyway, there's an agreement that we
 2.
       need to collect data from closed areas period.
 3
       That's good especially given changing ocean
       conditions and shifting HMS distributions. Many
 5
       commenters said that research should be agency led
 6
       and 100 percent transparent so there's going to
 7
       have to be heavy agency buy in in any type of
       closed area research.
 8
 9
                 Funding was an important consideration
10
       when choosing amongst those options. Some require
11
       more funding than others. Multiple comments
12
       oppose pelagic longline fishing particularly in
13
       the Florida East Coast closed area. It was a very
14
       specific issue, but this project is meant to be
       much broader in scope addressing all species in
15
16
       all closed areas. And they made specific
17
       suggestions for research activities including
18
       (inaudible) conduct research since they know how
19
       to target the fish, science centers should lead
20
       study design, there should be 100 percent human
21
       observer coverage, research should be funded by
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the commercial sale of target catch on research

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1 trips, and we should implement by catch
```

- 2 interaction limits that once hit would stop
- 3 further research so those are some of the specific
- 4 comments that we received.
- 5 Next steps are to review all the
- 6 comments we received on the issues and options
- 7 paper during scoping and we'll publish a proposed
- 8 rule sometime next year I believe. There's a link
- 9 to the issues and options paper there and you can
- 10 contact Steve or myself if you have further
- 11 questions on this issue, but it's going to be
- ongoing and at some point, there will be a
- proposed rule and I'm sure it will be a lot more
- lively discussion at that stage. So, that's it
- for the presentation. We have a few minutes for
- 16 questions.
- MR. BROOKS: Great. And just for this
- presentation and for all of them, obviously, we
- 19 had fairly in depth conversations on all three of
- 20 these topics at the last meeting and I don't think
- 21 we're looking to have a do over of that and we
- don't have the time for that, but it really is a

- 1 chance for you all to hear what was said at the
- 2 scoping session and if there are questions about
- 3 what the agency heard or pieces that need a little
- 4 more amplification, that's what we'd like to do in
- 5 this time. David.
- 6 MR. SCHALIT: Would it be possible for
- 7 the agency to explore the funding alternatives
- 8 that might be available for this kind of work and
- 9 sometime let us know at the next AP meeting, for
- 10 example? Thanks.
- MR. BROOKS: Any other comments are
- 12 questions from AP members either in the room or on
- 13 the phone? Was there an answer or reaction to
- that up front here? Thumbs up was the answer.
- MR. SCHALIT: Okay.
- MR. BROOKS: Marty.
- 17 MR. SCANLON: Well, it says here
- 18 research should be funded by commercial sale of
- 19 targeted catch, which is, you know,
- 20 counterproductive to the fisherman. I mean, the
- 21 fisherman are already basically giving their time
- and effort in the research then to make them pay

- for it on top of that is counterproductive to what
- 2 you're trying to accomplish I think here. I think
- 3 that's definitely a no go there as far as making,
- 4 you know, the catch, you know, is offset part of
- the research, but it's, you know, you can't expect
- 6 the commercial portion of it to be 100 percent
- 7 responsible in paying for the project.
- 8 MS. BREWSTER-GEISZ: So, I think that
- 9 was just one of the options where the catch could
- 10 be sold commercially. Other options could be
- 11 through our CRP program, Cooperative Research
- 12 Program with the fisherman. It could be the
- 13 Saltonstall-Kennedy, SK program. There are a lot
- of different options to fund this.
- MR. SCANLON: Right.
- MS. BREWSTER-GEISZ: And sale of
- 17 commercial catch would just be one of them.
- 18 MR. SCANLON: Right. And the other
- thing I want to take note here is multiple
- 20 comments opposing pelagic fishing in the Florida
- 21 East Coast area. We are getting back to the not
- 22 my back yard mentality of marine, you know,

- 1 regulatory process here when you exclude any
- 2 particular area from the research.
- MR. BROOKS: Any AP on the phone want to
- 4 weigh in on this, questions or comments? Okay.
- 5 Tobey, I think you're good. Thanks. So, next up
- 6 I think we'll hear from Ian Miller who will catch
- 7 us up on the A14 scoping sessions on Shark Quota
- 8 Management.
- 9 MR. MILLER: Good afternoon. I am Ian
- 10 Miller. I think this is the first time I've been
- able to sit up here in front of all you and talk
- 12 so I'm excited to do that. I think in the Spring
- 13 you heard from Guy on this topic and previously
- you heard from Karyl, but I'll be chatting with
- you all about Amendment 14 scoping Shark Quota
- 16 Management amendment. So, I'll go over our
- 17 summary of needs and objectives. Our goal is to
- 18 be consistent with the revised 2016 national
- 19 standard one and we aim to explore options for
- 20 modifying or establishing our reference points
- 21 such as ACL, Annual Catch limits, Acceptable
- 22 Biological Catch, Overfishing Limits, things of

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1
       that nature and we want to increase management
 2.
       flexibility for Atlantic Shark Fisheries as we've
 3
       heard comments from the AP previously and other
       meetings that there is a desire from the AP to
 5
       increase some of the management flexibility so
 6
       we're going to explore that through Amendment 14.
 7
                 The scoping document presented the
       following objectives. The first was to consider
 8
 9
       revising the acceptable biological catch control
10
       rule to ensure harvest does not exceed the
11
       overfishing limit. We want to evaluate the
12
       process of establishing the annual catch limit for
13
       non-prohibited shark species, evaluate the process
14
       for determining what are the acceptable levels of
15
       rebuilding success so our risk policy, consider
16
       our process for managing under or over harvest of
17
       sharks in HMS Management Unit, and consider
18
       increasing flexibility to adapt to changes in
19
       harvest of sharks by sector over time or spatially
       or however (inaudible). And then the scoping
20
21
       document also presented 18 options for five
```

22

issues.

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1
                 So, the comments that we received
 2.
       through the scoping process, we're going to break
 3
       it down by those five issues and we'll start with
       the Acceptable Biological Catch Control rule.
 5
       got support for creating a tiered ABC control such
 6
       as via vulnerability or some measure of creating a
 7
       tiered process whether it's prohibited or
       non-prohibited, various options there. And then
 8
 9
       we received support for establishing some sort of
10
       peer review process that will account for
11
       uncertainty and we're looking at different options
12
       for what that peer review process would look like.
13
                 The comments we received for the
14
       Acceptable Biological Catch phase improvisation
15
       was support and opposition to a three year phase
16
       in Acceptable Biological Control Rule approach.
17
       So, some people thought that it was a good idea to
18
       phase in any changes to our ABC over time while
19
       others thought it was would be best to just make
20
       that whenever those changes need to occur. Make
21
       it happen right away and various reasons for why
22
       that would be. And there was concern about
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1 slowing the response to negative stock information
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- 2 if we were to use phase in Acceptable Biological
- 3 Catch Control rule process.
- 4 Moving on to our Annual Catch Limit
- 5 Development. We had support for establishing
- 6 specie specific annual catch limits with no
- 7 linkages. Grouping species into new management
- 8 units and we continue to get comments up about
- 9 that. Establishing an annual catch limit
- 10 framework that accounts for management uncertainty
- and actively manages annual catch limits while
- 12 limiting directed fishing and by catch of shark
- 13 species. So, when we talk about the actively
- managed catch limits, we are talking by sector
- 15 recreational discard and commercial sectors. And
- then, finally, strengthening reporting and data
- 17 collecting mechanisms in all the sectors.
- 18 For carryover provisions, we have
- 19 support for implementing carryover and allowing
- 20 carryover from one year to another in some
- 21 fashion. However, there was support for limiting
- the amount of carryover because some instances the

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1 reason there would be fish available is conditions
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- 2 outside of the sectors, which is weather and
- 3 market. We received comments establishing
- 4 accountability measures that will reduce the
- 5 annual catch limit if the Acceptable Biological
- 6 Catch is exceeded and the make sure we consider
- 7 all sources of mortality when we look at
- 8 potentially carrying over any underages.
- 9 And then, finally, for our multi-year
- 10 overfishing provisions, we had opposition to using
- a multi-year overfishing approach as it made mass
- changes in stock status without an assessment so
- 13 we may have that outlier year that may hide some
- change in the stock status that we weren't
- 15 thinking was there. Support for using a
- 16 multi-year overfishing approach because it may be
- more reflective of stock life history due to the
- long life cycle of shark species. And then
- 19 support for multi-year overfishing approach to
- 20 evaluate the overfishing limit and the acceptable
- 21 biological catch and landings particularly for the
- 22 recreational sector.

And then, for our general comments, we

1

22

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2
       had support for greater transparency in the
 3
       assessment and management process. Use additional
       data, conduct more frequent assessments, and using
 5
       more life history data in the process, which we
 6
       heard earlier today and we heard it throughout the
 7
       scoping process. Reevaluate the allocation
       process and analysis concerning those management
 8
 9
       groups in geographical area. Again, we heard that
10
       earlier today and all throughout the scoping
       process. And then create some sore of SSC or
11
12
       similar review process.
13
                 We had opposition to any changes in
14
       management that would affect rebuilding plans or
       timelines, affect in the negative sense of
15
16
       increasing the rebuilding timeframe, and then we
17
       had general concern with the number of entities
18
       that were involved in shark management and who is
19
       the primary lead for the shark management, such as
20
       whether it's NOAA Fisheries or ICCAT or CITES or
21
       whatever that is.
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So, for our next steps, tentatively, we

- 1 are looking at a proposed rule in the Spring and
- then looking to go final with Amendment 14 either
- 3 in Winter of 2020 or sometime in 2021 and, again,
- 4 if you want to see the comments, they are at
- 5 Regulations.Gov and if you have any other
- 6 questions or comments, you can contact myself,
- 7 Guy, or Karyl.
- 8 MR. BROOKS: Thanks, Ian. I should have
- 9 asked this before the previous one, but did you a
- 10 lot of comments? We're the scoping sessions
- 11 well-attended?
- MR. MILLER: No. We got a decent number
- of comments, but not as many as we thought we were
- 14 going to get.
- 15 MR. BROOKS: Let's open up to the AP on
- the phone or in the room for questions or comments
- on this. Anything. Dave, apparently you have
- 18 been chosen to talk.
- MR. SHALIT: I am suffering from
- 20 customer confusion a little bit. You know, when I
- 21 think about sharks and I'm sitting at this AP
- 22 meeting, I'm thinking about ICCAT managed the

- 1 sharks. Okay. But I'm certain that there are
- 2 sharks in this presentation that you've given that
- 3 are not managed by ICCAT. That is in fact the
- 4 case. Are there any ICCAT managed sharks within
- 5 this presentation?
- 6 MS. BREWSTER-GEISZ: So, right now ICCAT
- 7 does not technically manage sharks. Sharks are
- 8 not part of the convention of ICCAT. Sharks are
- 9 assessed and in more recent years, there have been
- 10 recommendations that we follow because we are a
- 11 member of ICCAT. So, all of our sharks, including
- the ones that you would consider ICCAT like Mako
- and Blue, are still managed under Magnuson and are
- 14 still required to have ACLs and all the Magnuson
- 15 requirements that some of our traditionally ICCAT
- 16 managed species, like bluefin, are not required to
- 17 have. So, in this case, this is all of the sharks
- 18 not just ICCAT ones.
- MR. SCHALIT: And that bases the
- 20 question. So, we're going to assume just across
- 21 the board that there are no constraints from ICCAT
- on any law that we want to create or regulation we

- 1 want to create for these species that are being
- discussed. Correct? Like, for example, there is
- 3 no rollover provision in ICCAT.
- 4 MS. BREWSTER-GEISZ: So, ICCAT does not
- 5 yet have any quotas on sharks. What ICCAT has are
- 6 no landings of certain species of sharks or
- 7 prohibitions on certain species of sharks. What
- 8 we're looking that in this rule is once we have a
- 9 stock assessment, how do we determine the ABC as
- 10 opposed to the TAC and one we have the ABC, how do
- 11 we split that so we have annual catch limits for
- each of the different sectors, recreational,
- 13 commercial, how much of the dead discards are
- qoing to be from everybody, all of that. So,
- that's what this rule is about and I would say
- 16 ICCAT (inaudible) manage sharks. It is part of
- 17 the convention talks, which I think is up for more
- discussion in November so there is a strong
- 19 possibility that ICCAT will manage sharks in the
- 20 near future and at that point, those species it
- 21 manages probably this wouldn't apply to them, but
- 22 at the moment it does.

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1 MR. AUGUSTINE: Just a quick one. In
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- this one we talked about the support for greater
- 3 transparency using initial data, conducting more
- frequent assessments, and so on. Will there be
- funding available to conduct those things assuming
- 6 that this goes out and is approved. Again, it's a
- 7 wish list and I'm wondering if you're going to
- 8 have money for the wish list.
- 9 MS. BREWSTER-GEISZ: So, for this one, I
- 10 would just say this would include coming up with
- 11 ways of setting the ABC when we do not have a
- 12 stock assessment and how does that work because
- 13 especially more towards all species specific
- 14 management. Right now we have them in management
- groups, but if we split them all out and we
- suddenly manage bull sharks, how do we set up that
- 17 quota. I don't see a bull shark assessment for a
- 18 number of years so we're not going to be able to
- assess all the species we have in a short time
- 20 period.
- 21 MR. AUGUSTINE: So, in your lifetime,
- 22 Karyl, how much of this will get done? I'm not

- 1 being facetious. I mean, this, again, is another
- wish list and we have 17 species of sharks that
- 3 are kind of protected now and there's a bunch of
- 4 them after we had this conversation earlier today
- 5 that we have to take a look at what we're going to
- do. So, let's assume we scope it down to pick a
- 7 number. Could you do three into here, could we do
- 8 five in here and I'm just trying to get some side
- 9 bars on it other than we walk away with a wish
- 10 list again saying that maybe 12 years from now
- 11 we'll have an assessment on some things. I'm just
- 12 trying to get a point.
- MS. BREWSTER-GEISZ: So, I know you gave
- 14 yourself 15 years. I'm hoping I'll make it a
- 15 little bit longer than 15. The way SEDAR is
- 16 moving is to help improve that throughput where
- 17 they're moving to research assessments and then
- 18 updates of individual species so those research
- 19 assessments could be groups of species like what
- 20 we're doing with hammerheads. If that works and
- 21 the throughput does increase, then, yes, I think
- 22 definitely within my lifetime possibly within

- 1 yours but it might be a little bit of a stretch
- 2 that could happen.
- 3 MR. AUGUSTINE: When are you going to
- 4 retire?
- 5 MR. BROOKS: Okay. I want to make a
- 6 habit around here with not predicting of each
- other. Because, yeah, we can effect that.
- 8 Raimundo.
- 9 MR. ESPINOZA: No. I'm not ready to
- 10 deal with my mortality. So, I think a lot of
- 11 these things are very positive where these are
- going and so, I'm of course thinking it from my
- part of the U.S. Caribbean's point of view and
- specifically, for the Caribbean small boat permits
- that are down there. So, for example, right now
- we don't have any of this information for the U.S.
- 17 Caribbean for any of these management actions and
- 18 so, you know, right now we're at zero bag limit
- 19 for sharks, which has really caused an issue
- 20 within the data that's being collected because, of
- 21 course, we do know that there is a shark fishery
- in Puerto Rico, but nobody is reporting and if

- they are reporting, it's because they are
- 2 confident that local agencies, the Department of
- 3 Natural Resources, either USVI or Puerto Rico, are
- 4 not going to do anything about it just because of
- 5 what local regulations actually state. So, I feel
- 6 that for us in the U.S. Caribbean these things are
- 7 really important just because it actually does
- 8 affect what data is going to be collected or could
- 9 be collected and actually just, you know, and I
- 10 see the timeline. I see Spring 2020 and then, you
- 11 know, or 2021 for the final amendment and so, that
- means, you know, effectively, two more years
- really of no data that's being reporting to HMS
- about sharks that are being caught in the U.S.
- 15 Caribbean.
- And, of course, it worries me because
- 17 this is something that, you know, that we -- it
- 18 worries me just because of the actions that could
- 19 be taken on either side. Either a full bands or
- setting quotas that match, you know, similar to
- 21 the Gulf of Mexico, which we would never reach,
- you know, 30 sharks in a day per fisherman ever.

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1 So, what that could promote in U.S. Caribbean
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- waters either stateside vessels coming down to
- 3 fish sharks locally just because we have them and
- 4 you could actually get that. But it does worry me
- 5 about what this means for shark management and the
- 6 data that needs to be collected. So, anyway, just
- 7 a concern and question and see how maybe we could
- 8 some movement on the bag limit for Caribbean small
- 9 boat. Thank you.
- 10 MS. BREWSTER-GEISZ: So, we are
- definitely aware of the issues of the Caribbean.
- 12 With Marcos, we have been talking about it. I
- think you've seen some of the e-mails back and
- 14 forth. Caribbean is definitely on our mind in how
- 15 to address the issues not only with the small boat
- 16 permit bag limit, but also some of the species
- 17 that are currently on the permitted species list
- 18 and how do we address those issues and how do we
- 19 pull the Caribbean out so it's its own region and
- does not rely on the Gulf of Mexico quota, which
- is what it currently.
- 22 MR. ESPINOZA: So, yes, I'm sorry

- 1 interrupt, but and this is what I'm saying, even
- 2 if we were to rely on the Gulf of Mexico quotas,
- 3 are bag limits are zero so even if it wasn't zero,
- 4 we still wouldn't make a dent in them just because
- 5 the fishing industry isn't that big. We wouldn't
- 6 make a dent in the quota set for them. But even
- 7 if we would or could, we're at zero. So,
- 8 effectively, we're managed under their quotas in
- 9 the Gulf of Mexico, but not fisherman is going to
- 10 submit the data just because, you know, we have it
- at zero and so, he would effectively be kind of,
- 12 you know, ratting himself out. And right now, you
- 13 know, there are issues with local regulations on
- 14 who needs HMS in state waters or not. So, there's
- 15 still a lot of, and I know Marcos has brought this
- 16 up and now we're (inaudible) effectively working
- 17 side-by-side. You know, this is really
- 18 interesting because I think we have a really great
- opportunity because you've got to remember, I'm
- from the environmental side and so, the
- 21 environmental side isn't the one that's asking me
- 22 to actually have more movement on clearing up

- 1 shark regulations and to see which is actually
- 2 banned or what our quotas could be. It's actually
- 3 the shark fisherman that are coming to us saying
- 4 like, "We want to know what's banned because we
- 5 want to actually begin reporting. We was to do
- 6 what's right." So, this is something that I feel
- 7 that we're on the right side of things to really
- 8 listen to fisherman when they're asking us to, you
- 9 know, clear things up on actually supporting
- 10 submitting data and actual management actions to
- 11 be put in place.
- So, I think it's a really good time and
- I really appreciate the work that you've done. I
- 14 know that it's something that you keep on hearing
- about and, you know, so I'm glad to be on the
- 16 panel to make sure you don't forget about us
- 17 either.
- 18 MR. BROOKS: Thanks. Raimundo.
- MS. BREWSTER-GEISZ: So, I was just
- 20 going to say yes. It's a complicated issue, we
- are working on it, and I would be happy to talk
- 22 with you more.

- 1 MR. BROOKS: We should be pushing ahead.
- I do want to see if -- are there any AP members on
- 3 the webinar who want to jump in on this and
- 4 operator if you could open the lines just in case
- 5 anyone wants to fold in.
- 6 OPERATOR: All lines are open.
- 7 MR. BROOKS: AP members, anybody want to
- 8 jump in on this with a quick question or comment?
- 9 Okay. Thanks, operator, you can close it back up.
- 10 MR. AUGUSTINE: It's just a quick one.
- In response to the last comment, there's no
- question and maybe here's an opportunity. We
- 13 should create an experimental fishery and, Randy,
- your in a new leadership position and Karyl will
- follow-up this one I'm sure. But why don't we
- 16 create an experimental fishery for the Caribbean,
- 17 split it off from the Gulf, and assign them some
- 18 quotas and then give that assignment for two or
- 19 three years and see what the catch rate is and see
- 20 how they report. You've got to start somewhere.
- I mean, right there's zero and they're going to
- 22 stay at zero forever until it's broken out from

- 1 the Gulf of Mexico. So, I mean, we're an advisory
- 2 panel so that's an advice. Allen, are you
- 3 agreeing on that? That's a good idea isn't it?
- 4 It's a good idea. Nod your head. Good. It's a
- 5 idea so I think we should consider it.
- 6 MR. BROOKS: Thanks Pat and Marty 30
- 7 seconds.
- 8 MR. SCANLON: Yeah, well, we strongly
- 9 suggest that you keep the ICCAT managed stocks out
- 10 of this rulemaking here and just focus on the
- 11 domestic issues here in this rulemaking.
- MR. BROOKS: Okay. Thank you very much,
- 13 Ian, and I think next up is going to be Tom Warren
- 14 to share comments from the scoping session on the
- 15 A13 Bluefin Tuna Management.
- MR. WARREN: Good afternoon. Tom Warren
- 17 here to talk about Amendment 13 scoping. We have
- 18 a successful scoping period. Scoping for
- 19 Amendment 13 and the regulatory process moving the
- 20 ball forward for Amendment 13. The catalyst for
- 21 this regulatory action is several fold principally
- 22 new information and changing conditions prompting

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1 various questions. The draft 3-year review of the
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- 2 individual Bluefin Quota Program poses the
- 3 questions fundamentally was the program
- 4 successful, should it be modified, and if so, how?
- 5 The Purse Seine Fishery, which has been
- 6 relatively inactive for years, the underlying
- 7 question is should this fishery be discontinued or
- 8 phased out? And then there's other management
- 9 options. Recent fisher trends have basically been
- 10 the catalyst for okay, how can we make changes to
- optimize fishing opportunity keep this fishery
- 12 going at its best under changing conditions? So,
- 13 we published a Notice of Intent and made public
- and issues and options paper on May 21. We had 11
- total scoping meetings up and down the coast
- including the Gulf of Mexico as well as a
- 17 presentation to the New England Fishery Management
- 18 Council and the end of the scoping comment period
- 19 was July 31.
- 20 So, here's just a nice photo. You've
- 21 your fill of cookies for now, but here's some eye
- 22 candy, some schooling bluefin tuna that helps

- 1 facilitate our harpoon fishery, which targets
- 2 these surface schooling bluefin.
- 3 Briefly, the Amendment 13 objectives,
- 4 which we've discussed in detail before, consider
- 5 changes to the IBQ program regulations, optimize
- 6 allocation of bluefin quota, facilitate harvest of
- 7 full bluefin allocations by all the quota
- 8 categories, enhance data quality in bluefin
- 9 reporting, as well as, of course, maintain
- 10 consistency with the relevant requirements. All
- these objectives are a little more nuanced, but,
- 12 again, this is just a quick overview.
- 13 And so, both the topics involved in
- 14 Amendment 13 and the scoping comments align pretty
- well with the topics. There are some outliers
- that I won't touch on and, again, I'll just be
- 17 providing a brief overview of some of these
- 18 comments.
- 19 The comment period was very successful
- in attracting all kinds of comments, some out of
- 21 the blue, but basically does a good job in putting
- 22 us HMS in a good mindset to consider A to Z and

- 1 make sure we consider A to Z, kick the tires of
- all the ideas, and so, we'll end up hopefully in a
- 3 good place during the regulatory process.
- So, these are the bins into which they
- 5 fall. The Purse Seine Fishery future, considering
- 6 the future of the fishery and relevant management
- questions that are associated because, as you are
- 8 aware, the Purse Seine Fisher is an (inaudible)
- 9 link to the other fisheries because they are all
- 10 quota managed fisheries and if you pull one string
- 11 someplace, you feel a tug somewhere else.
- 12 The IBQ Program, there's the quota
- 13 allocation aspects, but then the other aspects of
- 14 the program and then the General category subquota
- 15 periods and percentages, the Harpoon fishery,
- 16 charter/headboat fishery, and the recreational
- 17 trophy fishery.
- 18 So, the principle themes to come out of
- scoping for the purse seine fishery -- discontinue
- 20 immediately. The time is up on this fishery.
- 21 It's been inactive. Let's use the quota more
- 22 optimally for the other active portions of the

- 1 bluefin fishery.
- 2 Other aspects, other comments weren't so
- 3 much directed to the fishery per se, but the
- 4 relative interaction between this fishery and the
- 5 longline fishery such as we don't really care what
- 6 the Purse Seine Fishery does, but don't allow them
- 7 to lease because it's providing too much longline
- 8 quota. We should phase out the fishery rather
- 9 than discontinue immediately or no action. We
- don't see a problem here. Do not discontinued.
- 11 These folks had a historic piece of the fishery,
- which should be allowed to continue.
- 13 And then, various suggestions on how to
- reallocate the Purse Seine quote proportionally
- among categories utilizing the current percentage
- 16 pies, so to speak, pieces of the pie. Somebody
- 17 said, "Well, we don't have a (inaudible) approach,
- 18 but reallocate where it would be economically
- 19 stimulating." Reallocate all to the general
- 20 category, reallocate to all categories, except
- longline, and then basically, anything you could
- 22 think of for the other iterations of all the

- 1 subquota categories or the quota categories within
- 2 the bluefin fishery. Different folks wanting
- 3 different schemes of reallocation.
- 4 And so, speaking of the Purse Seine
- 5 Fishery, I just thought I'd show a picture of some
- 6 Purse Seine catch of bluefin.
- 7 And then, to switch gears to the IBQ
- 8 program, of course, the quota allocation and
- 9 method of quota allocation is a principle theme.
- 10 As Marty mentioned this morning, this is of great
- 11 concern to him and others in the industry. No
- 12 changes are warranted. Don't increase the quota.
- 13 There's concern about bluefin catch increasing.
- But then, there was also support for dynamic
- 15 allocation to active vessels and then various
- ideas of how you define active vessels and how you
- 17 allocate to such vessels based on effort is the
- 18 common theme, but then, of course, the rubs in how
- 19 you define effort so you could allocate based on
- landings or numbers of hooks or numbers of sets
- 21 each arguably being representative of effort or
- 22 analyst effort.

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1
                 Base allocation on the prior three years
       of activity. So, some suggestions with respect to
 2.
 3
       whether this is one year of data or more than
       that. Count the Northeast Distant Area effort in
 5
       such a system or don't count the NED.
       although this is a small subset of the fishery,
 7
       there's folks concerned about impacts pro and con
       and how this specific subset of the fishery
 8
 9
       relates to the whole. And then, concern and
10
       suggestion about providing IBQ allocation to new
       entrance or those without allocation.
11
12
                 Other aspects of the IBQ program, the
13
       Gulf of Mexico. There's currently a constraint on
14
       the use of bluefin quota in the Gulf of Mexico via
       a set allocation of Gulf of Mexico designated
15
16
       quota. Folks are interested in more flexibility
17
       to allow the Atlantic vessels to fish in the Gulf
18
       while still maintaining some type of control over
19
       an overall effort on the Gulf of Mexico. And
20
       then, Gulf of Mexico dealers noted their interest
21
       in continuing an increase in the catch of target
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species because dealers are an integral part of

- 1 the fishery and so, more Atlantic based vessels
- 2 fishing in the Gulf of Mexico could help those
- 3 folks.
- 4 Don't allow permanent sale of IBQ
- 5 shares. Currently, IBQ is only allowed to be
- 6 leased on an annual basis and there is no
- 7 permanent sale allowed. Folks came out fairly
- 8 strongly with the sentiment that there should not
- 9 be a permanent sale allowed in the future either.
- 10 No need to set a cap on IBQ allocation use or
- 11 leasing. Set a cap on IBQ allocation use at, for
- example, 20 percent of the longline quota.
- 13 Electronic monitoring. Their
- 14 suggestions ranged from no change needed. We need
- 15 to focus on improving the current to no, we should
- 16 improve EM. We need better viewing of bluefin
- 17 tuna and more accurate measurements needed.
- 18 Switching to the General category
- 19 fishery. Much of the suggestions around the
- 20 subquota quota periods and associated percentages
- 21 ranging from do not change. Businesses and the
- 22 fisheries are structured around the current system

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2.
       detrimental and cause uncertainty. A common theme
 3
       was extend to January subquota period until the
       end of April and/or increase the January subquota
 5
       to about 14.8 percent. Likewise, a theme was
 6
       reduce the relative amount of quota to the June to
 7
       August period and provide that to the fall time
       periods. And for each of the major themes, there
 8
 9
       was, of course, many sub suggestions and very
10
       specific suggestions, which, if you're interested,
       you can follow-up with me or look online at the
11
12
       exact precise comments.
13
                 Continuing. The rationales that were
14
       associated with the desire for changes, whatever
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and change, although well intended, would be

1

15 they were, are listed here on the principle 16 rationales where environmental conditions have 17 been shifting, bluefin availability is shifting by 18 about a month. The dynamics of the fishery are 19 changes. There are pulses of fish showing up. 20 Technology is booming. Social media proximity to 21 fish technology have contributed to recent surges 22 in landings. International dynamics have been

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1 affecting price more than fisher limits and
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- 2 conditions in factors affecting the northern and
- 3 the southern fisheries are different.
- 4 The harpoon fishery continue to allow
- 5 the use of harpoons in the General category
- 6 because there is little impact on the quota. This
- 7 has been a concern by some. Restrict the use of
- 8 harpoon gear to the Harpoon category only so this
- 9 would constitute a change. Modify the starting
- 10 and end dates for the harpoon fishery. Either end
- 11 earlier or later or start earlier or later. Set
- retention limits for the giants creating 81 inch
- 13 fish for which currently there are no specific
- 14 retention or trip limits. And then, change the
- 15 range of authorized retention limits of the large
- 16 medium to widen that range to provide HMS more
- 17 authority for in season management.
- 18 Charter/Headboat fishery examples.
- 19 Allow the use of harpoon gear in the
- 20 charter/headboat. Don't allow such use of harpoon
- 21 gear in the charter/headboat because it would
- increase fishing effort. Require U.S. Coast Guard

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1 safety stickers to obtain a permit. The
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- 2 underlying concern is there are too many vessels
- 3 not meeting the current commercial vessel safety
- 4 restrictions imposed by the Coast Guard. And
- 5 then, eliminate flexibility for charter/headboat
- 6 category. Currently, the commercial/recreational
- 7 ability to fish under either sets or regs by trip
- 8 should be eliminated by splitting this effectively
- 9 into two categories. Those that would target the
- 10 recreational size range fish not for sale and then
- 11 those that would target the commercial ranged fish
- 12 that allow sale.
- 13 And then, lastly, the recreational
- 14 Trophy fishery. As we've discussed in the past
- 15 couple years, concerns about how this fishery is
- operating. Trophy quotas need to be increased
- 17 everywhere. It's good for the recreational
- 18 fishery. Increase everywhere but the Gulf of
- 19 Mexico due to the ICCAT prohibition on targeting
- there and underlying concerns about spawning
- 21 bluefin in the Gulf. Create a new northern trophy
- 22 area on quota. Currently, the quota is attained

- in the northern area and the fisheries close
- 2 before the fish are even in northern waters and
- 3 there are very few fish less than 73 inches in the
- 4 north, therefore, the greater than 73 inch fish
- 5 are of relative high importance in the north in
- 6 contrast to the south. And then, a new line
- 7 suggested, for example, north of Nantucket and
- 8 Martha's Vineyard or Chatham such as the 42 degree
- 9 line.
- 10 And so, that's a very quick synopsis. I
- 11 know I blew through it pretty quickly and this
- 12 fish is representing another portion of the
- directed fishery be it recreational or commercial.
- 14 So, the next steps in the regulatory this far will
- be analyzing data, developing analyzing
- 16 alternatives and drafting regulations, developing
- 17 DEIS and proposed rule with the intent to publish
- a proposed in DEIS during the first half of 2020.
- 19 The timing consideration, of course, is it would
- 20 be great if we could have the common period
- 21 coincide with the advisory panel meeting. Always
- 22 work best for obtaining your comment and

- 1 (inaudible) that with the proposed rule process.
- 2 During the 2nd to 3rd quarter of 2020, depending
- on, of course, the timeline of the DEIS, would be
- 4 the completion of the comment period and
- 5 development of the FEIS and a final rule. Last
- 6 portion of 2020 publication of the FEIS and a
- 7 final with a delayed effectiveness and optimal
- 8 target date for implementation would be January
- 9 2021. The effective date for most if not all the
- 10 measures, of course -- because it is a challenging
- 11 timeline, it's possible that most of the measures
- would be effective January 1 and some delayed
- depending on implementation challenges.
- So, for more details, please don't
- 15 hesitate to contact myself or members of the
- 16 Amendment 13 team listed here. We have the
- 17 relevant phone numbers and the federal rulemaking
- 18 portal regulations.gov is a good spot for a very
- 19 detailed view of the regulations.
- 20 MR. BROOKS: Thanks very much, Tom. We
- 21 have about ten minutes for questions or comments.
- 22 Again, operator, if you wouldn't mind opening up

- 1 the lines so in case AP members who are on the
- 2 call have questions that will be great and let's
- 3 start with the table. I see a card at the end. I
- 4 can't tell. Is that -- whose card? George?
- 5 Yeah, please.
- 6 MR. PURMONT: Thank you. A couple of
- 7 things. First of all, I appreciate the scoping
- 8 meetings. I attended the one in Plymouth. I
- 9 thought it was a great presentation by Tom, Sarah,
- 10 and Brad. It wasn't very well attended, but
- 11 there's nothing you can do about that. It was
- done and it was well done. In regard to Purse
- 13 Seine, which is something that I've been involved
- in since about 1968, the boats have been sold.
- One of the boats is in Maine, others in Monte,
- 16 Ecuador. The other three boats were sold to a
- 17 consortium in Fairhaven. Licenses were not
- 18 transferred or there's still some legal grey area
- as to whether or not these boats can actually be
- 20 resurrected into the fishery, but it's never been
- 21 challenged by National Marine Fisheries and I
- 22 think it should have been. So, I think that the

- 1 United States National Marine Fisheries should
- 2 discontinue the ability to lease from the seiners
- 3 to the longliners. I think that that was a bad
- 4 idea. That's a 401K program for non-participation
- 5 and I don't think that was ever the intent to
- 6 reward somebody for not being there. If you have
- 7 a quota, you should have your uniform on, you
- 8 should be on the bench, you should be ready to
- 9 play. You should not be rewarded for
- 10 non-participation.
- I think that we should discontinue the
- 12 fishery. It's done. It's over. The
- 13 redistribution of the quota, if I were the king of
- the world, I would like to see a high percentage
- of it go to the longliners because they can use
- the quota to catch in a non-targeted method
- 17 longline fish such as swordfish and tunas and I
- 18 think it gives them a greater access to capture
- 19 their targeted species. Thank you.
- MR. BROOKS: Thanks very much, George.
- 21 Marty and then Pat.
- MR. SCANLON: Like is said previously

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1 there, you know, a lot of these questions
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- 2 pertaining to the Purse Seine and the, you know,
- 3 allocations of what to do with that Purse Seine
- 4 quota I think is premature here until we actually
- 5 get the quota into the active pelagic (inaudible)
- 6 industry so they actually understand what their
- 7 needs are and give them the flexibility to execute
- 8 the fishery. You know, if we're going to move
- 9 forward, I would be against any permanent
- 10 reallocation of the Purse Seine quota to any
- 11 category until we got to the A 13 review process
- 12 so we could take into account what the actual PLL
- industry will need. You know, like I said, you
- see some comments there we give it all to the
- General category, well, we just had a situation
- this past Summer here where I believe (inaudible)
- 17 actually sent out a notice to the General category
- 18 asking them not voluntarily not to go fishing
- 19 because of the collapse of the bluefin market.
- 20 So, I mean, that's a total waste of a resource.
- 21 So, I mean, that's, you know, to me the whole
- thing mismanaged all along here with that. You

- 1 know, there's very little value in these fish. I
- 2 mean, so, the (inaudible) goal line is not
- 3 targeting these fish. You know, we do run into
- 4 these there where were targeting or out targeting
- 5 the species.
- 6 So, you know, A7 has greatly limited our
- 7 ability to catch our targeted catch and that needs
- 8 to be addressed in here somehow. You know, as far
- 9 as actions to the Gulf of Mexico, there's very
- 10 little quota in the (inaudible) Gulf of Mexico
- 11 because of the deep water horizon restoration
- project and because of, you know, the limit of
- these boats being able to get into the Gulf of
- Mexico. So, I mean, we're not coming anywhere
- 15 near the 35 percent that's put aside for the Gulf
- 16 Mexico. So, you know, we do look to protect the
- 17 Gulf of Mexico boats that are in there. We
- 18 wouldn't want to give access to the Atlantic post
- 19 where it would jeopardize their continuation of
- their fishery throughout the year, but, you know,
- 21 there's definitely room for access to the Atlantic
- 22 post to go over there and fish to some extent and

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1 that needs to be seriously considered.
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- 2 As far as, you know, efforts by hooks
- 3 and sets, I mean, under Amendment 7 we're
- 4 encouraged to not catch bluefins and (inaudible)
- 5 not to catch bluefins and Blue Water's position is
- 6 to do it by reallocating it by sets, single sets
- 7 per calendar day. You know, to do it by hooks,
- 8 you're encouraging people to fish irresponsibly to
- 9 be rewarded with bluefin tuna fish for the
- irresponsibility. I mean, we are supposed to be
- designing out sets and making our set activity to
- avoid bluefin tuna. We shouldn't be reward for
- just, you know, irresponsibly setting as many
- hooks as we want as irresponsibly as we want and
- 15 be rewarded for fish that the amendment is
- designed for us not to catch. So, that doesn't
- 17 make any sense to me to do it that way at all or
- 18 even to consider that so I say we just need to
- 19 reset it by allocation -- reset the allocation by
- 20 sets and we need to do that as quickly as possible
- 21 so we can try to possibly answer some of these
- 22 questions as it pertains to the Purse Seine

- 1 category.
- 2 MR. BROOKS: Thanks, Marty. I'm going
- 3 Dewey and then up to Mike and if we have time, I'm
- 4 going to come back to you back.
- 5 MR. HEMILRIGHT: Yes, thank you. I've
- 6 got a question, if you're a pelagic longline
- fisherman and you're given a certain amount of
- 8 quota whether it be one of the three tiers and you
- 9 take your permits and you put them on a no vessel
- 10 I.D., are you still given that quota or where does
- 11 that quota that you're initially given, how is it
- dispersed out among the other vessels that are
- 13 fishing or is it?
- MR. WARREN: It's essentially in the
- 15 freezer. So, if that permit were associated with
- 16 a vessel during the year, we'd take the quota out
- 17 of the freezer. So, it's basically setting aside
- 18 the relative portion for the vessel, but not
- 19 actually allocating it.
- MR. MCHALE: So, two quick points.
- Dewey, to your point, a lot of it has to do with
- the timing of when the permits are moved to no

- 1 vessel I.D. We distribute the IBQ allocation on
- 2 January 1 of each year so if the permits are
- 3 transferred after January 1, then the allocation
- 4 would reside with the permit holder could be
- 5 redistributed. If the permits are not associated
- 6 with the vessel on January 1, just as Tom had
- 7 mentioned, that quota is kind of held back until
- 8 that point in time the permits are associated with
- 9 the vessel. So, if all the sudden January 1 it's
- 10 no vessel I.D., June 1 you transfer them on to a
- 11 vessel, that is when that quota would be
- redistributed. So, I think that kind of gets to
- some of the nuances there and then just one
- 14 clarification on the comment Marty had said, the
- 15 agency actually didn't condone or condemn fishing
- 16 for bluefin tuna in the General category. What
- 17 the agency notice stated was check with those that
- 18 would be purchasing your fish to ensure that if
- 19 they were brought dockside, there was a place for
- them to go versus just having a significant amount
- 21 of fishing effort, but not place to then market
- 22 those fish so I just wanted to clarify that for

- the record that it wasn't an agency communication
- 2 pro or con fishing, it was more informing them of
- 3 the conditions that they were operating
- 4 underneath.
- 5 MR. BROOKS: Thanks, Brad. I've got
- four people who want to get into the cue and we
- 7 will push this about five minutes just to get
- 8 everybody in, but I ask you to be as focused as
- 9 you can so we'll go Mike, Pat, and Ellen.
- 10 MR. PIERDINOCK: Thank you. Mike
- 11 Pierdinock. There is one measure here to
- 12 eliminate to flexibility of the Charter/Headboat
- 13 category. By splitting into two categories,
- either recreational or commercial, there was HMS
- AP that used to sit around the table that put this
- forward to not allow the flexibility specifically
- for those Charter/Headboats fishermen from
- 18 Massachusetts on north. The trophy category
- 19 always closes early and we never get the
- 20 opportunity to keep that open and this provided us
- 21 a mechanism in order to still be provided the
- 22 ability to land giant bluefin tuna. That would be

- 1 a significant detrimental impact to the
- 2 Charter/Headboat fleet in those water because we
- 3 have bluefin, that's all we have, we have no other
- 4 options so I just want to point that out that I
- 5 believe it was Tom DePersia from Marshfield who
- 6 used to sit -- I'm sitting in his seat. He needed
- 7 this and we continue to need this, all of us from
- 8 Massachusetts on north. Thank you.
- 9 MR. AUGUSTINE: I promise -- quick one.
- 10 Tom, under recreational trophy fish we also it was
- an example, was there data supported to the new
- 12 line north of Nantucket and Martha's Vineyard as a
- possible move or is that just an example that you
- 14 put in here?
- 15 MR. WARREN: That was example suggested
- by a commenter. We haven't analyzed the data yet.
- 17 MR. AUGUSTINE: So, would the staff
- develop some option or take any action on that?
- 19 MR. WARREN: We would certainly analyze
- it. It's premature to say whether that would be
- an option or proposed, but, again, everything is
- in the mix at this point.

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1 MR. AUGUSTINE: Well, if that's the
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- 2 case, I would almost suggest that we take a look
- 3 at the 73.30 line, I think 72 or 73.30 line off of
- 4 Mauricius to see if there are any fish of
- 5 significant size as opposed to moving all the way
- 6 up to Nantucket because we do have long island
- 7 fisherman that do go all the way up there for the
- 8 giants. Thank you.
- 9 MS. BECKWITH: Thanks. On page 10 under
- 10 the General category of subquota periods and
- 11 percentages I really have two main comments.
- 12 Under the do not change, business is structure
- around current systems. I'm fine with that
- verbiage, but the last phrase change would be
- detrimental, I find that a bit subjective. I
- 16 think for every that would find that change would
- 17 detrimental, I think there would be another subset
- of constituents that would think that flexibility
- 19 would offer opportunity.
- 20 Under the second bullet point, extend
- 21 the January period until end of April and increase
- January subquota to 14.8, I think those need to be

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two bullet points when they're presented. It
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- 2 makes it sound like those are sort of all or
- 3 nothing. That they're paired, but that's in fact
- 4 not the case and at least the counsel has been in
- 5 support of extending that January period until the
- 6 end of April and has not necessarily had feelings
- 7 on increasing the subquota. So, we would
- 8 certainly be fine with it, but, you know, those
- 9 two points need to be separate. If you guys are
- 10 going to, you know, leave in something as
- 11 subjective change would be detrimental under the
- first point, I think under the second point you
- 13 probably need to add in extend January period
- until the end of April, change would increase
- opportunity. Make it equally subjective.
- MR. WARREN: Again, these were meant to
- be high level painting the picture and I agree
- they don't capture the range or the precise
- 19 nuances of associated ideas that were submitted.
- 20 Folks submitted detailed well thought out letters
- 21 and comments and that's not lost on us. Thank
- 22 you.

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1
                 MR. BROOKS: Thanks.
                                       Alan.
 2.
                 MR. WEISS: I have a quick question and
 3
       then a comment. The question is getting back to
 4
       the IBQ that is sequestered in allocations where
 5
       there's no vessel I.D. or with vessels that are
       not actively fishing, what portion of the total
 6
 7
       allocation is sequestered in those areas?
 8
                 MR. WARREN: If my memory serves me,
 9
       approximately 25-30 percent sequestered.
10
                 MR. WEISS: Okay. Thank you. Well, it
11
       seems to me that's a rather substantial chunk of
12
       quota and, first of all, I don't know how the
13
       category can utilize the quantity of fish that's
14
       been apportioned to it if that much of it is
       sequestered and can't be touched. And, secondly,
15
16
       if you have that much set aside under a mechanism
17
       where's it's not being utilized, then how do you
18
       obtain optimum yield required under National
19
       Standard 1 and how do you satisfy the other legal
20
       requirements to allow a reasonable opportunity to
21
       harvest the international assigned quota?
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MR. WARREN: If you characterize the

- 1 catalyst for Amendment 13, what are the catalysts.
- 2 MR. WEISS: Then, I'm sorry, then the
- 3 point is that that, as Marty said, this needs to
- get resolved so that the other things that relate
- 5 to quota allocation that surround that, are going
- 6 to be dependent on how this gets resolved and how
- 7 this dormant or latent quota gets freed up and
- 8 distributed.
- 9 MR. MCHALE: Yes, I'd like to chime in
- 10 here a little bit because I've heard a few things
- around the table right now. So, let's not loose
- 12 sight of what our role here is. We are the
- 13 National Marine Fishery Service and how things get
- 14 resolved are typically done through regulatory
- actions and so, obviously Amendment 7 was a big
- one. Implemented a number of different changes
- that were new to the fishery. I think we went
- into that all eyes wide open and now we're looking
- 19 to the subsequent Fishery Management Plan
- 20 amendment to address, as Tom had stated, what has
- 21 worked, what hasn't, what needs to be eliminated,
- 22 kept, reintroduced, what have you. And so, as

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1 folks are thinking through what the agency, what
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- 2 the fishery, what we collectively need to do and
- 3 hearing something needs to be addressed. That
- 4 needs to also then be framed to the context of
- what tools do we as a regulatory agency, whether
- 6 it be frame workable actions, whether it be in
- 7 season actions, or FMP actions that we're actually
- 8 able to operate underneath because those are going
- 9 to be the constraints. As we're fielding the
- 10 inquiries and we know the inquires are diverse,
- 11 but those are going to be the constraints we're
- going to be operating underneath of how
- 13 expeditiously we're able to follow through with
- either requests or to properly analyze them.
- So, I just want folks to keep that in
- 16 mind that, you know, I'm speaking to the choir
- here, but we're a federal regulatory agency so
- 18 there are the processes that we need to go through
- and it's not lost on us. Some of them have longer
- timelines than others, but it's also not lost on
- 21 us that we don't necessarily have free reign with
- the (inaudible).

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MR. BROOKS: Okay. I've three got three
 1
       people who want one last bite at the conversation.
 2
 3
       I'll give you 30 seconds each and then we must
       push to the Cost Earnings Survey Summary. Mike.
 5
                 MR. PIERDINOCK: This really addresses
 6
       what you said, Pat. If you think about it, the
 7
       northern recreational line is from Egg Harbor on
       north so this would then go from Egg Harbor to
 8
 9
       that 42 line so that would be a new independent
10
       zone and then from there on north so maybe doing
11
       the same thing that you're looking for. Thanks.
12
                 MR. SCANLON: I think Tom Warren's guess
13
       in the percentage of that is way off. I think 25
       percent of the boats -- the research that I did in
14
15
       preparing our comments, or hopefully prepare our
16
       comments I really should say, indicates that
17
       there's 25 boats that are in no vessel I.D., which
18
       is roughly 20 percent of the category, and there's
19
       another 25 percent over the 3, the various 23, 26,
20
       25, of vessels that either didn't lease their
21
       quota or didn't utilize. So, if you combine those
22
       two numbers, you're at 43 percent of the pelagic
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- longline category is either not found, not been
- able to be accessed, or is inaccessible at all.
- 3 So, you're talking 43 percent of the overall
- 4 pelagic longline category, the PLL industry at
- 5 this point has not been able to access. So,
- 6 that's the significance of how quota is being left
- 7 on the table that these active vessels needs to
- 8 get their hands on so we can move forward to find
- 9 out what else we can do here.
- 10 MR. BROOKS: Nicely done. Okay. Great.
- 11 Last chance phone, webinar, anybody wanting to
- weigh in there?
- MR. WARREN: With respect to the nuts
- and bolts and referencing the facts and whether my
- memory is perfect or Marty's, I recommend
- 16 consulting the three year review, which is again
- is going to be finalized about the end of
- 18 September that has a lot of the reference data
- we'll be using as we go forward in addition to new
- 20 data analyzed in the DEIS. Thank you.
- 21 MR. BROOKS: Good. Thanks, Tom. Okay.
- 22 Thank you very much. At this point, I want to ask

- 1 Cliff and George. One last check on the phone.
- 2 Operator, are the phones open?
- 3 OPERATOR: They are open.
- 4 MR. BROOKS: Okay. And didn't hear
- 5 anyone seek in to chime in on that last
- 6 conversation. Is that right?
- 7 OPERATOR: Correct.
- 8 MR. BROOKS: Okay. I'll let you close
- 9 them back up again for a little bit. All right.
- 10 So, as I mentioned earlier, we want to spend a
- 11 little bit of time here handing this off for
- discussion sort of a preliminary look at the
- 13 General category Cost Earning Survey Summary.
- 14 Emphasize that this is preliminary, but it would
- be helpful to get your some sort of initial
- reaction feedback to what you're hearing. It will
- 17 be useful to the team up here as they're drafting
- 18 a report as well. And just a reminder to folks
- 19 that we need to end this conversation, despite
- 20 what the agenda says, not later than 3:15 because
- 21 we have to save 15 minutes Fish and Wildlife
- 22 service folks to come in and talk about shortfin

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1 make CITES listing. And if we can get more than
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- 2 15 minutes, we will take that too. Go.
- 3 MR. HUTT: Thank you. My name is
- 4 Clifford Hutt and this is George Silva. We've
- 5 been working on this study for the last couple of
- 6 years and we're going to tag team this
- 7 presentation. I'll cover about the first half and
- 8 then George will jump in to discuss the analysis.
- 9 I'm going to cover some background on the purpose
- of the logbook study, general trends that we've
- 11 been seeing over the last several years in the
- General category, how we executed it and basic
- 13 trip catch statistics, and then George will speak
- about the trip, the economics of these General
- 15 category trips, and some annual expenditures data
- we collected.
- 17 The purpose of this study was to
- 18 estimate economic activity of the HMS fishing
- 19 under the Atlantic unas General category quota
- 20 annually and by subquota period. This includes
- 21 General category permit holders and
- 22 Charter/Headboat permit holders who have the

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1 commercial for sale endorsements. We've never
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- 2 previously really collected data on this fishery
- 3 aside from the figures on how much the dealers
- 4 paid for the bluefin tuna and other fish that were
- 5 caught under this category and given various
- 6 greater activity seen in the General category in
- 7 recent years, we thought it was time that we start
- 8 collecting some of this information.
- 9 We did it in the form of a cost earnings
- 10 logbook study where they were to report data on
- 11 their cost associated with each trip. It was
- 12 conducted from January to December of 2018. In
- 13 addition to economic data, we also collected basic
- data on effort, catch, harvest, and the cost and
- earnings and also their annualized expenditures
- 16 involving things like boat, equipment, insurance
- 17 at the end of the year. And that included both
- 18 basically whatever they were using for this
- 19 fishery even if it wasn't the only fishery they
- were using it for.
- 21 Basic trends of the Bluefin Tuna
- 22 Fishery, our current TAC for the entire Western

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1 Atlantic Bluefin Tuna Fishery is 2,350 metric
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- tons. The U.S. quota is a little under 1,250
- 3 metric tons as of 2018 and we've seen a lot of
- fluctuation over the last 20 years over U.S.
- 5 Landings of bluefin tuna, but in recent years
- 6 they've been slightly on the upswing and
- 7 stabilizing and most of these landings have been
- 8 accounted for in the last five years by the
- 9 General category fishery.
- In the last five years alone, while the
- 11 number of permit holders under both the General
- 12 category permit and the HMS Charter/Headboat
- permits, remained roughly constant and consistent.
- 14 We have seen the number of bluefin tuna landed by
- these vessels roughly double and the number of
- 16 vessels landing them roughly double as well
- 17 suggesting these increase in landings are being
- 18 distributed across the fleet and not just
- 19 concentrated on a handful of vessels.
- So, we selected just under 682 vessels
- 21 that had a history of bluefin tuna landings in
- 22 2016 and 2017 for reporting. In 2018, 587 of

- 1 those vessels renewed their permits or in the case
- of the Charter/Headboat permit holders, got the
- 3 commercial sale endorsement. So, just under 100
- 4 of them were dropped out of the study because they
- 5 weren't eligible to fish commercially for bluefin
- 6 tuna.
- 7 All these vessels, just before the
- 8 beginning of 2018, were mailed a packet that
- 9 included copies of all the relevant forms from the
- 10 survey for their reference, but they were
- 11 primarily encouraged to complete the survey online
- and were provided a weblink and PIN number to
- 13 complete the forms.
- Of the 587 permit holders that were
- selected, 457 of them returned either trip or no
- 16 fishing reports throughout the year so roughly 78
- 17 percent of them. 334 vessels provided trip
- 18 reports, 123 provided no HMS fishing reports.
- 19 They were not required to report on non-HMS
- 20 fishing trips and 184 completed the annual
- 21 expenditure form.
- This line we kind of look at the

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distribution of bluefin tuna landed per month
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- 2 along next to the distribution of trip reports we
- 3 received by month. You can see from the graph
- 4 that they roughly match up suggesting the data we
- 5 collected at least temporally throughout the year
- 6 was roughly representative of the fishery.
- 7 Out of a little over 4,200 bluefin tuna
- 8 that were landed by the general category, under
- 9 the quota in 2018, just over 2,900 of those were
- 10 landed by vessels that were selected for reporting
- and we received trip reports that accounted for
- just over 1,700 of them or 58 percent of those
- 13 fish.
- In addition to receiving reports on
- trips that were landing HMS or commercially
- 16 targeting HMS, we received 61 trip reports that
- were associated with tournaments, which half of
- 18 those actually reported selling HMS. 237 trips
- 19 reported being for hire trips. They were
- instructed not to report on for hire trips, but 83
- of those trips actually sold fish. So, basically,
- 22 any trips that were for hire that did not report

- 1 selling fish were excluded from further analysis
- 2 and the vast majority of trips reported were
- 3 reported by owner operated vessels.
- In this graph, you can kind of see
- 5 distribution of latitude and longitude of reported
- 6 trips. We asked them to report their lat long by
- 7 degree and minute. The larger the hexagon the
- 8 more trips reported in a given area. The darker
- 9 the shade of the blue, the more bluefin tuna
- 10 landed in that area. So, you can see off of kind
- of the northern Massachusetts coast we had lots of
- 12 trips taken, but not as many fish landed as say as
- off of Cape Cod where you had fewer trips taken,
- but a lot more bluefin tuna landed.
- You can see that the trips were really
- 16 concentrated in the area of kind of the Gulf of
- 17 Maine north of Cape Cod and then a good number of
- 18 trips down off of North Carolina, which were
- 19 primarily into winter.
- 20 Here we have the distribution of
- 21 reported bluefin tuna landings by state and sub
- 22 quota and light blue is Maine, darker blue is New

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1 Hampshire, orange is Massachusetts, purple is
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- 2 Rhode Island and New York, and red is North
- 3 Carolina. We had a little over 150 bluefin tuna
- 4 landings reported for the Winter fishery and North
- 5 Carolina and then, like around four or five
- 6 reported in the Fall in North Carolina.
- 7 Throughout the rest of the year, the fishery was
- 8 primarily occurring in Massachusetts followed by
- 9 Maine and New Hampshire.
- 10 We also data on non-bluefin tuna
- landings and catches. Over half of these were
- 12 accounted for mackerel, which were not being
- landed for sale, but primarily for bait. Other
- 14 fish we saw a number landed of were yellowfin tuna
- and haddock and a variety of other species.
- 16 Discards reported, about 36 percent of reported
- discards were mackerel, 14 percent were bluefin
- 18 tuna, which we assumed were primary regulatory
- 19 discards of undersized fish for the General
- 20 category followed by pollock, haddock, cod, squid,
- and other species. And now we'll get into the
- 22 economic portions and George Silva will take over.

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1 MR. SILVA: Thanks, Cliff, for that
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- 2 introduction to the survey and kind of the
- 3 characterization of those who've reported. Here
- 4 I'll get into the economic portion of the survey
- 5 so the bottom half of the survey asked
- 6 participants to describe their trip costs. As you
- 7 can see here, and as you would expect, most
- 8 vessels spent on fuel, tackle, and groceries. And
- 9 those you can see the medians and the means are a
- 10 little bit closer to each other. There are
- 11 several categories where less than half of the
- vessels actually spent on that particular
- category. So, we have some medians that are zeros
- 14 because they didn't spend on this particular
- 15 category. Either they caught their own bait or
- 16 packed their own lunches and didn't spend at the
- 17 grocery store. Those type of items. Hired crew
- 18 was also an important expense, but many vessels
- 19 didn't report crew expenses. Friends, neighbors,
- and family members often joined trips to help out
- 21 at not cost in many cases.
- One thing to note, when we were looking

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1
       at these expenses, we noticed that the average
 2.
       costs of trips changed depending on whether the
 3
       trip was successful in landing a bluefin tuna or
       not successful so there's a little bit of a, you
 5
       know, two different kind of bins of types of
 6
       anglers and probably more casual anglers and more
       those that are General category fisherman I mean.
 7
                 Based on 1,337 trips that reported
 8
 9
       bluefin tuna landings with full data, we broke
10
       down the revenue costs and returns. Here you
11
       could see fuel made up a quarter of the expenses
12
       on a trip. Captain and crew 42 percent, tackle 13
13
       percent, and then there's various other expenses
14
       in different categories. In these trips, 92
15
       percent of the trips only landed one bluefin tuna,
16
       which is interesting to note. We have a lot of
17
       talk about bag limits and all that, but, you know,
       one bluefin is the most common outcome of
18
19
       successful trips. The average price per bluefin
20
       was $2,306 or $6.86 per pound. Data suggests that
21
       on average one bluefin for every three trips will
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cover costs so bluefin tuna revenue on a given

- trip is about almost \$2,500. Net trip costs were
- 2 \$823 and net return of \$1,662 for these successful
- 3 trips.
- 4 Let me jump to the next slide. On this
- 5 slide, we're just kind of characterizing some of
- 6 the bluefin tuna landings and their associated
- 7 prices. As you can see here, on the left side of
- 8 this graph is the average weight of the bluefin
- 9 and on the right side that represents the line, is
- 10 the price per pound. Fish price and weight were
- 11 pretty correlated here. In the Summer and Fall
- 12 where higher prices and average weights were a bit
- 13 higher than the Winter and Spring subquota
- periods, yeah and September.
- 15 On this next chart, we kind of break it
- down in the same sub quota category periods, but
- 17 here we break out revenue costs, net revenue per
- trip, and also show the price in relationship.
- 19 The highest net trip returns were in the Summer
- and the highest cost per trip in the Winter
- 21 fishery. Those impacted net returns.
- Now, kind of looking at overall total

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1
       bluefin tuna revenue versus trip costs, we took
 2.
       the averages and then also obtained total bluefin
 3
       tuna revenue based on the dealer reports that we
       obtained and the General category costs were then
 5
       extrapolated from average costs reported in the
       logbook and the estimate of the number of total
 7
       General category trips. We estimated those trips
       for June through October based on LPS estimates
 8
 9
       and private trips taken on Charter/Headboat permit
10
       holders in Maine, New Hampshire, and Massachusetts
11
       for those time periods. For the months of January
12
       through March, November, December, the ratio of
13
       non- catch to catch trips in the logbook was used
14
       to extrapolate the estimates from the number of
       trips to land bluefin tuna based on dealer reports
15
16
       during those months because in those time periods
17
       the LPS is not as helpful for that type of
18
       estimation.
19
                 So, here we have total bluefin tuna
20
       revenue based on those dealer reports of 9.8
21
       million dollars, estimated total trip costs of 7
       million 333,000 thousand dollars giving us a net
22
```

- trip revenue of approximately 2.5 million.
- 2 And that kind of takes us to the next
- 3 category, which is our annual expenditure form.
- 4 This was one form that was given to each of the
- 5 participants to fill out at the end of the year.
- 6 We received 184 annual expenditure forms, which is
- 7 about a 31 percent response. As Cliff mentioned
- 8 before, we encouraged folks to use the web, but
- 9 there was also paper option. For this particular
- 10 form, we had 72 percent response rate on the web,
- 11 which is really high, and 28 percent via paper.
- So, let's take a look at the results for
- annual expenditures. Some of the big categories
- that we found were, as you would expect, repair
- and maintenance, purchase of capital, vessel boat
- loan payments, dockage and rental utilities. That
- made up more than half of all the annual
- 18 expenditures, but this chart here kind of breaks
- down all the different categories we asked folks
- about.
- This next page we kind of provide some
- 22 detail statistics on those expenditures and also

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broke out the percent reporting. So, you could
see a lot of the categories are not for everyone.
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- 3 But as expected, everyone pays for fishing permits
- 4 and licenses. It's 100 percent. And the second
- 5 category that most people spend on is repair and
- 6 maintenance. That's pretty critical for General
- 7 category fishing and fishing supplies. So, those
- 8 are kind of the top three. Really in terms of
- 9 cost, repair and maintenance, purchase of capital,
- 10 and dockage were the top three. And we also had
- some smaller categories, not to overwhelm, these
- were categories with less than half reporting
- their expenses, but some of these expenses are
- 14 still significant. So for those that don't own
- their boats outright, that's a loan. Boat loan
- 16 payments are a pretty substantial amount, and
- that's more than \$3,000 a year on those payments.
- 18 Other annual one-time expenditures and
- business taxes paid were also pretty important.
- 20 So kind of to get us to the endpoint
- 21 here, the average annual expenditures for General
- 22 category vessel that was reported in the survey

- was \$29,000 median annual expenditures. We're at
- 2 15,746. It's a bit lower because there's
- definitely a skew in the data. A lot of folks,
- 4 you know -- there are large distribution, then
- 5 some really more -- larger boats, more exotic
- 6 boats, higher expenditures kind of pulling the
- 7 outlier to the right.
- 8 But if you take the median, which is
- 9 kind of the midpoint, of reported expenditures and
- 10 you multiply them by the 932 General category and
- 11 Charter/Headboat vessels that landed bluefin in
- 12 2018, we estimate that total annual expenditures
- on these kind of fixed annual expenses was
- 14 approximately 14.6 million.
- 15 So on this last slide here I'm going to
- 16 try to pull it all together with the revenue and
- 17 expenditures that we've talked about so far with,
- as I mentioned, before total bluefin revenue
- 19 approximately 9.8 million; estimated total trip
- 20 costs 7.3 million; annual expenditures 14.7
- 21 million; bringing the total General category costs
- or expenditures basically in the economy of just

- 1 about \$22 million.
- 2 And then we noted that the net revenue
- just from -- but this is net bluefin tuna revenue
- 4 minus costs is actually a net loss of 12 million.
- 5 But we wanted to note here that revenue here only
- 6 really includes bluefin tuna, but, as Cliff noted
- 7 in this slide, there are other species being
- 8 caught. There are other fishing activities
- 9 actually going on in terms of charter fishing. I
- 10 did know some folks mentioned they do lobster in
- 11 the offseason. So all those other fishery
- 12 activities offset that fixed cost that they
- 13 reported on their annual expenditure form.
- 14 So some of the next steps, first will be
- 15 getting your feedback on these preliminary results
- 16 at this meeting and incorporating that. We also
- want to estimate the economic impact of these
- 18 expenditures on local economies. We use an
- input-output model to estimate local -- the income
- 20 effects of these expenditures, how many potential
- jobs in the local economies are generated by these
- 22 expenditures.

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1 We also hope to discover further
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- 2 insights from this data and publish our findings
- 3 in the near future.
- 4 So with that, I think we have some time
- 5 to take a few comments.
- 6 MR. BROOKS: Yep. I'd like to see if we
- 7 can keep this to 10 minutes because we definitely
- 8 have Fish and Wildlife Service here. I want to
- 9 make sure we give them enough time to give us
- 10 their update and take a question or two.
- 11 So questions or comments on this? And
- 12 again, Operator, if you could open the phone lines
- 13 for webinar folks. I'm going to start with the
- 14 webinar, see if there's anybody there who wants to
- weigh in.
- OPERATOR: Lines are open.
- 17 MR. BROOKS: Thank you. Any webinar AP
- members want to weigh in with a question on the
- 19 survey?
- Okay, thanks, Operator. Dewey.
- 21 MR. HEMILRIGHT: Yeah, I was wondering
- if there's a breakdown of General category permits

- 1 by state.
- 2 MR. HUTT: Yeah, I mean, we have that in
- 3 the SAFE report and it would definitely be
- 4 included in the final report. I know, I mean, big
- 5 hotbeds for that permit are primarily in New
- 6 England, Massachusetts, New Hampshire, Maine.
- 7 But, also, you know, seeing more down in North
- 8 Carolina, although a lot of the guys participating
- 9 down there are more the Charter/Headboat permit
- 10 holders.
- MR. HEMILRIGHT: And one other thing.
- 12 When you had your price for your ice, is there any
- such thing as how many pounds of ice it was?
- 14 Because it wasn't very much money for ice. It
- 15 didn't look like -- maybe everybody got free ice
- or something, I mean, cheap ice. I was just
- 17 curious.
- 18 MR. SILVA: I was trying to see if I
- 19 could see the --
- 20 MR. BROOKS: George, I'm going to let
- 21 you look and while you're looking, I'll take
- 22 another question. Mike.

- 1 MR. HUTT: We actually did not include a
- 2 data field for pounds of ice, unfortunately.
- 3 MR. SILVA: Yeah, with that, I'd say go
- 4 to Slide 14.
- 5 MR. BROOKS: Hang on. I think Walt has
- 6 got something to fill in on that point.
- 7 MR. GOLET: Yeah, just to the point for
- 8 Dewey. Massachusetts, 972; Maine, 658; the rest
- 9 are minor, North Carolina's 308, and the rest are
- 10 minor players.
- MR. BROOKS: Thanks, Walt. Okay, Mike.
- MR. PIERDINOCK: Yeah, thank you. You
- 13 know, as I look at these numbers, they seem to
- 14 make some sense. Slide 14, as you noted, with the
- ice, there's some other things that have some
- inconsistencies that I'm not sure why.
- 17 But I wonder with that whether it would
- 18 be prudent to break out the General category into
- 19 hook and line, harpoon, and Charter/Headboat, and
- 20 maybe provide more insight. Because if a
- 21 harpooner needs a plane and all the other expenses
- they need, that's a lot different than the other

- 1 categories. So that could change substantially
- 2 your numbers here depending upon which approach
- 3 you do take.
- 4 So, you know, I was just curious out of
- 5 that 1,337 trips whether you had any sense of how
- 6 many were Charter/Headboat, how many were harpoon,
- 7 or so on. And then maybe if you broke that down
- 8 in the future, it could provide more or better
- 9 data. Thanks.
- 10 MR. HUTT: Yeah, we want to look at the
- 11 data from a lot of different breakdowns. I want
- to compare the Charter/Headboat versus General
- 13 category permit holders. I also want to look at,
- 14 yeah, how successful, you know, group by them
- 15 levels of success because roughly half the vessels
- 16 that land and sell these fish every year, the only
- 17 land and sell one or two. And then you've got a
- 18 handful of guys, maybe about along 100 or so, that
- 19 will land as many as 10 or more.
- 20 So I want to break down the numbers, but
- 21 to look at the guys who are really clearly in it
- as a big operation versus the guys who are just,

- 1 you know, the weekend warriors supplementing a
- little bit of their cost for the occasional fist.
- 3 MR. PIERDINOCK: And one other thing to
- 4 add to the difficulty, I mean, we're experiencing
- 5 the fact that you can go a mile off of Chatham and
- 6 catch these monsters. So back in the past you'd
- 7 have to go to the Hague Line or George's Bank or
- 8 so on. So that's also going to be difference in
- 9 numbers with fuel and expenses and so on, which
- 10 right now this seems to be taken into
- 11 consideration and near-shore, real near-short,
- 12 close shore type of fishery with minimal expense.
- 13 MR. BROOKS: Thanks, Mike. Let's go to
- 14 Steve, then Steve, then Marty, and then we'll
- 15 shift. Steve.
- MR. IWICKI: Okay. So none of the
- 17 recreational permit holders were counted in this,
- 18 right? Okay, how many recreational permit holders
- do you think you issue a year?
- 20 MR. HUTT: I mean, we issue roughly
- 21 around 20,000. I mean, this was really focused on
- 22 the commercial bluefin tuna fishery, so we include

- 1 the permits that were authorized to land them
- 2 under the General category.
- 3 MR. IWICKI: Yeah, but here's my
- 4 argument. So, say it's a guy like me, runs out to
- 5 the canyons probably five times a year at about a
- 6 thousand a trip, 5,000. Say there's only 2,000 of
- 7 us who do that. That's 10 million without going
- 8 beyond fuel, bait, and ice, and all your other
- 9 costs are there. So, I mean, yeah, 20,000 don't
- do it, but even if you use 2,000, when you add in
- insurance, slips, all that stuff, you're beyond 14
- million right there, and there's no revenue
- associated with it. So it dramatically changes
- 14 your outcome.
- MR. HUTT: So we actually did the last
- 16 HMS trip expenditure survey of the angling
- 17 category guys in 2016. That report is going to be
- 18 coming out in the -- finally finished, coming out
- in the fall. And we are currently redoing the
- 20 durable goods angling survey, which is including
- an HMS portion right now. They're just kind of
- 22 wrapping up that data collection in the next

- 1 couple of weeks.
- So, I mean, we definitely have collected
- 3 -- we've collected a lot more data on the angling
- 4 category than we have on this one in the past.
- 5 MR. IWICKI: Did you send it out to all
- 6 the permit holders? Because I didn't get anything
- 7 like that.
- 8 MR. HUTT: We sent it out to a random
- 9 sample. We can't send it to everybody.
- 10 MR. IWICKI: Yeah. I mean, I've never
- 11 received -- I get the call every two weeks all
- 12 summer about what did you catch, but I've never
- gotten anything related to costs, so okay.
- MR. GETTO: How did you resolve the
- price issue in the reporting? I mean, the
- 16 fisherman fills out the daily log, but he doesn't
- 17 know his return for maybe two or three weeks. How
- 18 did you resolve that in the study?
- 19 MR. HUTT: So to deal with that in the
- 20 study we actually didn't require them to report it
- if they didn't know it. And we primarily relied
- on the dealer data for the revenue because they

- were required to go in there and update it once
- 2 they got it, so we felt that would be the most
- 3 complete and accurate data on that.
- 4 MR. BROOKS: Marty.
- 5 MR. SCANLON: Yeah, I have a few
- 6 questions here. The General category annual
- 7 expenditure report form there, is that a mandatory
- 8 reporting or is that voluntary?
- 9 MR. HUTT: I mean, technically, there's
- 10 a law that they are mandatory or according to our
- 11 regulations that are required, mandatory. This
- was a one-year study and as the agency normally
- does with logbooks that are new, there's like a
- 14 general rollout. So we definitely let people know
- 15 about, you know, if they were noncompliant and we
- 16 took records of it, but it's not the same level
- of, you know, oversight that an ongoing logbook
- 18 study would do. But we've got that.
- 19 MR. SILVA: And one other thing to note
- that, unfortunately, the government shutdown
- 21 coincided with the annual expenditure form
- timeline, though we had a contractor working on

- 1 it. But kind of a response to questions and, you
- 2 know, dealing with follow-up was a little bit
- 3 impeded by that.
- 4 MR. SCANLON: What is the mandatory --
- 5 you know, they've been averaging basically 50
- 6 percent noncompliant in their reporting. What's
- 7 that rate? Is that number available? And that
- 8 number that you just gave us means that they are
- 9 69 percent noncompliant with this.
- 10 You know, in the Pelagic Longline
- 11 category, we don't want to hear about the excuses.
- We don't get any excuses. If I have a log book
- that I don't have every single check checked
- 14 properly, I don't get my permit. My boat's tied
- to the dock, so I got no sympathy at 69 percent
- 16 noncompliant here.
- 17 Twelve million dollar deficit? You
- 18 know, there's something going on that's wrong
- 19 right there.
- 20 The other thing, too, is I see all these
- 21 cost analysis here, but did you do a cost analysis
- in regards to the retention limit? And how did

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1 the retention limit, the daily retention limit,
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- 2 affect the price throughout the year? I think
- 3 that's important to look at, especially since
- 4 you're losing \$12 million on this fishery in the
- 5 General category is what you just presented to us.
- 6 So, I mean, I think those are important
- 7 issues. You know, we're talking about giving more
- 8 quota and I see these public comments there in the
- 9 General category about resolving the Purse Seine
- 10 category and giving it all to the General
- 11 category. They need \$12 million, you know,
- they're 69 percent compliant with the rules and
- 13 regulations, I mean, how does that particularly
- work? What do I tell the people in my industry?
- Don't comply? You get rewarded for noncompliance?
- MR. SILVA: Well, one thing to note that
- the trips on average, just the trip expenses
- 18 versus trip revenues, is actually positive. The
- 19 thing that makes it negative overall are fixed
- 20 costs. But many General category participants,
- 21 and just like longliners, participate in a wide
- 22 range of other fisheries. And we did not -- we're

- 1 not able to connect all those other fishery
- 2 activities to match those revenues in with their
- 3 fixed costs for the year.
- 4 So if they pay a dock fee, that dock fee
- is for the year or by the month, they're
- 6 participating in lobster, New England groundfish,
- 7 and in the General category seasonally. You know,
- 8 those costs are spread out over those categories.
- 9 So it's actually kind of typical with the
- 10 longliners. A lot of their fixed costs actually
- 11 -- a lot of them, when you add in their fixed
- costs, kind of push them into negative with just
- 13 HMS landings. When they participate in other
- 14 fisheries, you know, and incorporate some of their
- other activities, then they usually break even or
- 16 net positive.
- 17 MR. SCANLON: But we're not in this room
- 18 making -- we're not regulating those other
- 19 fisheries. I mean, well, whatever you got here,
- this doesn't pertain to non-HMS fisheries here
- 21 you're talking about here. You know, you're
- 22 talking about -- in this particular figure, you've

- done all this analysis on bluefin tuna
- 2 interactions, and the bottom line is the
- 3 category's losing \$12 million a year (inaudible,
- 4 overtalking) management.
- 5 MR. BROOKS: I want to let Alan jump in.
- 6 I'm going to let Alan jump in.
- 7 MR. WEISS: Well, just a quick
- 8 observation that if you're including fixed costs
- 9 on an annual basis, but revenues only for the
- 10 portion of the year that they're bluefin fishing,
- 11 then maybe it would make more sense to
- characterize it as apportioning the fixed costs
- with the percentage of the year that they spend
- 14 bluefin fishing.
- MR. BROOKS: Thanks, Alan. All right.
- I want to bring the conversation on this survey to
- 17 a close at this point and invite folks to follow
- 18 up if there are additional points that you want to
- 19 talk with Cliff or George about. We've got a
- 20 break coming up in about 20 minutes and that'll be
- another opportunity to keep pushing at these
- 22 questions.

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1 So at this point, I'd like to invite the
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- 2 Fish and Wildlife Service folks that are here, so
- 3 Rosemary Gnam and Mary Cogliano, to come on up and
- 4 give us an update on the shortfin make CITES
- 5 listing. And we'll have till 3:30 for this, for
- 6 both your presentation and a conversation.
- 7 And again, if there's more that people
- 8 want to talk about, I invite you to use the break
- 9 if Rosemary and Mary can stay.
- 10 MS. BREWSTER-GEISZ: So while we get the
- 11 Fish and Wildlife Service people set up, I just
- 12 wanted to go back to Dave Schalit's question this
- morning regarding National Standard 1 briefings.
- 14 So we have placed those two previous presentations
- on the web page with our current agenda, so you
- should be able to find both the presentation that
- 17 Sara and I presented along with the presentation
- 18 overall on National Standard 1.
- 19 SPEAKER: So they are on there?
- MS. BREWSTER-GEISZ: Correct.
- 21 MS. COGLIANO: Hello. Thank you for
- having us here. I'm Mary Cogliano with the U.S.

- 1 Fish and Wildlife Service, chief of the Permitting
- Office for CITES. And this is Rosemary Gnam,
- 3 who's the chief of the Division of Scientific
- 4 Authority for CITES in the U.S. Fish and Wildlife
- 5 Service. And we're here to give you a little
- 6 update on the recent conference of the parties and
- 7 the outcome of that, one of which is the shortfin
- 8 mako listing.
- 9 So, in addition to giving you the update
- on the listing decisions, I'll also go through the
- 11 permitting process. Because those who wish to
- trade in makos now will need permits,
- international trade will need permits; or those
- 14 who wish to introduce them from the sea will also
- 15 need permits.
- So just really quickly, I know we don't
- 17 have a lot of time, but I want to give you a
- 18 really quick review of CITES. The purpose of
- 19 CITES is to ensure that international trade in
- wild fauna and flora is legal and sustainable.
- 21 It's not a ban on trade. It's meant to ensure
- that trade is sustainable.

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1 There are 182 member countries, plus the
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- 2 EU. And these are referred to as "parties." The
- 3 convention establishes a legal framework together
- 4 with common procedural mechanisms for regulating
- 5 international trade in species with the strictest
- 6 regulation being on those species that are
- 7 threatened with extinction.
- 8 So the permitting system is the backbone
- 9 of CITES, and this is how trade is monitored.
- 10 These CITES permits can only be issued if certain
- 11 conditions are met and they must be presented when
- 12 leaving or entering a country.
- 13 Very quickly, Appendix 1 is the listing
- in CITES that has the highest regulation because
- 15 those species are threatened with extinction.
- 16 Appendix 2, under which the make was listed, those
- 17 species are vulnerable to over-exploitation, and
- 18 commercial trade is allowed with a permit.
- 19 So just one thing, one point I want to
- 20 make is that at the Conference of the Party, the
- 21 United States is one vote. Any listing decision
- 22 requires a two-thirds majority vote of the

- 1 parties. And at this Conference of the Parties
- there were 150 countries.
- 3 So these are the species that were
- 4 listed. All of these were listed in Appendix 2.
- 5 That means commercial trade is authorized with
- 6 permits.
- 7 So as you see, the make sharks, shortfin
- 8 and longfin, but I understand you're most
- 9 interested in the shortfin, were listed inside
- 10 this Appendix 2. And the United States opposed
- 11 this proposal. We voted against it. But because
- 12 the majority of the parties, the two-thirds
- majority, voted for it, we're required now to
- implement this listing. In addition to the makos,
- 15 the guitarfish, wedgefish, and sea cucumbers were
- 16 listed in CITES.
- 17 Previously listed, sharks and rays.
- 18 This is just a reminder from previous COPs the
- 19 thresher sharks and silky sharks, devil rays,
- 20 oceanic whitetip shark, scalloped hammerhead,
- great hammerhead, smooth hammerhead, porbeagle
- shark, and manta rays, whale sharks, great white

- 1 sharks, and basking sharks are all listed in
- 2 CITES.
- 3 So, like I said, commercial trade is
- 4 allowed if it's determined to be not detrimental
- 5 to the survival of the species, and assuming it is
- 6 legally acquired, those specimens were legally
- 7 acquired.
- 8 So how do I trade in these Appendix 2
- 9 species? What do I need to do? Well, you'll need
- 10 to apply for a permit from our office. And then
- in order for us to issue a permit, we have to find
- 12 -- we have to make two findings. My office, the
- 13 Division of Management Authority, must find that
- 14 the specimens were legally acquired. And then the
- Division of Scientific Authority, Rose's office,
- has to make a finding that the specimens, that the
- 17 export, if it's an export application, that they
- 18 were not detrimental to the survival of the
- 19 species. And similarly, for introduction from the
- sea, that introduction needs a non-detriment
- 21 finding.
- So, as I mentioned, introduction from

- 1 the sea, as I understand it a lot of specimens
- will be entering into the United States from the
- 3 high seas and then landed in the United States, so
- 4 we're going to talk a little bit about that. Like
- 5 I said, the CITES scientific authority also makes
- 6 a non-detriment finding on these and these
- 7 certificates have to be issued before the
- 8 specimens are landed.
- 9 We have, back at COP-16, when the
- 10 hammerheads were listed, we put some guidance up
- on our website and it provides a lot of really
- 12 good information on introduction from the sea, so
- 13 I would, you know, recommend that you look at that
- 14 website. We will be updating the website because
- 15 right now it talks about hammerheads, pretty much
- only hammerheads, and we'll need to update it for
- 17 makos. But for now, at least it does provide you
- with some good information on introduction from
- 19 the sea.
- 20 So one thing I want to mention is, and
- 21 many of you probably already have, you know,
- 22 specimens that you've already taken from the wild,

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1 so there is a provision under CITES where
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- 2 specimens that were acquired before the provisions
- of the convention applied to it or before the
- 4 listing went into effect are considered
- 5 pre-convention. Those specimens still need a
- 6 CITES document to be exported, but the document --
- 7 basically they need to be -- you need
- 8 documentation showing that those specimens were
- 9 acquired before the listing went into effect. And
- 10 a non-detriment finding is not done on those.
- And as a reminder, the listings go into
- 12 effect in 90 days.
- MS. GNAM: It's August 20.
- MS. COGLIANO: It's August 20?
- MS. GNAM: Well, the parties ended on
- August 28th, so it's 90 days from August 28th.
- MS. COGLIANO: Ninety days from August
- 18 28th, so we don't have that exact date pinned down
- 19 right now, but just if you could look at your
- 20 calendars and it will be 90 days from August 28th.
- 21 So, now I want to give you a little bit
- of information on our general permit processing

- 1 procedures because I'm sure you will be coming in
- 2 for permits. Our application process takes at
- 3 least 30 to 60 days, depending on the complexity
- 4 of the application. And as I mentioned before,
- 5 that export permit or that introduction from the
- 6 sea certificate must be issued prior to entering
- 7 the U.S. port with those specimens.
- 8 Applications we receive on a first-come,
- 9 first-served basis. Unfortunately, we don't have
- 10 any mechanism in place to allow for an expedited
- 11 review.
- 12 Submission of an incomplete application
- will delay the process, so it's very important to
- do the best you can in filling out the
- 15 application. And if you need assistance, please
- give us a call. We're happy to help you with your
- 17 application.
- 18 And then the other thing is the
- 19 processing fee, the fee that's required is a
- 20 processing fee, and it doesn't -- it's not like
- 21 you're paying for a permit. It's a processing
- fee, so just because you turn in an application

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doesn't mean that if you're denied you're going to
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- get your money back. It's, unfortunately, some
- 3 applications are denied. Not many, but a very
- 4 small proportion of them are because the
- 5 documentation's not in place or the findings can't
- 6 be made.
- 7 So you can find our application forms on
- 8 www.fws.gov/international and there is a button
- 9 there. You can just click on the "Permits"
- 10 button. And then there's another button that says
- "Applications by Form," and you click on that and
- 12 you go down the list of applications. And you'll
- see that if you need an export permit, it's Permit
- Number 3-200-27. If you need an introduction from
- the sea certificate, it's 3-200-31. And a
- 16 pre-convention certificate for those specimens
- that you may already have is 3-200-23.
- 18 So when you do get there and pull up
- 19 that application what will you need to provide,
- what documents, to support that application?
- 21 Well, it really is depending on which application
- you're filling in. But generally, you'll need

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1 copies of your permits, any permits that you were
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- 2 required to have in order to obtain those
- 3 specimens; licenses and other documents
- 4 authorizing removal of the specimen from the wild.
- 5 If you're obtaining -- if you're a dealer and
- 6 you're obtaining specimens from a fisher, then a
- 7 copy of that invoice showing that transfer of the
- 8 specimens legally will be required.
- 9 I'm going to go through a little
- 10 example. When the hammerhead listings did go into
- 11 effect, we put out a guidance to give people a
- 12 better idea of the types of information they would
- need to provide to obtain an expert permit. So
- 14 I'm just going to go through.
- For hammerheads we determined that for
- sharks taken in U.S. Atlantic waters we needed the
- 17 Atlantic highly migratory species, shark dealers
- 18 needed to provide the NOAA International Fisheries
- 19 Trade Permit for shark fins; the dealer, Federal
- 20 Dealer Shark Permit and printouts of federal
- 21 dealer reports and trip tickets. We need a
- 22 recording of shark fins by species and they need

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1 -- they should not be lumped in with the
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- 2 unclassified shark fins because we need to know
- 3 that the specimens that we're permitting are the
- 4 specimens that are actually going to be exported.
- 5 And then from the exporter we needed an
- 6 itemized invoice indicating the original dealer
- 7 and dealer report number; where each product was
- 8 originally reported by the HMS shark dealer for
- 9 species harvested in the Atlantic; and we needed
- 10 this information listed by species with an
- 11 associated weight in pounds. We need a copy of
- the state license and receipts or invoices
- documenting the sale of those specimens.
- So, again, that was for hammerheads.
- And we're going to be working to implement the
- 16 mako shark listing. And we're hoping to put out
- 17 similar quidance that will be more specific to the
- 18 shark, the make sharks.
- 19 So after you submit your application,
- 20 you will receive an acknowledgement letter
- 21 indicating that your application's been received.
- 22 If you don't receive that acknowledgement letter,

- 1 please call our office because we want to make
- 2 sure that your application has been received by
- 3 us.
- 4 The U.S. Fish and Wildlife Service
- 5 reviews your application and we consult with NOAA
- 6 NMFS because NOAA is our technical experts and
- 7 have many of the records that we need. If we need
- 8 additional information from you, we'll contact
- 9 you.
- 10 At that point, once we have the
- information and we do the analysis, the permit is
- 12 either issued or denied. Most of them that are
- issued. If denied, there is a reconsideration
- 14 process in our regulations, so you can -- if your
- 15 application is denied, you can come back and apply
- for reconsideration and we'll -- that will be
- 17 elevated to a higher level.
- 18 Okay, then we mail the permit once it's
- issued. After you receive your permit you need to
- look at it and make sure it's correct. We do
- 21 sometimes make mistakes, so it is important to
- look to make sure it's correct.

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1 And another very, very important thing
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- 2 is that all exports of CITES listed sharks and
- 3 shark products must be through a U.S. Fish and
- 4 Wildlife Service designated port and specimens
- 5 introduced from the sea and landed in the United
- 6 States must also land in a U.S. Fish and Wildlife
- 7 Service designated port.
- 8 Okay, so, in addition, you will need --
- 9 if you are a commercial -- if you're exporting or
- 10 trading in these specimens commercially, you'll
- 11 need a commercial export license. And you can
- obtain these from the U.S. Fish and Wildlife
- 13 Service Office of Law Enforcement.
- 14 So here's some useful links. We're here
- 15 --
- MR. BROOKS: I'm assuming we'll post
- this up on the web, obviously.
- MS. COGLIANO: Sure, certainly. We're
- 19 here to answer any questions you might have.
- MR. BROOKS: So thanks very much.
- MS. COGLIANO: Sure.
- MR. BROOKS: That was very helpful. My

- 1 thinking is that we probably spend about 10
- 2 minutes on this and we'll go into a little bit of
- 3 overtime because I know there's a few questions.
- 4 We'll start with you, Rick.
- 5 MR. WEBER: Thank you. Rick Weber. I
- 6 know you've done CITES 101 for us a number of
- 7 times, but I still have to ask a 101 level
- 8 question. Are you talking about only for export
- 9 or for every make landed from ocean? Because you
- 10 keep saying a mako arriving from the sea.
- MS. GNAM: If you intend to export that
- 12 make at any point in time.
- MR. WEBER: Okay, I'm out.
- MS. GNAM: Okay. If you intend to
- 15 export any product of that mako, then you do need
- that certificate for intro of the sea or when you
- 17 exported that permit.
- 18 MR. WEBER: You answered that question
- 19 correctly.
- 20 MS. GNAM: But if you are selling it
- 21 domestically, we, Fish and Wildlife, CITES has no
- 22 nexus to that. It's purpose is to regulate

- 1 international trade.
- 2 MR. BROOKS: Good. Bob?
- 3 MR. HUETER: Thanks. Thanks for the
- 4 presentation. Bob Hueter, Mote Marine Lab.
- 5 Without getting too deep into it, can you
- 6 summarize for us the justification that the basis
- 7 for which the U.S. voted against the make listing?
- 8 And also clarify for me, or maybe others have
- 9 heard various things about Canada, that Canada was
- 10 going to vote against it and then they changed
- 11 their vote to voting for it. Can you answer those
- two questions, please?
- MS. GNAM: Yeah, because that falls
- under my authority. Essentially, the U.S.
- 15 Position going into the CITES Conference, we post
- 16 those in our Federal Register. It is up on our
- 17 website. It is still up on our website. We
- 18 opposed the listing, the inclusion of make in
- 19 Appendix 2 of CITES because there are CITES
- 20 criteria that need to be met. And we also looked
- 21 at the FAO panel of experts that reviews mako,
- 22 reviewed the make proposal.

And we found for the North Atlantic that

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2
       populations there did not meet the CITES criteria
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       and, therefore, in consultation with NOAA and our
       leadership who made the final decision, our
 5
       position was opposed. And we went into that
       conference with that position. We held to that
 6
 7
      position and we voted no.
 8
                 As to Canada, you'll have to ask Canada
 9
      how they voted. The U.S. announces how it votes
10
      because this was -- all the marine proposals were
11
       done by a secret ballot. That option is available
12
       in CITES and a number of -- it only takes 10
13
      parties to approve a secret ballot, and they had
14
       those 10 parties. And so I know the U.S., for the
15
       record, announced its vote of no. Canada, yeah,
16
       I've heard those rumors, too. I can't confirm it
17
      because, as I said, we did not see a vote tally.
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But, again, decisions are made, so.

science as we were and looking at CITES.

So I know initially in discussions in consultation

with Canada they were following the same type of

MR. HUETER: Thank you.

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1 MS. GNAM: And the vote, just so
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- 2 everybody knows, it was a secret ballot, but, as
- 3 Mary said, it's a two-thirds majority. The vote
- 4 was 102 yes and 40 nos and 5 abstentions that
- 5 don't count. So it was really 142 parties voting.
- 6 MR. BROOKS: So fairly narrowly passed.
- 7 MS. GNAM: Seventy percent they had.
- 8 They needed 66 percent, they had 70 percent.
- 9 MR. BROOKS: Right. Okay, Dewey.
- 10 MR. HEMILRIGHT: Wow, it's amazing how
- 11 we learn such secrecy in our ballots, just 10. I
- was curious if Oregon Inlet, North Carolina, or
- the Port of Wanchese is a U.S. Fish and Wildlife
- 14 Service landing port.
- MS. GNAM: I'd have to go look at the
- 16 Federal Register with them, but I don't believe
- so. Most of our Wildlife ports are major cities
- where export happens, so I don't know what the
- 19 closest one. I know Atlanta is a port, a
- 20 designated Wildlife port. So this is something
- 21 that we will have to start to discuss.
- 22 And in terms of secrecy on the ballots,

- 1 the U.S. Tried very hard to change that you would
- 2 need at least a one-third majority for secret
- 3 ballots, but we were totally beaten down on that
- 4 one at the last COP, so we didn't raise it again.
- 5 MR. HEMILRIGHT: Yeah, I appreciate you
- 6 all opposing the listing on CITES for shortfin
- 7 mako. It'd just be interesting to see the other
- 8 countries that did that, also, that might be at
- 9 ICCAT who don't even report make sharks.
- 10 And I was just curious, so it's my
- 11 understanding that if I'm in the ocean and I want
- 12 to bring a make shark in to export somewhere, I
- got to come into one of your -- of the ports. And
- 14 you mentioned Atlanta. I don't know of any
- 15 waterways in Atlanta. But I'm just -- so is that
- 16 the avenue? You come from the EEZ and you got to
- 17 go to one of these other major ports to -- if I
- want to export a make shark. Is that correct?
- MS. COGLIANO: It's outside of U.S.
- 20 Waters. It's only if it's outside of U.S. waters.
- MS. GNAM: It's high seas.
- MS. COGLIANO: High seas outside of the

- 1 EEZ. And you are bringing that in and then you
- 2 need to land it at a U.S. port and you need an
- 3 introduction from the sea permit. If you're
- 4 harvesting in U.S. waters or state waters, then,
- 5 no, you don't need a permit to land those
- 6 specimens.
- 7 MR. BROOKS: Thanks. David, you get the
- 8 last word here.
- 9 MR. SCHALIT: Getting back to the COP,
- 10 would you be in a position to share any secrets in
- 11 connection with how the European Union voted? And
- the other question I have is, maybe I'm missing
- 13 something here, the shortfin make listing was
- elevated from Appendix 2 to Appendix 1 or it
- 15 received an Appendix 2 listing? Okay. All right,
- 16 thank you.
- MS. GNAM: But to answer your question
- on the European Union, if you look at when the
- mako shark proposal was proposed in January, it
- 20 had 55 co-sponsors. On that co-sponsor list was
- 21 the European Union, which carries 28 votes in
- 22 CITES. I assume as a co-sponsor they voted yes

- for the proposal. They definitely in their
- 2 intervention expressed extreme support for the
- 3 proposal.
- 4 You know, there's a debate on these
- 5 proposals and you hear from both sides. And the
- 6 European Union expressed support. But, as I said,
- 7 it's a secret ballot, so that you don't know
- 8 unless you ask the country. The United States was
- 9 one of the few countries that records its vote in
- 10 a secret ballot. We really understand and
- 11 probably in the spirit of transparency have never
- 12 asked for a secret ballot nor would we support
- one. But I assume that's how the EU voted and
- they carry 28 votes.
- MR. BROOKS: Thanks. Karyl, you had a
- 16 question.
- 17 MS. BREWSTER-GEISZ: Yes, thank you. I
- had a question, we've talked about what the
- 19 commercial fishermen and the commercial dealers
- 20 need to do. I'm just wondering what about
- 21 researchers who want to share fin parts or
- 22 whatever?

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1 MS. COGLIANO: Yes, they also need
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- 2 permits. All permits -- permits are needed no
- 3 matter who's doing the trade. Yeah.
- 4 MS. GNAM: Also, I wanted to mention
- 5 that I do have -- I did bring some handouts.
- 6 These are on our web page, but I thought I'd be
- 7 helpful to print some out for you. It's more
- 8 information on intro from the sea and when an
- 9 intro from the sea certificate is required, so
- 10 I'll just leave these here for whoever would like.
- 11 MS. COGLIANO: And I may add on the
- intro of the sea, when CITES defines that as the
- 13 high seas, that's not in a country's EEZ, so --
- but basically, our understanding from the proposal
- is there are several nations who fish for make
- sharks in the Pacific Ocean, in particular, that
- 17 take them on the high seas, what is known as the
- 18 high seas. So I don't know if that's -- we'd be
- interested to know if that happens in the U.S., if
- anybody is fishing on the high seas because this
- is only applicable to high seas.
- MR. BROOKS: Thank you. Thank you both

- for coming. Obviously, this is timely and
- 2 important and we appreciate you coming here.
- 3 So let's go to a break. We're a couple
- 4 of minutes late, but not bad, but we will
- 5 reconvene on time at 3:45. Thanks.
- 6 (Recess)
- 7 (Recess)
- 8 MR. BROOKS: All right if our folks
- 9 could come back to the table please, we need to
- 10 get going again. And operator, if you would
- 11 please take folks off the mute button that'd be
- 12 helpful. And if I take that off mute, you'll hear
- 13 me. Operator, if you'd be able to take webinar
- 14 participants and remove them from mute so they can
- 15 speak please, thanks. All right again, AP members
- who are still standing up, if you'd find your seat
- 17 at the table please.
- 18 So, before we dive into the conversation
- on the Rec roundtable, I unfortunately neglected
- 20 to open up the last conversation after the CITES
- 21 discussion to webinar participants. I know at
- least one person, Rusty, you wanted to weigh in.

- 1 The Fish and Wildlife Service folks are not here
- 2 anymore but at least if you have a comment or
- 3 something that we could pass on or track down for
- 4 you that'd be helpful. So, Rusty and, of course,
- 5 anyone else who has a question please weigh in.
- 6 Rusty.
- 7 MR. HUDSON: Can you hear me fine now?
- 8 MR. BROOKS: Perfectly, thanks Rusty and
- 9 apologies.
- 10 MR. HUDSON: Well, I've been going
- through this with 2013 dealing with the hammers
- 12 and everything else on CITES. The big deal is is
- that went to electronic reporting for our shark
- dealers. And even when I was a shark fin dealer
- and buying directly from, you know, boats and
- 16 stuff like that up and until September of '97, I
- wound up having to just total all my shark fins
- together and that's what people got in the habit
- 19 of doing.
- When the electronic reporting started,
- 21 they did not wind up mandating that the set of
- fins that came off an individual shark, let's say

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1 a shortfin make and then you had to wind up being
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- 2 able to track that all the way through. But
- 3 normally, our shark fin buyers are second
- 4 receivers so they don't have to fall into that
- 5 category. So, there's a gray area there as to
- 6 tracking that's been really cumbersome for us for
- 7 several years now.
- 8 Last thing is the longfin make is a
- 9 prohibited species since 1999. And it is every
- once in a while, I saw a show up in the Gulf of
- 11 Mexico landings and I don't understand it. But
- the point is, is that these are all kinds of
- things that need to be considered. I'm glad the
- 14 U.S. did not embrace this feel good measure. But
- 15 I think it's a little excessive on the part of the
- U.S. to have to, you know, deal with (inaudible)
- 17 but that means that we just report. So, somehow
- 18 between the international trade permit or whatever
- it's been replaced by and/or MPS with regards to
- the HMS shark dealers that are in open access
- 21 versus limited access for our permitted fishermen,
- we need to clean this up. So, that's my comment,

- 1 no questions. Thank you.
- MR. BROOKS: Thanks very much, Rusty.
- 3 Anybody else on the webinar AP members want to
- 4 weigh in on this? And Jackie, it looks like
- 5 Jackie wants to say something.
- 6 MS. WILSON: I just want to clarify on
- 7 the shark fins. The dealers are allowed to report
- 8 them species specific and they can also report
- 9 unclassified shark fins. It's the only thing they
- 10 can report as an unclassified because the dealers
- 11 do tend to lump them together. But there is a way
- 12 they can report by species those shark fins. So,
- 13 they can be track so that is something that we
- 14 already have a solution in place.
- MR. BROOKS: Did you hear that, Rusty?
- MR. HUDSON: Yeah, I did.
- 17 MR. BROOKS: Thanks, Jackie. Okay, if
- 18 nothing else then and Bob, thank you for letting
- me know that. So, in past meetings, we've sort of
- 20 carved out a time to just kind of pick up a topic
- 21 and it gives the Agency a chance to sort of raise
- issues, concerns, that have been sort of coming

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1 across their desk. It gives you all a chance to
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- 2 raise issues that you've been thinking about and
- 3 then we just kind of open it up and have a
- 4 conversation. And by the end of it, I think it
- 5 gives the Agency a good sense of maybe some future
- 6 directions or issues they may want to take up as
- 7 they move forward.
- 8 So, we're going to do that this
- 9 afternoon with a focus on HMS Recreational
- 10 Roundtable discussion. So, in a minute, I'll hand
- 11 it off to Brad and the team to my left to sort of
- walk through the issues that they are hearing
- about and that have come up over, I don't know,
- 14 the last numbers of months or years, whatever that
- is. And kind of reflect back things that they
- 16 think would be good to have a conversation on and
- 17 hear your thoughts on.
- 18 But by no means is that list intended to
- 19 constrain the conversation so we will also want to
- ask you and are there other things that we should
- 21 be talking about. So, and then we'll just open it
- and we'll sort of take them issue by issue so we

- can have a somewhat focused conversation. So,
- with that Brad, I think I'll let you just swing us
- 3 through.
- 4 MR. MCHALE: Great, thank you for that,
- 5 Bennett. So, for those of you around the room
- 6 that may be involved in council managed species,
- 7 this roundtable format may be somewhat familiar.
- 8 Something that was kind of initiated a number of
- 9 years back.
- 10 If you all recall, Russ Dunn as well as
- 11 Tim Sartwell who is joining us in the back of the
- 12 room have really kind of taken on the challenge of
- 13 trying to institutionalize the management of our
- U.S. recreational fisheries. You know, not just
- in the HMS context but across the councils.
- 16 And I think one thing that we've also
- 17 acknowledged over the years. As given the
- 18 construct of the HMS fisheries and the advisory
- 19 panel that that already is inherently in our
- 20 nature that we're talking about the recreational
- 21 aspects of these fisheries just as much as we are
- in the commercial.

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1 So, at a national level, what is taking
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- 2 place in all those regions including in the HMS
- 3 are these roundtables as Bennett had just
- 4 mentioned. Essentially, it's to provide us all a
- 5 collective opportunity to kind of discuss either
- 6 issues that we're hearing about in the
- 7 recreational context or issues that we need to
- 8 hear about in that context. The depredation is
- 9 one that kind of fits this bill that we've already
- 10 touched on.
- 11 So, I'll run through this and again, I'd
- 12 like to go through the entire presentation,
- obviously correct me if I make any errors, Cliff,
- Jenn, Randy. I'm sure there will be plenty. At
- that point, we'll kind of really turn the
- 16 microphones over to have more a dialogue context.
- 17 So, I think I'm already ahead of the
- 18 game. I just touched on most of these goals.
- 19 It's again, to maintain that dialogue and exchange
- 20 what's on your mind to share back with you what
- 21 we're hearing just to make sure that we're not
- 22 miscouching any of that and then ultimately see

1 where these thoughts, ideas or suggestions could

- 2 evolve to.
- 3 So, first and foremost, looking at one
- 4 of our data collection programs for our
- 5 recreational fisheries, the Large Pelagic Survey.
- 6 I think you all are well aware at this point of
- 7 some of the redesign efforts that are taking place
- 8 as a result of the recommendations from the
- 9 national academies. A number of these
- 10 recommendations are already rolling out in the
- 11 MRIP process for other council species.
- 12 What is now taking place is looking at
- 13 the Large Pelagic Survey itself trying to assess
- 14 where there are areas for improvement. Either to
- 15 reduce or eliminate areas where biases could be
- introduced. Prime example are for in our context,
- are tournaments over sampled or how to handle
- offering non-HMS trips, for example, if vessels
- 19 are say going after black fin or little tunny and
- 20 how do they kind of factor into our survey.
- 21 And then ultimately, trying to work
- 22 through those kinds of findings and discoveries

- 1 into different design concepts. And trying to
- 2 figure out how ultimately, this particular survey
- 3 would need to evolve with a potential plan to test
- 4 some of this in two states. I believe
- 5 Massachusetts and North Carolina. But well draw
- 6 straws to figure out who becomes the guinea pigs
- 7 in 2020.
- 8 Staying on the theme of reporting, I
- 9 know that the HMS management division has spent
- 10 considerable time and effort in trying to
- 11 collaborate with either pre-existing reporting
- 12 requirements as well as evolving to those that are
- 13 already in the electronic arena versus paper
- 14 based.
- And so, to fit that bill for our for
- 16 hire fishery, we've looked or continue to look
- towards the implementation of pre-existing,
- 18 whether it be the South Atlantic or the Gulf of
- 19 Mexico management council reporting requirements
- and trying to stay step in step. Knowing that a
- 21 lot of our customers are one in the same and that
- 22 applies up to the Northeast as well.

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And as part of just the vehicles or the
 2
       tools that are collecting those reports whether
 3
       it's an app or a tablet, what have you. It's also
       making sure that the proper authorities are in
 5
       place, you know, to deal with the bureaucratic we
 6
       world of do our regulations say that we have the
 7
       authority to collect information through
       electronic means. And that, like I mentioned in
 8
 9
       one of the previous discussions, requires
10
       rulemaking. And so, that's also under
       consideration within specifically the HMS context
11
12
       even though we may be able to piggy back on
13
       pre-existing systems to reduce redundancy.
14
                 And reducing that redundancy is one of
15
       our key objectives. It's not lost on anybody in
16
       the HMS management division that a lot of our
17
       constituents, whether they be for hire or
18
       commercial and recreational for that matter, are
19
       overlapping with council mandates. And it's not
20
       lost on us that having to report one trip through
21
       three or four different means just makes
22
       absolutely no sense in this day in age.
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1
                 And so, we'll be continuing to
 2.
       collaborate with our partners, whether it be the
 3
       ACCSP and trying to piggy back to make sure
       whatever the development process is that they're
 5
       aware of what the HMS requirements are. Hopefully
       that at some point in the not too distant future
 7
       it will be up to the captain to select what tool
       they want to report. But at that point, the
 8
 9
       information will be getting to the proper folks
10
       inside the Agency.
11
                 Regarding HMS tournaments. If you all
12
       recall that we actually expanded the reporting
13
       selection to include all tournaments this year
14
       actually. And so, it was no longer just a
       billfish centric. We are collecting information
15
16
       on all shark tournaments, tuna tournaments as well
17
       as those billfish tournaments to get a more
18
       comprehensive assessment of what's transpiring.
19
       And that ultimately reflects back on the some of
20
       the work that George and Cliff had just mentioned
21
       were some of the economic drivers just to make
22
       sure that we're properly assessing those events.
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1 And in addition to those efforts, some
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- of the staff actually made it a point to actually
- 3 get out and physically attend some of the
- 4 tournaments that were taking place up and down the
- 5 coast. I had the opportunity of joining the folks
- 6 up in South Portland, Maine to be part of their
- 7 captains meeting at the Casco Bay Bluefin Bonanza.
- 8 We also attended the White Marlin Open.
- 9 Obviously, I think that's a rather significant,
- 10 you know, very diverse tournaments right there in
- and of itself. One was essentially commercial
- 12 fisherman, one not so much. The Pirates Cove
- 13 Billfish tournament in North Carolina and then the
- 14 International Billfish in Puerto Rico.
- 15 And so, being there, being able to be
- 16 accessible to captains if they had, you know,
- 17 questions, concerns that even transcended just the
- 18 tournament operation itself. Whether it be rules
- or regulations or where the Agency may be going.
- 20 We found that it was a worthwhile endeavor to be
- 21 there where folks may not have the same access to
- us that you all have twice a year, good, bad or

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1 ugly.
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- 2 And we continue to collaborate with the
- 3 Office of Law Enforcement, you know, continuing to
- 4 work and point out areas where we provide
- 5 compliance assistance. I don't know if this will
- be an aspect of tomorrow's presentation by OLE.
- 7 But where we made the registration
- 8 online, we've received positive feedback that that
- 9 minimizes a lot of the burdens on those tournament
- 10 organizers. But yet, we still come across some
- 11 relatively high profile tournaments that even
- 12 though we've documented conversations of literally
- looking them in the eye and saying, just as a
- reminder, you have to register this tournament,
- 15 they aren't doing so. And trying to break down
- those barriers of what is that impediment.
- 17 Is it getting lost in the shuffle of
- 18 just the logistics of running these organizations
- and getting sponsors and that's not lost on us.
- 20 But it's also a little frustrating when you've had
- 21 that conversation, shaken their hand they've said
- they've understood and yet all of the sudden it

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1 still doesn't happen. Because is that is when we
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- do need to ultimately refer things to enforcement
- 3 which is not our preferred course of action unless
- 4 warranted.
- 5 One big challenge here. Improving
- 6 communication of the regulations, especially to a
- 7 broad user group that is our recreational
- 8 community. Thankfully, we have some expertise
- 9 that's rarely available to the HMS management
- division, sitting behind me to my right, that will
- 11 help us try to translate a lot of our rules and
- regulations into more layman's terms. How to
- 13 really boil it down to the nuggets that those
- individuals that are in the recreational fishery
- 15 need to know.
- Obviously, we have obligations to meet
- our legal requirements and hence, there are
- 18 federal registers. Hence, why we do notices and
- 19 rulemakings. But there also needs to be a middle
- 20 ground of how do you instill very complex
- 21 regulations into succinct soundbites that then can
- then resonate with those folks that are held to

- 1 comply with those. And so, that's an on working
- or shall I say, never evolving endeavor where
- 3 we're working on websites that ultimately can meet
- 4 that need as well as collaborating with
- 5 pre-existing applications.
- 6 FishRule app seems to have a lot of
- 7 traction these days that a lot of folks are going
- 8 to. But making sure that the HMS rules and
- 9 regulations as they evolve are being reflected in
- 10 those applications. So, we don't have fisherman
- getting jammed up where all the sudden they're
- 12 under one impression of what the rules are but the
- information they're getting may not be fully up to
- date. As well as working on, you know, outreach
- plan to coordinate all of our various outreach
- 16 efforts. Again, know that Agency resources are
- 17 what they are, how do we get the biggest bang for
- 18 our time and effort.
- 19 Extending onto some just more specific
- 20 species specific information. So, for Atlantic
- tuna issues, again, some of these, I think, we've
- 22 already touched on of concerns as they pertain to

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1 bluefin tuna is access to trophy fish. One item
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- 2 that we hear almost annually at this point are
- 3 concerns regarding post release mortality. Either
- 4 when we have a trophy fishery closure or even when
- 5 our commercial bluefin tuna hand gear fisheries
- 6 close. We still see a large amount of effort in
- 7 that catch and release fishery. And then
- 8 ultimately, how do you then mitigate any
- 9 post-release mortality that may be associated with
- 10 those fishing operations knowing there could be a
- 11 wide diversity in the gears that are being used to
- 12 target different size classes of fish. And then
- 13 the implications of that.
- 14 As well as some items that we're hearing
- in regards to the operations of our for-hire
- 16 fleet, the Charter/Headboat category permit and
- 17 sales of fish. I think we've heard even at this
- 18 spring, some concerns that it's not necessarily as
- 19 prevalent in other for-hire fisheries that
- 20 captains are allowed to sell their catch from
- 21 those trips where there are paying passengers on
- 22 board. We've kind of spoken to some of the

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1 uniqueness within the HMS context but that's an
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- 2 issue that we continue to hear about of how do we
- 3 manage the unique circumstances that apply to some
- 4 of these fisheries. And then ultimately, how do
- 5 we evolve if it's warranted.
- 6 We touched on this morning, some of the
- 7 depredation concerns whether it be sharks, whether
- 8 it be pilot whales or seals in that case. And
- 9 that's something that, I think, will be an ever
- 10 evolving dialogue. And then as we look to some of
- 11 the larger scale items and looking at stock
- 12 assessments, currently we do not have a
- 13 recreational retention limit for bigeye tuna. Is
- 14 that something we want to start to entertain and
- then engage in that dialogue to really vet
- 16 pros/cons of not only just our domestic context
- 17 but then ultimately what that means in the
- 18 international arena.
- 19 When it comes to billfish, I think we're
- all aware that we have a 250 limit on Marlin.
- 21 This table here as you kind of look across the
- last number of years whether it be Blue Marlin,

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1 White Marlin or the Roundscale Spear fish. That
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- 2 we're starting to see some trends in upwards
- 3 utilization of 250 limit. And then just wanting
- 4 to be eyes wide open as far as what that may mean.
- 5 Ultimately, as it plays out, if we hit
- 6 the limit it turns into a catch and release
- fishery. Our acknowledging that culturally,
- 8 that's already very prevalent for these species to
- 9 be caught and released. But just needing to have
- 10 full transparency as we're collecting these
- 11 reports whether they be tournament centric or
- 12 non-tournament centric.
- Just having the dialogue that this train
- could be on the tracks or we're having the
- 15 conversation of mandating catch and release where
- 16 already that's self-imposed and culturally
- 17 embedded into the fishery. So, needing to make
- 18 sure that that is on our thoughts again, how we
- manage here domestically but also as that ripples
- 20 into some of our ICCAT advisory community context
- 21 as well.
- 22 And then, I guess stemming from

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1 conversations of what management measures might we
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- want to entertain. For example, do we explore
- 3 slowing down actually landing rates not catch
- 4 rates by adjusting minimum sizes and, you know,
- 5 executing some of that authority that pre-exists.
- 6 Or are there authorities that the Agency should
- 7 look at intending on proposing that may not
- 8 currently be on the books. And, I think, I've
- 9 already kind of touched on some of these others.
- 10 You know, there are carry over and
- 11 under, carry forward and under, carry under
- harvest revisions, I guess. But currently, we
- haven't had to bump up against those thresholds or
- haven't had a dramatic need for them. But again,
- that's something that may be evolving over time.
- 16 And then ultimately, doing what we do is
- 17 exercising our regulatory authority and then
- 18 exploring with obviously your input and members of
- 19 the regulated community's input, what that
- 20 evolution could and should look like.
- 21 And just as Bennett had mentioned, these
- 22 are kind of just some of the major themes that

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we've heard on. This is not intended to be fully
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- 2 inclusive of every nuance. But what we really
- 3 want to do is capitalize on our time now again, is
- 4 to have more of the dialogue. A, to make sure if
- there are new issues that we're hearing about them
- or if we've misheard or miscouched something that
- 7 we get that corrected. But really more engage of
- 8 the dialogue aspect versus, you know, us here at
- 9 the top of the table then, you know, preaching and
- 10 talking to you all. Because there's plenty enough
- of that in the meeting and I think with that,
- share us your thoughts. Thank you.
- MR. BLANKINSHIP: Yeah, so I'll just
- jump in and clarify just a little bit. On the
- 15 previous slide, actually not the previous to that
- one but the one about the billfish 250 regulatory
- 17 authorities. So, this slide just to give you a
- 18 little bit more information, was intended to show
- 19 you what we currently have available to us in the
- 20 way of tools to manage Marlin landings in
- 21 consideration of the Marlin 250 limit.
- 22 And so, as we look at that trend that

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1 has happened over the last several years where we
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- 2 are catching more fish, more Marlin and Roundscale
- 3 spear fish, that this is just to let you know and
- 4 put on your radar screen what we have available to
- 5 us currently. And we're not in the situation
- 6 where we have to exercise these rights this second
- 7 but we just wanted to make sure that you're aware
- 8 that we do have tools available to us and that
- 9 include these things right here. Thanks.
- 10 MR. BROOKS: Thanks. So, the first
- 11 thing I want to do is just in a minute, I'm going
- to ask Brad to go back up to the top of the list
- of issues and we'll take them one by one. But I
- 14 want to just first see from the AP are there other
- issues that you would like us to try to set some
- time aside this afternoon to talk about. So, are
- there other issues to throw into the mix?
- 18 Anybody? David, you have one you want to throw
- 19 into the mix?
- MR. SCHALIT: Yes.
- MR. BROOKS: What would that be?
- MR. SCHALIT: More discussion in

- 1 connection with outreach regarding regulations.
- 2 MR. BROOKS: That certainly comes up
- 3 pretty much every meeting. Any other issues folks
- 4 want to talk about? Steve?
- 5 MR. IWICKI: Yes, I'd kind of like to
- 6 circle back on recreational reporting and the app
- 7 and see how that's going. And then what have you
- 8 guys done related to implementation of the
- 9 national rec policy that was put out a few years
- 10 ago and how you feel that's going would be another
- 11 good topic.
- MR. BROOKS: Anybody, yeah please,
- 13 Raymond and then Greg.
- 14 MR. KANE: Yeah, can we get an update on
- the position of HMS and Coast Guard in
- 16 relationship to safety decals? I mean, we've
- 17 spoken about it at a number of meetings and in
- 18 know there's been an issue with cross referencing
- 19 HMS webpages with the Coast Guard. But I'd like
- 20 to hear an update because according to the
- 21 fishermen, it's still ongoing. And I know Dewey,
- 22 a couple of meetings ago asked that the permit

- 1 application if you want a general category permit,
- 2 you put your decal number on it. I'd like to be
- 3 updated on that, please.
- 4 MR. BROOKS: And Greg, I saw your card.
- 5 MR. SKOMAL: Yeah, an issue that seems
- 6 to be surfacing quite a bit in the states is
- 7 fishermen, recreational fisherman targeting
- 8 prohibiting species. So, I'd like to maybe get
- 9 some clarification on that, targeting prohibited
- 10 species in federal waters and see how we can
- 11 translate that perhaps to state waters.
- MR. BROOKS: And sorry, the update would
- 13 be sort of how that's managed or what's our
- 14 understanding of the extent to which that's going
- 15 on.
- MR. SKOMAL: Yeah and technically can
- 17 recreational fishermen target prohibited species
- in federal waters. Is it explicitly referenced in
- 19 any way that they cannot? Because in states, each
- 20 state is handling it a little bit differently and
- I don't think there's consistency.
- MR. BROOKS: Thanks, Greg. Any other

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1 issues folks want to throw into the mix? Okay so
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- 2 we've got, I think, the Agency put six to start
- and I think I've heard five more so we've got
- 4 about 11 issues. We'll push through them as best
- 5 as we can. We've got about 75, 80 minutes and
- 6 again, if we want to go longer after 6 o'clock, we
- 7 can certainly do that.
- 8 Let me just do a quick check. How many
- 9 members of the public who are here might want to
- 10 make comments? One, two, three, okay. Okay
- great, we'll go to that at 5:30 for sure but I
- 12 think we'll maybe be able to come back at like say
- 13 quarter of or so if we have more.
- 14 All right, so I'd say let's swing back
- to the top of it and just sort of take it one by
- one and see what kind of comments, thoughts you
- have for the Agency. So, the first is on the
- 18 Large Pelagic Survey redesign. And are all the
- 19 cards up for that one? Put your card down if
- 20 you're not. Okay so let's just work our way down.
- 21 Mike and Rick and Rick.
- 22 MR. PIERDINOCK: I'm just kind of

- 1 surprised you're coming to the conclusion that the
- tournament oversampling and there's a bias
- 3 associated with tournament oversampling. We
- 4 continue to hear that there's lack of recreational
- 5 data. We know there is lack of such and
- 6 tournaments provide a mechanism in order to get
- 7 some data associated with what we target and what
- 8 we land and provide the science behind it.
- 9 So, I'm disappointed to see your coming
- 10 to that conclusion where what's the alternative.
- 11 Your department and NOAA and so on, isn't coming
- up with funding to do the research you need in
- order to help these things. So, to state that and
- then want to not use that as a mechanism to
- 15 continue to get good data, I'm just surprised to
- 16 see that's a conclusion.
- MR. BROOKS: So, just to say that a
- 18 different way. Maybe there are some bias in there
- but it's getting us good data and we need that.
- MR. PIERDINOCK: Yes.
- 21 MR. HUTT: So, one thing I'd like to add
- is we didn't include that to say tournaments are

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1 creating bias. It's one thing they're looking at.
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- 2 Are there potential sources of bias associated
- 3 with oversampling tournaments? The whole point of
- 4 the LPS is to get effort and catch estimates. And
- 5 the concern is if we're not properly weighing the
- 6 data and we're treating that just like another
- 7 regular day of fishing.
- 8 We might over estimate total effort
- 9 within a region for a given month or total catch
- just because so many more people are out there at
- 11 that dock associated with a tournament. So, they
- just want to make sure they're doing the sampling
- as statistically a valid a way as possible to get
- the most accurate estimates possible.
- MR. BROOKS: And sorry, just to be
- 16 clear, is the concept of moving forward with a
- 17 novel design, that's something that is going to
- happen and there will be pilots or is that
- something you're seeking feedback on from folks
- around the table as to whether that is something
- 21 to pursue?
- MR. HUTT: That is something that is

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1 actively moving forward. We have a contractor who
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- 2 is looking at this novel design basically for
- 3 background. One of the big things that was noted
- 4 in the National Academy's assessment of all the
- 5 MRIP surveys was one of the biggest problems with
- 6 the Intercept surveys was they didn't use strict
- 7 probabilistic sampling of interview sites.
- 8 The interviewers had flexibility to go
- 9 from one access sight to another just to make
- 10 their quota of how many interviews they wanted to
- 11 get to maximize them. Whereas in strict
- 12 probabilistic sampling, you would say you are
- going to be at this site for this period of time
- on this day. So, we know exactly what the
- probability was that site was sampled.
- 16 And so, they kind of took that
- 17 flexibility out of the APHAIS survey. And we
- 18 realized if we did that entirely for the LPS, it
- 19 would really undermine its ability to target these
- 20 offshore trips and be as effective as it is. So,
- 21 they're working on building up a novel design that
- 22 includes a strict probability portion to the

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1 Intercept samples as well as another side portion
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- 2 where they're allowed for more flexibility and
- going from site to site. So, that we can create
- 4 more statistically valid estimates but at the same
- time, still allow them to have the effectiveness
- of getting enough samples on these rare event
- 7 species to still get decent estimates.
- 8 MR. WEBER: Before we leave that, Cliff,
- 9 I want to strongly agree with that. It was wrong
- on the old MRFSS survey because, you know, the
- 11 fish counters almost feel like it is there job to
- find the fish not count the fish. So, given the
- opportunity of sitting once place and doing
- 14 nothing and sitting at the nearby marina where
- 15 they know they can get plenty of Intercepts, they
- 16 almost feel like they're biologic samplers rather
- 17 than Pelagic Interceptors. And they feel very
- 18 happy when they have found fish because, as I say,
- it almost feels like a biologic sampling for them.
- 20 Along those lines, I'm looking at these
- 21 MRIP references and I'm wondering if it's not time
- for this group to move away from MRIP in general

- if there's a way to do LPS, LPIS coast wide.
- 2 Because when I'm looking at the SAFE report, the
- 3 MRIP estimates complete with FES are still all
- 4 over the place in the number of fish and I don't
- 5 believe it.
- 6 Because when you go to the next page and
- 7 you look at the stability, where there is LPIS,
- 8 where there is LPIS, there is very little
- 9 variation year to year. There is a noticeable
- 10 trend. People are starting to catch this. You
- 11 can see it curve up, you can see it curve down.
- When you look at MRIP, you'll go from
- 13 200 fish to 5 fish to 2600 Sandbars. You know,
- all of the sudden, we went from 5 individuals to
- 15 2600 individuals. I don't believe it, no one in
- this room believes it, I don't believe you believe
- 17 it. It is an extrapolation of the data and we
- 18 need to get it away and get to the data that we
- 19 like. And the sooner we can leave MRIP and get to
- 20 an LPS, LPIS concept, I think the better. Do we
- 21 have a section coming up on reporting or is this
- the time to be talking about reporting as well?

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1 MR. HUTT: It's coming up.
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- 2 MR. BROOKS: It's coming up.
- 3 MR. WEBER: Okay.
- 4 MR. BROOKS: One moment. Computer shut
- 5 down. Yeah, that's it for LPS. Rick.
- 6 MR. BELLAVANCE: Thank you. So, I was
- 7 hoping to be efficient that I could kind of
- 8 combine my LPS comments with the electronic
- 9 reporting comments if that's okay because they
- 10 kind of relate to each other. So, my comments
- 11 are, I'm encouraged by the moving towards
- 12 electronic reporting. I've been an advocate for
- 13 that type of work on the for-hire side for a long
- time now and it's slowly starting to get there.
- 15 And so, when I see a bullet point in the
- 16 for-hire electronic reporting that says HMS
- 17 considering its own rule, I would recommend that
- 18 that for-hire fleet move away from the survey
- 19 design all together and move towards a census
- through the electronic reporting. So, anything in
- 21 that rule that needs to be considered, I feel like
- that would be the time to think about that.

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1 And it would, I think, make it a lot
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- 2 better for us in that world. The survey is what
- 3 we have right now but I have issues with it as
- 4 well. And I think that a census of the entire
- fleet would be a better way to go about that.
- 6 Those are my comments on those two things.
- 7 MR. ROOTES-MURDY: Thanks. Can you
- 8 remind me what we use the LPS for?
- 9 MR. HUTT: We use the LPS to get
- 10 recreational estimates of HMS species. It was
- 11 primarily originally designed to deal with the
- 12 tunas from Maine to Virginia to the month of June
- 13 through October which is primarily when the
- 14 fisheries are going on up there at that time of
- 15 year.
- 16 For our rulemaking analysis purposes for
- that region, Maine to Virginia, we use the LPS
- 18 estimates instead of MRIP. We use the MRIP
- 19 estimates primarily for North Carolina through
- 20 well now Mississippi because that's what we have.
- 21 And we get extra data reported to us from
- 22 Louisiana, from LA Creel and Texas Parks and

- 1 Wildlife from their survey.
- 2 MR. ROOTES-MURDY: But for sharks, they
- don't inform, you know, recreational catch limits,
- 4 right?
- 5 MR. HUTT: It depends on the shark
- 6 species. For the Pelagics that are primarily
- 7 caught in the Mid-Atlantic and the Northeast like
- 8 makos and threshers and porbeagles and blue
- 9 sharks. Yes, the LPS data is a primary data
- 10 source and was the primary data source for
- 11 amendment 11 on make sharks. But, you know, for
- the large and small coastals which are primarily
- 13 caught in the South Atlantic and Gulf of Mexico,
- we're primarily limited to MRIP data.
- MR. BROOKS: Dave.
- MR. SCHALIT: Question regarding LPS.
- Just the protocol is a dockside survey? And you
- 18 are still calling a random sampling of 10 percent
- of the permit holders as well, is that right?
- 20 MR. HUTT: Yes. We're using dockside
- 21 surveys for the catch data and telephone calls,
- 22 the Large Pelagic Telephone Survey for the effort

- data. I personally am not exactly sure what the
- exact percentage is of permit holders they call
- 3 every month but that sounds about right. I don't
- 4 know if that has changed and might even change
- 5 with the redesign.
- 6 MR. BROOKS: Anymore you want to hear on
- 7 this topic? No, okay. Go ahead.
- 8 MR. PIERDINOCK: I bring this up because
- 9 the State of Massachusetts, the DMS, they have
- 10 many, many dockside interview locations and commit
- a lot of money from the state recreational permits
- 12 that go to have the people at the dock. But from
- 13 state to state, is that the -- I know it's not the
- same so do you get masked DMS data when they do a
- 15 dockside interview or are you just doing specific
- for the Pelagics from their interviews?
- 17 And it seems like there's a disconnect
- there that they're getting whatever that
- individual landed at the dockside so you're
- 20 missing a data set that they've being provided
- 21 whether it was bluefin or yellowfin or bigeye or
- so on. If you're never getting it, then it seems

- like an easy fix to do that. Get it from
- 2 Massachusetts or other states that provide that.
- 3 I think Louisiana is another example that has a
- 4 great program.
- 5 MR. HUTT: Yeah, in the case of
- 6 Louisiana, that's the only data program we have
- 7 now. As far as the like the LPS estimates go,
- 8 they just use the data that's collected by the
- 9 Quantech interviewers. Even through they do get
- 10 some, you know, HMS in the APAIS surveys that
- 11 Massachusetts does, we still get far more samples
- in our design. And currently right now, mixing in
- the MRIP ones would just complicate the statistics
- and wouldn't really improve the estimates.
- It's funny. I mean, that's something
- 16 with like probability statistical sampling. You
- 17 can't just grab extra data, throw it in there and
- 18 expect that it's just going to fix things, you
- 19 know, improve things if it's coming out of a
- 20 separate design and all. Because there's
- 21 different ways you got to figure out, okay how do
- we weight that and all so it's tricky.

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1 But right now, we still get, even if you
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- 2 compare the MRIP estimates that are generated for
- different tuna species in the Northeast to our
- 4 estimates, the PSEs, you know, those measures of
- 5 the variability are far tighter for our estimates
- 6 than what MRIP is getting in that region. I mean,
- 7 by several factors of magnitude. So, there's a
- 8 reason we're doing the LPS and spending all the
- 9 money to do a separate survey.
- 10 MR. BROOKS: All right, I'm going to
- 11 push us on because I know there's a bunch of
- topics we want to get through. The next one is
- 13 the for-hire electronic reporting and you've sort
- of stepped out where HMS is thinking about going
- 15 with this. I want to open this one up for
- 16 conversation as well, feedback, thoughts, other
- approaches or yeah, looks good, stay the course.
- 18 Mike.
- 19 MR. PIERDINOCK: Yeah, Rick Bellavance
- 20 already mentioned some of this. I mean, we need
- 21 to eliminate the redundancy and push the button
- 22 and all get notified. I have a Northeast federal

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1 ground fish permit and I've had it for years. I
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- 2 have to report everything that I catch. And then
- I have to report to HMS, then I have to report
- 4 Southeast if I get a Mahi or so on. There's all
- 5 these different, you know, phone calls I have to
- 6 make and reports that I have to make. So, if we
- 7 could eliminate that redundancy, that would be
- 8 great.
- 9 One thing that I've been saying for a
- 10 number of years because I used to fill out paper
- of VTR's Vessel Trip Reports. Now we have
- 12 electronic Vessel Trip Reports that I'm required
- to do and I do it. But they're only used to
- assess effort. You're not going to get buy-in
- from the Charter Head boat community and those
- that are constantly reporting unless you use it
- more than just effort.
- 18 And that is a continued level of
- 19 frustration by many. We filled out paper ones, it
- went on a shelf, nothing was ever done with hit.
- Now we're filling out electronic ones and we're
- 22 being told the same other than it's providing

- 1 effort details. You need to take it to that next
- 2 step so you can take that data and use it so we
- 3 can then manage the fishery and keep us fishing
- 4 and keep us on the water to have access.
- 5 So, anyway that could be expedited. I
- 6 hope I'm not 5, 10 years from now and we're in the
- 7 same situation. You're just looking at effort,
- 8 not everything else that that data provides.
- 9 Because I think you're going to have issues with
- 10 participation and cooperation to fill them out if
- it doesn't get put to good use.
- MR. BROOKS: Thanks. Anyone else want
- to weigh in on this one? Rick.
- 14 MR. BELLAVANCE: Thank you. Curious if
- there is a timeline for when the HMS reporting
- 16 might be incorporated into the eVTR world. Any
- 17 updates on that.
- 18 MR. HUTT: Okay, so on the idea of us
- 19 requiring for-hire logbook for HMS there isn't a
- 20 specific timeline on that. For the reducing the
- 21 reporting and redundancy which is, I think, is
- 22 what you're really asking about. That hopefully

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the way it looks right now by next year if you're
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- 2 reporting via eVTR or eTRIPS, you shouldn't need
- 3 to report separately through our system. If
- 4 everything, you know, what ACCSP has been telling
- 5 us about their timeline because they're kind of
- 6 who's kind of controlling that right now, that
- 7 should be in effect by then.
- 8 Right now, we've identified all the
- 9 additional HMS data elements that we need
- 10 collected. They've already kind of incorporated
- 11 that and eVTR at GARFO, although they haven't
- flipped the switch, rolled it out yet, they're
- waiting for ACCSP to catch up. ACCSP has been
- working on that. They're building it into the
- next version of eTRIPS mobile which we're told
- should start testing this month.
- 17 And hopefully should roll out later this
- 18 year basically in time for next year. And we've
- 19 already kind of worked out an initial data sharing
- 20 protocol that will get us data downloaded for HMS
- 21 reports every 24 hours. So, hopefully by, you
- 22 know, next fishing season, if you're reporting an

- 1 eVTR or eTRIPS, you won't have to report your
- 2 bluefin tuna, billfish, swordfish separately
- 3 through our system.
- 4 MR. HEMILRIGHT: Thank you. I was
- 5 curious, and I thought I new this answer but I
- 6 didn't. Do you currently have to report catch and
- 7 release of marlins in any way besides like at a
- 8 tournament where the tournament has restoration
- 9 just by, you know. I happened to be reading the
- 10 White Marlin paper from ICCAT and I was just
- 11 reading over that. And I was just curious that if
- do we report any catch and release of White Marlin
- 13 non-tournament?
- MS. CUDNEY: We do not require the
- 15 reporting of fish that are caught and released
- 16 through our billfish reporting line or through the
- online app. It is something that we do collect
- data on. So, if somebody has a fish of legal
- 19 size, they have to go in and report it, there's a
- 20 spot where they can report the number of say, Blue
- 21 Marlin that they have caught and released alive or
- dead. But at this point, that requirement is not

- 1 in place.
- 2 MR. BLANKINSHIP: And I'll add to that,
- 3 that what Jen's talking about there is the
- 4 non-tournament situation. In tournaments, all
- 5 tournaments are required to report their activity.
- 6 They're in the data form. There are not only data
- 7 fields for landed fish but also for release fish
- 8 and the disposition of that release fish. And so,
- 9 in the tournament setting, that information is
- 10 collected.
- 11 MR. HEMILRIGHT: Well, I was just
- curious, you know, would it help if the U.S.
- 13 Recorded its catch and release non-tournament?
- 14 You know, there's probably three or four thousand
- 15 White Marlin a year. Would that help in like the
- 16 stock assessment at ICCAT?
- 17 MR. BROWN: Well, yes. It could
- 18 potentially could be helpful in that ideally for a
- 19 stock assessment, you want to account for total
- 20 removals. And we've -- so the best way to do that
- if we have the data to do it is to not only
- 22 account for the kept fish but also the fish that

- 1 are discarded dead. And ideally to include some
- 2 rate of mortality for the fish that are released
- 3 alive. And so, we've been identifying that as
- 4 important.
- 5 And so, if we want to be able to apply
- 6 that to, for example, commercially, caught fish
- 7 that are released alive and account for the total
- 8 mortalities, then we should be doing that for
- 9 recreational as well. Now generally, those post-
- 10 release mortalities for recreation caught fish are
- 11 relatively low and we do have some data on what
- 12 those might be.
- So, in an ideal world, we would be able
- 14 to report the total catch including kept, released
- dead and released alive. And that would give us
- 16 the best data for accounting for total removals
- and assessment. And if we want to, and if we
- 18 think there are fisheries where that's happening a
- lot and there's low survival, if we're going to
- 20 press for getting a better accounting from those
- 21 fleets, we need to be able to say we're doing that
- for ours. So, you know, just for future

- 1 consideration it could be useful.
- 2 MR. BROOKS: Thanks.
- MR. HUTT: And I would add, you know, if
- 4 we go to mandatory log book reporting for HMS, it
- 5 would include releases. In the meantime, at least
- 6 in the Mid-Atlantic region, we have fairly robust
- 7 precise estimates of releases for White Marlin in
- 8 that region because they do get them reported
- 9 fairly frequently in the LPIS. So, we have fairly
- 10 good LPS estimates for those in that region.
- 11 Obviously, because we only have a 250 total limit
- 12 for harvests their actual harvests are actually a
- very rare event in the LPIS. So, that's why we
- 14 really need the extra mandatory reporting to get a
- good handle on how many of those are being brought
- 16 in.
- 17 MR. BROOKS: Good. If you could make it
- 18 quick.
- 19 MR. HEMILRIGHT: I will. So, we do in
- 20 the surveys your LPS or LPIS, you do have numbers
- of White Marlin releases for the U.S. right now,
- 22 non-tournament.

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1 MR. HUTT: Yeah, for the LPS region, you
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- 2 know, from Maine to Virginia, we've got White
- 3 Marlin estimates of releases. We have Blue Marlin
- 4 estimates of releases but you see them maybe a bit
- 5 more in the South Atlantic then the mid- Atlantic.
- And, you know, from year to year if they're
- 7 intercepted or if trips that reporting releases of
- 8 those are intercepted at MRIP, we've got, you
- 9 know, those estimates as well. But they're not
- 10 going to be as precise as the LPS estimates.
- MR. HEMIRIGHT: Yeah, we can't go by
- 12 using MRIPS. I mean, it's got its problems all up
- and down the coast. And like Rick said, you know,
- 14 nobody believes and so we can't use that. But
- 15 I'll follow up with you because I'd just like to
- see what the numbers are. Thank you.
- 17 MR. BROOKS: Okay, thanks Dewey. Okay,
- 18 Kirby is your card still up there or is it left
- over? Okay, next topic, HMS tournament issues.
- 20 What, in particular, would be helpful for you all
- 21 to hear on this one?
- MR. BLANKINSHIP: Well, I think that

- we've been in one year now or not a full year of
- 2 selecting all HMS tournaments for reporting.
- 3 Previously, it was all billfish and swordfish
- 4 tournaments that were selected for reporting. So,
- 5 to the extent that there would be any input on
- 6 experiences with that, we'd love to hear that and
- 7 anything else, I think, related to tournament
- 8 settings.
- 9 MR. BROOKS: Okay any feedback on this
- 10 question? I've got, we'll go to David and then up
- 11 to Rick.
- MR. SCHALIT: Just in general, we see
- that tournaments are, because they're a locust for
- fisherman, obviously is that a singular
- opportunity to do outreach functions. You know,
- 16 to go through the regulations, to educate on some
- 17 level. And that is perhaps the easiest point of
- 18 contact with recreational sector.
- So, it seems to me that if we could take
- the view perhaps that if we would exploit this
- 21 further in the coming years, I think it would
- definitely pay off. I would, you know, be very

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1 supportive of that, thanks.
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- 2 MR. BLANKINSHIP: Thanks, that's a very
- good suggestion. It's one that we would love to
- 4 capitalize on more and we already strive to
- 5 capitalize on to the extent that we can, given our
- 6 resources and manpower and all of that. So, one
- 7 thing that we do is we have a requirement that all
- 8 HMS tournaments register with the Agency. And
- 9 when they do, then we ask them the question if
- 10 they would like to have outreach material and how
- 11 many participants do they have in their
- 12 tournaments so we'll know how much of the material
- 13 to send. And we get a lot of feedback on that.
- And then we have a system internally
- 15 where we produce, you know, the print material,
- regulation booklets, a lot of the shark ID guides.
- 17 A lot of that material is then packaged up,
- 18 shipped to the tournament operator and then they
- most of the time put those in the captain's
- 20 packets for distribution at captains' meetings and
- oftentimes put them out for other use. Yeah, so
- that has been a very good program for us.

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1 In addition to, like we just were
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- 2 talking about, that Brad was mentioning, had an
- 3 opportunity this year where we did get some folks
- 4 out to some tournaments. We did a similar thing a
- 5 couple of years ago where we really did a kind of
- 6 a push to get some people out to some tournaments
- 7 around the area. And those are great too, we
- 8 really appreciate the opportunities that those
- 9 tournaments afford us to be able to talk to them
- 10 at the captain's meetings and would love to be
- 11 able to do more of that.
- 12 Unfortunately, there's only so many of
- 13 us and we're also doing other things and so that
- 14 gets to be a challenge too. But yeah, getting the
- materials out there to them has been a real
- 16 success.
- 17 MR. BROOKS: Thanks, Randy. And by the
- way, operator, if you would just take the folks
- 19 off mute. Thanks.
- 20 MR. MCHALE: So, also just to follow up
- on what Randy had mentioned. We do a lot of
- 22 collaboration with other partners with inside the

- 1 Agency. For instance, the APEX Pirate Program is
- 2 attending a lot of the shark tournaments and
- 3 biologically sampling a lot of those fish that are
- 4 coming to the scales and has been for quite some
- 5 time.
- 6 We also then collaborate with the Port
- 7 Agent Group, say out of the Northeast where we
- 8 have a lot of port agents up and down the coast
- 9 that are really kind of liaisons between the
- 10 Agency and the industry that may attend these
- 11 meetings. Again, in an outreach effort sharing
- 12 their, you know, expertise on the rules and
- 13 regulations. They may even transcend just the HMS
- fisheries because they tend to be Jack's or Jill's
- of all trades.
- And then lastly, sometimes we'll
- 17 collaborate with the office of law enforcement
- 18 where they may send down, say a uniformed officer,
- again, in that outreach effort for all the reasons
- 20 you mentioned there David. It is a time and place
- 21 where you have a captive audience, especially
- 22 where a lot of these tournaments require the

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vessel captains and crews to attend the captains'
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- 2 meetings. So, it does provide an opportunity to
- 3 get word out and make ourselves whether it's HMS,
- 4 OLE, science center folks or port agents to
- 5 communicate, you know, what the Agency has to
- 6 share.
- 7 MR. WEBER: What they said. That really
- 8 was where I was going to start was because you
- 9 guys are very responsive with the materials and
- 10 all of those things. Two technical pieces. You
- don't always ask when those materials should
- 12 arrive and sometimes my packets are made prior to.
- 13 And in the future, if we could ask when
- 14 those materials should arrive, that would be
- 15 helpful because we actually went and printed our
- 16 own compliance guides this year the day before
- 17 your box arrived. And then found out that they
- were the March version instead of the April
- 19 version so we threw away everything that we had
- 20 printed and went with yours. So, I was happy to
- 21 have yours but it would have been better if we had
- 22 talked about that in advance.

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1
                 On a technical piece with the website,
 2.
       there needs to be either an upload option or an
 3
       import option because typing all of the weights
       and lengths into your screen when we already have
 5
       them in Excel is maddening, for a good tournament.
       For a bad tournament, it's relatively easy. But
 6
       for somebody that's got 150 boat tournament, it
 7
       would be far better if.
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 9
                 Now, is Marty here, I want to see Marty
10
       hang onto his seat because I'm going to agree
11
       strongly with Marty. It is time as a professional
12
       tournament operator for you to tighten up on those
13
       people that are not complying. You wouldn't let
14
       me get away with it. You should not let these
       other people get away with it. If they want in my
15
16
       game, they need to do what I'm doing and there
17
       needs to be some measure of responsibility there.
18
                 I say that very differently so we're
19
       clear. You know, I'm still in a rec seat. I
20
       don't expect the recreational fisherman to be able
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to follow everything. I appreciate when you offer

some leniency to an everyday recreational

21

- 1 fisherman because they are not in it
- 2 professionally. But most of these tournaments
- 3 have crossed the line to being a business and need
- 4 to be held to the standard that's been
- 5 established.
- 6 Along those lines, maybe a scientific
- observer program needs to be developed for every
- 8 tournament. Observe us, bring it on. Put it
- 9 underneath Craig. You know, now if you have a
- 10 scientist who is already coming, and you're having
- sampling done, it may not need to be NMFS staff.
- 12 Because I've had three of the scientists around
- this room sample at my events.
- 14 This year I had a Rutgers medicine
- 15 scientist who is studying eye lense tissue never
- 16 gets cancer, came and showed up and he was taking
- 17 lenses. There are things but if we wanted some
- 18 consistent piece from every tournament landed
- 19 fish, it's available, you know. As I say, I
- 20 already have scientists on sight. Scientific
- 21 observing is slightly different than OLE observing
- 22 but it still means that NMFS is on site in some

- format. And I think maybe that should be explored
- because it's a really good opportunity and it's
- 3 going to become relevant here in a couple of
- 4 slides when we're talking about Marlin caps and
- 5 those type things.
- 6 MR. BLAKINSHIP: I'll just point out
- 7 real quickly that we do have an ICCAT requirement
- 8 for observer coverage that we do abide by. And
- 9 actually, Craig shot those, execute that and
- 10 coordinate it.
- MR. BROOKS: Is there anyone on the
- webinar that would like to weigh in on this, or
- for that matter, any of the other issues that came
- 14 up so far? Okay. Let's move to the next topic
- which is improving communication of recreational
- 16 regulations, and I'd like to fold into their, I
- 17 think maybe it was David you put into the table
- 18 sort of the whole regulatory outreach and getting
- 19 that improved. I think that fits in there. So,
- 20 comments, you can start that off if you want,
- 21 David.
- 22 MR. SCHALIT: Okay, from a commercial

- 1 fishing perspective, and specifically a connection
- with bluefin but also the tropical tunas. Bluefin
- 3 receives its very own -- each individual bluefin
- 4 receives its very own Social Security number.
- 5 That's how tightly we are controlled. There's no
- 6 other country in the world that can claim this,
- 7 okay.
- 8 And it not only receives a Social
- 9 Security number but it also receives a passport
- 10 number in case it needs to go somewhere, you know,
- 11 the ABCD, right, okay. And we are reporting as
- individuals, we're reporting to the Agency. And
- our fish dealer, our federally licensed fish
- dealer is also reporting to the Agency. And then
- 15 we are also reporting this landing, this one fish
- that we landed, in the multi-species log book,
- 17 right?
- So, and I don't even want to get into
- 19 what happens if accidentally catch a dolphin fish.
- 20 But what I'm saying is that it would be foolish
- 21 for us to measure the effort that we are involved
- in in terms of our reporting with what's going in

- 1 the recreational sector, okay. Because as was
- 2 pointed out, these guys are not doing this for a
- 3 living.
- 4 But there is a tremendous emphasis at
- 5 the ICCAT level for accurate reporting that we're
- 6 not necessarily -- our guys are not necessarily
- 7 all that cognizant of. And I think this is very
- 8 worrisome for me. It actually goes back to about
- 9 8 years ago at one of these meetings, I think it
- 10 was 8 years ago. In which Margo said at the very
- 11 beginning of the meeting, I've got an ugly
- 12 surprise for you people. And then she ultimately
- 13 revealed that in that given season, in that given
- 14 year, the recreational sector had exceeded its
- 15 bluefin quota.
- So, what it means is that we are
- 17 fearful. As commercial fisherman, we are fearful
- 18 that we could wake up one day and look at some
- 19 numbers that will negatively affect us, you know,
- 20 affect our catch. And what we're always trying to
- 21 do is to influence some change that may take place
- on a regulatory level that would lessen the

- 1 probability of that happening, okay.
- I mean, I can reference you right now
- 3 this issue of bigeye tuna, okay. Bigeye tuna has
- 4 been -- the standing committee has recommended to
- 5 the Commission, ICCAT, that we reduce the TAC on
- 6 bigeye Atlantic wide by 40 percent, 40 percent.
- 7 Okay so we are now grappling with what it is that
- 8 we're going to wind up with in terms of quota
- 9 because it's inevitable that we will go from an
- 10 Atlantic wide TAC which is what we have now with
- 11 certain exceptions, certain countries have a
- 12 quota, other countries don't right.
- 13 It's not a hard quota system, to a
- 14 system in which every single individual CPC, you
- 15 know, contract party will have its specific quota
- just as we had with bluefin tuna. And then what
- 17 will be the endgame in that scenario when we look
- 18 at what our landings are here in the U.S. And
- when we take account of the recreational component
- 20 in those landings, this is extremely worrisome to
- 21 me.
- MR. BROOKS: Okay, I want to jump in and

- 1 push you a little bit. So, what do you want these
- 2 guys to hear or be thinking about going forward?
- 3 MR. SCHALIT: This dialogue is more of
- 4 the same. It's actually leading along the same
- 5 lines that we've been speaking all the while.
- 6 There seems to be an urgent need to come up with a
- 7 new mousetrap or a new way to quantify the
- 8 recreational landings. Okay, this is where I'm
- 9 headed.
- 10 It's you know, when it comes to bluefin
- tuna, we're bullet proof in the commercial sector.
- 12 When it comes to tropicals, bigeye and yellow fin
- in the commercial sector, any fish that's turned
- over to a federally licensed dealer is then
- 15 reported to NOAA. So, NOAA should have accurate
- 16 numbers on those landings.
- But I know for a fact, I mean, I'm
- 18 sitting in Shinnecock Bay and I can see what's
- going on and it's so obvious to me that there's a
- 20 whole lot of data that just falls between the
- 21 cracks. We never even know about these fish being
- 22 landed. And so, I have a sense of urgency about

- this and I think my main thrust here is to convey
- 2 that urgency to you guys. Thanks.
- 3 MR. BROOKS: Thanks, David. Mike and
- 4 then back to Rick.
- 5 MR. PIERDINOCK: You know, from an ICCAT
- 6 standpoint, just so everyone around the table
- 7 knows, the rest of the world does not report
- 8 recreational landings, only here in the United
- 9 States. So, you know, I have my same concerns but
- 10 they're not even recognized in what's landed
- 11 recreationally whether it's bluefin, bigeye or any
- 12 other species.
- 13 We record it, we manage it, we do the
- best we can with it. I think that what needs to
- be recognized here is that people like me and
- others around this table, we're emphatic about
- 17 fishing, we love to fish. We're reporting, we
- 18 catch, we go, we report. That's probably only
- 19 about 10 percent of the fisherman who are catching
- 20 90 percent of the fish. It's no different when
- 21 you are deer hunting if you look at the same
- 22 statistics.

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So, those other 90 percent, they're not
 2
       interested in filling out reports and doing those
 3
       things. They're maybe going out one, two, three,
       four times a year. So, that's going to be a
 5
       difficulty to get them to do it and whether they
 6
       catch anything or not but it's a difficult thing
 7
       to do.
 8
                 And how we make that leap because we've
 9
       been discussing this same thing for many, many
10
       years, I don't know how you do that. Where your
11
       typical, you know, other 90 percent that's just
12
       going out a few times a year and they don't want
13
       to report. They just want to go out and fish and
14
      have fun. Why should I do this? So, that's
       something that has to be considered.
15
16
                 I got FishRule, I got fish apps, I'm
17
       putting it all out there. But is that going to be
       the same was as our eVTR's and nothing is done
18
19
       with it, just providing effort. And I know that
20
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nothing can be done with fish apps because it has

to go through a whole process of scientifically

how that can be valid and I have concerns about

- 1 that. About how these apps for the recreational
- 2 anglers are scientifically valid information and
- 3 truly representative of what's out there.
- So, this is going to take some time. I
- 5 wish I could snap my fingers and you could to to
- fix it. But the rest of the world, there's no
- 7 recreational landings, nothing. They don't
- 8 recognize it, only here in the United States.
- 9 MR. BROOKS: Thanks Mike. Rick.
- 10 MR. WEBER: Starting with --
- MR. BROOKS: Hang on one second.
- MR. WEBER: Starting with the website
- 13 because it's there and I know you're aware of
- this, Brad, but I will strongly reinforce. The
- website's awful, God awful. As somebody who is
- 16 here when I get asked a question and I need an
- 17 authoritative answer because I'm viewed as an
- 18 expert, I don't know where to turn. I go, I
- 19 search, oh no that's 2017. I search again, okay
- 20 now this is 2019 but this is January. As I say, I
- 21 know you know and I know that there is a project
- in place to fix it but tomorrow would be fine.

- 1 It's bad and you know it.
- Now, going back to the other questions.
- 3 Because Dave brought it up, I have no choice but
- 4 to at least repeat. Mike, we have the best
- 5 recreational reporting system in the world. It is
- 6 deeply flawed and it is the best in the world.
- 7 Should we improve it, yes, but we could just
- 8 switch to the ICCAT standard which is nothing.
- 9 As far as other reporting, I'm going to
- 10 call out Angel here and perhaps Randy. Because
- when you're asking, Mike, how do you do this, both
- 12 Maryland and North Carolina. Now, Maryland has an
- advantage that they have 10 miles of coastline.
- 14 They have a ton of boats but they have 10 miles of
- 15 coastline.
- But as somebody who runs a tournament in
- 17 Maryland, they are all well-trained. You know,
- they show up, they've got their paperwork out,
- they're greeted by DNR. There's an exchange,
- 20 there's a tag, it works spectacularly. I believe
- 21 Randy is on the line and Randy has a ton of
- 22 coastline and I don't know what that system is

- 1 like.
- 2 But at least for Marlin and those type
- 3 things, I'm continuing to think we need to look at
- 4 some type of tag program. But we've all gone back
- on this before. I don't just want to issue the
- 6 250 tags. There needs to be a way that you
- 7 distribute a bunch of tags and only activate them
- 8 before the fish leaves the boat or something.
- 9 And as probably the only state not
- 10 represented here, I nominate New Jersey for being
- one of your two. You always nominate the person
- that's not in the room, right? So, maybe New
- 13 Jersey will send a rep.
- MR. BROOKS: Lisa.
- MS. NATANSON: Hi, Lisa Natanson, APEX
- 16 Predators. I just wanted to mention when you're
- talking about kind of in a way back to the
- tournaments and the captive audience of the
- meetings, we also have a captive audience with our
- 20 tagging program. And as someone who mans the
- 21 hotline, both the website hotline and the phone
- 22 hotline, I talk to recreational and commercial but

- 1 mostly recreational fisherman every day and
- 2 clarify the rules and regulations.
- When we sign up any tagger, we inundate
- 4 them with all the same information from the
- 5 packets. We also bring those to the tournaments
- 6 so they end up with a lot of information and a
- 7 resource to come to if they have questions later.
- 8 I've been on the phone today answering
- 9 recreational fisherman all day. So, we have a
- 10 very close relationship with the recreational
- 11 sector and can also be a help to this kind of a
- 12 project.
- MR. BROOKS: Thanks, Lisa. I want to
- see if Angel or Randy want to weigh in at all on
- 15 what Randy just said.
- MS. WILLEY: I'm being put on the spot.
- 17 We've been running the Catch program I think since
- 18 1999 and it does work really well in Maryland. We
- 19 have pretty good compliance. That was the whole
- 20 reason it was started was to improve compliance in
- 21 Maryland. So, but again like Rick already pointed
- out, we have a very small coastline so to expand

- 1 that out you would need to talk to somebody like
- 2 Randy that has a lot more ports.
- MR. BROOKS: Randy. Operator, are folks
- 4 off mute?
- 5 MR. COOPER: He no longer shows on the
- 6 webinar.
- 7 MR. BROOKS: Okay, we think he's not on
- 8 anymore.
- 9 MR. BLANKINSHIP: And in his defense,
- 10 the hurricane is getting closer that direction.
- 11 He might be paying attention to other things.
- MR. McHale: You know, so we hear you
- 13 loud and clear. For those say P members that
- maybe a little longer in the tooth than others,
- you may recall that the HMS management division
- 16 did an extensive dive into looking at a whole
- 17 variety of different recreational kind of tagging
- 18 programs. Whether it was deer tags, turkey tags,
- gator tags, I mean, the list goes on and on.
- The year escapes me but we also ran a
- 21 pilot program in the Commonwealth of Massachusetts
- 22 where we distributed tags and tried to get at when

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1 you have a very different coastline and the number
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- of access points, say from Maryland and even
- 3 different from North Carolina. How do you then do
- 4 that verification program? How do you manage just
- 5 the tags so you know which ones are actually used,
- 6 which ones are lost in the shuffle, which ones are
- 7 you getting back?
- 8 And there was some promise there. You
- 9 know, again, I got a little rust build up from
- 10 that but I think ultimately funding probably was a
- 11 big driver how we didn't necessarily pursue it.
- 12 But there has been some exploration of those sort
- of programs. But it's not lost in us that this
- 14 whole debate of census versus survey methodologies
- and the accuracy and, you know, what's the better
- 16 number to represent our recreational fisheries.
- 17 As well as the importance those resources are to
- our recreational community. How do you then
- 19 ascertain that information and quantify it?
- 20 MR. BROOKS: All right, I want to move
- 21 us shortly to the next topic but I've got four
- 22 people who want to hop in. So, let's go to Steve

- 1 then Dewey then Kirby then Anna.
- MR. IWICKI: Yeah, real quick. I mean,
- 3 this may overlap with your FishRules but that app
- is becoming very popular in the rec community for
- 5 really two reasons. One, it's a relatively up to
- date in book for the changing in shore species,
- fluke, seabass and all that, and two it's got
- 8 pictures of just about every species. Problem is
- 9 it doesn't list every species. If you look at
- 10 different states like New Jersey doesn't have tile
- 11 fish listed there. Or, you know, there's not
- 12 species that are not regulated at the state level
- but will be different between New Jersey, Delaware
- and Maryland just because of the accuracy of their
- 15 information.
- 16 But I'll tell you, that app is becoming
- 17 popular because it's an online rule book and an
- online identification guide. So, if you keep
- 19 working with them, I think you're going in the
- 20 right direction.
- MR. ROOTES-MURDY: Yeah, thanks. So,
- obviously on the state side at the Commission, we

- 1 try to wherever we can, outline what the state
- 2 regulations are on our website. And given that
- 3 the Commission's plan is complimentary to NOAA's
- 4 HMS plan for all these species, there generally is
- 5 pretty good overlap.
- 6 But I think what I would encourage is as
- 7 you guys are looking to update your website, you
- 8 know, just keep the Commission in mind. In trying
- 9 to make sure we have linkages on making sure our
- 10 websites are directing each other or people to
- 11 each other when needed.
- MS. BECKWITH: Yeah, so I sent Randy a
- text message shaming him but he hasn't answered
- 14 so. The Catch Card program in North Carolina has
- 15 worked relatively well but I would venture to say
- that it isn't something that we could scale up
- 17 very easily because of enforcement on some of the
- other issues. That's been our experience. It's
- 19 worked really well on pockets of North Carolina on
- 20 the Outer Banks for various reasons.
- 21 And then, in terms of your idea for
- 22 tags, I can tell you that the South Atlantic

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1 Council has beaten the tag idea to death. And we
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- 2 found a lot of problems with it scaling up for
- 3 reasons that any species that are under Magnuson
- 4 Stevens, we can't really issue more tags than the
- 5 ACL. So, the idea of issuing tags out and then
- 6 activating them before the fish sort of leaves the
- 7 boat was not viable, National Marine Fisheries
- 8 told us. So, we have sort of thought through some
- 9 of those and have found it to be a relatively
- 10 non-starter for large.
- MR. BROOKS: Thanks, Anna. Dewey you
- 12 remembered?
- MR. HEMILRIGHT: Yes. I happened to
- 14 watch one of the unload tournaments in Ocean City
- and it was pretty impressive how the weigh-in of
- 16 the -- getting the measurements of the fish, the
- 17 fish are tagged. I mean, you get a lot of
- 18 information there. And definitely, you know, the
- 19 tournaments are probably one of the best ways to
- 20 reach out to get the compliance assistance or
- 21 stuff like that and get the information out there.
- 22 You know, I guess until it gets bad

- 1 enough with MRIP or these other methodologies,
- 2 it's going to continue on. But it just seems
- 3 like, you know, the day of technology and I don't
- 4 know why I wasn't a big fan of it, you know,
- 5 texting and all that other stuff the crowd does
- 6 nowadays. But that phone, there ain't many folks
- 7 that's running outboard or better boat, they got
- 8 that phone. And nine times out of ten they're
- 9 coming up channel on the phone texting or
- 10 something like that.
- So, the key to all this stuff is going
- 12 to be somehow through phone apps. Suppose you get
- 13 50 percent compliance. No, I'll take that back,
- 30 percent compliance the first year. Then you
- 15 get 50 percent. You know, it's almost like the
- 16 general category fisherman reporting their catch.
- 17 I mean, we're in three years now, there ain't but
- 18 so many and we might be at 55 percent or something
- for the major part of the harvest. But it hasn't
- 20 got bad enough to fix it.
- 21 We see it, you know, I know at the
- 22 council level, we've had to do even though blue

- 1 line tile fish is considered a rare event species,
- 2 we had to do some DELPHI analysis to come up with
- 3 these numbers where a captain looked that way, a
- 4 captain looked that way and they seen boats and
- 5 then they come up with the numbers. And we still
- 6 three years later of an amendment still can't do
- 7 because we don't have reporting and nobody
- 8 believes MRIP, it's always zeros.
- 9 The same in the South Atlantic. They've
- 10 sent letters, the South Atlantic states sent
- 11 letters to NMFS, I believe, about how some of the
- 12 wildness of the Intercept surveys and the MRIP in
- general and hopefully we'll hear back from that.
- But, I mean, you know, HMS is -- I wonder when
- this is actually going to take place, you know.
- 16 It will probably be another five years from now
- 17 before something happens like that. But it hasn't
- 18 got bad enough because when it gets bad enough,
- 19 then it will get fixed.
- 20 And, you know, there's somebody out
- there that's got the technology and Mike's point
- about the recreational crowd don't want to report,

- 1 that's tough. They want to go fishing, you got to
- 2 report, plain and simple.
- 3 MR. BROOKS: Thanks, Dewey. Let' go to
- 4 the next slide on Atlantic tunas.
- 5 MR. MCHALE: How about items here that
- 6 we haven't given air time too already.
- 7 MR. BROOKS: Let's go over to Alan.
- 8 MR. WEISS: Thank you. My attention was
- 9 drawn to the last line on this slide and I have no
- idea who came up with this idea. But it's not --
- I'll try to put this diplomatically, it's not a
- 12 very good idea. We know that the adverse
- 13 condition of the bigeye stock in the Atlantic is
- 14 entirely driven by the catch of juvenile fish in
- 15 the Eastern Atlantic and the purse seine and bait
- 16 boat fisheries there.
- 17 There is no reason to even be thinking
- 18 about retention limits on bigeye tuna for the
- 19 United States recreational fishery. First of all,
- 20 before ICCAT requires anything like that and
- 21 second of all, if you band all retention of bigeye
- tuna in the U.S. recreational fishery you would

- 1 not be able to detect any benefit from that in the
- fishing mortality rate for the stock. So, it
- 3 boggles my mind to even ask the question, should
- 4 we consider this.
- 5 MR. BROOKS: Thanks Alan. Let's go to
- 6 Rick then Anna then David then back Rick. Rick
- 7 Bellavance.
- 8 MR. BELLAVANCE: Thank you. Just a
- 9 couple of comments on the bluefin tuna bullets.
- 10 The trophy bluefin for the angling sector, I think
- 11 that would benefit from a slight increase. We've
- talked a little bit about the purse sein fisher
- 13 closing down and maybe there's an opportunity
- there to shift some fish into that sector.
- There's a pretty good economic benefit there.
- 16 People spend a lot of money going fishing and
- don't catch much. So, that's probably a good
- 18 place to put some of those fish, in my opinion.
- 19 Post-release mortality after fishing has
- 20 closed, I think that's also something that's an
- 21 important issue in the Northeast. We're catching
- these big fish on spinner rods and they're all

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1 proud that they let them go but they're probably
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- 2 mud darts. So, I think that should be looked into
- a little bit more and maybe there's an opportunity
- 4 there to educate the public.
- 5 Right now, we're looking at stripped
- 6 bass cuts and percent of the mortality if the
- 7 striped bass fishery is due to recreational
- 8 release of fish. So, we play with our fish a lot
- 9 but we kill them doing it. So, we might want to
- 10 think about maybe raising awareness on catch and
- 11 release is not all it's made up to be.
- 12 And then the last bullet with the
- 13 Charter/Headboat commercial sale of fish. The for
- 14 hire sector is the primary way that the non-boat
- owning public access the resources, and in
- particular, HMS because they're far off shore. If
- 17 you don't have a boat, you're probably not going
- 18 to get them. So, I think it's important to
- 19 preserve that fishery and their business is out
- there to make a living and a key to a successful
- 21 business is diversity.
- 22 Our fleet is getting older. There's not

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a lot of incentive for new kids to get into our
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- 2 fishery. So, we're kind of pigeon holing them
- 3 into specific fisheries I don't think is good
- 4 business model. Anything that we can do to expand
- 5 opportunity to earn an income will preserve that
- fleet a little bit longer and give the non-boat
- 7 owning public more access or at least continued
- 8 access to the resource as it is now. So, I would
- 9 suggest any opportunity to make a dollar in the
- 10 for-hire fleet is something we should preserve.
- 11 MS. BECKWITH: Yeah, I mean, I guess in
- my viewpoint I feel like we've dealt with the
- 13 Charter/Headboat commercial sale with the recent
- discussion on Coast Guard and requiring the permit
- for sale and making sure that those guys had all
- 16 the appropriate commercial gear and safety gear on
- 17 board. So, to me it's no longer an issue and, I
- 18 think, the guys have responded to that well and
- 19 are abiding by it.
- 20 In terms of the second bullet point, the
- 21 post- release mortality, I mean, I agree that some
- of the catch and releases is not great but it

- 1 would be difficult to reinforce a restriction.
- 2 So, certainly discouraging or educating would be
- 3 an appropriate way forward but restrictions would
- 4 be almost impossible to enforce.
- 5 MR. BROOKS: David.
- 6 MR. SCHALIT: Has the Agency ever
- 7 considered using the same protocol for catch and
- 8 release of tuna's as they do with the Pelagic
- 9 Longline Fishery and turtles? In other words,
- 10 each captain is required to take a class in which
- 11 he learns how to safely release those turtles.
- Maybe that's something worth looking at.
- Because, you know, I think that there's
- a general lack of knowledge of the biological
- 15 events that take place around catching bluefin or
- 16 bigeye or yellowfin for that matter. I know that
- 17 the Agency has a card on this, okay. There's a
- 18 document that they have which basically gives very
- 19 sort of rudimentary information that's essential
- 20 but not detailed, nowhere near detailed enough. I
- 21 think a video, like a YouTube video would be even
- more effective to show what we're talking about.

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1
                 We see every single day, fish being
 2
       tortured out there and, you know, extremely long
       fight times. It's impossible. I can't see how
 3
       it's possible that these fish, even if they, when
 5
       they arrive to the boat should still be wiggling
       in the water and be released will actually survive
       some predation. We're talking about wasting a
 7
 8
       highly valuable resource. So, my take on this one
 9
       is that we need to find a better way to educate
10
       those people who are doing catch and release and
11
       require them to learn how that's done. Just as we
12
       do with the longline captains. Okay, that's one
13
      point.
14
                 Then regarding bigeye retention limits,
15
       I'll just make a simple statement on that.
16
       There's absolutely no reason on earth that anyone
17
       could invent in this room why we shouldn't have
      bigeye retention limits. There's no reason.
18
                                                     Ιt
19
      has less to do with the sustainability or a
20
       rebuilding the stock or whatever or more to do
21
       with accountability, okay. When you see the
22
       wholesale slaughter of bigeye that I have seen in
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- 1 the Canyons region where vessels are coming back
- with 20, 30, 40 bigeye and these are huge fish
- 3 with a tremendous amount of meat on them. You
- 4 know that it's absolutely a foregone conclusion
- that those fish are not going into somebody's
- freezer, they're being sold. So, when I say
- 7 accountability, I'm talking about illegal sales of
- 8 bigeye. Okay, bigeye happens to be --
- 9 MR. BROOKS: David, I need you to wind
- 10 it up if you could.
- 11 MR. SCHALIT: Sorry?
- MR. BROOKS: If you could just wind up
- because I need to get other people.
- MR. SCHALIT: I am winding it up.
- 15 Bigeye is the most valuable -- it is more valuable
- than bluefin tuna by the pound. All right, thank
- 17 you.
- MR. BROOKS: Thank you. Randy, you
- 19 wanted to jump in?
- 20 MR. BLANKINSHIP: Yeah just a little
- 21 bit. Because you were touching on the idea of
- 22 requiring a class for safe handling and release

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for sea turtles for recreational fisherman. I
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- just wanted to just mention that the Agency does
- 3 have some work that they're doing to collect some
- 4 information about sea turtle interactions around
- 5 fishing peers and where those types of
- 6 interactions are kind of concentrated some times.
- 7 And some of this is trying to get more information
- 8 about the frequency of that occurrence and then
- 9 what could be done that would be effective. And
- 10 so, it's looking at those instances where there
- 11 might be a higher likelihood of the interaction in
- trying to address that in PEERS is what has come
- 13 up.
- And then the other thing I'll mention
- 15 because it's related to post-release mortality
- 16 reduction is to remind folks that we do have some
- things that we've put in place and that's
- 18 particularly related to improving post-release
- 19 mortality of billfishes. And that's the circle
- 20 hook requirement in billfish tournaments which has
- 21 been in place for some time and I just wanted to
- 22 remind folks of that.

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1 MR. BROOKS: Thanks. So, I want to get
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- in Rick Weber then over to Steve and then back
- 3 over to Mike.
- 4 MR. WEBER: I will never not be in favor
- of education. So, if we want to talk about catch
- 6 and release mortality, education is good. Beyond
- 7 that, all gear types, all nations at the same time
- 8 for reporting. When we're ready to talk about all
- 9 gear types catch and release and all nations are
- 10 prepared to bring it to the table, that is when
- 11 the U.S. Should bring it forward.
- 12 It's once again and Dave, you shock me
- with your comments only because we preach don't
- 14 get ahead of ICCAT. Never get ahead of ICCAT
- because you never get it back, never. There is
- no, oh, we did this so now you can do it too. We
- 17 preach never get ahead of ICCAT to this group
- 18 because we watch what goes on and you go but we do
- that and they go that's nice, now do more.
- So, you kind of blow my mind suggesting
- we do anything ahead of ICCAT. Because I'm
- 22 strongly opposed to it just because we'll never

- 1 get credit for it. It might be a great idea.
- 2 Let's see if we can sell it to the rest of the
- 3 world and join in but other than that, follow
- 4 ICCAT's lead man, you know. Did I have anything
- 5 else on this point?
- 6 However, I did have another note which
- 7 was you do need to be thinking internally about
- 8 what you're going to do with bigeye if we come
- 9 back. Do you need to be implementing if not, no,
- 10 but I think there's a strong possibility it's
- 11 there. Do I think it's a good conversation for
- 12 you guys between now and November so that the
- 13 Agency is prepared for whatever comes forward when
- 14 somebody says, we'll give you this amount? Yeah,
- 15 I think that would be a brilliant conversation for
- 16 you guys to have so that you are prepared so we
- 17 are not doing this off the back of an envelope,
- 18 you know, in that room. You guys are always
- 19 prepared but I feel like I should throw it out
- 20 there that way anyway. Randy is looking at me
- 21 like when have I not been prepared. I will be
- 22 prepared.

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1 MR. BROOKS: So again, your main
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- 2 takeaway is get ahead of ICCAT as much as
- 3 possible?
- 4 MR. WEBER: Yes.
- 5 MR. BROOKS: Okay, just checking. I
- 6 just wanted to make sure I got that right. Steve.
- 7 MR. GETTO: On the topic of the trophy
- 8 category and more trophy fish for the anglers, is
- 9 there a biological reason why they can't convert
- 10 some of their quota to larger fish? I mean,
- 11 they've got 232 metric tons or something. Could
- more of that be converted?
- MR. MCHALE: Yes, we could explore that.
- 14 You know, obviously as our data feeds into the
- 15 stock assessments, there are assumptions of
- 16 different levels of mortality at different age
- 17 classes. But I think the quantities that we're
- 18 talking about minimal in the grand scheme of
- things that that's worth entertaining.
- 20 MR. BROOKS: Thanks Steve. Anything
- 21 else you wanted to say? Rick you want to jump in
- on that one?

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1 MR. WEBER: I do because I don't -- as
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- we're talking about trophy, Brad, you'd be going
- 3 over 73 and most of the angling category is done
- 4 by the tolerances is it not? We don't have the
- 5 ability to move tolerance into over 73, I don't
- 6 think.
- 7 MR. MCHALE: Well, I mean, the angling
- 8 category is a percentage of the U.S. quota that is
- 9 then further broken down into those size
- 10 categories. But there isn't anything necessarily
- driving that those fish that are dedicated for the
- trophy fishery couldn't necessarily be moved
- 13 within the angling category or from one of the
- other categories or from one of the other
- 15 categories or the reserve. So, I think it's all
- 16 potential for discussion, I think, is more of my
- 17 point.
- MR. WEBER: We misunderstood the
- 19 question because I thought the question was
- 20 couldn't we give up small to take large and I
- 21 don't believe we can give up small to take large.
- MR. MCHALE: I would refine that. You

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1 probably couldn't convert school size category
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- fish to giants but you would have to properly
- 3 assess what the individual count is and, you know,
- 4 there's more that goes into it. It's not a quick
- 5 swap but it's entertainable.
- 6 MR. GETTO: Can I make a comment?
- 7 MR. BROOKS: Yeah, go ahead.
- 8 MR. GETTO: I mean, we talked about this
- 9 when we went through this whole talk in the
- 10 general about taking 65 inch fish and you'd have
- 11 reduce the, you know. If you took a ton of giants
- and you wanted 65 inch fish, you would have to
- take like a ton and a half to get a ton of 65 inch
- 14 fish. So, I would assume that the reverse would
- 15 be the same if you were taking 30 inch fish and
- 16 converting them to 73 inch fish. You know, they'd
- 17 be so many heads in a ton of 30 inch fish, so many
- 18 heads in a ton of larger fish. I mean, there has
- 19 to be a biological ratio there that scientists
- 20 would figure out the right number.
- 21 MR. BROOKS: So, let us note this. It
- 22 sounds like something that the Agency is

- 1 interested in looking at. I want to take one more
- 2 comment on this. Mike or Steve. Mike, okay. And
- 3 then I want to turn to the Marlin 250 limit.
- 4 MR. PIERDINOCK: Thank you. In the
- 5 interest of time, Allen, Weiss, I agree with you
- 6 100 percent with the bigeye. What Rick Bellavance
- 7 said, agree with him 100 percent and what you
- 8 said, Rick Weber about bigeye, I agree
- 9 wholeheartedly. If a recreational angler is
- 10 allowed to catch as many bigeye tuna as he wants,
- legally he can do that and whatever he wants to do
- 12 with it, he or she can do. I have no control over
- 13 that. I'm responsible -- well, you're going to
- 14 get poachers. So, you're familiar with Carlos
- 15 Raphael in New Bedford. Okay. There are
- 16 poachers, I'm not going to go down that road.
- 17 There are poachers commercially and
- 18 recreationally, so. What I would like to say --
- MR. BROOKS: Hang on let's just move on
- 20 here.
- 21 MR. PIERDINOCK: One last thing is that
- there is a historic bluefin tuna fishery for the

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1 recreational -- it started with the -- bluefin
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- 2 tuna historically started with the recreational
- 3 fisherman in the Gulf of Maine. It started back
- 4 in the 1920s with guys wearing suits and ties
- 5 catching monster bluefin tuna. We historically
- 6 were able to catch them and sell them. We sold
- 7 them for years. Recreationally as a charter boat
- 8 or recreationally we could sell them.
- 9 And then when the '70s came along or
- 10 before that, the commercial fleet would laugh at
- 11 us because we got pennies to the dollar and it
- 12 would dog food and cat food. When the price when
- 13 up and now Japan all of the sudden wanted a few
- dollars a pound, the commercial fleet was born.
- So, I want to make sure that the
- 16 historical recreational fishing from a
- 17 Charter/Headboat standpoint, we continue to have
- 18 access to that. And for those that want to
- 19 eliminate our ability from a Charter/Headboat with
- 20 a commercial endorsement standpoint to catch and
- 21 sell fish is inconsistent with our historic
- 22 bluefin tuna fishery going back to the early

- 1 1900s.
- In addition, and as I said earlier,
- 3 we're in a different and a unique situation from
- 4 Marshfield, from the Cape and Marshfield on up.
- 5 We have nothing but bluefin. We need that with
- 6 our Charter/Headboats. We need the ability to get
- 7 that fish. And as I said, Tom D'Persia from
- 8 Marshfield was one of the persons that brought
- 9 that forward and nothing has changed. We still
- need to be able to continue to do that. So, those
- that no longer want to do that, it's inconsistent
- 12 with our history and inconsistent with the need
- for us to survive.
- Lastly, we did have a tag program.
- 15 Steve James implemented it in Marshfield and he
- sat here before me. There seems to be a history
- 17 of leading the way with Tom D'Persia and Steve
- James with the tag program. You're right, the
- money wasn't there, that's a problem, there's not
- 20 the money to implement it.
- Now, I'll use New Hampshire as an
- 22 example. Last one, New Hampshire is an example.

- 1 Let's look at their PSEs, they're ridiculously
- 2 high because they don't have the money in order to
- do an appropriate number of surveys on fish. So,
- 4 the problem that we have here is that the states
- 5 need to step up, they need to get more people at
- 6 the plate. And whether that's at the federal
- 7 level to give them more level or at the state
- 8 level to do more dockside intercepts to get better
- 9 data. Commonwealth of Massachusetts does it, New
- 10 Hampshire doesn't. PSEs are sky high, they're
- 11 data is worthless. And that's with a shoreline
- 12 similar to Maryland that there are not many miles
- 13 there.
- 14 So, we need the money to do it. So, we
- 15 can talk until we're blue in the face and nothing
- is going to happen and we're going to be talking
- 17 about this years later. But unless the money is
- 18 brought forward to come up with something, it's
- 19 not going to change.
- 20 MR. BROOKS: Okay. Guys, can I ask for
- 21 no crosstalk. David, it's really hard to hear.
- Thanks.

- 1 MR. HUTT: And one thing I just want to
- 2 clarify. When it comes to the high PSEs in New
- 3 Hampshire, I mean, that' MRIP, that's not the LPS.
- 4 Massachusetts puts in more money to do more APAIS
- 5 sampling. We're the ones forking out all the
- 6 money for all the LPS stuff. And, I mean, those
- 7 PSEs are still fairly good in New Hampshire as
- 8 they are in Massachusetts.
- 9 MR. PIERDINOCK: If the PSEs are
- 10 appropriate, then why are there concerns around
- 11 the table that you can't manage the stock
- 12 appropriately. Because the department feels that
- the PSEs are appropriate for bigeye and these
- other species, right, there needs to be no
- 15 changes, correct?
- MR. HUTT: I mean, all I can speak to is
- 17 our LPS data which has fairly decent PSEs for most
- of these species. MRIP is another thing entirely
- but we're not even using that for these species up
- in your neck of the woods.
- MR. BROOKS: So, let me just note, I'm
- going to move us on here. I mean, clearly there

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1 are a range of opinions on bigeye tuna and how
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- that should be handled. But I think we heard very
- 3 clear signals around on post-release mortality.
- 4 Education is supported and good and smart.
- 5 Probably not getting ahead of ICCAT is also
- 6 supported around the table and some interesting
- 7 ideas for at least exploring whether or not one
- 8 could increase the trophy bluefin allocation. But
- 9 I'll put that as just in the explorer and see if
- there's something to be done there.
- 11 With that, I want to turn to the Marlin
- 12 250 limit. Let's get some comments on this and I
- 13 think the question and the issue is here is that
- the landings are increasing. You know, just sort
- of stay the course or is there something that the
- 16 Agency should be thinking about, is there
- communication that needs to be happening with
- 18 folks who are fishing and understanding that there
- is a limit and what might happen or what might be
- 20 options. Rick.
- 21 MR. WEBER: Much like we were talking
- 22 about sharks earlier, we may be victims of our own

- 1 success. You know, we've been tracking the
- 2 mid-Atlantic CPUE for for 28 years. And although
- 3 there are vacillations, it's constantly going up,
- 4 you know. The white we're catching, more white
- 5 Marlin per day per boat on a consistent basis.
- 6 So, moving towards 250 doesn't surprise me at all
- 7 really.
- 8 And I've sat here for a long time and
- 9 never really tried to protect myself or my
- 10 industry but I think it may well be time. And
- 11 that is, we've talked about what good economic
- engines tournaments are. What good scientific
- engines are. What good PR engines tournaments
- are. If we have to do something and you do not
- presently have it in your rules, we need to do
- something to protect the tournaments. They need
- to be a priority as that scale down occurs.
- 18 Because much like we're heard with
- 19 charter boats and others, we're planned a year
- out. And it was a very compelling argument when
- 21 the charter boats said, how am I supposed to book
- somebody when I don't know if I'll be able to take

- 1 that charter. If we are staring down the barrel
- of a zero bag limit these events are over. And,
- 3 you know, the two big ones locally are in August.
- 4 You know, so I can't tell you what else is going
- 5 to happen through the year. But I think it's
- 6 something you all need to be concerned about right
- 7 with me.
- 8 Happy to engage, happy to come with
- 9 ideas, any number of things. Maybe it's done with
- 10 a carryover, I don't know. Where we get through
- one year and pay it back the next year, I don't
- 12 know what it needs to be but it can't be that we
- 13 hit the second week of August and close white
- 14 Marlin. That we can't do.
- 15 MR. BROOKS: Thanks, Rick. Pat, do you
- want to weigh in on this one?
- 17 MR. AUGUSTINE: Yeah. I fell asleep
- 18 earlier because you ignored me and so now, you're
- going to ask me the question and I'm not sure I
- 20 have a question but I'll try. What is the actual
- 21 status of the billfish we're talking about here?
- 22 Dr. John might be able to tell us that. We're

- 1 talking about a concern of going over the 250.
- 2 But in your opening statement, you say current
- 3 regulation provide options for in season
- 4 management. So, why is there an issue.
- 5 So, what's your projection for when
- 6 we're going to go over 250? We increased by what,
- 7 18 to 20 percent this past year? I'm looking at
- 8 your chart and your chart tells me that we still
- 9 have a long way to go. So, can you give any
- 10 projections as to when it's likely to go over with
- 11 the constraints of release we have right now? Or
- maybe Dr. John could give us a clue as to where we
- 13 stand with white Marlin, blue Marlin rounds goes
- as to whether we need to really address this at
- 15 this point in time.
- MR. BROOKS: I think the question is how
- immediate is this an issue.
- MR. AUGUSTINE: Yeah.
- MR. BROOKS: John.
- 20 DR. GRAVES: Well, you get what you paid
- 21 for, it's \$50,000. No. So, those -- the data
- that are up there are probably what, second

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1 quarter data?
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- 2 SPEAKER: Through June 30th.
- DR. GRAVES: Okay second quarter data.
- 4 So, since that time, you're getting your major
- 5 white Marlin tournaments. So, you had the White
- 6 Marlin Open which had 67 or something. I mean,
- 7 they had a lot of boated fish, much more so than
- 8 normal. And the mid-Atlantic had about 30 whites,
- 9 round scales, blues combined, something like that.
- 10 So, you add, you know, 100 fish to what's up there
- and plus yeah. Some of the other tournaments
- don't really land too many Marlin and I don't know
- 13 what the rest of the season is. But it's that big
- 14 pulse in August where a lot of the fish that go up
- there are. So, I don't think we're going to go
- over it but I think we're coming up to it.
- 17 MR. AUGUSTINE: A follow on question,
- 18 thank you Dr. John. But a follow on question
- 19 would be if that's true then let's go back to your
- 20 first follow on statement that says that your
- 21 current regulation is to provide options for
- 22 management and you could adjust from the size of

- 1 the 117 to 138 down to 70 to 79. So, what is the
- 2 major concern to create another tool for your box
- 3 that you already have the ability to deal with?
- 4 MR. BROOKS: I think I'll turn to Agency
- folks. But I think what they're looking for is
- 6 yeah, there are some tools. Are some of those
- 7 tools more appealing than others or should they be
- 8 thinking about other tools as well.
- 9 MR. AUGUSTINE: That's the question.
- MR. BROOKS: That's the question they
- 11 are putting out to you all.
- MR. BLANKINSHIP: Yeah, I'll just speak
- 13 to this once again by putting this thought out.
- 14 These are the tools we have available to us. As
- 15 you can see, they could be quite effective at
- 16 managing the situation by increasing the minimum
- size limit as we progress through the season.
- 18 That could be an option, fully recognizing that
- 19 there would need to be discussion about all that
- 20 probably as we get ready to do it. And how that
- 21 plays in with some tournaments that have their own
- 22 minimize size limits that are already higher and

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1 so they're already working to try to reduce the
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- 2 amount of landings that they might have.
- But then, I think, that there's also
- 4 open for discussion is the role that the anglers
- 5 actually play in this as well in that catch and
- 6 release ethic and that may occur in some
- 7 tournaments. And so, you know, is there a role, I
- 8 would ask the question, is there a role to be
- 9 played within the recreational community that
- 10 wouldn't be regulatory which is to look at
- 11 reducing the number that brought to the dock.
- 12 Even in a kill tournament, we're not talking about
- actually eliminating that but potentially looking
- 14 at reducing the number that are brought to the
- dock. That could be a piece of it too. We're
- 16 talking about a difference in just a few fish
- 17 here.
- 18 MR. BROOKS: Thanks. I want to let --
- 19 SPEAKER: John wants to respond to that.
- MR. BROOKS: Yeah, I was going to let
- John and then Rick and then we need to get to
- 22 public comment and then we can come back.

- DR. GRAVES: I'll be brief. I think if
- 2 you look at the tournaments that the release
- 3 percentage is still upward of 97, 98 percent even
- 4 when there are millions of dollars on the line.
- 5 So, I commend the recreational anglers. The catch
- 6 and release ethic they've embrace heavily. Circle
- 7 hooks when they realized there was a big
- 8 difference in post-release mortality, they've done
- 9 it. Taking the fish out of the water, not as good
- 10 as compliance as some of the other ones. And that
- 11 certainly impacts post-release mortality. But,
- 12 you know, my credit to the industry for really
- 13 promoting those things. But you do have the means
- just to increase the minimum sizes and as was
- noted, tournaments, some tournaments are already
- 16 doing that.
- MR. WEBER: We're talking raw numbers
- here and we're probably not being fair to the
- 19 White Marlin Open because it sounds like they were
- 20 so high. They had 404 boats in that tournament
- 21 this year. These fleets are getting larger as
- 22 well. And as John said, when I'm talking about my

- 1 CPUE going up it is the release CPUE that is going
- 2 up right with it, possibly even higher. So, that
- 3 is a fact. I think I've gone and distracted
- 4 myself by those points. I really did.
- 5 Oh, the rules. My recollection of the
- 6 rules is that there is some hard code in there
- 7 that doesn't kick in until 80 percent. And then
- 8 there is a hard code in there that says if it is
- 9 fully caught, that you are pretty much compelled
- 10 to drop to zero. I don't remember the discretion
- in there that I wish is there but that may be my
- memory of it going through a long time ago.
- 13 Along those lines, because you have also
- 14 hardcoded the size of blue Marlin, at 117 that is
- 15 a really big blue Marlin for this region. I wish
- 16 that you had -- I don't know why you didn't give
- 17 yourself the flexibility to step it up all the way
- from 99. I don't know what happened to those
- other 18 inches. Like if we're going to jump,
- 20 we've predetermined that we're going to jump to
- 21 117. I don't understand that. And so, if you're
- going to give yourself flexibility, give yourself

- 1 plenty.
- MS. CUDNEY: Can I?
- MR. BROOKS: Yeah, please go ahead,
- 4 Jenn.
- 5 MS. CUDNEY: Okay just to on the one
- 6 point about the hardcoded threshold. We actually
- 7 don't have a hardcoded threshold at 80 percent or
- 8 whatever. That's more for some of the other
- 9 species that we manage.
- 10 MR. BROOKS: Great. I want to hit pause
- on this conversation. We'll come back to, we have
- maybe four other topics that we could potentially
- 13 hit that you put on the table before. But I do
- 14 want to pause for public comment. Again, I think
- I saw three, how many people for public comment?
- 16 All right, so let's take them one by one. Anyone
- who wants to make a public comment just if you
- 18 would come up to the table by a mic. Greg, we can
- 19 start with you.
- 20 MR. DiDOMENICO: I'll pass.
- MR. BROOKS: You'll pass, okay. Next
- 22 public comment come up and just start with your

- 1 name and affiliation, thanks.
- 2 MR. SPARKS: Yeah, so Brett Sparks on
- 3 behalf of Blue Harvest Fisheries. I wish I'd had
- 4 the opportunity to talk about this when we were
- 5 discussing Amendment 13 specifically related to
- 6 the purse seine allocations. Essentially, Blue
- 7 Harvest would hold that getting rid of the purse
- 8 seine allocation at this point in time would be
- 9 premature. It's essentially been based on a lack
- of participation from that industry.
- But since 2016, Blue Harvest has been
- 12 attempting to acquire three of the five permits in
- 13 that category. Due to some regulatory impediments
- with actually transferring vessels and permits,
- 15 they've been unable to fill that quota but we are
- 16 working with NMFS at this time to rectify that to
- 17 actually acquire the permits. So, again that'd be
- 18 three of the five traditional permits.
- 19 Blue Harvest is ready and willing to
- 20 participate. I know I heard comments on, you
- 21 know, being ready to wear the uniform and be on
- the bench and get into the game. That's what Blue

- 1 Harvest is trying to do with the purse seine
- 2 quota.
- 3 So, at this time with Amendment 13
- 4 looking at potentially phasing that industry out,
- 5 that's just premature. And really once Blue
- 6 Harvest has those permits and are cleared to go,
- 7 at this point, it would really just be an economic
- 8 allocation which we know cuts against National
- 9 Standard V. So, we just feel like, you know,
- 10 taking that off the table, no action at this time
- on the purse seine fishery would be best.
- MR. BROOKS: Thanks very much,
- 13 appreciate it. I think there was another
- 14 commenter. Again, if you could come to the table
- and name and affiliation, thanks.
- MR. KNEEBONE: Sure, hello everyone. My
- 17 name is Jeff Kneebone. I work at the New England
- 18 Aquarium in Boston. I have a bunch of things that
- 19 I'd love to grab anyone of your ears to talk about
- 20 but I'll pick two of my favorite topics here. So,
- 21 one of them will kind of jump off of what Greq
- 22 introduced with the idea of targeting prohibited

- 1 shark species.
- 2 So, I just recently began a BREP funded
- 3 study looking at post-release mortality of sandbar
- 4 sharks that are targeted in Massachusetts by shore
- 5 based fisherman. And I've been able to do a lot
- 6 of outreach. Like Rick was saying, we've had a
- 7 lot of great buy-in from the fisherman. They want
- 8 to fish responsibly but they have a lot of
- 9 questions about regulations. And I know this
- 10 transcends the federal state barrier, maybe people
- 11 can weigh in here. But there's a lot of confusion
- among the anglers about regulations both at the
- 13 state and federal level. So, can they target
- prohibited species, sandbars, sand tigers,
- 15 specifically. And to go along with that, there's
- 16 a lot of question about permitting.
- So, I've had people ask me, okay do I
- 18 need an HMS permit to fish from shore for sharks.
- 19 And I actually clarified this with Craig a couple
- 20 of weeks ago and realized and just confirmed what
- 21 I knew in that you do not since you do not have a
- 22 vessel. But I just wanted to bring that point to

- the attention of the group here because, you know,
- 2 these fishermen are targeting species that
- 3 otherwise require people to have an HMS permit to
- 4 target.
- 5 We're talking about getting outreach
- 6 into the hands of these fisherman, you know, with
- 7 their permit applications. Bringing them into the
- 8 mix where you may be losing a sector here where if
- 9 people are fishing in state waters don't need an
- 10 HMS permit, they may not be getting that outreach
- 11 that they need. Especially in a fishery that
- others have shown is, you know, kind of finicky
- when it comes to post-release mortality in terms
- of the way that the fish are being handled. So, I
- just wanted to kind of bring up that point of
- 16 maybe reconsider trying to figure out a way to
- 17 realize if a permit is needed for land based shark
- 18 fishing which is increasing in popularity along
- 19 the coast.
- 20 And then the second one I might be naïve
- 21 to this and I'd love to just ask some questions
- 22 about it. I'm very interested in the idea of

- 1 recreational reporting for like the angling
- 2 category for HMS. Someone brought up the idea of,
- 3 you know, the power of social media, I think it
- 4 was Dewey before with the texts. A lot of
- 5 fishermen take photos of their catch. I've heard
- 6 that it's been used by enforcement to kind of pick
- 7 out on non-compliance issues.
- 8 So, I'm wondering if there's been
- 9 consideration of harnessing that same power for
- 10 reporting. So, if HMS permitted anglers instead
- of having to go through all this tedious reporting
- if you could snap a photo that they're already
- doing perhaps anyway of their catch. And then use
- some type of photo recognition software algorithm
- to try to parse out the data for species
- 16 specificity. So, that's more of a question and
- 17 doesn't have to be answered now but I just would
- 18 love to talk to anyone about it to learn more.
- 19 Thank you very much.
- 20 MR. BROOKS: Great, thank you very much,
- 21 appreciate it. Anyone else in the room wishing to
- 22 make any other comments? Okay if not, let's go

- 1 back to our rec conversation. So, I think we've
- 2 got four different items still that were raised
- 3 around the table.
- 4 One was around, if we could talk about
- 5 recreational reporting in the use of an app and I
- 6 don't know if we've sort of glanced against that.
- 7 I don't know if there's more to cover there.
- 8 Interest in an update on the safety decal. On
- 9 this last point around wanting to better
- 10 understand whether it's possible to target
- 11 prohibited species, is that allowable and how does
- 12 that play out. And then any implementation on the
- MRIP policy progress. So, I don't know which ones
- 14 you want to take up.
- MR. HUTT: Let's do the apps.
- MR. BROOKS: Let's do the apps. So
- 17 let's start with the apps.
- MR. IWICKI: Okay so, you know, Brad,
- 19 you and I have been talking for years about the
- 20 catch report app. I will tell you that I have yet
- 21 to find a person walking the docks when I'm out on
- 22 different boats, different marinas that has any

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1 resistance to using it, okay. Now most of them
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- 2 don't know about it so that's part of the
- 3 challenge there too. Part of it too is we should
- 4 have every reportable fish in the menu to pull
- 5 down rather than just the five that are in there
- 6 right now.
- 7 So, I will tell you a radicle idea that
- 8 I think will work. Treat it like a credit card.
- 9 When you get your permit, your credit card comes
- in the mail. What do you have to do, you've got
- 11 to activate it. Activate it by setting up your
- account on the app for the reporting so your
- 13 permit number is in the system. If they don't do
- it the next year, you can hold that against them
- if you wanted to issue another permit.
- 16 But what I have found is people I have
- 17 no problem -- everybody has got probably ten
- 18 fishing apps on their phone in this room, you
- 19 know, weather, everything else. They have no
- 20 problem doing the reporting on the rec side that
- 21 I've been around and I've talked to at least 100
- 22 people this year alone. The problem is, they

- don't know about and then how do they use it if we
- 2 don't have all the categories there. With the
- 3 shark endorsements, maybe sharks should be added
- 4 too, you know, those kinds of things.
- But if you use the app as a second way
- 6 to activate your permit, by the permit number,
- 7 then you would probably potentially have 20,000
- 8 users. And best I can tell, the app was done once
- 9 and kind of hasn't been updated. I can't tell for
- 10 sure because when I go in my settings, it doesn't
- show up at all to tell me what the name of it is
- and when the last time it was updated. But I
- generally watch the updates so a couple little
- tweaks are all that's needed to the app. It's
- 15 very cheap for them to fix, add a couple more menu
- 16 choices.
- 17 But I would say, consider tying the
- 18 permit to the app, at least to create the account.
- 19 You can't force them to do their report but that
- way they've created the account, they have
- 21 knowledge of it, you've educated them and it's
- 22 fairly easy to use.

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1 MR. BROOKS: Interesting thoughts Steve,
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- thanks. Let's go over to Fly and then over to
- 3 Marcus.
- 4 MR. NAVARRO: There's a couple things I
- 5 want to talk about and thank you Rick, for kicking
- 6 me under the table. It's the overall recreational
- 7 fishery that I'd like to talk about and the
- 8 outreach on it. First of all, this gentleman in
- 9 the back that spoke up for public comment, he had
- 10 a great question. There's a lot of people that
- don't even know what HMS is. I know as I travel,
- not just here in this country but around the
- world, most people don't know we have a managing
- 14 body.
- 15 So, I think there's a lot to be said for
- 16 HMS. You guys were saying that you had been to
- 17 four different tournaments this year. That's a
- 18 great start but there's so much more we can do.
- 19 Not just you guys as a board but all of us that
- are apart of it.
- 21 Communication. I know earlier today
- 22 when we were talking about sharks and how they eat

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our catches on the way in. I posted two sentences
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- on social media. I have since reached, I don't
- 3 know, maybe 200 photos sent to me and about a
- 4 dozen videos which I've already forwarded on and
- 5 that's just in a few hours. I was able to do that
- 6 without sending people up and down the docks. It
- 7 cost me no money, it cost the AP no money other
- 8 than me being here. There are ways, there is
- 9 technology now to reach every single fisherman.
- 10 There is something you said about
- 11 requiring fishermen. I understand as a commercial
- 12 guy, you are required to do a lot of things. You
- can't require people to do a lot but I would say
- 14 most fishermen want to know. I was fortunate
- 15 enough to be allowed to use two scientists from
- National Marine Fisheries and I produced 18 or 19
- 17 videos on all the billfish and all the tunas in
- 18 the Atlantic.
- I haven't put them out yet but when I
- 20 put out these videos, the fishermen, never mind
- 21 gravitate toward them, they want to know. They
- 22 want to know about our fishery. They want to know

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1 everything about it. It's not uncommon for me to
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- 2 put a video out and get 100, 150,000 people in 24
- 3 hours. That's a lot more than the booklets you
- 4 guys are putting out. And you can reach back out
- 5 to them with social media.
- 6 Once you put out a booklet and it gets
- 7 put in a captain's bag, and I'm not trying to
- 8 throw you under the bus, Rick, but how many people
- 9 read that book. Can you give that back to the
- 10 board? Can you say, well I gave out 200 books and
- 11 56 percent were read. But if you put it out on
- 12 the tools that are out there in social media, you
- 13 can actually go back and you can see how many
- 14 watched it, how many people liked it, how many
- 15 people commented on it.
- 16 Give them more information. Give them
- 17 more information of what HMS is really about. And
- it offers up transparency. In some of the
- 19 comments, and you guys are more than welcome to
- look at the comments, some of them were very
- 21 negative about HMS. Don't give them your
- information because they're going to use it

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1 against you.
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- 2 You know what, if you're talking to them
- on an everyday basis, it's very, very easy for
- 4 them to suddenly feel a connection with you. And
- 5 when they have that connection, they don't feel
- 6 like you're trying to use it against them, you're
- 7 just trying to assess a stock and find out what is
- 8 best for our fishery. So, I think that is very,
- 9 very important.
- 10 And then also, continuing education.
- 11 Somebody brought up about the fish being pulled
- out of the water. And I see it on a daily basis.
- 13 And I'm working with the Billfish Foundation right
- now to do proper videos on handling these fish.
- 15 But it would be so easy for you guys as either HMS
- or law enforcement just really easily comment.
- 17 Hey guys, I don't know if you know this
- but it is against federal law to pull that fish
- out of the water. We're not hitting you up with a
- 20 fine, we're just educating you and letting you
- 21 know. Use the tools that we already have that
- 22 everybody uses on an every day basis to reach out

- 1 to people. That's pretty much what I've got to
- 2 say.
- 3 MR. BROOKS: Thanks, Fly. Marcus.
- 4 MR. DRYMAN: Thanks. Yeah, I just want
- 5 to say, I think Steven's comment about the credit
- 6 card. Using the analogy of the credit card is
- 7 probably the most clever thing I've heard all day.
- 8 That's a great idea, just for the record. Also,
- 9 what Fly is saying too kind of resonates. I know
- 10 it's not HMS but we've been putting out satellite
- 11 tags on tarpon and we put out these maps showing
- 12 the tracks. And I was, I'm not a big social media
- 13 guy but my grad students are. I was shocked the
- first time we posted a map we had 50,000 views in
- 15 one day.
- 16 And these anglers, they hold each other
- 17 accountable. You know, if there was ever an image
- of a guy holding a tarpon up out of the water, I
- 19 wouldn't have to say anything. No one from NMFS
- or the state government would say anything. All
- 21 these other anglers, you know, they are incredible
- 22 advocates for some of the species they fish for,

- 1 not all of them, of course. But mostly just
- 2 wanted to say I thought that idea was really good.
- 3 The activation thing, it was awesome.
- 4 MR. BROOKS: Good. Rick.
- 5 MR. WEBER: I also like Steve's idea.
- 6 I'm going to give you three more ideas on top of
- 7 it. Can they get a digital version of their
- 8 permit that it would be acceptable to OLE?
- 9 Because if that digital version of their permit
- 10 lived in the app, they would all have the app
- 11 because who is going to risk not having their
- paperwork if a digital version of their permit
- lives in their app.
- 14 Next is location services. When they
- 15 pick their inlet, send them a push notification
- 16 when they come through that inlet that says report
- 17 your catch. Location services are easy, you'll
- 18 know right where they are, hit the GPS, you've
- 19 come back in. Every time they pass through that
- 20 inlet, you know, send them a thing that says, you
- 21 know, if you're on your way back in, please
- 22 report.

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1 And finally, we were sitting here
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- 2 saying, you have done a lot with enforcement. But
- once again, once you get the app on their phone,
- 4 push notification just as means of communication.
- 5 Skipping text, skipping email, send it straight to
- 6 the phone. We all look, you know, whether it's
- 7 text or push notification. So, there is three
- 8 more to make this thing more valuable to them and
- 9 more valuable to you.
- 10 And all in all, given I think what we're
- 11 all collectively saying is if you can afford and
- 12 find a way, an outreach office that focuses
- 13 primarily on a -- I was wondering about that,
- Brad, I was wondering. But yes, it's a good
- investment, it's a very good investment. Because
- having someone that's actually spending full time
- in communication rather than management is huge.
- 18 MR. BROOKS: Thanks Rick. Let's take
- one more comment on this one. Mike, is that your
- 20 card up?
- 21 MR. PIERDINOCK: Steve's idea is a great
- 22 idea. I'm curious from a timing and a logistics

- 1 standpoint, I apologize being the private sector
- 2 because I think that things can happen like that.
- 3 So, that you first have to identify the app that
- 4 you're going to use. Then you've got to go out
- 5 and procure it and see who is going to bid on it
- 6 to get it. Then somebody has to maintain it.
- 7 Then I'm assuming the initial purpose of this app
- 8 is, is that it's just for informational purposes.
- 9 This is the species, this is where you can land it
- 10 and it and so on. That has to be correct. And
- 11 then the next step would be to use it for stock
- 12 assessment.
- The fact that we can't get a U.S. Coast
- 14 Guard the sticker designation online to do the
- 15 same thing for the commercial. You know, charter
- 16 boat, vessels with commercial endorsements, it
- 17 concerns me that we have this discussion and
- therefore, we can't do that. What would be the
- 19 estimated timeline for this great idea?
- MR. WEBER: That app right there?
- MR. PIERDINOCK: Right. To implement
- 22 this.

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1 MR. WEBER: That exists.
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- 2 MR. PIERDINOCK: And maybe Randy, you
- 3 can help because I believe that there is a species
- 4 in Florida that the State of Florida reports the
- 5 specific species on an app. But it's not used for
- 6 stock assessment purposes, it's used more for
- 7 information purposes and initially for effort
- 8 because of the problem with using with stock
- 9 assessment. So, timeline standpoint, I'd be
- 10 curious. Because these are great ideas, once
- 11 again, we need to take it to the next step and the
- recreational community needs to be put a little
- 13 higher on the pecking scale of implementation.
- MR. BROOKS: So, I'll hand it to these
- 15 guys. I don't know if they're going to have a
- 16 timeline for an idea that was just put on the
- 17 table seven minutes ago. But if you want to weigh
- in at least on any thoughts on this, I invite you
- 19 to do so.
- 20 MR. BLANKINSHIP: So, I think you were
- 21 referring to iSnapper or one of those reporting
- 22 apps for snapper in the Gulf of Mexico. In that

- 1 regard which is a limited, you know, use
- 2 application although it has had some, I think some
- 3 good results. We do have our own example within
- 4 the Agency of developing a reporting app and I
- 5 want to let Brad speak to this about timeline.
- 6 Because we've gone through this already although
- 7 it's still open for discussion about improvements
- 8 and all that.
- 9 MR. MCHALE: All right, put me between
- 10 you and beer, your call. So, a couple thoughts
- from what I'm hearing around the room. Rick, to
- your point of where Agency funds are invested to
- make progress in capitalizing on the strength of
- 14 technology. I believe the Agency and the Office
- of Sustainable Fisheries has done that. And we're
- 16 gravitating but I think you all can recognize, we
- 17 are a federal Agency. We are way behind the curve
- and in all likelihood, we'll continue to be behind
- 19 the curve.
- I know Cliff and I just had the
- 21 opportunity the National Recreational Coordinators
- 22 Meeting out in Honolulu, Hawaii where

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1 representatives of all the different geographic
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- 2 regions of the Agency met. And we actually had a
- 3 few individuals from the private sector come in
- 4 and want comments on their application
- 5 development. And, I think, across the nation in
- 6 the Agency, there is this ongoing debate of who is
- 7 the developer.
- 8 Do you really want the National Marine
- 9 Fishery Service developing and maintaining the app
- 10 know all the bureaucratic hoops and inconsistency
- and funding and behind the curve that we already
- 12 are? That we're not on YouTube, we're not putting
- 13 together that. Like I may not be able to get even
- 14 the proper approval to then even comment on posts
- 15 like that.
- Because we are a federal agency, it's
- 17 not Brad McHale's voice, it's the National Marine
- 18 Fishery's voice. All right, there's a
- 19 communications department. So, there are hoops
- 20 that we jump through versus those in the private
- 21 sector don't necessarily have to run up against
- those same things. Doesn't diminish the value. I

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think we're just behind the curve and I think
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- we're on the curve but we still have a ways to go.
- 3 As far as the application that we do
- 4 have in play, you know, I think Steve that's the
- 5 one you were just referring to. Yeah, we have it
- 6 developed. Is it the most user friendly, no. Is
- 7 it version 1.0, yes. Do I know when 1.2 is coming
- 8 out or 2.0, I don't. Because then that's funding,
- 9 that's contracting, that's bidding. You know,
- 10 there's the whole internal mechanisms that need to
- 11 push that forward. I think the credit card idea,
- 12 like everyone around the room, I think that's a
- phenomenal idea and I think something that will
- 14 garner a lot of attention.
- I wouldn't have a timeline on like to
- 16 take your point, Steve, of like, you know, it
- doesn't have all the species that I may catch.
- 18 Well yeah, we're the HMS management division. Our
- 19 mandate is tunas, sharks, swordfish, billfish.
- 20 So, all of the sudden, if I'm going to then direct
- a contractor to develop an app for the HMS
- 22 management division, that's really the

- 1 constraints. What are our obligations. Were they
- 2 from ICCAT, were they in regards to the FMP versus
- 3 flip the script, I am now a recreational
- 4 fisherman. I want to be able to report in one
- 5 place and this gets to Rick's thing. Whether it's
- 6 commercial or recreational, one place.
- 7 That is actually even a higher bar for
- 8 we as an Agency to try to capitalize on of meeting
- 9 that need of all constituents in one application
- 10 and then keeping it live and relevant. We just
- 11 cannot, in my almost 20 years' experience, respond
- 12 and react as much as the private industry can when
- it comes to those sorts of developments. I don't
- 14 know if I'm answering the question but just kind
- of sharing kind of what some of my experiences and
- 16 challenges are in trying to meet those
- 17 obligations.
- 18 I mean, case in point. Trying to get
- 19 even in our commercial fisheries as Mike had
- 20 mentioned is so he doesn't have to report his
- 21 ground fish trip and maybe the bluefish he caught
- 22 as well as that tuna, you know, in multiple

- 1 places. Even on the commercial side, we haven't
- been able to get the Southeast, the Northeast or
- 3 should I say GARFO and HMS all in the same place
- 4 to have that consolidated.
- 5 So, that's a pretty strong indicator of
- 6 the glacial pace sometimes we as a federal agency
- 7 are moving at. Doesn't mean we're not aware of
- 8 it, doesn't mean that we don't have the same
- 9 desire to gravitate in that direction. But
- 10 sometimes just the challenges of being the federal
- 11 government and an organization that has multiple
- needs can bog us down. I think I'll stop there.
- MR. BROOKS: Good. I think we had one
- or two more comments on this. We've got David and
- then over to Rick. And we have, if you all have
- 16 the perseverance to stick through two more issues,
- we've got two more guick ones to run through.
- 18 David.
- 19 MR. SCHALIT: We are reporting in the
- 20 General category and the Harpoon category, we are
- 21 reporting our catch right now on this app and it
- 22 works just fine. Really just fine, it does its

- job but it's specific to that species we're
- 2 referring to.
- 3 Okay so my opinion, the federal
- 4 government it's not their strong suit to develop
- 5 software. And whenever they develop anything,
- 6 they have to use private sector developers, right,
- 7 who have to meet all these regulations. I have no
- 8 idea what that's going to be like and they're
- 9 definitely not getting the lowest prices.
- 10 So, if the recreational community is
- interested in a robust app that does it all, you
- 12 know, for HMS species. The easy way to do this, I
- 13 mean, the much easier and quicker and faster and
- more accurate and more well-designed way to do
- 15 this is to do this work in the private sector and
- license it to NOAA. Very simple, right.
- So, you'll get your costs back
- 18 eventually and it's not even that expense to
- develop apps, by the way, it really isn't. So, if
- you want something that you're going to be happy,
- you, you the fishermen are going to be happy with,
- that's the way to do it. Don't wait on NOAA to do

- 1 it for you.
- 2 MR. BROOKS: Thank you. Rick.
- 3 MR. BELLAVANCE: Thanks. Just a quick
- 4 response to Brad. I appreciate your comments. I
- 5 think you're spot on. I don't necessarily think
- 6 it's the National Marine Fishery Service
- 7 obligation to build an application. I think the
- 8 private sector is much further ahead in
- 9 technology, they can do a faster job and they can
- 10 do it a lot cheaper.
- But I do think it's incumbent upon the
- 12 Agency to create standards that these companies
- build to so that those apps are all doing the same
- thing. And it doesn't matter whether you use
- vendor A or B or C, they're all speaking in the
- same way so that all that data gets used for
- whatever purpose it needed to be used for.
- 18 Whether it's an assessment or whether it's catch
- 19 accounting or whatever it might be.
- I think that's where the Agency's role
- 21 is, is letting the developers know the information
- they want, how they want to get it and all on a

- 1 standardized platform so that they can all talk to
- each other. Right now, I think it's scattered all
- 3 over the place and that would be, in my opinion,
- 4 the best way to spend your resources.
- 5 MR. BROOKS: So, Turbo Tax has figured
- 6 this out for taxes, for example.
- 7 MR. HUTT: So, ACCSPs API behind eTRIPS,
- 8 SAFIS eTRIPS is public. They will share that with
- 9 any private company that wants to develop their
- 10 own app and add their own bells and whistles. But
- 11 as you set up where data where automatically
- downloaded in ACCSPs system.
- 13 And there are several apps that have
- been developed by different groups. The, you
- 15 know, the for-hire captains that are reporting
- 16 through eTRIPS have the option of using. So, I
- 17 know, that's out there and now that we're building
- in the HMS data elements that we need for our
- 19 reporting to do that, I would say if you're
- 20 thinking of doing this in the private sector and
- 21 adding extra, you know, functionality to it, go
- 22 that route with ACCSP and you'll have everything

- 1 you need to make sure we're getting the data we
- 2 need.
- 3 MR. MCHALE: So, we're going in that
- 4 direction already of getting out of the app --
- 5 providing those specs and then letting folks build
- off of that and capitalize whatever strengths they
- 7 have versus, you know, the Agency trying to do it
- 8 all. So, we're going in that direction.
- 9 MR. BROOKS: Dewey, last brief word on
- 10 this one.
- 11 MR. HEMILRIGHT: Yeah, does the Agency
- 12 right now have something that a private industry
- can come to you? You said you pass them a piece
- of paper, here's the specs we got to have as this.
- 15 And if you had a premium one, we'd like this, if
- 16 you had a gold standard, we like this and if you
- 17 had the all-around, best all-around standard, you
- have this. So, it's like a template for private
- industry to develop something right now.
- 20 But for this, quite obvious that, you
- 21 know, it's going to be a challenge of how large or
- 22 small or expensive or not is probably going to be

- done best by private industry and probably the
- 2 fastest, you know, in less than five years. So,
- 3 my question is, do you have a template right now
- 4 that you could give a private industry person
- 5 tomorrow that says this is what I've got to have
- 6 to satisfy the Agency.
- 7 MR. BROOKS: Understood.
- 8 MR. HUTT: I mean, that's basically what
- 9 I was talking about with what ACCSP has. It's not
- on a piece of paper because that's not how these
- 11 app people, you know, exchange information. It's
- 12 all, you know, electronic but yeah, they basically
- got it laid out, here's all the data elements that
- we need to be able to collect. You know, here's
- the different codes we use, all that stuff. And
- 16 any app developer can get it.
- 17 Now, despite that, the vast majority of
- 18 fishermen are still reporting either through
- 19 GARFOs eVTR app or the majority of them are really
- 20 reporting through ACCSPs eTRIPS app. Because
- 21 people want to make sure that the one they're
- using is the one and has got everything and so

- 1 they go to the source.
- 2 MR. MCHALE: The bottom line is we've
- 3 shared that information with ACCSP. A private,
- 4 you know, entity could go and capture that and the
- 5 requirements to meet our needs are laid out right
- 6 there. And however, they design it and whatever
- 7 bells and whistles, yeah, we're there.
- 8 MR. BROOKS: I just want to say, clearly
- 9 this idea has a lot of interest around the table.
- 10 It also needs a lot of thoughtful conversation on
- 11 how do you move forward. So, I just would sort of
- 12 recommend we leave it at that right now and give
- 13 the Agency a chance to sort of think about, you
- know, is there some group around the table or
- others that you bring together and kind of
- 16 brainstorm. How can we take what we all think is
- a really smart idea and make it viable in this
- 18 world. I'm sure people are getting restless.
- 19 Safety decal updates, anything there?
- MR. MCHALE: Sure. So, although not a
- 21 recreational centric issue because there is no
- 22 Coast Guard safety inspection of recreational

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1 vessels per se. On the commercial side, as we've
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- 2 discussed around this table, the HMS management
- division is collaborating with the Coast Guard on
- 4 trying to figure out how we could potentially link
- 5 the commercial fishing vessel safety inspections
- 6 to the application process. I don't really have
- 7 any more details than that but the conversations
- 8 are ongoing.
- 9 There is progress being made which is
- 10 kind of taking the feedback you've all received
- 11 whether it's the decal number or just keying off
- 12 all of the vessel identifier that were in ongoing
- 13 collaborations on how to make that happen. So,
- 14 that's really kind of the update I have there that
- that is not or has not fallen on deaf ears.
- MR. BROOKS: David.
- 17 MR. SCHALIT: I just wanted to add one
- thing that's sort of parallel to something Brad
- 19 just mentioned. I input a fictitious
- documentation number into the permit application
- online and it took the number.
- MR. BLAKINSHIP: Falsification of data

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1 is --
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- MR. BROOKS: Katie, did you hear that?
- 3 MR. SCHALIT: I wanted to see if it
- 4 would do it.
- 5 MR. BROOKS: We'll just let Katie handle
- 6 it. Mike, I saw your card go up a second ago.
- 7 All right, last topic was interested in better
- 8 understanding of targeting a prohibited species.
- 9 And Randy, I think you wanted to touch on that?
- MR. BLANKINSHIP: Sure. So, related to
- 11 prohibited species and fishing for targeting. So,
- in our regulations, we specifically have
- 13 authorized catch and release programs for white
- sharks, for bluefin tuna in a catch and release
- program and for billfish tuna in a catch and
- 16 release program. There are other regs that talk
- about prohibited species and those regulations
- talk about the prohibition on retaining and
- 19 possessing.
- Those regulations and the wording does
- 21 not, they do not use the phrasing, "fishing for"
- 22 like they do in other places where we require

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1 permit for "fishing for" a species. And so, in
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- 2 that context, with the absence of the wording of
- 3 "fishing for", I think there are some allowances
- 4 for some of that activity to take place as long as
- 5 retaining and possessing don't occur.
- 6 And I will also reference the
- 7 requirements that if a fish is to be released,
- 8 that it is to be released with a maximum chance of
- 9 survival without removing it from the water. And
- so, those are key phrases, I think, that are all
- 11 part of this picture of answering this question.
- In addition, I will say that for sharks,
- 13 federal management for sharks is not to the shore.
- And so, the state has a role to play with their
- interpretation of how they might come -- how they
- 16 might interpret their own regulations associated
- 17 with possession of prohibited species or fishing
- for prohibited species. While the federal water
- jurisdiction regulations might be different than
- 20 that.
- 21 So, I hope that provides some clarity to
- the situation. And I certainly am open to any

- 1 further clarification that my colleagues within
- 2 the division might want to provide to this.
- 3 MR. HUTT: I will say in the last couple
- 4 of years, we have tried to have discussions with
- 5 the Atlantic States Marine Fisheries Commission
- 6 about coming up with standardized recommendations
- 7 for shore fishing. And because of disagreements
- 8 between the different states, depending on how
- 9 many of the species you're likely to catch from
- 10 shore there, prohibited sharks versus not
- 11 prohibited sharks, there's been some difficulty
- 12 there.
- 13 And we were interested and they were
- kind of interested and waiting to see how what
- 15 Florida was doing, which was implemented this
- 16 year, kind of played out. And it's something we
- 17 expect there to be additional discussions about in
- 18 the next year or so but we're kind of looking for
- 19 them to take more of the lead on it.
- 20 One thing I do want to clarify about
- 21 sandbar sharks is they are technically not on the
- 22 prohibited species list. Their retention is

- 1 prohibited because of their stock status outside
- of the shark research fishery but that doesn't
- 3 mean that will remain the case in the future as
- 4 they recover.
- 5 MR. BROOKS: Thanks. Anybody have any
- 6 other issues on the rec roundtable front that we
- 7 need to talk about? Mark, God bless you, go for
- 8 it.
- 9 MR. SAMPSON: Okay just a quick
- 10 clarification because I thought I had this down
- 11 and Randy, you just confused me. As far as
- 12 fishing for prohibited species, let's just say a
- dusky shark swims up to a recreational fishing
- boat. He has no intention to retain that shark,
- 15 he would like to catch and release it. May he
- drop a bait to that fish, catch it and release it
- in the water?
- 18 MR. BLANKINSHIP: The regulations don't
- 19 prohibit that.
- 20 MR. SAMPSON: Okay good. And then for
- 21 white sharks, we said, you know, there has always
- 22 been a catch and release fishery. But could you

1 just clarify what the parameters for that are that

- 2 would allow somebody to do that.
- 3 MR. BLANKINSHIP: So, because I haven't
- 4 looked at those regs recently, I'm going to let
- 5 Karyl speak to them.
- 6 MS. BREWSTER-GEISZ: So, there are
- 7 recreational fishermen using rod and reel are
- 8 allowed to go out and target chum for specifically
- 9 trying to get white sharks. And so, we do have
- 10 charter captains off of South Carolina who
- 11 regularly do that and take out customers to go
- 12 fish for white sharks and advertise fishing for
- white sharks. The only parameter is that you're
- 14 using rod and reel and that you do not retain the
- 15 shark, you do not remove it from the water, that
- 16 you release it unharmed.
- 17 MR. SAMPSON: I thought early on when
- 18 they first became a prohibited species that you
- 19 had to be enrolled in approved tagging program or
- 20 something in order to engage with white sharks.
- Is that not the case?
- MS. BREWSTER-GEISZ: I don't remember

what the regs were back then but that is not the

- 2 case right now.
- MR. MCHALE: Yeah, so at one point,
- 4 Mark, your recollection is right on. That at one
- 5 point, there were requirements that permit holders
- 6 be part of a tag and release program. I don't
- 7 recall the year off hand but there is some
- 8 discussion regarding whether or not an uninformed
- 9 individual on a vessel that's just tagging the
- 10 fish for the first time is going to do more harm
- 11 to the fish than not.
- 12 And so, it was that cost benefit
- analysis of the tagging process versus the
- information derived from the tag and then a
- 15 recapture. So, the Agency actually moved away
- 16 from requirements of being in a tagging program to
- 17 just the catch and release and then encouraged
- 18 tagging. So, that has evolved over time.
- 19 MR. BROOKS: Thanks. And Kristin, it
- was just suggested to me that you might be able to
- just quickly share something on Florida shore
- 22 based shark program.

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1 MS. FOSS: Yeah. So, we (inaudible)
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- 2 sharks from shore. That includes like piers,
- 3 bridges or jetties. They must take this online
- 4 course which just kind of educates them about best
- 5 handling and safety practices as well as
- 6 clarifying that, you know, it requires all
- 7 prohibited species to remain in the water and try
- 8 to delay any sort of release, I mean, prohibit
- 9 delay of release if they are fishing for those
- 10 species. So, just kind of clarifying that, happy
- 11 to provide more information on this educational
- 12 program that we've created if anyone is
- interested.
- MR. BROOKS: Great, thanks very much,
- 15 Kristin. If there are no other comments, I am not
- going to attempt to summarize two and a half hours
- of conversation and all the different ideas that
- 18 were put on the table. But I will say just a
- 19 couple of really quick things.
- 20 One, I think there was a comment several
- 21 times around the table around hey, maybe what we
- don't have is perfect but it's good and it is way

- 1 better than anyone else has going. So, first of
- 2 all, I acknowledge that. Two, a pretty broad
- 3 yeah, but what we have really isn't working for
- 4 us. We don't trust the data, we've got to have
- 5 something better in place.
- 6 And then I think a number of different
- 7 themes around really redoubling efforts to
- 8 coordinate, to piggyback on programs that exist.
- 9 Really taking advantage of the emerging
- 10 technologies whether that's, you know, videos,
- 11 whether those are apps, using social media. The
- theme that you can never do too much outreach,
- 13 there's tons to be done there. And if people know
- what they're supposed to be doing and how to do
- it, there's a better chance that they'll actually
- 16 follow it. Obviously, eliminating redundancies
- and making use of the data that you actually
- 18 collect.
- 19 So, I'll just leave it at that and thank
- 20 you all for being so focused over a long day. And
- 21 remind folks that we reconvene tomorrow at 8:30 in
- the morning. And Randy, I think I'll just turn it

_	to you for any final things you need to say.					
2	MR. BLANKINSHIP: I don't think I have					
3	anything final that I need to say except thank you					
4	for bearing with us for a very long session here.					
5	We knew that this might go a little long and					
б	thanks for being here.					
7	MR. BROOKS: And just a reminder, no					
8	host social down at the bar. Thanks everybody.					
9	(Whereupon, at 6:16 p.m., the					
10	PROCEEDINGS were adjourned.)					
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1	CERTIFICATE OF NOTARY PUBLIC
2	STATE OF MARYLAND
3	I, Mark Mahoney, notary public in and for
4	the State of Maryland, do hereby certify that the
5	forgoing PROCEEDING was duly recorded and
6	thereafter reduced to print under my direction;
7	that the witnesses were sworn to tell the truth
8	under penalty of perjury; that said transcript is a
9	true record of the testimony given by witnesses;
10	that I am neither counsel for, related to, nor
11	employed by any of the parties to the action in
12	which this proceeding was called; and, furthermore,
13	that I am not a relative or employee of any
14	attorney or counsel employed by the parties hereto,
15	nor financially or otherwise interested in the
16	outcome of this action.
17	
18	(Signature and Seal on File)
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20	Notary Public, in and for the State of Maryland
21	My Commission Expires: June 7, 2022