U.S. DEPARTMENT OF COMMERCE

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NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION (NOAA)

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HIGHLY MIGRATORY SPECIES ADVISORY PANEL MEETING

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TUESDAY MAY 9, 2023

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The Panel met at the DoubleTree by Hilton Silver Spring, 8777 Georgia Avenue, Silver Spring, Maryland, at 9:00 a.m. EDT, Bennett Brooks, facilitating.

MEMBERS PRESENT

Academic Sector:

DEMIAN CHAPMAN, Mote Marine Lab JEFF KNEEBONE, New England Aquarium ZACH WHITENER, Gulf of Maine Research Institute

Commercial Sector:

CHARLIE BERGMANN

STEVEN GETTO, American Bluefin Tuna Association JAMES HULL, Hull Seafood

MATT HUTH, Fresh Catch Seafood

AL MERCIER

CHINH NGUYEN, F/V St. Joseph & Peter TIM PICKETT, Lindgren-Pitman, Inc.

GEORGE PURMONT

DAVID SCHALIT, American Bluefin Tuna Association SCOTT VAETH

ALAN WEISS, Blue Water Fishing Tackle Co.

Environmental Sector:

JOHN BOHORQUEZ, The Ocean Foundation RAIMUNDO ESPINOZA, Concervación ConCiencia Inc. SONJA FORDHAM, Shark Advocates International JACKSON MARTINEZ, Environmental Defense Fund

Recreational Sector:

PETER CHAIBONGSAI, The Billfish Foundation WILLY GOLDSMITH, American Saltwater Guides Association

MARTHA GUYAS, American Sportfishing Association EVAN HIPSLEY

BOB HUMPHREY, Sport-Ventures Charters and Casco Bay Bluefin Bonanza

ERIC JACOBSEN

CHAD McINTYRE

ROBERT NAVARRO, Fly Zone Fishing

MICHAEL PIERDINOCK, CPF Charters "Perseverance";
Recreational Fishing Alliance

BRUCE POHLOT, International Game Fish Association

MARK SAMPSON, Ocean City Charterboat Captains
Association

RICK WEBER, South Jersey Marina

Council Representatives:

TOM FRAZER, Gulf of Mexico Fishery Management Council

DEWEY HEMILRIGHT, Mid-Atlantic Fishery
Management Council

MARCOS HANKE, Caribbean Fishery Management Council

State Representatives:

JASON ADRIANCE, Louisiana Department of Wildlife and Fisheries

AMY DUKES, South Carolina Department of Natural Resources

YAMITZA RODRIGUEZ FERRER, Puerto Rico

DNER/Recreational and Sport Fisheries
Division

GREG HINKS, New Jersey Department of Environmental Protection

CHRISTINE KITTLE, Florida Fish and Wildlife
Conservation Commission

GREG SKOMAL, Massachusetts Marine Fisheries

PERRY TRIAL, Texas Parks and Wildlife Department

ABBY VAUGHN, Mississippi State University

ANGEL WILLEY, Maryland Department of Natural

Resources

ICCAT Advisory Committee:
WALT GOLET, University of Maine School of
Marine Sciences and Gulf of Maine
Research Institute

NOAA NMFS STAFF PRESENT

RANDY BLANKINSHIP, Division Chief, Highly
Migratory Species Management Division
KELLY DENIT, Director, Office of Sustainable
Fisheries

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P-R-O-C-E-E-D-I-N-G-S

(9:31 a.m.)

MR. BLANKINSHIP: Good morning, everybody.

It is very good to see -- it is great to be here in person and to have actually several more people in the room, I think, than we even had last time when we had our hybrid meeting. That is not to say that we're not glad to have the folks on line, because we are extremely glad to have that and also thankful for the technology that allows us to be able to facilitate participation virtually as well.

We have a great agenda ahead of us that is full of a lot of weighty subjects and we're looking forward to hearing from all of you over the course of the next three days.

To start us off though, I want to introduce, for some opening comments, our Director of the Office of Sustainable Fisheries, Kelly Denit, who is located here in Silver Spring, Maryland. Kelly has provided outstanding leadership to our office. The HMS Management Division is one of the divisions within the Office of Sustainable Fisheries here at

Headquarters and so Kelly is my boss and I will hand it over to her.

MS. DENIT: Thank you, Randy. Good morning, everybody. It's a pleasure to be here. I thank all of your for taking the time to be here with us over the next three days. I would like to express my welcome to all of our new AP members and I think we're going to go around and maybe do little intros shortly and express my appreciation to those who have cycled off and might be in the audience listening. We have appreciated all of your input.

I would like to start by thanking Team

HMS. Pete, I'm getting an echo. I'll move back a

little bit and move my phone. I want to thank Pete

Cooper and his team, all this magic to be able to do

this hybrid and have wireless microphones that work

when you want them to, doesn't happen on accident, so

thanks to that team for getting this all squared away.

As Randy mentioned, this is a really big meeting for the AP. There's a lot of substance that's going to be covered in the next three days, Amendment 15, Amendment 16, the ANPR for Electronic Reporting

and several other topics, many of which I know you all have been interested in, in some cases for multiple years and many of which are controversial in a lot of different ways and there's going to be a lot of different perspectives around this table. Allergies, despite the rain knocking down the pollen still exist.

So, really looking forward to candid conversations over the next three days on these really big topics. They have a lot of implications for the future of our highly migratory species fisheries and that's why you all are here to help us get that feedback to inform our decision making as we move forward.

I would highlight that tomorrow evening after the session closes, there's going to be an informal Q&A focused on Amendment 15, so we can make sure that we answer your questions and folks leave here with a really good understanding of what is or is not in Amendment 15. I know the bulk of tomorrow is devoted to that and I'm looking forward to being here for the discussion. So, I just wanted to highlight that.

I think the last thing I'll touch on is I know there has been a lot of frustration on a number of different topics, most recently around the A13 appeals process and just appreciate the feedback that you all are providing to us. That helps us improve our service and work with others to improve our services to you.

I really want to thank Brad and his team, who have been doing a ton of work behind the scenes to try and address all of those issues that have been I know that that has been an extremely coming up. frustrating process for many of you. Know that we continue to work and, at this point, my understanding is that the appeals office has the information that they need to make their decision, which I know some of you have felt like you have heard before, so please understand that I have heard the concerns and the frustration and Randy and myself and Brad for sure will be working with the Southeast Center and the appeals office so that we can make sure that the process next year is better and different than it went this year.

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With that, I'll just wrap up by saying; again, this is a lot of substantive topics over the next three days. Really encourage your questions. No doubt there will be others in the room who have the same question, so please speak up and raise issues or concerns that you have. Ultimately, we're all trying to make the best decisions that we possibly can and your input is critical to our ability to do that.

With that, I'll stop. I'm happy to answer questions if anyone has them; otherwise I think I'm passing it to you. Okay, great. Thank you.

MR. BROOKS: Great. Thanks, Kelly, and good morning again everybody. For those of you that don't know me, my name is Bennett Brooks. I am a senior mediator with the Consensus Building Institute and have been facilitating the AP here for a number of years. It's always a meeting I really enjoy coming to and it's nice to see everyone.

There are a lot of new faces around the room here. We've got a great turn out both in the room and online. We have our usual mix of fishing industry, commercial and rec. We've got

environmental, regional fishery management organizations, academics, obviously HMS staffers are here and it's that rich mix that makes for really good conversations. It sort of makes sure we're all learning a lot and getting the feedback that the HMS team needs to move forward as wisely as possible.

I do want to pause and just give the new folks around the table just a chance to say their name and organization and give you all a chance to put a face to some of these new names. I think all of our new members are actually in the room and around the table, which is great. So, I'll sort of call you out and let you just again say your name, organization and just wave a hand so folks know who you are. So, from the commercial sector, Chinh, do you want to just -- this is also a test for you to learn how to use the mics. You open your mic up and just say a quick.

MR. NGUYEN: Good morning, everyone. My name is Chinh Nguyen. I'm from the Gulf of Mexico, New Orleans area.

MR. BROOKS: Welcome and mic off. Yes, Matt Huth.

1	MR. HUTH: I'm Matt Huth from Wanchese,
2	North Carolina, representing Fresh Catch Seafood.
3	MR. BROOKS: Great, nice to have you here.
4	I know you've been coming to these meetings and sort
5	of more in the back of the room so nice to have you at
6	the table. Ally.
7	MR. MERCIER: Yeah, Ally Mercier. I'm a
8	long liner, 42 years, and now I'm buoy fishing.
9	MR. BROOKS: Welcome.
10	MR. MERCIER: Thank you.
11	MR. BROOKS: In the environmental sector,
12	John.
13	MR. BOHORQUEZ: Hi, John Bohorquez here
14	from New York here with the Ocean Foundation's
15	International Fisheries Conservation Project.
16	MR. BROOKS: Great, welcome. Also with
17	the environmental sector, Jackson.
18	MR. MARTINEZ: Good morning, everyone.
19	Jackson Martinez representing the environmental sector
20	with the Environmental Defense Fund.
21	MR. BROOKS: Great and shifting over to
22	rec fishing, Bruce, I think at the corner there, yes.

Good morning. 1 MR. POHLOT: Bruce Pohlot, 2 the Conservation Director at the International Game 3 Fish Association. MR. BROOKS: Welcome. 4 Eric. 5 MR. JACOBSON: Good morning, everyone. Eric Jacobson, Massachusetts. 6 MR. BROOKS: At the head of the table 7 8 here, Martha. 9 MS. GUYAS: Good morning, everyone. I'm Martha Guyas representing the American Sport Fishing 10 11 Association. I'm the Southeast Policy Director there 12 and I'm back around for another spin because I used to 13 be on this panel in a different capacity. 14 That was what my memory was MR. BROOKS: 15 telling me, so welcome back. And then we have a 16 couple of proxies here. We've got Scott Vaeth here 17 for Dave Campo. We've got Zac Whitener here for Lisa 18 Kerr and Abby Vaughn for Marcus Drymon. Welcome, 19 everybody and again to the new members, it's great to 20 have you in the mix and to everyone else, good to see 21 you.* 22 As we've already heard from Randy and from Kelly, it is a busy week, well, it's not a week, it's two and a half days, but I think it's going to feel like a week because we have a lot to cover. Lots of important topics to cover. Lots of important feedback for HMS staff to be hearing.

Just a very high level look at the agenda for today, we'll be going until 5:15 first of all. A mix of discussions, we'll start with the usual overviews, activities, rulemaking. We'll hear from ICCAT about the 2022 annual meeting. We'll get an update on climate vulnerability assessments. We'll have the bluefin tuna fishery year in review and take a look at 2023 management issues. We will be hearing from leadership today, so Sam will be with us. Then, we'll have an Offshore Wind update as well.

Tomorrow will be a 9:00 to 5:30 day, most of the morning will be shark focused tomorrow, scoping for Amendment 16 and then we'll hear about shark-related activities at the CITES November '22 meeting.

Late morning and much of the afternoon will be focused around Amendment 15 and then we'll have a late afternoon conversation around Deepwater Horizon

restoration updates and, as has already been noted, from 6:00 to 7:00 tomorrow, there will be an informal Q&A around Amendment 15 tomorrow evening from, again, 6:00 to 7:00.

Day three will be a shorter day, 9:00 to 12:15. That will be on e-reporting, draft essential fish habitat five-year review and then an enforcement update.

Just to note, we take breaks in the morning. We take breaks in the afternoon. Lunch today is 12:00; lunch tomorrow is 12:30. I just like to point that out because I know you all have other lives and meetings and phone calls so that's the place where I ask you to sort of steer that stuff to, so we have you at the table and as focused as possible when we are engaged in a conversation. We will take public comment at the end of each day, so for any members of the public who are here, please know that that time is available for you to make comments.

Just a little bit more specifics on today.

Again, in a minute here we'll hand it off to Randy

and to Carol to give us the HMS updates. We will take

a break at 10:45 today. The rest of the morning will be the ICCAT update and HMS Climate Vulnerability

Assessment. After lunch, we'll start with the bluefin tuna year in review. We'll take a break at 2:45 and then we'll hear from Sam Rauch, leadership update, for about a half hour and then Offshore Wind. Public comment again at 4:45 and then wrap up.

Just a reminder, as is tradition here, no host social hour will take place after this meeting, at the bar downstairs. There's always a really good turnout there and we always encourage a good turnout because one of the real values of getting together is being able to get together. I was chatting with Mike beforehand and just talking about the importance of building relationships, having the chance to talk informally, having the chance to put a little bit more flavor to some of the hard comments around the table and it's really valuable. I really encourage all of you to take advantage of being together and really getting to connect with each other.

Ground rules, again, refresher for those of you have been here many, many times and sort of new

for those of you that are first time at the table.

Usual rules that I really ask of everybody is first of all, just to contribute. You are here because you all have different perspectives and you all have different perspectives and it's really important for Randy and team to hear that from you, so please don't be shy.

At the same time, share the time, look around the table. There's a lot of people here. We've got another twice as many again online, so being succinct in your comments is really appreciated so we can hear from everybody.

Listen really hard to each other; try to really understand what your fellow AP members are saying. Try to integrate what they're saying into what you're saying. Ask questions of each other. This is not a consensus seeking body by design, but it's really helpful to understand the perspectives and see where there's alignment and where there's not. Weighing in is really helpful.

A couple of other specifics as well.

These meetings always are about important topics.

They're important to each of you for different

reasons. They bring up passions. That is real and appropriate and we expect to hear that, at the same time, really ask people to be as focused in your comments, as respectful in your comments as possible because it will be heard better, it will be understood better and it will just make for a better dialogue, so acknowledge that these are tough conversations, but really ask people to engage productively, which is frankly how I think the AP does engage, which makes it really valuable.

Just a reminder for members of the public who are online or in the room, the conversation is around the table or around the virtual table, but it's just involving AP members to the extent that there are others in the room that might be able to contribute, I'd look to Randy and team to let me know if there's anyone who's not an AP member to call into the discussion.

A couple of points just on hybrid environment. Pete and team are getting really good at this and it's still challenging. So, just a couple of things to keep in mind. If you are here in person,

just recognize that again there's another half of the AP that's online and so, I'll be making space for them and I want you to sort of mentally make space for them too, acknowledge that I'm going to be bouncing back and forth.

When you want to get in queue in the room, you just turn your name tag on the side, so I'll be able to see it and I'll just work it that way. Please avoid side conversations. That's always important when we're in person, but it's really important online because the mics pick up stuff and it makes it super hard for folks online to follow the conversations. If you must have a side conversation, please just move away from the table.

If you're joining online, AP members, if you can keep your camera on, it's appreciated. It's helpful to see you. It makes us feel like we're more together, but I recognize that not everyone is in a position to do that. To get into the conversation, you should be able to raise your virtual hand, which is at the bottom of the screen. If for some reason, that does not work just throw into the chat that

you're trying to get into the conversation and we'll do that.

Speaking of the chat, mу strong encouragement is to minimize use of the chat. When we're all around the table, we have one conversation. If we've got a conversation going on in the chat and a conversation going around the table, I think it's super confusing. It's hard for people to follow everything and most importantly, it's really hard for members of the public to track this. So, I would ask for people online, a really good way to use the chat is if someone said something and you can say, wow, I really agree with what Angel just said. Throw that in the chat then we know what you're thinking. It's a useful way to hear it, but long diatribes not helpful, please don't do that.

Chats will only go to the panelists, just so you know, if you're chatting. We'll reflect them back out if there is a substantive chat that comes out or a reference for some sort of publication or something. We'll make sure that gets back out to everybody and the public and Pete will be monitoring

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that.

For public attendees, the chat is not open to you during the meeting just as during the meeting, you're not going to stand up and start saying stuff, but during public comment, it will be open so you'll have an opportunity to comment either verbally or in a chat, if you prefer.

Just to online members, last technical note, is as you may recall, there's always a little bit of a hiccup between when we recognize you and when the mic comes open. So, if you can just sort of do a two count beat, the mic should be open and then we'll hear you. We just don't want to lose the start of whatever your comment is. If everybody online or in the room can just make sure you start with your name and organization that is helpful for our court reporter to be able to capture the comments.

Very last few comments and then I'm going to stop talking here. Just again, particularly for new members, the way I run the queue is mostly try to honor the order in which cards go up. However, I need to balance between who is in the room and who is

online and I also want to try to balance between the different sectors and making sure we're hearing from the quieter folks, so I like to give myself the latitude to take some liberties with the queue so that we're making sure we're hearing from everyone because that's the point. If I'm not hitting it right, I'm always interested to get your feedback. You guys are always good about giving me feedback so you'll let me know if it's working right or not.

If there are tech issues, chat or e-mail Pete, right?

MR. COOPER: Yes.

MR. BROOKS: Okay, let him know and we will be recording this meeting as is our want with online. I think that's all I have to say, more than I wanted to say, but hopefully it's helpful and gets you all oriented. Any questions? Any questions about the agenda, the day, the ground rules, technology, online, in the room, anybody? Alan Weiss, I see your hand raised. We can open up Alan Weiss. Okay, Alan, I think your mic should be open. Okay, Alan, your line is open. Maybe throw in the chat whether you're

trying to talk and we'll get on that. Okay, all right, anything else? We'll figure that out. All right, in that case, I think we're good and Randy, over to you.

MR. BLANKINSHIP: Thank you, Bennett. All right, we'll transition into our first presentation, which is our HMS overview presentation.

In this presentation, we usually try to touch on some things that have happened since the last AP meeting, which was in September of last year, and also touch on a few things that are happening outside of Atlantic HMS Management Division that you might be interested in or that may affect our HMS stakeholders in some form or fashion.

We also provide an update on some staff changes. So, just as an overview, we will touch in this presentation on the statue of the pelagic longline monitoring areas that were established by rule a few years ago and also given an update on operations activities within the division. We'll have the links to a summary of catch reporting options and then updates on several of those issues that are

outside of HMS Division, as I said.

Following my presentation and Sarah's,

Sarah will touch on a couple of things as well in a

moment, Karyl Brewster-Geisz will have our rulemaking

update so that will be the next presentation.

During this presentation, this overview,
we will not spend any time talking about some of the
things that we have the dedicated agenda items for,
which are listed on the right hand side of this slide.
Those discussions for those topics will be deferred
to that time on the agenda.

So, with staff changes within the Atlantic HMS Management Division, we've got some new faces and you will see some of them around here and I hope you'll get to meet them. Dr. Lisa Crawford is our new Knauss Fellow and I've lost track of Lisa. There she is. Okay, still right here at the end of the table. Lisa is with us this year during her fellowship. She is working on the rule making branch which Karyl Brewster-Geisz is the branch chief for that branch.

Also, Tyler Loughran, who is over there.

Wave your hand again, please, Tyler. Tyler is on our

products and services branch which is led by Pete

Cooper and Tyler is onboard as a contractor to do some

great assistance with our climate vulnerability

assessment process. She will be talking a little bit

later today about that.

We've also had some departures. Some faces that you won't see around the table or in the room at this meeting. Tom Warren, who was front and center for and through the Amendment 13 process has retired fully and is enjoying his time in the retirement world.

Also, Craig Cockrell, a long time HMS-er that's been integral to a lot of the things that we've done including the EFH program, moved on to another NOAA fisheries office.

Ben Duffin moved on to another agency.

Ben did a lot of statistical work for us.

Ian Miller, who has been around for quite some time, particularly doing work with IBQ program and electronic monitoring recently became the operations branch chief within the Office of Sustainable Fisheries, so we've still got him close

by, but he's not working just on HMS anymore.

Also, Nick Velseboer, who is a contractor who has worked a lot on bluefin tuna topics, especially data. Behind us, behind me. He will be actually leaving. He has taken a job with a state agency, Connecticut I believe.

And then, not on this list and initially not included on this list because it's a little bit further out in the time window, is Dan Crear, our contractor that has been working with us on Amendment 15 and spatial management and the PRISM model, has actually taken a job with IATTC, that's the Inter-American Tropical Tuna Commission. But that is not happening for a few months, so he will be around with us for quite some time, which is why I actually initially didn't put him on this slide, but we are working on a transition plan to bring somebody on and maintain continuity of operations with that work as well.

So, related to status of monitoring areas and these were areas that were created in the GRA-Weak Hook rule a few years ago, the monitoring areas are

Northeastern United States Pelagic Longline Monitoring Area and the Spring Gulf of Mexico Pelagic Longline Monitoring Areas. The areas were a threeyear period where catch of Bluefin or interactions with bluefin were monitored against the threshold of IBQ that was established for those areas. The thresholds were never met over that three year monitoring period and these areas have been open ever since the conclusion of the monitoring areas and continue to be open and will continue to be open. We are considering next steps on this issue.

On operations, this is a slide that statistics summarizes several different -just related to operations. So far this year, in 2023, we've had 34 applications for exempted fishing permits scientific research permits orletters acknowledgment. Also, for shark fishery research permits, we've issued three of those for the shark research fishery this year. We've registered 117 tournaments so far. For shark ID and protected species workshops, we've had seven in person workshops in addition to the online training component which is

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not limited in time to the scheduled in-person workshops.

Of course, we've got the HMS News e-mail list and we've got subscribes up to almost 9,000 at this point. Open access vessel permits so far this year we've issued approaching 13,000 and then there are some statistics there about the percent that have recreational shark endorsements and the Charter/Head boat Commercial Sale Endorsements.

Then we also include in here, just as a reminder, links to our HMS Landings pages, where you can take a look at the summaries of landings over different periods of time. Some of them are monthly, some quarterly, and some annual and then also bluefin tuna landings updates and tournament information as well as summaries of minimum size and bag limits.

So, regarding HMS Catch Reporting Options, this slide summarizes the details of what fishermen should pay attention to depending upon the species that they're landing or the dead discards in the case of bluefin tuna and then also the permits that need to pay attention to this.

2 3 4 5 Permit Shop website. The HMS 6

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and Tunas General and Harpoon category vessels, those reporting requirements can be submitted and that's for bluefin tuna, billfish and swordfish through the HMS Catch Reporting Smartphone app and the SAFIS eTrips mobile and online versions that are available for those folks that are submitting the state and federal vessel trip reports through eTrips. That is important to note about the eTrips aspect of that.

So, for HMS Angling, Charter/Head boat,

It is the case that under regulation, no matter which of those methods is used that the reports must be submitted within 24 hours of returning from a It is also the case that for North Carolina and trip. Maryland, that fishermen are still required to complete the state catch card for those states and abide by the regulations that apply for each of those states.

A note that I want to make here is that currently the commonly used GARFO FishOnline reporting for eVTR, and the Bluefin Data, LLC "VESL" reporting platforms, do not collect all of the data needed to

satisfy the HMS Catch Reporting Requirements. So, those fishermen that are using those platforms will need to submit separate HMS Catch Reports via the Catch Reporting app and permit shop website mentioned above on this slide.

Then for those vessels that are required to submit HMS log books, those log books must be submitted in paper form for the time being. We are moving towards electronic reporting on that but it is paper for now. We'll be talking more about the erreporting issues on Thursday.

There is a lot that's happening outside of HMS Management Division and just to highlight a few things to have on your radar, there was the Shortfin Mako Endangered Species Act 12-month finding that was released on November 14, 2022, that listing under the ESA was not warranted.

Also, related to the Oceanic Whitetip
Shark draft recovery plan that was released January
25, 2023, comments were accepted through March 27. So
that closed not too long ago. There's more
information at the link that's available for all of

these if you look at the online version associated with the agenda, you can see it there and actually get to the links.

Related to right whales and the Take

Reduction Plan proposed rule, there's a bit of an

update on information related to this. A proposed

rule published in August 2022, the comment period

ended in October and that was for issues related to

the vessel strike reduction rule on speed limits and

those kind of things. So, the link is there to get to

appropriate information.

Also related to Hudson Canyon Sanctuary and the proposal for creation of this Hudson Canyon Sanctuary, you may remember that we had agenda items for this last year during the AP meetings and the Office of National Marine Sanctuaries actually came and presented to this AP about that. So, there was the notice of intent to conduct scoping and prepare an EIS for that. The presentation last year and then also the request from the Office of National Marine Sanctuaries for Atlantic HMS Management Division to provide input on whether it would be necessary to

prepare regulations for fishing within the EEZ associated with that sanctuary.

that. The summary of that response is included at the bottom of this slide. Basically, additional fishing regulations are not needed, in our opinion, that the current HMS regulations in the area support the goals and objectives of the proposed sanctuary. That's the status of that for this time.

Additionally, related to the Northeast
Canyons Monument, which was established by the
President under the Antiquities Act Authority. The
U.S. Fish and Wildlife Service and NOAA Fisheries are
working on a Monument management plan and codifying
the commercial fishing regulations in the MagnusonStevens Act-related regulations. It is the case that
NOAA Fisheries is looking to maintain all permitting
authorities for activities within the Monument
boundary area. You should stay tuned for this for
more information as progress continues.

Then also, the Shark Fin Sales Elimination

Act language that was included in the 2023 National

Defense Authorization Act was signed into law December 23, 2022, so just before Christmas. That language makes it unlawful to possess, buy, sell or transport shark fins or any product containing shark fins with the exception of smooth or spiny dogfish and some other limited exceptions. The agency is currently working on draft regulations to implement that law and anticipates a proposed rule later this year, but even though that proposed rule is still being worked on and will be coming out later this year, this is the law of the land currently.

A little bit of an update on a couple of different aspects of the MRIP, Marine Recreational Information Program, and the HMS Regional Implementation Plan, which you may remember has been presented to this group multiple times. Last year it was presented and discussed and we got input from you all as well as from the ICCAT Advisory Committee and that plan is undergoing internal review.

On a related note and project that is included in that plan is the Office of Science and Technology's lead of the Large Pelagic Survey

Redesign. There will be an extra year of pilot testing that will be taking place this year in New York and New Jersey due to the low sampling productivity in those states last summer. That delay is expected to actually delay the overall implementation of the new design until at least 2025.

Additionally, we had a contractor that was working on the HMS Angling Expenditure Survey last year. Surveys have been completed for that and we are over 1,800, actually approaching 2,000, surveys that were accomplished for that and we are awaiting the delivery of that data and the analysis that will take place of that data after that.

Also, just as a heads up is the Atlantic

Mackerel/Vessel Trip Report issue, vessel trips

through GARFO and state permitting requirements

related to this new requirement for Atlantic mackerel

and recreational possession limit of up to 20 fish per

person per trip. With that, I'm going to transfer

over and let Sarah talk about the next three slides.

MS. McLAUGHLIN: All right, I'm Sarah
McLaughlin. I'm in the HMS Division up in Gloucester

and those of you who were at the spring 2022 AP

Meeting will recall my presentation on NOAA Fisheries'

development of a national equity and environmental

justice strategy.

Equity and environmental justice is a top priority for the administration with several related executive orders being issued over the last few years and NOAA Fisheries has committed to advancing equity and environmental justice or EEJ including equal treatment opportunities and environmental benefits for all people and communities and I'm now co-chairing the agency's national EEJ working group.

This is a time line of the development of the national EEJ strategy and implementation plans. So, about a third of the way over in 2022, we appreciated your input at the Spring 2022 AP meeting on the draft strategy document and our working group has been looking at all of the input including from councils, individuals, various organizations and is now putting the finishing touches on the final strategy document, about two-thirds of the way over on this time line. We hope to have it rolled out very

soon so please watch for it.

This strategy will be our framework to incorporate EEJ into our daily activities. Regional and program offices like the Office of Sustainable Fisheries, which the HMS Division is part of, are planning engagement and will be developing implementation plans by the end of this year.

Collectively, we're going to need your help to create a more inclusive fishery management system, reducing barriers for and meaningfully engaging with underrepresented communities.

This graphic shows the six core and interrelated areas of the strategy. In the middle, we have Empowering Environment. This is the foundation to long-term EEJ institutionalization and includes leadership support and support for a trained and diverse work force.

Up top, we have Policy and Plans. This is about removing structural barriers to equity that may perpetuate inequality through disparities and access to resources or regulatory burdens. Research and Monitoring is about diversifying the research methods

and knowledge sources that we use to collect data used in decision making, to more accurately assess the impacts of management decisions.

Outreach and engagement is about building relationships to improve information sharing both to and from communities.

Benefits is about ensuring fisheries and financial benefits are distributed equitably.

Inclusive governance is about supporting the meaningful involvement of underserved communities in decision making processes.

Throughout the development of the national strategy, we've created a web page and a podcast and we've also developed internal guidance for the engagement and the implementation plans that the regions and the program offices are going to be putting together by the end of the year.

When the national strategy is finalized, which I said we hope is soon, we're going to make it available in English and Spanish and translate the executive summary into over 50 languages. Thank you.

MR. BLANKINSHIP: All right and then to

kind of bring us to a close with this presentation, just a summary of the goals of our discussions with you all. The goals are the same for you as AP members and also for us as staff members of the agency and that is to be aware of issues, to strive to be informed through this discussion and to be engaged through it as we move through the agenda. In all aspects of the discussion that we have, as Bennett also has said, is to maintain respect among our different individuals and different stakeholders, different perspectives as the discussion continues.

As AP members, your role is to listen and engage in the discussions, share with your constituents, be a conduit of information to the folks that you represent, but then also bring ideas from yourself and your stakeholders, people that you represent back to us.

We will be working on our end to ensure, of course, compliance with all applicable domestic and international requirement, raise issues that are going to be pertinent to you all and to the public. Listen and engage and then, of course, make the decisions and

incorporate that feedback that we get from you all.

Bennett has already covered a lot of this ground and the one thing I will highlight here is that the work that we do is limited, of course, as almost all of our activities are limited by resources, so we have to keep that in mind. We always get a lot of suggestions and we appreciate the suggestions of different things that we need to think about and do as initiatives for managing HMS. We take those seriously and we will also balance those against other things that we have going on and prioritize to fit them all within the resources that we have.

With that, I'll hand it back over to Bennett, unless there are any questions.

MR. BROOKS: Great, thanks Randy. We have a minute for a couple of questions. Any questions for Randy based on anything so far? I've got two hands up online so why don't we start there. We'll go first to Charlie Bergmann and then to Christine Kittle. If we can open up Charlie's line.

MS. CRAWFORD: It's open.

MR. BROOKS: Okay, Charlie, your line

_	should be open. Give us a sec.
2	MR. BERGMANN: Can you hear me?
3	MR. BROOKS: Okay, we got you now,
4	Charlie, yep.
5	MR. BERGMANN: I'd like Randy to go back
6	to slide number nine, where it talks about the
7	Northeast Canyon Monument. I think this is probably
8	the first time I've noticed this, but are all
9	commercial fisheries closed in this or prohibited in
LO	the sanctuary area or the monument, the Northeast
L1	Canyon Monument?
L2	MR. BLANKINSHIP: Yes, that is the case.
L3	MR. BERGMANN: Okay, I was under the
L 4	impression that the lobster fishery had gotten an
L5	exemption in that. Okay, that's it. Thank you.
L6	MR. BROOKS: Thanks. Dewey, you want to
L7	turn your mic on?
L8	MR. HEMILRIGHT: It's my understanding
L9	that lobsters and red crab have an exemption for seven
20	years. At what date that started, I can't remember.
21	MR. BROOKS: Thanks, Dewey. Christine,
22	why don't we bring you into the conversation here.

1 MS. KITTLE: Can you hear me? 2 MR. BROOKS: Yes, we can. Thanks. MS. KITTLE: So, I have a question about 3 this Spring Gulf of Mexico Pelagic Longline Monitoring 4 5 Is that going to have a three-year review and when will that be available? 6 7 MR. BLANKINSHIP: So, related to the Spring Gulf of Mexico Pelagic Longline Monitoring Area 8 9 and the Northeast United States Monitoring Area, the monitoring period for both of those areas has taken 10 11 It is concluded. In the rule we had indicated place. 12 that we would consider next steps and provide a report 13 and that is part of the next steps that we are 14 considering. So, that is where things stand right 15 now. 16 MR. BROOKS: Thanks, let's go to Dewey in 17 the room and then we'll go to Raimundo and then we 18 will switch, I think, over to Karyl. Go ahead. 19 MR. HEMILRIGHT: Yeah, I'm hoping that 20 there's going to be, and I believe that Kelly alluded 21 to this, some more extensive conversation about the

IBQ Quota Appeals Process.

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There's two different

There's the part that the agency rolled parts of it. out and then there's the appeals process. Hopefully, we can get somewhere to where there's not so many appeals that are happening and we can do some quality control before it ever leaves there. So, there's some extensive work that needs to be talked about and done here because having to still wait four or five months of not getting no quota through appeals process is a failure that should've never happened. So, there's two parts of it. It's one

this HMS' part and then if it has to go to the appeals process is another part.

MR. BROOKS: Dewey, I'm going to put you on hold for one second just because we're not being heard online. Okay, I think we're okay now.

MR. HEMILRIGHT: Well, we can follow up when we're having the discussion --

> MR. BROOKS: Yeah.

MR. HEMILRIGHT: But I just want to make sure that there's two parts of this. The one part it could have been handled before it ever -- we got shoved out to the appeals process that's taking four

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or five months and we still don't have our quota. 1 2 hopefully we can discuss that further. Thank you. MR. BROOKS: Yeah and for sure we will be 3 talking about that. 4 Randy? 5 MR. BLANKINSHIP: Yeah, just briefly, just to say that, Dewey, loud and clear, we hear that 6 7 concern and understand the frustration associated with Kelly made some comments about that at the 8 that. 9 beginning, of course, and the process that's playing 10 out right now is taking longer than we hoped that it 11 As Kelly said, we are supporting the Appeals would. 12 Office. The Appeals Office process is one that 13 supplies a degree of independence in evaluating and it 14 is something that we intend to use annually. We will be looking along with the Appeals 15 Office and the Southeast Fishery Science Center for 16 17 ways that we can work towards streamlining that 18 process so that it doesn't take as long in the future. 19 We'll be making all efforts that we can to make that 20 work a little bit better and faster. 21 MR. BROOKS: Thanks. Super-fast. 22 MR. HEMILRIGHT: Well, we should never

have to get to the appeals process because the agency and what's in y'all's ball park should have been looked at. The appeals process should be something that is a total exception because it's not working. So, let's don't put all our eggs in the basket of having to make the appeals process work when y'all have the ability and the data, both the log book and BMS, to do quality control to never send it to the appeals process. While you understand our pain, it's our financial dollars, our livelihoods being tied to the dock is happening because somebody didn't do their job at the beginning and we'll follow up with some more on that. Thank you.

MR. BROOKS: Thanks, Dewey.

MR. BLANKINSHIP: Yeah, and thank you for that, I appreciate it and I'll just say that we can continue that discussion. It's intended to actually be -- the appropriate time would be during the bluefin tuna season in review. That's a little bit later, I think after lunch.

MR. BROOKS: Yeah, after lunch, so we'll come back to that. Okay, let me bring in Raimundo and

then I see, Jeff, your card in the corner there and then we'll -- oh is it? Oh, it's Amy, okay, all right. Let's go to Raimundo in the room and then we'll shift here. Your line is open, Raimundo.

MR. ESPINOZA: Yes, hi, thanks, Bennett.

I just wanted to comment on the -- can you hear me?

MR. BROOKS: Yes, it's just very low, but keep going.

MR. ESPINOZA: Can you hear me?
MR. BROOKS: Yes, we can.

MR. ESPINOZA: All right, perfect. Thank Thank you, Bennett. So, I just wanted to make sure that the comment on the section of the EEJ aspect of it to ensure, specifically for the applicants from the territories. A lot of the coastal communities that we work with here, that we have throughout the US US Caribbean and territories and the Pacific territories, have usually not been included in lot of work, to include a lot of industries, a lot of offshore or mainland researchers. We just want to make sure that we continue to further research and work on HMS aspects. Continue to include and further

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promote inclusion from coastal communities and the local small scale fisheries as has been recently done.

So, that's one of the things I want to make sure for this AP to continue to have kind of in perspective, specifically for these regions and in relation to the work that's being done with EEJ.

Thank you.

MR. BROOKS: Thanks so much. Amy?

MS. DUKES: Thank you, Bennett. I just wanted to give a quick little update to the AP in regards to the HMS catch reporting options. Randy went over the fact that the Bluefin Data LLC VESL platform currently does not have all the HMS data requirements. And in South Carolina DNR along with Maine DNR submitted a proposal to the Atlantic Coastal Cooperative Statistics Program to include those data elements in the VESL platform, hopefully that proposal is going to see some action here in June and maybe actually be able to get those HMS data reporting requirements into VESL so that is, in fact, a one-stop shop. I thank Brad and Jackie for helping South Carolina be able to get that in.

MR. BROOKS: Thanks so much. Let's shift to our next presentation, Karyl Brewster-Geisz is going to come and talk to us about rulemaking past, present, future, status on various rules the agency is working on. And, Pete, I don't know what can be done to sort of get online folks' voices a little bit louder, but it's a little weak right now.

MS. BREWSTER-GEISZ: All right. Hello, everybody. It is so good to see all your faces around the table and hello to everybody in virtual land. For those of you who don't know me, my name is Karyl Brewster-Geisz. I am the Branch Chief for the rulemaking part of HMS.

If you have any questions about anything and how it gets into the Federal Register, my team can handle that. It is, however, a team and we work closely with the rest of the division, so while my team does work on all the rules and all of the regulatory aspects, we do count on other members throughout the division to help us. Sort of like we rely on all of you to help us form the best rule makings that we can.

With that, I am here today to talk about some of the actions we've finished in the last few months along with asking for your thoughts and ideas on particular actions that might be coming up.

Since 2021, we've done a lot of actions.

These pie charts show you how many proposed actions we've done in each year, how many final actions, but then also how many in season actions. In seasons are things like fishery closures or retention limit adjustments and then how many notices we've done, such as notices for this meeting or notices for the workshops that longliners and dealers need to attend or possibly notices for documents such as our shark fishery review or Share document.

So, in 2021, we completed 44 actions.

Some of those final rules you might remember were

Amendment 12. Amendment 12 looked at all the FMP

objectives along with allocation policy. We also

completed in 2021 changes to our swordfish and shark

retention limits, so there were a lot of actions in

2021. It seems like a long time ago. We were all

stuck at home at that time, the world has changed a

lot since then.

In 2022, we did 42 actions, so about the same number. Some of those final actions included what Dewey was just talking about, Amendment 13, and all of the changes there. 2022 also included the Shortfin Mako Retention Ban. So, again, a lot happened last year.

This year, we are quickly coming up to par on the same types of actions and the same numbering. We have three proposed rules out, which I'll talk about later on. We have one final action that is Amendment 14. This was our framework for the Shark ABC Control Rule. You'll hear more about that when Guy talks about Amendment 16 later in the meeting.

I just wanted to show you generally what we've done. This pie chart for 2023 I said to date, but that was before we actually ended up closing the Gulf Angling Trophy category today. So, it's not quite to date, it was at the end of last week. Things change fast around here.

Since our last advisory panel meeting last fall, we've done quite a number of in season actions.

As you can see, most of those in season actions are bluefin tuna related, though we did have one quota transfer for large coastal sharks in the Gulf of Mexico. We've also done three final actions since the last advisory panel meeting, Amendment 13, our 2023 Shark Specifications and then Amendment 14.

Moving on to where we are in terms of proposed actions that we have not yet finalized, I'm going to be focusing on ones that we're not talking about later on in this meeting. So, this includes our bluefin tuna general category restricted fishing day proposed rule. The proposed rule published in early March, comment period ended in early April. We are working on that final rule right now.

As in past years, we proposed a restricted fishing day schedule of every Tuesday, Friday and Saturday from July to November 30th, but we changed the rule this year and we also proposed every Tuesday and Friday from December 1st through March 31st.

On a restricted fishing day what that means is general category permitted vessels could not fish for, possess, retain, land or sell bluefin tuna.

We have done this rule over the past few years in order to extend the length of the sub quota time periods so people can continue fishing for bluefin tuna throughout that time period and not have the fishery close pretty quickly as soon as the time period starts.

Restricted fishing days also apply to the Charter Head Boat vessels when they are fishing commercially. It does not apply to them when they are fishing recreationally. So, we received a number of comments on this, a number of them were in support of what we did and what we proposed, some of them suggested additional days or different days consecutive days. A lot of the comments were against having restricted fishing days in those December, January through March time periods, concern mainly about safety and people feeling like they need to go fishing during the middle of the blizzard in the middle of December, which is not exactly what we want. But those were the types of comments that we received.

We're looking at all of those comments and

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we will release a final rule to be effective on or about July 1, at least that's our goals.

The next proposed rule I wanted to talk about is one that is still in the comment period. released this towards the end of March, comment period This proposed rule is responsive to ends on May 22nd. both of our HMS biological opinions. Biological opinions are required under section seven of the Endangered Species Act. And in these biological opinions, because Oceanic Whitetip throughout its range is listed as threatened under the Endangered Species Act, and scalloped hammerhead sharks are listed as threatened only within the central and southwest Atlantic distinct population segment, which overlaps US waters in the Caribbean, those biological opinions encouraged us to prohibit the retention of those species.

The proposed rule prohibits the retention of Oceanic Whitetip everywhere and that would be adding Oceanic Whitetip to our prohibited shark species list. Most people already do not retain Oceanic Whitetip, if you were using pelagic longline

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for example, under ICCAT regulations, you are not allowed to retain Oceanic Whitetip.

If you are a recreational fisherman and you have swordfish, billfish or tuna on board, you're not allowed to retain Oceanic Whitetip. So, what this proposed rule would do is close the loophole for everyone else.

We are also proposing to prohibit the retention, so not adding it to the prohibited species list, but prohibiting the retention of great, smooth and scalloped hammerhead only within the Caribbean and that would be commercially and recreationally.

Hammerhead sharks are similar to Oceanic Whitetip, they are already prohibited through ICCAT regulations and we do not allow it with our Caribbean small boat permits. This would close the loophole for the rest of the people in the Caribbean would not be able to retain any of the hammerhead sharks.

We have received quite a number of comments already on this rule. Many of the comments are in support. We have also received comments requesting us to prohibit hammerhead sharks throughout

their range just like we have for Oceanic Whitetip.

So, we are still in comment period so if you haven't

sent in a comment, I certainly welcome them and we

hope to issue a final rule sometime later this year.

The next section is going to focus on some of the requests we have gotten from all of you and others to do rule making and then moving on to the schedule of what we're thinking of.

So, the first request I'd like to talk to you about is commercial spearfishing for tunas. Right now, we do allow recreational spearfishing for BAYS tunas, so the bigeye, albacore, yellowfin and skipjack. It is not allowed for bluefin. It is not allowed for swordfish or sharks or any of the billfish.

The request is specific to allowing commercial spearfishing for tunas, so I have included in the slide the definition for what a speargun is and so what that would mean, I'm not going to repeat what the definition is. If you're interested, you can read it.

I will point out that recreationally in

order to use a speargun, you must be physically in the water and you can only take free-swimming BAYS tunas, so it can't be a tuna that's been caught by a vessel or anything like that. You have to be in the water with them.

We would just welcome any thoughts any of you have about this topic and whether or not we should allow commercial spearfishing for tunas or if you would like, even expand it to other HMS.

The next request we have is one that we've responded to in the past and this is to ban harpoon fishing around trawl vessels, such as groundfish, scalloped or clam dredge vessels. We received an original petition for rule making back during the pandemic and we denied that petition, but since then, the requesters and others have come forward reiterating that request so we wanted to have the conversation with all of you on what you think about the request.

They are concerned that harpoon fishing for bluefin around trawl vessels really goes against the intent of the harpoon category fishery and the

traditional practices. They feel it will cause the harpoon category quota, which is pretty small, to be harvested very quickly and could bring in larger vessels into the fishery.

They are also concerned about the safety of different vessels and different peer types interacting and feel that if this continues to be allowed because it's not banned yet, it would increase the number of vessels participating in this behavior and exacerbate all of their concerns.

MR. BROOKS: And just FYI, I see a card has gone up. We'll just grab that at the end of the presentation.

MS. BREWSTER-GEISZ: Yes. Under the current regulations, harpoon gear is allowed in both the harpoon category for bluefin tuna along with the general category. Both of them can use harpoon gear.

They have different regulations. Harpoon category permit holders have very specific quota.

They now have trip limits under Amendment 13. Their season opens June 1st and closes November 15th, unless they catch the quota and we close them early.

General category permit holders have to abide by the general category regulations. So that would include restricted fishing bays days and all of those retention limits.

Once again, I would welcome any of your thoughts about this issue and whether we should ban bluefin tuna harpoon fishing around trawl vessels.

And how would we do that, and how would we even define that activity? How would you define a harpoon vessel around a trawl vessel?

We have a number of open comment periods.

I mentioned the oceanic whitetip and the hammerhead shark rule. That comment period closes May 22nd. All the other bulleted actions on this slide we're going to be talking about later in this meeting, so I'm going to skip over them for now.

We have a number of upcoming rulemakings, so both the first bullet and the last bullet regarding restricted fishing days. And the oceanic whitetip and scalloped hammerheads I've already talked about.

The second and third bullets are our usual annual rulemakings. So this is adjusting the quota

for swordfish, bluefin tuna, northern albacore, and also setting the shark specifications, quotas, adjustments, and all that for the 2024 season. Those rules are expected later this summer, so keep an eye out.

We are still working on our Sea Turtle

Safe Handling and Requirements to bring those

regulations up to be consistent with the technical

memorandum. We've been working on this for a while.

It's low on our priority list, but we will get there.

I'm hoping later this year.

For those of you who have been in and on the Advisory Panel for a long time, you will notice two other rulemakings that a number of you have been requesting that I am really hoping we'll get out later this year.

One is a proposed rule to address the concerns raised regarding the pelagic and bottom longline indicator species list. So keep an eye out. Knocking on wood, hopefully we'll get it out by the next Advisory Panel meeting.

We are also working on a scoping document

regarding various gear changes we have presented to the Advisory Panel in the past. We're consolidating what those changes might be. And we are working on a scoping document. Again knocking on lots of wood, that will be out by the next Advisory Panel meeting.

So the next slide has webpages and links to pretty much all the open comment periods and regulatory documents we're working on now. If you have any questions about any rulemaking, feel free to reach out to me or any member of my team. I've listed them all.

I don't know what just happened there.

The computer seems to have acted strangely. It's on one screen but not the other.

And then I just wanted to remind you I
will take your questions and comments on anything, but
I am looking specifically for any thoughts you might
have on commercial speargun fishing for bays and
harpoon gear fishing around trawl vessels.

MR. BROOKS: Great. If you would hit the mic, Karyl.

We've got several cards up in the room, a

couple of folks online, and clearly not enough time. We've got about six minutes so I think we'll go a touch long here, maybe go to ten and go to break a little bit later. So I just ask commenters to be as succinct as you can.

Steve, let's start off with you. Then we'll go over to David Schalit.

MR. GETTO: Thanks, Bennett.

I'd like to comment on the harpooning around trawl vessels. This sounds like wading into the airplane issue once again, which failed miserably.

I've been a harpoon fisherman for a long time. We're out there. We're looking for fish on the surface whichever way they present themselves. Environments change, fish behavior changes.

As for traditional harpooning, I really don't know how to define that. Sometimes we see fish from the tower and we harpoon them. Sometimes we go behind a gillnetter that's steaming home, throwing over guts. The fish are eating those, and we go up and harpoon them.

We get them when they're eating sand eels

or pogies on the surface. So traditional harpooning is sort of a really weird term because traditional harpooning is basically spearing a fish on the surface however that fish presents itself to be caught.

A couple of these comments here; it could cause a harpoon fishery to be closed prematurely. The harpoon fishery is an early season fishery. We're highly dependent on cold water. With global warming, this is a problem for the fishery.

Personally, I'd like to see the fishery open in the next two weeks. We're already at 48-degree water. We've typically harvested this quarter very quickly. It's been lingering in past years because of warm water issues.

Larger vessels coming into the fishery;
that just sounds to me like a lot of jealousy. This
is an open access fishery. Fishermen can go at it any
way they want. The only restriction is they throw a
harpoon by hand.

As for danger, I've got a 32-foot boat with an aluminum pulpit, pretty fragile. And I'm going to be very careful with that equipment. We

don't go out in rough weather because the boats are fairly tender and our boat is our livelihood. So as for danger, I don't see much of an issue there.

That's it in a nutshell. I just see this as another airplane battle that if engaged in, the agency would probably lose like they did with the airplanes. Thank you.

MR. BROOKS: Thanks, Steve.

Let's go to Dave. And to all the speakers to come, again, be mindful of time. If there is an opportunity to say ditto to what somebody said, that's always appreciated.

David?

MR. SCHALIT: Thanks, Karyl. This was very comprehensive. I appreciate it, all these wonderful controversial issues we've brought up here.

I'm just confirming my understanding from the slide that the issue in connection with spearfishing is strictly related to bays. If that's the case, then I'll move on to this issue of harpooning behind vessels.

It strikes me as sort of what we

generically refer to as a user conflict issue, user conflict being defined as some fishermen having an idea about how harpooning should be prosecuted and imposing that upon others.

As you pointed out, here's your enforcement problems. I think this is a classic rabbit hole situation, the way I see it.

I just want to point out a few things. It does spill over into other species, other HMS-controlled species. We are used to fishing under floating bits of sargassum. We are used to fishing under floating logs. We are also used to fishing very commonly under poly balls that are connected to offshore lobster pots.

Any species of fish that will aggregate under a floating object -- and that includes boats, by the way, because they do float -- is potentially a fish that can be targeted by fishermen because it's under that floating object.

I need only remind that when we were fishing very frequently at Georges Bank we were sometimes, not all the time, once in a while fishing

under scallop vessels, behind scallop vessels while
they were shucking. This is so common, not just in
the HMS fisheries but everywhere. So I just wanted to
give you that perspective.

And the other thing I wanted to just

briefly mention is this notion that doing this fishing behind vessels that are using other gear types would result in quota being harvested very quickly. I can't recall ever having seen any statistics tabled that would support that notion.

The same thing would be true when we look at the statement that continuing to allow this activity would increase the number of vessels in the harpoon category. I have never seen any statistics tabled that supports that notion either. Thank you.

MR. BROOKS: Thanks, David.

Let me go online. If we can open up Charlie Bergmann and then Raimundo.

Charlie, I think your line is open. No, not yet.

PARTICIPANT: Did Charlie put his hand down?

MR. BROOKS: 1 Okay. He put it down. 2 go to Raimundo. 3 MR. ESPINOZA: Thank you. I want to ask you a question about the 4 5 hammerheads. So right now under the current HMS, small boat vessels are already prohibited. 6 7 being proposed is for the rest of the HMS fisheries in federal waters for all hammers? 8 9 MS. BREWSTER-GEISZ: Yes. You're 10 clarifying that the proposed rule regarding 11 hammerheads would prohibit hammerheads on federal 12 vessels using other permit types, and that is correct. 13 So if you have another HMS federal permit, you would 14 not be allowed to land any of the hammerheads in the 15 Caribbean region under our proposed rule. 16 MR. BROOKS: Great. Thanks. 17 MR. ESPINOZA: Thanks very much. I just 18 wanted to make sure that was clear because most of the 19 landings are not occurring in federal waters. So 20 that's important that this would be followed. 21 MR. BROOKS: Great. Thank you. 22 MR. ESPINOZA: And also taking action

following up on these actions. 1 Thank you. 2 MR. BROOKS: Thanks. 3 All right. Let's come back into the room. I've got, I think, four people who want to jump in 4 5 Let's see if we can squeeze them in before we go to break. 6 7 Willy, Jeff, Marcos, and Mike. No, Willy? 8 Okay. 9 Jeff? 10 I can follow up at break. DR. KNEEBONE: 11 MR. BROOKS: At break? Okay. Great. 12 Marcos? 13 MR. HaNKE: Yes. Following up on Ray's 14 comment, hammerheads in the Caribbean, there's basically two kinds of interactions. 15 One is that you're looking for them 16 17 commercially, specifically looking for the bigger 18 ones, any interruptions that happen on the shoreline 19 with the juveniles or different species of them. Ι 20 highly recommend to coordinate with the state agencies 21 to make all this management of the hammerheads make

sense.

The other comment about the BAYS and the 1 2 spearfishing, that's important. It's mostly yellowfin 3 tuna in our area. The only concern you have to have that we will have an increased amount of 4 5 recreational fishermen that are spearfishing for pelagic and coastal pelagics. 6 7 That is something that is happening. We're going to have to deal with that once we design 8 9 the regulation in terms of spearfishing for HMS. 10 The other important comment I want to 11 make, I was talking to Steve. It seems to me that 12 there is no measured problems between vessels once 13 they are harpooning in relation to another vessel for 14 the bluefin tuna. This is what I heard before too. 15 16 want the record to be very clear that that's the case. 17 Thank you. 18 MR. BROOKS: Thanks so much. 19 Mike? 20 MR. PIERDINOCK: Thank you. 21 And thank you, Karyl, for your 22 presentation. I'm going to wear my charter boat hat

My comments have to do first with the harpoon 1 2 discussion. I had reached out to the commercial fleet 3 because it's not clear to me who is making the 4 5 complaint here, whether it's the harpooners or whether it's the groundfish, scallop, or clam dredge vessels. 6 7 As a result, I reached out to New Bedford as well as Gloucester, which are the two biggest ports 8 9 on the East Coast. They haven't indicated that the groundfish, scallop, or clam dredge vessels have any 10 11 complaints. 12 Naturally there's periodic user conflicts, 13 whether it's REC4, high or commercially. So I'm not 14 sure exactly where that's coming from. 15 Do you want comments on RFDs or are we set with that? 16 17 MS. BREWSTER-GEISZ: The comment period is 18 closed on RFDs. 19 MR. PIERDINOCK: Okay. MS. BREWSTER-GEISZ: 20 I do not need any 21 comments --22 MR. PIERDINOCK: So you can comment but it

-- all right. I'll leave it be, then. 1 2 I guess as a father, a grandfather, and so 3 on, those that go spearfishing for these tunas, God bless them. I'd be terrified with the sharks that are 4 5 out there, but I'll leave that be as a comment. Ι hope nothing happens to anybody. 6 Thank you. 7 MR. BROOKS: Thanks. 8 All right. I don't think I see any other 9 cards. 10 So Karyl, what I'm hearing is not a lot of 11 support for a ban on the harpoon fishing. 12 comment or on allowing the commercial two 13 spearfishing. More just sort of context or some 14 cautions, but not any strong support or opposition. And then a bit of coordinating with states on the 15 16 shark prohibition stuff. 17 MS. BREWSTER-GEISZ: Thank you. 18 MR. BROOKS: Anything you want to say 19 before you go? 20 (No audible response.) 21 MR. BROOKS: All right. We are at 10:50. 22 We're about five minutes off. Let's take our full

15-minute break and come back at 11:05. We will start 1 2 sharp at 11:05 and hear from Walt on the 2022 ICCAT 3 meeting. Thanks, everybody. One shout out that we 4 MR. BLANKINSHIP: 5 have some shortbread cookies that are over here by the water dispenser that Tyler Loughran brought from 6 So a big shout out to her for bringing those 7 Hawaii. cookies. 8 9 (Whereupon, the above-entitled matter went off the record at 10:51 a.m. and resumed at 11:09 10 11 a.m.) 12 Okay. We want to dive into MR. BROOKS: 13 the next presentation. I'll hand it off to Walt to 14 talk to us about the 2022 ICCAT annual meeting. 15 Walt, over to you. DR. GOLET: 16 All right. Great. 17 Bennett. 18 Thanks to everybody in the room. 19 great to see some faces. Unfortunately, I was not 20 able to give this update last year in person because 21 of some family emergencies. So it's nice to be here 22 in person, be able to see some people, and catch up.

For those of you who do not know who I am, my name is Walt Golet. I'm an assistant professor in the School of Marine Sciences at the University of Maine, and also currently serving as the Chair of the U.S. ICCAT Advisory Committee, which I'll probably call the IAC as I go through this presentation.

Part of the responsibilities of that is to come to the Advisory Panel meeting as an ex officio member and provide an update of what happened at the annual ICCAT Commission meeting this year. This is going to be a little bit about how the sausage was made and what sausage we ended up with, so bear with me here.

Just a real quick primer on international fisheries management, especially as it pertains to highly migratory species. If you're not familiar, we have five regional fishery management organizations around the globe.

We basically divide up those ocean basins into five regions or five convention areas. Each one of those RFMOs is responsible for the conservation assessment and management plans for HMS within each of

those convention areas.

The one that we're concerned with, of course, here on the AP is the International Commission for the Conservation of Atlantic Tunas, which is ICCAT.

ICCAT's directive is conservation and management recommendations for tunas, which are the largest in terms of volume-directed fisheries, billfish, swordfish, as well as bycatch species.

So some of the things that are in the convention that you might not think of are things like sea turtles, seabirds, and so forth, marine mammals, sharks, because we all know you put a hook in the water, you put a net in the water, you're not just going to catch the only thing that you're directed to catch. You're going to catch some bycatch as well.

A little bit about ICCAT and its language, which can sometimes be a little bit confusing, is that in ICCAT speak a recommendation is binding. So that's accepted. If you recommend something, you'd better do it type of a thing.

A resolution is non-binding. That might

be something that's brought in and that people might agree on is a good thing to pursue perhaps at a later date, but the contracting parties are not obligated to abide by those terms and conditions.

Opposite of the HMS AP, ICCAT is a consensus body, which means that anything that goes through ICCAT is done generally by consensus. ICCAT can vote but it very seldom does.

To give you an example, if I presented a topic to all of you at the table with all the different viewpoints and so forth, we would all have to agree in order for that to go through. If someone was to not agree, of course, the measure would fail. So let's just say it's challenging.

Adding to that and just to give you an idea of what ICCAT is comprised of, currently we have 52 what we call contracting parties, countries that have signed on to ICCAT. That includes the 27 member states that represent the EU.

So in total it's right around 80 countries that represent ICCAT. They're from all over the globe and all of the continents.

So the membership is diverse, the fisheries are diverse, and the complications are exceptionally challenging. This creates some big challenges. I'll get into those in just a second.

And just so everybody is clear, the assessments, the TACs, quota allocations, et cetera, all of that is done at ICCAT by participating CPC scientists. For example, NOAA is not doing unilaterally the Atlantic bluefin assessment in the western Atlantic.

However, once that assessment is done, the management advice is accepted by the Commission and that TAC is allocated to the US, then the NOAA Fisheries Highly Migratory Species Management Division will implement whatever those recommendations are domestically.

Okay. So the 2022 annual meeting took place in Portugal in November of 2022. It was what I guess we could call a successful hybrid meeting.

The annual Commission meeting is generally pretty big. The last one I went to in person in 2019 was, I think, around 800 or 900 people. I'm not sure

if someone remembers it, but it was pretty big.

Of course, the in-person meetings got derailed by COVID and we've been doing things in a hybrid version or through correspondence, which has been exceptionally difficult. So this was a welcome change to have an in-person meeting, but we also had online attendance.

The big sort of take-home, I guess, or the thing I would highlight is none of the recommendations in ICCAT this year are going to result in changes to U.S. fishing regulations in the upcoming season.

That doesn't give you permission to sleep or ignore me because this was actually a big year at ICCAT. We had some really big things. So wake up. Don't fall asleep after this. We have some really big things on the table. That said, a lot happened.

Okay. I'll start with the slide where not much happened. As I said before, things in ICCAT can be exceptionally challenging with different viewpoints, countries, and so forth.

What we refer to as Panel 1, which includes our tropical tunas so skipjack, yellowfin,

and bigeye tuna, that has been exceptionally challenging over the last several years.

So Recommendation 22-01 is a one-year extension of the 2019 Conservation and Management Plan for Tropical Tunas. Basically, we're kind of just on cruise control from the 2019 recommendation.

And the provisions for 2023, the upcoming season included TAC for bigeye tuna at 62,000 metric tons. Yellowfin is going to be set at 110,000 metric tons.

The fish aggregating devices, the drifting FAD closure period I think is going to remain. I believe it's at 72 days, Larry, right? We have a big discussion of what 72 days means, but nonetheless it's 72 days.

Efforts are continuing to develop new conservation and management measures for adoption in 2023. We do have some intersessional meetings, some of which already took place, others which are upcoming in June. But suffice to say that for the most part, tropical tunas as it relates to bigeye and yellowfin is pretty much a rollover of things that were already

adopted previously.

I guess I would say from a more historic perspective, we did actually get Bluefin tuna management strategy evaluation implemented this year. Prior to this, the only ICCAT species that had it was northern albacore, so this was by all accounts a welcome adoption by ICCAT. It adopted its first management procedure for both eastern and western stocks, so we're managing the entire Atlantic Ocean.

Recommendation 22-09 applies what we call a pre-agreed framework for actions, such as setting your catch limits, designed to achieve specific management objectives. These were decision points that the Commission had to agree upon.

So stock status, where do you fall in the Kobe matrix in terms of your probability of being in the green zone; safety, how much do you want, what probability do you want for being below a particular biomass limit; stability, how much do you want to change the TAC: plus 20 percent, minus 30 percent for example; and then maximizing yield. So there was a lot of things

to decide with MSE implementation.

It established its total allowable catches for 2023 through 2025. So '23, '24, '25 is essentially set, although I will come back to that with exceptional circumstances at the end of the talk.

So it's going to maintain the 2022 TAC of 2,726 metric tons for the western area. And the western area is inclusive of the three primary fishing countries, which are the United States, Japan, and Canada. Those three countries hold the vast majority of the quota. There are some very minor players but it's a very, very small fraction.

Recommendation 22-10 for the west establishes that 2,726 metric tons of bluefin under the management procedure. The US will maintain its 1,341 metric tons for our allocation.

And then within this recommendation, there was also support for research provisions that are in line with what the SCRS and others have identified, to include supporting priority work for facilitating future reconditioning of the management strategy evaluation and the operating models.

And the operating models are basically a simulation of what the population is doing. They're very data hungry. They require a lot of stuff. So everything from micro-chemistry to stock mixing, electronic tagging, and so forth is all part of that.

And then this will be revisited. The management procedure will be revisited by 2028.

Another key outcome was mitigating bycatch of endangered and threatened sea turtles. So Recommendation 22-12, led by the United States.

And good news, ICCAT adopted its first
measure on gear and bait modifications to mitigate the
impacts of fishing interactions on sea turtles. So as
I said, this doesn't necessarily affect us
domestically but this was a big deal.

And then the adoption of this agreement is a welcome breakthrough that the United States has been promoting at ICCAT for years. I won't call Glenn out or others in the room, but I think John Graves and others have said circle hooks have been at ICCAT for about 20 years now roughly. I'm getting some nods.

So as I said, moving stuff through ICCAT

can be challenging but it does happen. We have to have faith and, I guess, longevity.

So 22-12 also requires science-based mitigation measures. We have the use of circle hooks in shallow-set pelagic longline fisheries in the Atlantic Ocean. The intention here is that hopefully this is going to not only reduce bycatch, but it also will increase post-release survival.

As you know, the circle hooks, the intention there is that they will lodge in the mouth as opposed to deeper in the throat or in the stomach.

And there's some provisions on offsets that are similar to what we have domestically and so forth.

Mitigation of endangered and threatened sea turtles continued. The measure is considered to be a measure that will level the playing field.

We have domestically had circle hook requirements here in the United States for quite some time. The rest of the CPCs have not. So hopefully, this will be an opportunity where the rest of the fleets in the Atlantic are using similar gear types, not identical but similar.

The measure requires specific reporting on mitigation measures used. So we'll be able to better understand the dynamics of what the other CPCs are doing.

It wasn't all-inclusive for the entirety of ICCAT's convention area. We did have to make some concessions on the Mediterranean. So there will be a delayed implementation for the Mediterranean, but certainly getting this Atlantic-wide is a big win.

There's some provisions in there for deepset longlines and other fisheries, just looking at
some research priorities. And then of course, there's
a lot more work to be done on hook size and other
provisions of the measures.

As far as I know, we still don't have standardization of what exactly a particular size circle hook is, et cetera. So there's a lot of work there to do but this was a big one, in my opinion.

Sharks, key outcomes, South Atlantic mako, which doesn't impact most people here. The total retention allowance is at 1,295 for 2023 and 2024 with individual CPC allowances. Total mortality levels to

be established following the 2024 assessment, which is also coming for North Atlantic shortfin, to maintain healthy status.

Many provisions in the south mirror North
Atlantic shortfin. So Recommendation 21-09, including
establishing a process to evaluate future retention
allowances.

And again, the United States introduced with other parties and advocated for the adoption of fins attached, but that proposal was blocked again. I don't know how many years that's been going on, but it's been going on for quite a while. So that one unfortunately did not go through.

North Atlantic shortfin mako, a couple of recommendations here. One is the previous one. The other is more recent.

So 21-09 and 22-11 call for a 2023 intersessional meeting of Panel 4, which is the panel that has sharks, to share best practices for reducing shortfin make encounters.

The SCRS is charged with advising the Commission on the most effective measures to reduce

fishing mortality on shortfin makos. Unfortunately, I 1 2 think that meeting is going to be postponed to early 2024. 3 ICCAT's calendar has absolutely exploded, 4 5 and ICCAT's workload is absolutely ridiculous now in terms of the number of species that they're doing and 6 7 all of the different things. Some things unfortunately have to get pushed or bumped. 8 9 finally, under And then а separate requirement, the US is submitting its information in a 10 11 paper describing domestic efforts, which I'm assuming 12 has already been submitted. 13 PARTICIPANT: It's in the works. 14 DR. GOLET: It's in the works. Okay. So it's close. 15 16 PARTICIPANT: It was submitted. 17 DR. GOLET: Yes. Okay. 18 North Atlantic swordfish, 22-03, this is 19 also a one-year rollover recommendation. It extends 20 the current management measures from 17-02 through 21 2023, including the North Atlantic TAC of 13,200 22 metric tons.

Good news: the United States maintains its US quota of 3,907 metric tons. So that is still in place.

And then as with North Atlantic albacore and Atlantic bluefin, there is a management strategy evaluation in place -- well, the development is in place for North Atlantic swordfish.

There's going to be three Panel 4 intersessional meetings in 2023 on MSE. Those are for March, June, and I believe October. So some good news on swordfish.

Recommendation 22-13, ICCAT adopted a USled proposal that calls on the Commission to account for -- just so you know, this is resolution; this isn't a recommendation -- calls for the impacts of climate change on ICCAT-managed species and related ecosystems.

The proposal kickstarts a process to identify information, data gaps, and research needed that will be used to better inform the Commission's future management actions for ICCAT species. And in July of this year, 2023, ICCAT will convene a joint

meeting of scientists and managers, chaired by the United States, to begin this important conversation.

Mike Pierdinock and others through the years have talked about how the oceans are changing. This is a big deal, especially when your fisheries in some cases are in close proximity to international borders.

So this is not something to be taken lightly. It's good that ICCAT is actually taking it up, at least as far as a resolution is concerned.

Improvements to fishery monitoring, control, and surveillance to combat IUU fishing.

ICCAT adopted several proposals that will require

ICCAT parties to investigate and take action to

address allegations of IUU fishing. That will cover those benefiting from or supporting IUU fishing activities.

We have some common standards, what we call Schedule of Compliance Actions, for evaluating the severity of noncompliance incidents and applying responsive actions in a fair and transparent manner.

And then finally, require electronic

reporting for certain scientific and compliancerelated data with the intent to improve efficiency of
operations and accessibility of the information that's
coming in.

High Seas Boarding and Inspection, I guess
I would categorize this under progress. So progress
on developing a joint High Seas Boarding and
Inspection Team for the ICCAT eConvention Area.

We didn't get a consensus that was reached, but the discussions represented a significant step forward in efforts to adopt what we consider to be a crucial tool to combat IUU fishing and monitor compliance with ICCAT rules in international waters.

There will be further discussions upcoming this year at the Integrated Monitoring Measures meeting in Japan.

On the table among a lot of things, but just a few things that I'll highlight, obviously the United States will continue to push ICCAT and its parties to be forward leaning and prioritize the implementation of measures to conserve and manage ICCAT species. That goes without saying.

For key intersessional meetings, Panel 1 has been very challenging, the tropical tunas. There will be talks on TAC, talks on allocation, and other management measures. And we also have a western skipjack management strategy evaluation that's currently in development as well.

Panel 2, I referred to the fact that the TAC for bluefin is set for the next three years.

ICCAT is still having to work out what they call exceptional circumstances protocol.

So in the event of something dramatically changing with the stock, there is the opportunity to go back and to reevaluate that, but that has not been developed yet. It's still in the works.

Panel 4, North Atlantic swordfish MSE is going to be a big part of ICCAT meetings this year.

And then finally, a Climate Change Joint Experts

Meeting.

The final thing that I will say and emphasize is that behind the scenes, so to speak, for many of us, you have a tremendous federal staff that works ridiculously tirelessly at these meetings.

Having only participated in that last one,

I can just say that it is absolutely incredible the

work ethic that goes into keeping track of all of the

different proposals from all of the different

countries and what's going on in the different panels

and discussions.

So I just want to say a thank you to the federal folks, some of who are in this room and some of whom are not.

With that, I'll take any questions.

Thanks.

MR. BROOKS: Great presentation, Walt.

Thank you so much. Let's see if there are any
questions for you. I am not seeing anything at the
moment online or in the room.

I'm going to ask you a question, just wondering. When you see changes in progress in areas that have been long under discussion, is it because over time the case has been made better? Is it because there are changing domestic pressures in certain countries?

DR. GOLET: Yes. That one right there.

MR. BROOKS: That one right there? 1 2 DR. GOLET: I would say all of them 3 probably. It's just really complicated. Not everybody shares the same view point in terms of 4 5 conservation or management. can be disagreement 6 There onthe 7 assessment, disagreement on the data and the SCRS. So there's a lot of layers where this can be stalled. 8 9 MR. BROOKS: Thanks. Last chance for I don't think I'm seeing anybody. 10 questions. I think 11 you just did a really comprehensive presentation. 12 Thanks so much. 13 DR. GOLET: Thanks, Bennett. 14 Thanks, everybody. MR. BROOKS: All right. While Walt's 15 16 stepping away, we can bring up our next presenter. Tyler Loughran is going to come talk to us about --17 18 give us an update on HMS' Climate Vulnerability 19 Assessment. 20 And again, thank you, Tyler, for the 21 I had one and it was really appreciated. 22 They're over on the back table in case you didn't get

one yet. Head towards Glen Delaney and make a right.

MR. DELANEY: I ate them all.

MR. BROOKS: You've got the best seat in the house there, Glen.

MS. LOUGHRAN: Okay. Thank you, everyone.

My name is Tyler Loughran. I'm a Climate Policy

Analyst with the Atlantic HMS Division. Today I'm

going to be updating you on project developments for

the Atlantic Highly Migratory Species Climate

Vulnerability Assessment, or HMS CVA for short.

The planning process for the HMS CVA began last summer and has since developed into a collaborative, multi-disciplinary project encompassing over 40 experts and support staff dedicated to evaluating the vulnerability of 58 species in stocks.

So fundamentally, a climate vulnerability assessment is a rapid assessment that identifies what species may be most vulnerable to changing climate conditions and why. Each species is evaluated for relative exposure to projected change or sensitivity to handle change based on life history characteristics.

This approach is widely used in terrestrial environments. A few examples from marine systems existed previously. The CVA process takes advantage of existing knowledge and expert opinion using quantitative and qualitative data throughout the assessment.

We've dedicated time to tailoring the CVA to HMS species, making sure their long-distance migrations and mobility is taken into account. These results can help us identify research gaps and understand climate vulnerabilities of species.

So our CVA framework is fundamentally based on previous efforts from around the United States encompassing protected species, particularly marine mammals, and fish stocks.

The CVAs completed by other offices throughout NOAA have ranged from analyzing specific species groups like salmon up to entire regions like the Northeast, which evaluated shellfish and fish stocks. For this CVA we are referencing the Northeast, South Atlantic, and Gulf of Mexico fish stock CVAs.

We also have overlap between this CVA and our Core Plan team experts. We have also discussed the marine mammal approach with Matt Lettrich in the Office of Science and Technology.

The marine mammal CVA has been particularly useful in our HMS CVA design because they have similarities to our HMS species in terms of long-distance migrations.

They also have a unique approach to addressing different stocks within species. And they also redefine certain attributes to account for those long-distance migrations and the mobility of their species.

We've worked to find a happy balance between retaining features of the Northeast and other CVAs while building in those specific life history traits we have in common with the marine mammal CVA.

So these are the various components of the CVA process. While this is presented here as a time line, many of these steps have been conducted concurrently.

For example, right now we are in the

scoring and workshop phase. However, previously we were in the info gathering and climate change exposure phase, which were conducted concurrently.

So our CVA is made up of two analysis steps, one qualitative and one quantitative. Our exposure factor analysis is our quantitative step, and this step is completed internally by NMFS.

Our exposure factor analysis takes advantage of the most recent climate model, CMIP6, and that stands for Coupled Model Intercomparison Project. This model tells us the standardized magnitude of change projected throughout the world's oceans.

This is coupled with species distributions to determine the magnitude of the change a species might experience throughout its range in a defined future period.

This creates an overlap, which we convert into a histogram. The distribution of this histogram gives us an exposure factor score, which is then multiplied by a sensitivity score to produce a climate vulnerability rank.

So as you can see here, we have our CMIP6

model that is evaluating throughout the world's oceans. That is overlaid with the species distribution, which creates that overlap, and then is formed into a histogram of that overlap.

From there, the distribution of that histogram gives an exposure factor score. And that exposure factor score is then multiplied by a sensitivity analysis score, which I will go into in a later slide. Those two scores multiplied together produce a final climate vulnerability rank.

For a sensitivity scoring, this is the qualitative portion of the CVA. This is a multi-step process that involves expert scoring. We do expert trainings and orientation webinars so experts understand the process.

From there, our expert panel does rank species and score them individually. We also hold a workshop to discuss these scores and give experts the opportunity to re-rank species depending on those discussions that come out of the workshop.

Experts use a variety of materials in their scoring efforts. One of these materials is a

species-specific profile. So each species or stock has an assigned profile that is provided to experts to score.

These profiles go over a series of 13 different life history characteristics, which are labeled as sensitivity attributes. For example, as you can see in this slide, the very first sensitivity attribute evaluated in the species profile is habitat specificity.

These profiles are meant to inform expert scoring of the vulnerability attributes and are tailored to HMS characteristics.

The design of the CVA and the species profiles were informed by our Core Plan team, which includes managers and participants from past CVAs, and also aids in the decision making of the HMS CVA design.

We've been working to define our CVA
through a scoping document. The scoping document will
have a definition for each of the project elements, as
well as options discussed for each project element, so
what was considered in our discussion with the Core

Plan team as well as any related items.

Any overlapping or cross-applicable project elements are highlighted. And then finally, a rationale and description of the final decision.

Our scoping document contains several project elements, as you can see here. The very first one, the species or stock question, we determined that we will be evaluating 58 species in stocks based on ICCAT and SEDAR assessments. However, we also built in the flexibility to determine those species and stocks included on a species by species basis.

I do want to also call out the temporal scale and sensitivity attribute project elements.

Those were decided using a pilot project, which we'll go into in the next couple of slides.

In addition to that, you can also see things like species distribution. We began with IUCN distributions and refined those based on EFH and further information including tagging studies, et cetera.

Our pilot project started off with a Sensitivity Attribute Pilot Project. The purpose of

this pilot project was to evaluate the effects of sensitivity attribute definition modifications that better reflect HMS life history.

Essentially, we started off in the Northeast CVA attribute definitions. However, the Northeast CVA did cover shellfish species in addition to fish stocks.

The attributes that we saw that concerned shellfish were less applicable to highly migratory species due to the differences in mobility, which we thought it might be appropriate to modify some of these attribute definitions to really hone in on what makes our species different.

So the design of this pilot project centered around four experts scoring ten pilot species twice, once using the Northeast CVA attribute definitions and again using attributes that our team modified to better reflect HMS characteristics.

From there we determined pilot rankings, so pilot vulnerability rankings from low to very high, using both of those definitions and landed on a final decision.

This was paired with a Temporal Scale

Pilot Project. This was to evaluate future periods

for differences in exposure scores.

We began with species distribution refinement using IUCN distributions as a first step and then moving onto EFH, literature and tagging studies, as well as expert opinion.

From there we conducted exposure factor analysis for two future periods. That was 2030-2059 and 2020-2049. Again depending on those vulnerability rankings, we landed on a final temporal scale.

Ultimately we decided to use our HMS specific attributes and our 2020-2049 future period.

The sensitivity attribute pilot results showcase the differences in vulnerability rankings that we saw during our pilot. I do want to emphasize that these rankings are not part of the final CVA results. These are purely just for pilot purposes.

On the left-hand column, you'll see all of the different species that we included in our initial pilot. In the middle column, you'll see the scores from the original attributes scoring. And in the

right-hand column, you'll see the HMS attributes scores.

So we did have three species change ranks.

Those are West Atlantic skipjack tuna, yellowfin

tuna, and lemon shark. We had skipjack tuna and

yellowfin tuna actually decrease by one vulnerability

bin, and we did have lemon shark increase by two

vulnerability bins.

The influencing attributes that we found were habitat specificity, sensitivity to temperature, other stressors, and reproductive strategy sensitivity.

I do want to call out habitat specificity as one of the most influential sensitivity attribute changes that we made. We actually expanded the definition of habitat specificity to include more of an availability of habitat as compared to the Northeast CVA where they really focused in on generalist versus specialist nature of species.

Ultimately, based on these results, we did decide to go with our HMS-specific attributes to use in our actual CVA design.

These are our temporal scale pilot results. Similar to the sensitivity attribute pilot, these are simply pilot results. These have no bearing on our final results of the CVA.

We do see many very high outcomes from this analysis. This is in line with other CVA results that we have seen in the past.

And I do want to call out three influencing factors which are pH, surface oxygen, and sea surface temperature. These three exposure factors generally do push our species into that very high or high category. Like I said, this has been seen throughout other CVAs as well.

We did have two species change rank between the future periods. Those were West Atlantic skipjack tuna as well as white shark.

We did decide to go with the 2020-2049 future period because this is more relevant to management and generally shows a greater spread of results.

You'll see Caribbean sharpnose shark, it does not have an exposure factor result. This is

simply because we were so uncertain about the species distribution that we didn't feel comfortable running an exposure analysis on this. These species will be called out in any future CVA projects.

We did calculate a sensitivity attribute score for them. However, it did not feel like we had a certain enough picture of their distribution to move forward.

vulnerability rankings begins with the sensitivity attribute scores, as you'll see here. Each of these vulnerability bins is assigned a number, which is then multiplied to the exposure factor score, and then determines the final climate vulnerability ranking.

So these are the results of our pilot project. As you can see, we have Caribbean sharpnose shark grayed out in our final assessment just because of the absence of an exposure factor score.

So that process is going to be repeated at an expert scoring workshop, during the expert workshop and after the expert workshop. It is a three-day workshop. It is being held next week in San Juan,

Puerto Rico. It's going from May 16th to the 18th.

We welcome observers, virtual or otherwise. There is a registration link available on this presentation that I'm also happy to provide to you.

We are planning on having presentations for our 15 scoring experts. These are really to increase the information available to our experts as they move through the scoring process.

Our presentations are going to center on oceanography and climate throughout the Atlantic and Caribbean, as well as climate change work that is ongoing in Puerto Rico and the Greater Caribbean region.

In terms of next steps and time line, by the spring AP, as you can see, we've completed these series of tasks. That includes species profiles for all 58 species and stocks, as well as finalizing our temporal scales, finalizing expert training, as well as beginning our scoring period, which is currently in progress.

After the scoring and workshop we're going

to be working on a series of CVA-related products, 1 2 which includes post-workshop species narratives. 3 Finalizing our results. Our scoring period is open until May 30th. 4 So we will begin 5 working on those after that May 30th deadline, as well as creating manuscripts, story maps, a CVA website 6 7 that is available through the Office of Science and Technology, as well as future AP presentations so we 8 9 can inform you of those results. 10 I'm happy to answer any questions. 11 you. 12 MR. BROOKS: Great. Thank you so much, 13 Tyler. If you wouldn't mind hitting that mic just for 14 a sec. Great. Let's see what questions there are from 15 We'll look to folks online and in the room as 16 the AP. 17 well. 18 I'm seeing Dewey, Marcos, David, and Mike. 19 Let's start online though. I've got Alan Weiss 20 there. 21 Alan, we missed you earlier, so let's 22 bring you in on this one.

1	MR. WEISS: Can you hear me this time?
2	MR. BROOKS: Yes, we can.
3	MR. WEISS: Bennett, can you hear me now?
4	MR. BROOKS: Yes, we can. Thank you.
5	MR. WEISS: Good. Thanks.
6	I have a couple of questions. One is it
7	seems like this vulnerability analysis is being done
8	on the species populations, not on the fisheries. Is
9	that correct?
10	MS. LOUGHRAN: Yes, that is correct.
11	MR. BROOKS: You heard that that was a
12	yes?
13	MR. WEISS: Okay. What will the results
14	of these analyses be used for? How will it be
15	applied?
16	MS. LOUGHRAN: Thank you for your
17	question. So the results of this CVA are primarily
18	going to be used to identify and learn more about the
19	vulnerabilities that the HMS species that we're
20	conducting the CVA for are. And really honing in on
21	the why of vulnerabilities in terms of life history
22	characteristics of our species.

I do want to say that past CVAs have not 1 2 been used for regulatory purposes. And at this time, we are looking at this as more of an informational 3 4 CVA. 5 MS. CUDNEY: Hey. So I want to point out that this is going to produce a pretty big volume of 6 7 information for us that we can reference in things like our ecosystem-based fishery management plan. 8 9 There are integrated ecosystem assessments that are happening across the regions, ecosystem 10 status reports. And this information can be fed into 11 12 a lot of those ecosystem-based products that the 13 agency is developing. 14 So while we don't expect to produce a 15 rulemaking that's going to implement a direct 16 management measure as a result of this, there are ways that we can amplify the things that we're finding out 17 18 through this process in other products that the agency is developing. 19 20 MR. BROOKS: David, are you done? 21 Sorry. Alan? David's there. Forgive me. 22 Alan?

Let's go to Raimundo and then we'll 1 2 come back into the room. Raimundo, is that a leftover hand? 3 don't think so. I think it's new. 4 5 Have we lost our online people? Let's come back in the room, and then we'll go back 6 online and see if we can pick up folks. 7 8 Dewey? 9 MR. HEMILRIGHT: I was curious about your 10 reference to your experts. Is there a list of your 11 experts that you keep referring to and who they will 12 be? 13 MS. LOUGHRAN: Yes. There is a list of 14 experts. We do have 15 scoring experts. We have involved over 40 experts in the 15 16 entirety of the CVA process, whether that's refining species distribution or reviewing species profiles, 17 18 getting their input on other CVA project elements. 19 I'm happy to provide that list to you after the 20 presentation. 21 MR. HEMILRIGHT: It might be good in the 22 future to include that in your presentation so that

way somebody doesn't have to ask it all the time. 1 2 Thank you. MS. LOUGHRAN: All right. Thank you. 3 We'll make that 4 MR. BROOKS: Yes. 5 available to everybody, of course. 6 Marcos? Thank you for the opportunity, 7 MR. HaNKE: Thank you for making the meeting in 8 first of all. 9 Puerto Rico. Everybody is very welcome. 10 I have a question first and then a follow-I'm a little concerned with the fact of using 11 12 IUCN because I had an experience in the past in which 13 we have an international evaluation of the species on 14 the status and so on brought to the US management 15 regime. And to follow that is not necessarily 16 17 great. They almost on some species in the local areas 18 closed the whole fishery by using IUCN in the past. That's really a concerning aspect for me. 19 20 The specific question is IUCN is used for 21 what, for status determination, just to make the map

of your graphic distribution? For what are you guys

using IUCN?

MS. LOUGHRAN: Thank you for that question. I am going to initially respond and then I'm going to invite Dan Crear, who is our species distribution specialist and exposure factor analysis specialist on our team, to also respond.

I do want to say that IUCN is usually used as a starting point in our species distributions. By no means is it the end all for a species distribution. We use a variety of information including EFH, including expert opinion. And we did see some changes from the IUCN distributions.

Dan, do you want to add on? Okay. All right.

MR. Hanke: My point, to be very clear -let's say you have a number six, a number ten status.

If the discussion starts there or it starts with the raw science analysis for an US situation, not an international situation, most of the time it's very different from the IUCN purpose and for the US management regimes.

MS. LOUGHRAN: Yes. We definitely hear

the concerns there. We had to start somewhere.

And for many of our species we've got

Atlantic Basin coverage that we had to think about.

If we were to do an analysis that was just focused on
the EEZ, then we would possibly be missing climate
factors that were influencing the population outside
of the EEZ.

So for all of its strengths and weaknesses, IUCN gives us the big starting point. And then we can whittle down what we think is an appropriate area for analysis using things like our EFH distributions that we used to refine our EFH last time in Amendment 10.

Those were very, very specific and they actually filled in a lot of the gaps that were in the IUCN data, at least in our region.

MR. HANKE: Thank you, Chairman, for allowing me to make the questions because it's helpful for me to take my point.

Now I'm going to address my last comment.

I think with habitat specificity it's very important
to recognize the Caribbean. I'm going to use the

Caribbean as a specific example.

It's super different than Florida and than the Gulf of Mexico in many aspects because of the habitat characteristics of the species, the depth in which they are, what they feed on, and so on and so forth.

This is related to IUCN utilization of that because you should pursue in the future for any approach that you do with climate change or any vulnerability a region-specific approach more than a generic approach. Otherwise, we're going to be misjudging or misutilizing the advice and the tools. Thank you.

MS. LOUGHRAN: Thank you.

MR. BROOKS: Great. Let's go over to David. Then we'll go to Mike, then Rick, then Tim.

MR. SCHALIT: Thanks, Tyler, for this really good presentation. I saw the announcement that was sent out a few days ago on the meeting in Puerto Rico.

It was kind of a little vague to me. I didn't really understand it. I believe that there are

some panelists that have been selected -- correct me 1 2 if I'm wrong -- that will be attending this meeting. What I'm wondering is will HMS 3 be represented at the meeting? If so, will that be 4 5 physically, only by Zoom, or how is it going to work? Thanks. 6 MS. LOUGHRAN: Absolutely. 7 Thank you. The expert panel that we referred to in the Federal 8 9 Register notice and the GovDelivery notice, that is 10 essentially the same group I'm talking about as our 11 scoring experts. 12 I'm just using a different name. 13 apologies. It is that same core group of 15 experts 14 that is scoring each species. And in terms of HMS, we do have six supporting staff that will be attending in 15 16 person and facilitating the workshop. 17 MR. BROOKS: Mike, over to you. 18 MR. PIERDINOCK: Thank you, Tyler. Thank 19 you for your presentation. 20 For one that's located in Massachusetts 21 and fishing in New England, it's evident with the

increased temperatures and what we observe through

several years that there's shifting stocks and increased temperatures. It's positive to see this work.

I have a few questions. I'm just curious for the data set through what date you're using for your vulnerability assessment.

We've had a cycle going on for years, but I'd say roughly in my terms about 2010 is when indications of increased temperatures and climatic shift occurred with the most significant increases being observed since 2015 onward. So that's why I was wondering where that data set started. That's the first thing.

The second thing is I'm curious with your vulnerability assessment, as these stocks move farther north, you can kind of look at Cape Cod and the 42 latitude line.

That's typically the northern fringe of southerly stocks, but that's no longer the case. It's almost Maine and farther north into Canada with many of these southerly species that are being found, so significantly farther north.

So as part of your assessment, when you look at a certain species -- let's just say bluefin, for example. They're now going into areas, and they're relying on a different type of forage fish and competing with other species that are present in those areas.

Does this model look at the balance between the forage and the temperature? That's one of the biggest things that's been observed the past several years in our waters.

With increased temperatures and select forage that's now available for these fish, we have these fish closer to shore. So does your vulnerability assessment tie that together, number one.

And then number two, does it take into consideration how now that there's fish competing with one another that weren't there before? And then how does that impact the predator-prey relationships in balance?

The last thing too from a management standpoint, we see this at the New England Fisheries

Management Council with managing the stocks with

Canada and groundfish. We also now have this with the

HMS and ICCAT issues.

These stocks are moving farther north into Canada. If you look at the historical trends of what they're catching up there with different species that are increasing in numbers, especially these more southerly species that you would typically see south of the 42, they're going up.

So I'm curious if that's being looked at and considered when we go to the table with Canada internationally, with ICCAT, or potentially how that may be impacting our quota because it's moving farther north.

Whether that's been looked at, that's some food for thought and for consideration that I'm just interested in if we're taking it to that standpoint to look at if that's the case.

I have several questions there. I hope you caught them all. Thank you for your work. I appreciate it.

MS. LOUGHRAN: Thank you so much. I'm

going to pass it on to Dan regarding the time periods since he is our exposure analysis specialist.

MR. CREAR: Mike, for the exposure analysis, as Tyler mentioned, we're looking at the difference between two different time periods. The historical time period we used was basically average conditions from 1985 to 2014. And then as Tyler mentioned, the future period is the 2020 to 2049 time period.

MS. LOUGHRAN: All right. Thank you, Dan.

And then your question about forage and temperature. We are looking at the interactions between forage and temperature. We do have a sensitivity attribute solely dedicated to prey and prey availability that generally looks at the generalist or specialist nature of species.

We also call certain prey items into it and do our best to provide a comprehensive idea of the current status of forage, and if that is shifting or if they have shifted in the past essentially.

And then your second question -- sorry.

I've got to refer to my notes.

1	MR. BROOKS: How is the international
2	conversation pulled in?
3	MS. LOUGHRAN: Yes. Thank you for that
4	question. Unfortunately, I can't answer in terms of
5	ICCAT or regulatory at this point. Apologies.
6	MR. BROOKS: Randy seems prepared to weigh
7	in.
8	MR. BLANKINSHIP: Well, not prepared for
9	the perfect answer.
10	I'll just say, Mike, I think you're aware
11	that the United States as Walt presented, one of
12	the things that happened there was a resolution was
13	adopted related to climate and setting up a climate
14	workshop.
15	That work towards organizing that workshop
16	is still in process right now, to happen this summer.
17	That is a starting point for consideration of
18	climate-related subjects and effects within ICCAT
19	negotiation. So that's a beginning point.
20	MR. BROOKS: Quick, quick.
21	MR. PIERDINOCK: Just to point out with
22	the Canadians, which I guess is a lot better than the

Pacific dealing with Russia, China, and international
-- the experience with the groundfish stocks, it's
interesting.

Those species that are not co-managed collectively between the US and Canada, if we are the have-nots, Canada has no motivation to address it or vice versa, such as with mackerel, such as with halibut as a few different examples.

So just to keep that in mind because I'm curious whether there would be motivation at their end if we did reach out to them to try to address something that was negatively impacting the United States but is positively impacting them. Just some food for thought. Thank you.

MS. LOUGHRAN: Yes. I just want to say that we have a pretty robust plan around how to push the results out. Part of that is going to be leveraging the partnerships that we have.

We have plenty of staff in HMS that are working on international issues. So of course we're going to be talking internally about the results, hoping that they would be useful for many different

1 projects.

I think part of the reason why we are trying to figure out now the products that we want to develop is that there are many different ways this information can be used. We want to at least make people aware that it's out there.

MR. BROOKS: Great. We are just about at time for the lunch break, but I want to see if we can just squeeze in the last couple of speakers here.

I've got Rick, then over to Tim.

Dewey, I've seen your card go up. And then I want to go back online and see if we have anyone there.

Rick, over to you.

MR. WEBER: I'm basically going to take it down, but I'm going to repeat what Mike said about forage and the importance of the -- you predict where a fish might be, but where it's really going to be is where there's food. So keep the forage in mind. Thank you.

MR. BROOKS: Thanks, Rick.

Tim?

MR. PICKETT: Okay. It was an interesting presentation. I'd like to bring it up, and I know it'll be discussed later in the meeting, to see if you've considered the input of what I'll call the climate industry that's been developed here recently.

The Offshore Wind energy industry has become an industry, and it's motivated solely by the interest in climate. I was just wondering if you've considered in this the input from that industry on changes in fish behavior and everything like that.

This evidence that you're presenting is compelling to that industry and compelling the expansion of that industry. So whether that was taken into consideration in terms of an input in this or will be taken into consideration as an input for this?

MS. LOUGHRAN: So we did not consult directly with wind energy folks. We're making the results available once they're finished. I imagine that there might be some folks interested in it, but this is a science-driven product and it is based on the scientific literature that's out there.

MR. CREAR: I will add we do have in one

of the sensitivity attributes other stressors which could be considered when experts go through and examine other stressors. There could be a handful of different stressors that could be put under that.

Basically, stressors that are not temperature or some of the more major ones. So there is room for that to be discussed and taken into account.

MR. BROOKS: Great. Thanks, Dan.

MR. HEMILRIGHT: How does your climate vulnerability assessment take into effect that you have closed areas, static closed areas, and as fish migrate you don't have fisheries happening in those areas because they're closed?

Dewey?

How does that work when you have sections up and down the East Coast that are closed? And as fish move, how do you assess that vulnerability and changing conditions and stuff like that? How is that taken into account or was it?

MS. LOUGHRAN: Thank you, Dewey. In terms of closed areas, I do want to say that our species

distribution covers the entirety of the species
distribution. So that can range from the entire
Atlantic Basin to more specific distributions, like we
see in our small coastal shores in some instances.

In terms of closed areas, our sensitivity analysis is really geared towards taking into account what life history characteristics might pose some vulnerabilities to climate and if so, how.

For example, for habitat specificity, instead of naming a range under that sensitivity attribute, we do ultimately describe what habitat the species can be found in. And it does change whether it's in the Northwest Atlantic or the South Atlantic versus Greater Caribbean. So we do our best to capture all of that information under that sensitivity attribute.

We do have a separate sensitive attribute called sensitivity to temperature. That does take into account the entirety of the range of that species. At that point, we're looking at latitudinal coordinates and things like that, trying our best to capture where the species may be found.

Do you want to expand on that?

MS. CUDNEY: Some of the scientific literature that we're referencing in the CVA uses things like PSAT data. So there are ways to get information into the assessment for the scientists to consider.

We are relying on an expert panel. We're relying on the sum total of their knowledge of the distribution of these species. We've got some very smart people that are aware of the satellite tagging work, so you have data that's coming in that is not based on fishery-dependent data sources.

Asking these folks to look at the sum total of what's out there, it's going to be a mix of fishery-dependent and fishery-independent data, but there is a way to get information in areas that are closed.

MR. BROOKS: Thanks. I want to see if Raimundo is wanting to get into the conversation.

And Pete, I may be having some connectivity issues here. So if you're seeing any other hands raised at your end, let me know.

Raimundo?

MR. ESPINOZA: I hadn't heard about the workshop from yesterday. So I don't know if I missed it from the last AP meeting, but I just heard about it yesterday when I got the email from the HMS Atlantic, the email that sends out all the work. I don't know if I missed a previous email about it because I haven't heard about it.

MR. BROOKS: Okay. I guess the question is just that he hadn't heard about it, but is there a place where folks can get more information about where that is? Maybe you can just repeat that?

MS. LOUGHRAN: Yes, absolutely. I'll actually go ahead and pull up the link now. This web link will lead you to a meeting website where we have posted our agenda.

There is also an observer registration link. Once you fill out that form, we can go ahead and send you an online meeting link so that you can attend from Google Meet.

MR. BROOKS: So just to be clear, the presentation is in the agenda. If you click on that

link, you'll then find your way to this link. 1 2 Marcos, the very last comment to you. MR. HANKE: Yes. Thank you. 3 Following up what Tim and Rick brought to 4 5 the table, this is important because the wind farms and the aquaculture, in the case of the Caribbean are 6 7 being installed by the government on the north coast and so on, those are not little things. 8 9 This is a major happening around our And that will change the sensitivity 10 coast. 11 distribution of the species and that relationship with 12 the prey, and how long they stay there in terms of the 13 seasonality and availability. 14 I think the point that Tim brought to the table is extremely important to include if you're 15 going to make international policy and other things 16 17 that we are doing in the US. Thank you. 18 MR. BROOKS: Thanks so much. 19 Did you want to jump in on that or no? 20 Okay. 21 Thank you all very much. Just a quick clarification, the agenda will 22 be updated with

presentations after lunch. So if you go to look there right now, you might not find it.

And then just thanks for the conversation there. Lots of good questions, comments, suggestions. Some of the pieces that I've captured are an info request to understand who the experts are, and then whenever that kind of thing is brought up here to make sure it's always provided since there will be interest in it.

And then some cautions, suggestions. Take care with using IUCN data as a starting point. Be region specific. Be mindful of the international connections, ramifications. Pay close attention to forage, thinking about wind industry, impact as a potential stressor, and accounting for closed areas. So thanks, all, for that conversation.

If there's nothing else from either of you or you, Randy, we should go to break. We will return at 1:30. And we will dive into Bluefin Tuna Fishery

Year in Review and looking at 2023 management issues.

Thanks, all, for the good conversation this morning and presentations. We will see you after

lunch. Thanks.

(Whereupon, the above-entitled matter went off the record at 12:08 p.m. and resumed at 1:30 p.m.)

MR. BLANKINSHIP: I just wanted to recognize that we've got some -- we don't normally recognize our visitors in the gallery, but we have some special visitors today that are conspicuous because they're rather young.

We've got a group of seniors that are visiting from Landon School in Bethesda, Maryland. They were interested in seeing some of the fishery management process. I think Rick Weber is the contact that they've been talking to about this. So if you were wondering who these folks were, that's who has joined us.

Welcome, you all. I'm glad you're here.
MR. BROOKS: Great. Thanks.

As you're getting settled here, just to remind us of the rest of the afternoon here. We're going to dive into Bluefin Tuna Fishery Year in Review 2022 and then talk about 2023 management issues. I know there's always some meaty stuff to talk about

there.

We will go to a break at 2:45. At 3:00, Sam Rauch will be here to give a leadership update and, as always, listen to all of you and hear what's on your mind.

At 3:30, Brian Hooker with Bureau of Ocean Energy Management will be here to talk about Offshore Wind. For members of the public that want to comment online or in the room, we'll take public comment at 4:45.

And then we'll start wrapping up at around 5:00. We'll get you out by 5:15. And then just a reminder, downstairs on the first floor there will be a no-host social hour at 5:30.

Any questions? Anything to address before we hand it off to Brad? Okay. I'm not seeing anything online.

Brad, over to you.

MR. McHALE: All right. Good afternoon, everyone. Let me know if we get any feedback and I'll adjust the microphone. It's a pleasure to be in front of the room with you all once again.

For those AP members I haven't had the opportunity to introduce myself yet, Brad McHale. I'm one of Randy's branch chiefs. I head up the Fisheries Reporting and Monitoring Branch located up in Gloucester, Massachusetts.

The longevity of the division is long, but a lot of it has been dealing with bluefin tuna. So this is kind of a presentation we typically give at the spring meeting that kind of reflects back, looks at some of the information that came out of the fisheries in the prior year. And then how is that helping inform how we're reviewing the year to come, lessons learned, and what have you.

And as we talked about this morning, a slight difference to that typical presentation was touching base on the individual bluefin quotas that we were discussing in some of the overview, and creating some of the space to have some of those discussions as it relates to the appeals process, turnaround time, and the like.

If I'm quick here and run through this, the slides obviously are available on the website.

There's a significant amount of information here.

I'm not going to be able to belabor it, so
I'm going to hit highlights and obviously that will be
available for references. Otherwise, we'll just get
too bogged down and it'll chew into some of the time
we have to actually discuss.

So reflecting back to how the fishery for bluefin tuna had played out in 2022. And granted, my eyes are old, so the font size here is a little tight.

But as you'll see, a very productive year.

I think it was last year that all the slides were screwed up. Now that they're not screwed up, it's my eyes that are screwed up.

Kind of the take-home message here, it was a very productive year. The fish were available to a number of different gear types and to a number of different geographic areas.

That will be the theme that kind of runs through the entire presentation. You'll kind of see how all the different categories are listed, what our base quotas were, numbers of fish, weight, all the different metrics.

Kind of the take-home there is when you look towards the bottom line, we essentially caught our base quota. So we were really digging into some of our overall adjusted quota. That's something we're keeping in mind as we continue to move forward.

As it relates to what's already transpired in 2023, obviously we're still getting underway but we've had our winter handgear fishery take place, as well as some of the longline fishing activities.

Obviously, these numbers are still preliminary.

I think as Karyl had mentioned earlier, we had some of our trophy recreational fisheries fill their quotas and since closed, both in the South as well as the Gulf of Mexico.

I threw this slide together because I was coming to the realization that the number of changes that we've all experienced as it relates to bluefin tuna quotas over the past 12 or 18 months have been rather substantial.

Case in point, we had Amendment 13 finalized. That became effective January 1st. That had some implications on how we distribute the US

quota domestically. We had the ICCAT recommendations change.

And so this slide here is really designed to be a reference for folks so they can see exactly where the tonnage has gone to, the various percentages as it's divvied up via the fishery management plans. So folks kind of know what the landscape looks like as far as a quota perspective for the next few years.

As it relates to number of actions, I think folks around the table are aware of this. And if you're new, you will become aware of this. This is a highly active managed fishery. There are a number of actions the agency takes place in season.

So we're adjusting retention limits both in our commercial and recreational fisheries multiple times throughout the year. We're moving quota around based upon needs, utilization, mitigating closures, what have you.

There has historically been some rather significant quota adjustments, reallocating from the now-defunct purse seine gear type, as well as augmenting the Reserve with what we're allowed to

carry over from one year to the next of unutilized quota as per ICCAT recommendations.

And then the almighty closure. Once quotas are reached, they take the action to close those fisheries to further harvest.

And so then there's just a whole litany of the different numbers that go along with it, where various tonnages have been moved from one category to the next or from the Reserve, again, trying to supplement and provide additional fishing opportunities within the US quota as a whole.

When it comes to the 2023 actions, it's still underway so we really only have the first one. That was related to moving some of the quota around for the winter fishery, but then those potential additional actions of adjusting retention limits.

We touched on the restricted-fishing days schedule. We touched on the IBQ appeals earlier today, as well as the anticipated adjustment to the Reserve with US carryover from 2022. And then the whole litany of in-season closures and additional quota transfer. So that's still all on the table and

yet to come.

Getting down to a little bit more of a refined scope of looking at the recreational fishery. Here we have the table looking at what it was for 2022. When I originally crafted the slide, the 2023 retention limits hadn't finalized. Now that they are, here they are. They are identical.

In reviewing the catch information from last year, we didn't see any real just cause of having to either be more liberal or more restrictive based upon how the final numbers play out. You'll see some nuances in some later tables of how the distribution of different sizes of fish and the quota available for those categories gets bounced around.

And then prior to this adjustment that was just recently announced, we had our default retention limit of one fish in play, which is common for those winter months as we kind of get into the spring.

As it relates to some of our trophy fishery, for members of the audience, these are giant bluefin tuna that are allowed to be caught and retained recreationally for no sale.

We've had that closure, as I mentioned, in the South. The Gulf of Mexico recently just closed, and we're still doing some final tabulations there of catch. Last year the Northern area had closed in June.

And then as another output of Amendment

13, we bifurcated what was the area in the North to be
the Gulf of Maine as well as the Southern New England
areas to provide reasonable fishing opportunities on
these recreational fish. And trying to recognize when
and where they're harvested, and more opportunities
might be curtailed.

Trying to do a balancing act, but not getting to a level of resolution where we're then trying to make quota available in everybody's backyard because there isn't quite enough to go around to accomplish that goal.

Highlighting some of the variability that we experienced in the recreational fishery. Here we're looking back over the last couple of years, as you can see.

We had the years in the first column and

then different metrics on the size classes. These are all numbers of fish and the tonnage they equate to as you move across the table.

Even just looking at that first column as it relates to the summary of the middle two of the large school and the small medium in a short time frame, in 2019 we're looking at about 1,700 school fish that were reported through the different methodologies. And all of a sudden you get to 2021 and we're just shy of 10,000.

How does the management try to speak to that level of fluidity in what the fishery might experience from one year to the next? Especially when you look at 2022 and that number dropped off to be about 2,300.

But then when you move over to that large school column there of those fish that are 47 to 59 inches, you start to see some of the numbers jump.

As you move further across the table, this is where size does matter. You may have significant numbers of those smaller size class fish, but when it comes to how ICCAT quantifies tonnage, they just don't

add up in the same way.

This has always been one of the challenges with the recreational fishery. Based upon the size classes that the fishery is interacting with and that are available, how do you try to set up retention limits that stay within those tonnage quota allotments, knowing that they have ramification on retention limits and availability?

So just a slightly different way to look at last year's catch. You'll see some of the percentages there where I'm kind of just sharing some of the same information in a different format.

We didn't have significant numbers of school fish last year. They kind of equated to about 36 percent of the overall catch, but yet those large school/small mediums dominated, so how that tonnage kind of all adds up.

We do have some ICCAT requirements that we're beholden to of keeping our school quotas set at a 10 percent level of the US catch. So there is some fluidity where we can move some of the tonnage around from one year to the next.

We're always in consultation with our
Science Center partners to ensure that these variable
catches aren't impacting the stock assessments, or
they're being included into the stock assessment
process to make sure that nothing is then running
afoul of those outputs. So those efforts kind of go
hand in hand.

Another way to display it if you're more visual versus a tabular approach is just looking at the composition of the catch as it moves across time.

This table is going a little bit further back. You can kind of see that light blue bar there of those large school fish that really showed up last year, but were not nearly as strong in '21.

So again, some of the challenges when you're dealing with a survey-based reporting methodology of how do you set the limits when you know the feedback from the fishery is usually a couple of months behind. How do you make adjustments but yet set up expectations of fishing opportunities for forhire bookings, vacation planning, and the like.

And just because it wasn't variable enough

or complicated enough, then you start to look at some of the geographic and spatial distributions, that these fish aren't necessarily showing up in the same locations year after year after year.

A prime example, if you look here at 2021, there is a pretty equal distribution on those states looking at Virginia North of when certain size classes were available.

But then you look at some of the other years and they aren't showing up in those same geographic areas from one year to the next, which then obviously plays into concerns that folks aren't seeing them, lack of fishing opportunities.

And trying to achieve a balance, trying to create opportunity where the fish are at the size classes they are, but yet still being within our quotas to manage the fishery properly.

Then this is something that we traditionally put up. There have been some years where you see a true year class kind of march through the fishery as they grow in length. So we don't necessarily have strong signals this go around, but

something that we'll continue to do that helps inform the discussion.

All right. So segueing off of the recreational fishery in review, let's turn our attention to more to some of the commercial fisheries in review. Here we have our general category landings. This is our commercial rod and reel fishery.

We've broken it down into time periods.
We've looked at the retention limits, how many days
those fisheries were open, what was the tonnage
landed, and then ultimately what was the average
metric tons landed per day.

This is inclusive of any restrictedfishing days as well. And then just kind of breaking
it down to show how the fishery evolves throughout the
year where all things are not created equal.

As far as catch rates, I know around this table for years we've had discussions about what the fishery that commences on June 1st should start at.

Is it two fish? Is it one fish? Is it three fish?

And where we've kind of followed the information that

catch rates on rod and reel tend to be extremely low in June.

So we've been able to provide a more liberal retention limit during that month to those vessels that are using harpoon as a gear type. And then once we start to see the rod and reel fishery pick up, we reduce it back to one.

So you can see there just by that one example where we had 0.6 metric tons as a daily catch rate, once that rod and reel bite really does pick up, here noted by the June 3rd date through August 10th, we're jumping right up to about 11 metric tons.

A lot of that is the fish availability and just there are that many more vessels fishing rod and reel versus that harpoon gear type. So again, a different dynamic that we're looking to to not only help inform retention limits but trying to help inform effort controls as well.

Case in point, the restricted-fishing day.

And I know other tools have been discussed of how do
you flatten this curve out so there aren't the same
peaks and valleys between openings and closures.

Looking at those time periods along that first column there of how the quota is managed, and then looking once again for reference, the same information sliced slightly different of how much quota was harvested.

What was the base level, what were adjusted, what are the percentages. Nothing I'm going to belabor here other than more information to help inform the conversations in ways we may need to evolve. And obviously, that with Advisory Panel input as well as those of the regulated community.

Then looking to what's transpired here in 2023. Granted, it's just the winter fishery, but that has gotten us out of the gate in trying to see how those winter fisheries compare across time.

I think I've used the analogy that when you manage bluefin tuna, you really need to have a crystal ball available. I have a government-issued one. It isn't necessarily as precise as common technologies, but it still gets the job done.

We'll continue to be using everything at our disposal trying to figure out how to manage these

fisheries given all the nuances that can change them from one year to the next, or even one part of the year to the next.

And then just graphically displaying the general category catch in 2022. The black line here is representing the quotas. The blue line is the catch.

It looks pretty linear. Sometimes the detail gets lost in this particular graphic, but it kind of just shows how the fishery evolves over time. It doesn't tell quite the same story that it has in years past about some of those nuances.

All right. Moving from that general category handgear fishery to some of the information as it relates to the harpoon category. Breaking down last year's catch on how many, what the composition of the harvest was for those large mediums, which was set at a two-fish limit per day, that compromised about 22 percent of that category's catch.

The giant fishery, which is really where that effort is to be expended with that particular gear type, with unlimited harvest allowed equated to

about 78 percent.

Obviously, there were some adjustments made where we moved some quota that I referenced earlier. So then we try to break down some of these statistics for the resolution as well.

so how many trips just landed one large medium and that was it? How many landed a combination of those large medium and giants? How many were exclusively giants? This gives us a window to look to see what is the catch composition that that fleet is experiencing.

The same as that second tier there. How many are catching one fish, two fish, three fish, and then onwards and upwards.

One item to make note that is different and is in play for 2023 is that Amendment 13 instituted a cap or a limit on the number of bluefin tuna harpoon vessels can catch in any given day. We no longer have the unlimited giant threshold in place.

Essentially, how that ten fish looks is that two of those can be large medium and then the other eight could be giants or all ten could be

giants.

So we still have that threshold to handle those fish that are less than 81 inches and mitigate some of the effort that's expended on those size classes, but yet still preserve an ample retention limit given the environmental conditions that are in play for that gear type to be effective.

And then also what's in play with that ten-fish limit is that the agency has the ability to reduce that down after reviewing a number of different determination criteria if it seems that all of a sudden that ten-fish limit isn't getting the balance right of extending fishing opportunities, but providing economic opportunity and staying within our quotas. We have some wiggle room there, just like we do with some of the other fisheries.

Comparing harpoon gear landings across the general category and that harpoon category because it is an authorized gear; something that we just kind of keep tabs on.

Potential implications of vessels moving from one category to the next. Do they genuinely like

to have the diversity in the gear types they could prosecute in a given year or do retention limits shift this around?

Recognizing some of the core limitations, something we just keep our thumb on the pulse of to help figure out management trends and what have you of how this particular gear type is being used, seeing it's authorized in both categories.

I think in years past there was some feedback, not necessarily from around the table but I think more from the public at large, on whether or not gears should be eliminated from one category or what have you.

So this is something that kind of keeps us informed of how those two fisheries are evolving, if we ever get to that point where we really need to take something like that on.

All right. Moving away from harvest, let's touch on a slide that I think gets folks' attention, looking at some of the reporting compliance.

If you recall back with the implementation

of Amendment 7, which went into play January 1, 2015, there were some mandatory reporting requirements that came along with some of the handgear fisheries.

We've steadily seen improvement from those initial years. We chalk that up to education, kind of getting the word out that these fisheries and the reports are mandatory. But we seem to have flatlined for the last couple of years of different compliance rates.

Something that we're continuing to try to work at, whether it be through our partners in the Office of Law Enforcement writing citations for non-compliance here, as well as looking at some other parts of the agency that have their own reporting requirements.

We understand that HMS is just one fishery that our constituents have permits for. More often than not, they'll have permits out of GARFO or the Southeast region that may have additional reporting requirements.

And is there confusing there where different reports are going to different parts of the

agency? Is that information adequate?

something that Randy, myself, and our respective staff are continually and constantly working at of, how do you then break down some of the stove pipes that exist inside the agency, especially given the unique position HMS is where we overlap with all of the other regions whether it be GARFO, SERO.

All the different management councils throughout the Gulf and throughout the Caribbean give us that perspective of where some of these challenges exist and where some of the gaps exist, and where the agency as a whole can be doing better to serve our customer, the US fisherman.

Again, another way to display that compliance information that shows where for the last number of years compliance has seemed to flatline.

How do we continue to strive to get better numbers there?

Moving a little bit more onto the economic dynamics over the last couple of years here.

Something that's been an ongoing debate of when are the fish most valuable, when are the best prices.

This doesn't necessarily reflect volume. As mentioned in some of the other slides, the summer and fall months the volume goes up exponentially, so there's somewhat of a supply/demand impact.

We've also discussed around the table for years what is the quality of fish. Are the fish more valuable because they've been feeding all summer/fall long, so their fat content and oil content is higher in the fall/winter months.

There's different schools of thought across all that. Not one theory definitively holds true, but just some numbers that we share to reflect that.

You'll note there for 2022, we have a gap there between October and December. That is attributed to that fishery closing there in October.

Then we'll look across trends as well of what we're seeing with that price information. Not that it drives our management because that's not one of the criteria that is informing or directly resulting in management actions, but we're also not blind to it because we understand that's how the

fishery is prosecuted from the business side. So we kind of keep tabs there.

And then lastly, something that's been very informative over the years is where traditionally Atlantic bluefin tuna caught by US fishermen was viewed as an export product. They were going over to Japan for the sushi and sashimi market.

That is absolutely no longer the case. As you can see here, the number of fish that are exported has continued to drop consistently over the last decade. A lot of different variables come into play here.

Exchange rates. Obviously COVID had its influence. Fuel costs; how much does it cost to actually put a fisherman in a jet and fly him to Japan versus are you able to find a marketplace for that product here in the United States.

I know that there's been a lot of effort expended on how do you develop better markets here domestically to move some of this fish product, especially when it is coming through in high volumes that aren't the traditional of going to Miami, Los

Angeles, and New York, to high-end marketplaces, versus how do you establish those markets so they're more prevalent and more accessible to US codfish.

Then this graph here is really just sharing more information about the relationship of what our base quotas are, how they're adjusted, what our landings are, and then catch. The catch being inclusive of not just landings but also dead discards, which is something that we're obligated to report to ICCAT.

For those in the back of the room, I keep saying ICCAT. International Commission for the Conservation of Atlantic Tunas. It's a regional fishery management organization that manages these species Atlantic Basin wide, so it's not just the United States at the table. This is something we always keep in check there as well.

Speaking of dead discards, we're always reviewing methodologies and sources of information.

We have different fisheries, longline fisheries, handgear fisheries, trying to calculate what the best numbers are that we can confidently report to that

regional fishery management organization.

This is always an ongoing dialogue with our Southeast Fisheries Science Center, obviously with you all here, and the fisheries at large of how best this information is shared back up.

Then just kind of displaying that information when you go back in time. You'll see some of the sparks of what triggered the conversations that led us through the Amendment 7 process there, '12, '13, '14. 2015 is when Amendment 7 and the IBQ program came into play.

And then you can kind of see the impacts that had on the fishery as it related to the pelagic longline discards and geographically where they were coming from. Somewhat of a success story there, but I think we've all heard around the table that the consequence is felt by the longline fishery as a whole.

It's still ongoing with how do you get those fisheries' quota to allow them to prosecute the target fisheries for swordfish and bays, yet still manage the bycatch species that they encounter or the

incidental catch that they encounter, bluefin tuna being one of those.

Then I think for a year in review summary, kind of summarizing the contributions of the different category fisheries and what they're doing to help fulfill the United States in achieving its goal of its US quota. I'm not going to belabor that because I'm just about at time.

So reflecting back to some of the dialogue this morning, for those that are uninitiated, IBQ is our Individual Bluefin Quota Program. It is our catch share program that we initiated to account for bluefin tuna mortality that coincides with our pelagic longline fishery.

The Amendment 13, which finalized this year, introduced a new process based upon feedback around this table for the last number of years as well as through proposed rule actions to try to get that quota into the hands of individuals that are on the water.

So instead of having a static set it and forget it mentality of looking and setting up a quota,

then dividing out who's got a percentage of that, and then letting that remain in play, it's introducing this new dynamic approach where we're looking to reassess that every single year, and look back at each individual's fishing history to help inform that process.

That process is looking at the number of sets that each vessel is making as its metric over the prior 36 months or three years. And having that inform what quota they could get in that subsequent year.

The old process, as I mentioned, was looking back at historical participation. It was kind of set it and let it alone. But we also then quickly realized that latent effort or folks that were no longer actively involved in the fishery didn't necessarily have that readily available to lease out to those that were.

So there were problems that we experienced there. Amendment 13 was an attempt to address those and make it more the effort-based program.

When we're looking at set information, we

have a couple different sources. There are mandatory VMS set reports that are required to allow us after conclusion to send the haul back. That's currently what we've used to help inform that IBQ calculation because it's the most readily available real-time information.

We have not discounted that log books also serve as a vital reporting tool, but we also then recognize that there are some time delays potentially with how those log books are submitted to the agency, when they're reviewed, when they're finalized after the quality control processes kick in, as well as some of the dynamics of how prematures shoot out of the Southeast in birth month.

Just some complicating factors there, but those are essentially the sources of information we're currently using.

As part of that Amendment 13, we started an appeals process for better or for worse to provide an opportunity for fishermen to appeal what the agency has on record to reflect their fishing and their footprint over those past three years.

Essentially, they're a third-party component of the agency that can be brought into play to review information, sometimes at very deep depths.

To the point of even redoing all the work other parts of the agency have done to try to get the answer right to those constituents that are either observing something that is a foul or to make sure that the agency gets it right.

A byproduct that we're about to probably get into, and as Dewey had already mentioned there, is the time delays. If you're trying to stand up a program that's annual in nature, the agency can't be taking six months to figure out what those quotas are for some of those individuals.

In my terminology, it's unacceptable. We can do a better job collectively as an agency. But if the goal is to that annually, to truly get to the dynamic model of you're on the water and you get the allocation, this first year there's immense room for improvement and refinement. So look forward to that dialogue and exchanging ideas.

Then lastly here, regarding some of the

aspects of that IBQ program, is making sure that folks are aware of who else within the fishery has quota that could be approached to lease that allocation from. For years this was a challenge or an impediment that we've been trying to work towards to create more or less a marketplace.

We've stood up some contact lists that are available that show the shareholders that have received quota. I think we can do a little bit of additional work there to help simplify that contact list, but also trying to set up essentially a marketplace.

Hey, listen, I've got allocation. My boat's tied up or I'm involved in a different fishery.

I have something available or I'm in search of.

Trying to break down some of the barriers so folks within that fleet can make those connections, and figure out how they can support each other to keep the US fishery going and still address some of these challenges that are before them.

And then I have a link here of just some of those catch shares programs that gets into some of

that information more in depth. 1 2 With that, I will shut the heck up. We'll 3 turn the microphone over to those in the room and 4 those virtually. Thank you. 5 MR. BROOKS: Thanks very much, Brad, for that. 6 7 Just a quick time check. We're at 2:05. We have until 2:45. We're not really going to be able 8 9 to extend because we've got Sam coming at 3:00 and I know we're going to want to have all of our time with 10 11 him. We could squeeze a minute or two out of break, 12 but not much more than that. 13 Let's start looking and see who wants to 14 get into the conversation. I'm going to start online 15 I've got Charlie Bergmann and then George 16 Purmont, and then I'll start working around the room 17 here. 18 So if we could open up Charlie's line? 19 MR. BERGMANN: Can you hear me? 20 MR. BROOKS: Yes, we do. Thank you. 21 MR. BERGMANN: Hello? MR. BROOKS: You're good, Charlie. 22

1	MR. BERGMANN: Can you hear me?
2	MR. BROOKS: Yes.
3	MS. CRAWFORD: We can hear you.
4	MR. BROOKS: Okay. Go ahead, Charlie.
5	Charlie, are you there?
6	Okay. Let's start in the room. We'll go
7	back there. Let's start with Bob.
8	MR. HUMPHREY: Thank you.
9	Brad, the non-compliance reporting, how is
10	that determined? Is it dealers reporting that
11	fishermen aren't reporting?
12	MR. McHALE: In a nutshell, yes. In the
13	commercial fishery we have those two different data
14	streams that you can validate and it's at a fish
15	level. We can do that comparison of what fish the
16	fishermen didn't report but dealers did, as well as
	vice versa.
17	VICE VCIDA.
17 18	Perhaps there are fish that the dealers
18	Perhaps there are fish that the dealers
18 19	Perhaps there are fish that the dealers didn't get to us that the fishermen reported. So

1 MR. McHALE: Correct. 2 MR. BROOKS: Let's go over to Matt. MR. HUTH: I don't want to elaborate on it 3 too much, but I just want to go on record saying I've 4 5 spoken with Brad about accounting for the sets for longline. There's multiple boats in our harbor that 6 7 have been affected by this. Moving forward, I hope we can get it right 8 9 and maybe try to make up for the time lost. 10 guys have lost five or six months of fishing here, and 11 it's still not rectified. So it's going to affect 12 them in the future because we have that rolled into a 13 3-year average. 14 Thank you. I appreciate that MR. BROOKS: 15 comment. Let's go over to this side. Willy? 16 17 MR. GOLDSMITH: Thanks, Brad. Just a 18 couple of questions. The first one is pretty quick. 19 You had mentioned, I think, only around 15 percent of 20 fish are getting exported now for bluefin and that 21 there's been a challenge in developing the domestic

market.

I know certainly in New England you don't see bluefin tuna on the menu very often. You kind of mentioned some potential market, where the destinations of those fish are.

I was wondering if there's been more of a comprehensive look at where the markets are for bluefin around the country. That's one quick question.

The second one, Bob had asked about general category compliance. I know we've talked about recreational compliance in the past.

I saw that when you were talking about catch estimates, it was large pelagic survey and then a combination of other sources, catch cards, and also the automated landings reporting system at other times of the year.

And I know with the HMS catch reporting app that was implemented, I think, in 2017, I was just wondering if there's been an updated look at maybe comparing the self-reported catch with large pelagic survey, try to get a sense of compliance for that?

Thanks.

MR. McHALE: All right. So to tackle those in order, the agency itself hasn't done a comprehensive assessment of how the domestic markets have been evolving.

The layers that we have been directly involved in is really dealing more with the states and dealing with food safety related matters that transcend fisheries' jurisdiction whatsoever.

What became very apparent in 2020 and continued to 2021 is folks trying to diversify their business portfolio of how do they move product. So think of the farmer's market type of a model where they are able to sell lobsters, some groundfish, and what have you.

Folks were trying to do that with bluefin tuna, but bluefin tuna is just a different beast given its scombroid poisoning potential, and then under FDA a whole bunch of requirements that aren't necessarily administered to fisheries but administered through the states and the states back up to FDA.

It's been more on that educational market to the fleet that not one size fits all as far as

their ability to diversify their business model and move their product. They do need brick and mortar facilities that then are inspected, et cetera, but it would be interesting.

I know that at least locally you start to see it a little bit more commonplace on menus and folks trying to diversify how to pitch that product, given it's not quite the same as the yellowfin or bigeye steak that folks are a little bit more accustomed to given their palate.

As it relates to the compliance component, we haven't fully engaged on undertaking and exercising doing a comparison of those data sets.

I think the gravitational pull is getting us closer and closer to where enough things have evolved since last time we've done the exercise, as well as a number of publications that you were involved in, as well as others, trying to look at when you don't have two identical data streams like Bob was mentioning in the commercial fishery.

How do you get a true representation of what the compliance is there? And then how do you

even tackle it? Is it more outreach? Is it incentivizing reporting to some degree? Is it holding folks accountable? What are all those options on the table to get those better numbers?

I think we can all -- as we experienced with some of the recent large pelagic survey work with the Science Center folks as well as members of the recreational community, how valuable that data is to help inform the assessments.

If there's a zero there, then that feeds into those assessments. And it feeds into recruitment, impacts quotas, and impacts opportunities.

So the power of the data, I think, is a note that we need to continue to hit. It's no longer the 1-800-closeme dynamic. Every fish that you're accurately reporting is immensely powerful for supporting fishing opportunities.

MR. BROOKS: Great. Let's try to go back online here. Let's see if we can bring in George

Purmont and then we'll see if we can get Charlie back in. And then we'll come back into the room for Tim

1 and for Dewey. 2 George, are you there? MR. PURMONT: Hello? 3 4 MR. BROOKS: We've got you. 5 MR. PURMONT: Thank you. Okay. It's a pleasure to sit in with you this afternoon. 6 Imported bluefin, how does domestic 7 8 bluefin compete with imported bluefin? Are we buying 9 more fish now than in the previous years? You know what, George? 10 MR. McHALE: 11 That's an excellent question and I do not have an 12 answer off the cuff for you. I would have to go look 13 back. 14 The last years that we looked at domestic 15 bluefin tuna, I think we were comparing it more 16 towards what the import numbers were for bigeye tuna 17 versus an import of bluefin tuna given some of the 18 more common marketplaces for the US of where tuna was 19 filling that, whether it be restaurants or the sushi/sashimi market as well. 20 21 So that's something I take away 22 something to look back and get back that answer to

1	you, as well as to the rest of the Advisory Panel.
2	MR. BROOKS: George, did you have any
3	other comments or questions?
4	MR. PURMONT: I'm having audio issues.
5	Thank you very much.
6	MR. BROOKS: Thanks. Sorry about the
7	audio issues here. I'm not quite sure what's
8	happening.
9	Let's see. Charlie Bergmann, did you want
10	to try to get back into the conversation with a
11	comment or question?
12	MR. BERGMANN: I'd love to. Can you hear
13	me now?
14	MR. BROOKS: Perfectly.
15	MR. BERGMANN: I feel like that damn pink
16	bunny rabbit that beats on a drum.
17	Brad, if you can hear me, I'd like to know
18	how the US reporting percentages compare to maybe
19	Spain or Greece in bluefin catch.
20	MR. BROOKS: The question was, what's the
21	compliance reporting figures like compared here
22	compared to say Spain or Greece or some other, other

areas?

MR. McHALE: Charlie, I'm going to defer that to the ICCAT Advisory Committee and folks that are directly involved in ICCAT versus the domestic reporting component here.

So, that is something that we can look back, because there is that Compliance Committee at ICCAT that looks across all CPCs.

Now, granted the reporting methodologies for each individual country are going to differ. But, that is something that we can report back.

And, I suspect we'll have a probably national report to ICCAT readily available that we can get in your hands.

MR. BROOKS: Okay. It looks like David Shields might have something to say on this. David?

MR. SHIELDS: Well, if you asked the countries, their compliance is perfect. But, what I was, I was leading up too, was this question of imports to the U.S. from the farms in the Mediterranean. That data is probably available through the EDCD System at ICCAT.

And, that would be interesting to look at, because we have -- we are only able to supply fresh bluefin tuna from let's say the month of June through the month of February.

And, if there are restaurants, fish mongers, et cetera, who want to carry it virtually the year round, and dealers who what to deal in this product virtually the year round, they are compelled to find alternate sources for bluefin when we're no long -- when we're not in season.

Consequently, there will be imports from Spain and Turkey, and so on and so forth. And, in fact, Balfego has an office here in the U.S. at this point.

And, they had a big booth at the Boston Seafood Show, where they were slicing and dicing bluefin.

So, but I don't see this strategically as a big market, as a -- I don't see the Mediterranean as looking to move heavily into the U.S. market at this juncture because most of their product, most of their productivity is now owned by Japan. Thanks.

1	MR. BROOKS: Thanks David. Let's come
2	back into the room. Tim then Dewey and then back over
3	to Mike.
4	MR. PICKETT: Okay. Two completely, I
5	mean, kind of unrelated questions. I'll just do them
6	back to back.
7	On slide 23, you have the price per pound.
8	Just a couple of clarifying questions. Does this
9	include no sales?
10	Does it include the zeros? And, if you
11	have any data on the number of no sales, receipts that
12	may have come in that fishery.
13	And, my other question is on page 27, with
14	the dead discards. Just some clar how is that
15	number extrapolated?
16	Because you would expect that number to be
17	close to zero in theory. So, you know, I mean, 28
18	tons is a significant amount of animals, you know.
19	And, it went up. Was there an unusual
20	event? Or, you know, I mean, how is that number
21	determined?
22	MR. McHALE: Sure. So, for the first

part, my understanding is that the general category average prices is not inclusive of those fish that did not equate to a sale.

So, those numbers of fish, although they exist, the volume of them still remains relatively low. I doubt they would add, you know, drop these prices down.

But, that's something we could look at once again. We do track those. So, we require all fish to be reported whether it's sold or not. And so, we work with the Office of Law Enforcement to stand up a line.

And, this really kind of merges 2019 into 2020 given what those marketplaces and folks still going out fishing and thinking, why isn't somebody buying my fish without a capitalism 101 type of conversation.

If there's no market, then nobody's buying your fish. And, they're not obligated to either if you didn't care for it. But, those are other side bars.

So no, these do not include the zeros. I

don't have the summary tally of the number of fish.

But, I'll get that back out to you as well.

It's relatively low in comparison to the overall volume that's coming into the commercial fisheries. But, it's there.

We experienced that a couple of times.

Especially there was an event down off of Rhode Island where the fish showed up where normally they hadn't.

They were all poor quality, readily accessible. And, as such the dealers like, we can't move this. So, all of a sudden, these fish are coming into the dock, and they were kind of being reported to us as no sale.

So, I can do that as a get back to you there Tim, as well as the rest of the panel.

As it relates to the methodologies regarding dead discards, currently the methodology is looking at data drive from the At Sea Observer Program, combined with effort information derived from the logbooks.

And then the Southeast Fishery Science Center staff are kind of combining those two data sources. One is to the observed mortality that

are discarded. Combined then with the effort that's extrapolated over the fishery in those geographic areas, whether it be North Atlantic, whether it be Gulf of Mexico, or the Northeast Destin area.

And, that's how that 28.4 metric ton number is still generated. I'd have to go back to look to see why, for example, we saw that uptick in 2021, versus where we had been in the prior years.

But, you're right, the numbers should be relatively low. Right now, legally, the only fish that should be discarded dead are those that are sublegal. So, those fish that are 27 to less than 73 inches.

Vessel Captains can elect to discard that fish that might be 73 inches or greater. But, they're obligated to count it off their IBQ.

And so, to throw a fish back and not derive any economic gain from it, I mean, I don't think would fit a business model. But, I would defer.

So, I'd have to kind of get back and see kind of what some of the story behind that particular number and why the uptick in 2021. And, that's

1	something I can do as well.
2	MR. BROOKS: Thanks. Dewey, let's go to
3	you.
4	MR. HEMILRIGHT: Okay. Given the
5	discussion around the table, centering around the
6	general category compliance, one of the best ways to
7	fix that would be no reporting/no permit.
8	And, you would fix that compliance rate
9	right quick like. And, that would be the same way
10	that's done for the Pelagic Longline industry, or the
11	commercial industry, where if you don't report your
12	stuff, you don't get your permit.
13	So, if you really want to fix this, it
14	would be instantaneously, you could do that. So,
15	that's number one.
16	Number two, your reference to the
17	marketplace. Has anybody at that table or sitting up
18	there, have you all went on the marketplace?
19	And if so, how much quota is available and
20	who's got it for sale right now? Since you said the
21	marketplace is up and available.
22	To my knowledge the marketplace is empty

of any sale, anybody that wants to sale their IBQ 1 2 quota. And, when you look at the 2023 year on the 3 IBQ, and I'm going to limit my conversation since I've 4 5 exhaustively talked for the past four months on the Individual Bluefin Quota and the Amendment 13 roll 6 7 out. And, we're still waiting for quota as I 8 9 discussed at lunch. And, somebody in this agency, in a leadership position needs to call the appeal people 10 11 folks and ask them what the hell is up? 12 Where is the quota that the fishermen need 13 and are deserved and should be given? 14 It's like a double jeopardy. You're not given your quota based on a faulty BMS system. 15 16 got appeals. 17 And, if you don't make sets, unless you're 18 in the Gulf of Mexico where if you participated in the 19 BP Oil fund, you got sets. And, you didn't have to 20 make sets. 21 In the Atlantic, if you don't make sets, you don't get no quota. So, right now with 25 vessels 22

potentially, I don't know the exact number, that are awaiting quota, some of them are tied to the dock and can't make sets that's going to affect them in the future.

And, another thing that's going to happen into the future here, and as a prediction, given this is my last HMS meeting, as I'll be termed out, and I'm going to predict in the future, you're going to have some stuff going on, because there's too many bluefins and there's not enough quota for the Pelagic Longline industry.

And so, guys are going to be tied to the dock. And, as the bluefins continue to increase, they're not going to be able to go fishing because nobody's going to be leasing no quota.

And, we're already seeing this play out.

So, we need somebody in this Agency right now,
wherever the leadership it may be, to call the Appeals
Office.

Go right down the road and ask them, where is the appeals for the fishermen that is taking place?

Provide the information. You all have provided the

information, where is it at? Thank you. 1 2 MR. BROOKS: Thanks Dewey. Mike. MR. PIERDINOCK: Hey, thank you, Brad. 3 And thank you for the details. We've come a long way 4 5 from the days where we couldn't catch enough bluefin to use up our quota, to we have no issues with 6 7 catching our bluefins. 8 So, it's a testament to management of the stock to make it rebound to the levels that we have 9 today, which is quite positive. 10 11 To note here, the reporting, as it's been 12 noted and so duly noted Brad, that it ultimately is 13 captured by the seafood dealers. 14 found it interesting through And, I discussions with you and your office that there was 15 many out there that were under the assumption that the 16 one stop shopping took place through these different 17 18 apps for the For Hire Fleet. Where technically it's only eTrips that --19 20 with eTrips and for many multi-species permitted 21 vessels that they have to report everything they catch

on it. With eTrips it will ultimately go to HMS.

But, there are other apps that do not and, I found that surprising and had outreached to many in the public that were unaware of such.

So, me as well as others around this table will get the word out to help for that public outreach. And, I appreciate the fact that that's been noted.

With the recreational catch, I mean, it's been noted, and I think it's been discussed here as well as earlier. And the fact that the fish are arriving sooner, they're leaving later, and, we're finding them in areas not found before.

And, we're trying to get the large pelagic surveys to catch up with that timing. Fish are earlier even now with what's going on up and down the coast and up into the northeast.

Which I suspect and, you know, Mr. Getto noted that he'd like to open up the Harpooner earlier category, because I suspect he's correct.

Every other fish, or many other species, whether it's forage or Pelagic or so on, are arriving much earlier than they've ever been seen.

So, I hope that the large pelagic survey can capture those early events which are even earlier then what we've thought in the past.

The last thing on page eight, as it's noted here, we have charter boat and head boat bag limits for bluefin tuna. This has been pointed out before.

And, the beauty of this increased numbers here for the head boats is that those that are not as economically, have the economics to go out on a charter boat, can go out in a head boat and have the ability to have access to the fishery.

And, it's good to note that we see this with bluefin. And, with equity and environmental justice, it's nice to see that.

Maybe the same could be seen with other species, whether it's Yellowfin or other pelagics. To provide those less economically viable to be able to go out in a head boat to have those numbers that could make sense economically for the head boats, but as well for those people that typically can't afford to go on a more expensive vessel.

1 So, maybe there could be some 2 consideration or thought to do that with other pelagics in addition to bluefin. Thank you. 3 Thanks Mike. 4 MR. BROOKS: 5 DR. KNEEBONE: Hey, thanks a lot Brad. Just a clarifying question. On slide 27, when you 6 7 talk about refining reporting methodologies for commercial and recreational hand-gear dead discards, 8 is that inclusive of post-release mortality? 9 Or, are you talking solely about at vessel 10 11 mortality dead discard? Thanks. 12 I mean, at this point in MR. McHALE: 13 time, at vessel mortality. So, kind of a known fish 14 that is going back dead. don't necessarily have the 15 16 information right now to generate dead discard 17 estimates with the confidence that we'd ultimately 18 report back. I know there are a lot of efforts to try 19 to get at that information. 20 But, I think we can recognize around the 21 room that we're no longer talking about a fishery 22 that's Pen-130. You know, and that's consistently

used across, like where we still have that sort of 1 2 gear that is being used. then we also I have 3 But, seen emergence of like the spinning reel and the surf 4 5 casting stuff. And then the variables with water temperatures. Like, where is that fish being caught? 6 So, this currently is known mortality. 7 And so, eyes on the dead fish. Whether it was landed 8 9 or had to be put back, for now at least. MR. BROOKS: Chinh. 10 11 I have a quick question. MR. NGUYEN: 12 With the Vietnamese community in the Gulf, with the 13 IBQ, there's a little confusion. And, I don't know if 14 this question has been asked before. 15 Let's say you reach your IBQ and you catch 16 a bluefin tuna. You know, it's -- what do you do? 17 What are the consequences, or how do we 18 resolve that? Will you get in legal trouble? Because right now some of the boats are 19 20 breaching the quota and they're deadly scared to go 21 out, because, you know, they talk amongst themselves. There's a big language barrier. 22

And, they're like, oh, if we reach our 1 2 quota, that means we can't go fishing anymore. 3 they're afraid, they're deadly scared to go catch 4 tuna. 5 I mean, has that question been asked before? 6 7 MR. McHALE: So, the way that program is set up is that we have quarterly accountability. 8 9 so, vessels, whether they're in the Gulf of Mexico or elsewhere, they need a minimum amount of IBQ to embark 10 11 on the trip. 12 That IBQ then covering any sort of those 13 bluefin that they interact with. If they happen to go 14 into a deficit situation, they need to rectify that 15 deficit before the next quarter. deficit 16 so, rectifying that is 17 acquiring more quota. And, that's usually kind of 18 going within the fishery itself to find somebody 19 that's willing to lease you quotas. 20 And, to the point Dewey just mentioned, it 21 sounds good on paper, but is it actually happening? 22 Is anybody relinquishing quota?

Especially when the dynamics of the fishery may make individuals adverse to leasing out. Because they may have the same need that you have.

And, so that is still one of these ongoing challenges of how do you then create fluidity in that dynamic?

So, unfortunately, the fear that they are articulating and experiencing, is real. That if they happen to be in a quota deficit, and they are unable to acquire more IBQ, they are unable to prosecute the fisheries for Yellowfin, Big Eye and Swordfish.

And, that's by design to be a rather incentive to curtail fishing activities. But, we recognize in aces that have this potential affect.

And Dewey kind of just mentioned it, that if there are too many bluefin around, then all of a sudden there isn't going to be anybody that can acquire bluefin from another party.

And so, it's at that quarterly level. And then when once that resets the clock, if they happen to go into deficit say the first week of that quarter, they can continue to operate, they just have to

balance the books at the end of each quarter.

And, that's something my staff will send notifications out to each permit holder, letting them know exactly kind of what our numbers show what their status is. And then, kind of what they need to do to kind of get that resolved.

MR. BROOKS: Chinh, do you think there's any kind of outreach need with the Vietnamese fleet?

MR. NGUYEN: Yes, definitely. There's a big need. Like another example, many of the boats in the Gulf, where we live, they participate in the Ultimate Year Program. You know, the last several years.

So, when we received the IBQ, because we were in the Program, we didn't fish more than ten days out of the month. So, that affected our number on the IBQ.

So, that's another thing.

MR. McHALE: So, underneath Amendment 13, and recognizing that offshore Fish Restoration Project, which was in the Gulf, derived from the Gulf Deepwater Horizon oil spill there, that -- and Dewey

had kind of mentioned this, I think, in one of his 1 2 comments, is that we've set up a proxy. each for somebody 3 So, year was 4 participating in that program, we looked across the 5 entire Gulf of Mexico Longline fishery, developed an average number of sets that are performed by the 6 fishery. And then, used that as a proxy so those that 7 participated in that program voluntarily, weren't 8 9 disadvantaged by that participation. 10 And so, we have a placeholder for those 11 vessels for the years that they participated. 12 it's not a -- it's not a zero effort, if you will. 13 Once that, well, now that the program has 14 kind of come to term, that that would help inform the 15 Amendment 13 process for those entities. 16 MR. BROOKS: Thanks. And, I think, at 17 this point I just have Matt in the queue. Oh, and 18 David, and then if we are, if that is it, we'll 19 probably go to break early. 20 Sam is already here, so we might. 21 then pick up a bit early and have a little bit more time with him. 22

But, let's just take the conversation 1 2 forward. Matt. 3 No, I just was going to MR. HUTH: clarify, and Brad, you might -- I might be right on 4 this. 5 But, on our IBQ website, I believe there 6 7 is an area on there that you can post that you have quota for sale. 8 9 But, the problem is, I think that a lot of guys -- or a lot of people either don't know it 10 11 I mean, I know our fishermen, you know, don't 12 know how to use that. 13 We do it for them. We do the website for 14 So, I don't know, you know, if moving if you them. 15 guys could send an email or a snail mail out to people 16 that have quota and notify them of that. 17 I mean, there might be people that have 18 quota that don't even know that they can post it. 19 don't know how to get a hold of somebody that -- I 20 don't know. I'm just speculating. 21 And then, Chinh, I believe we can -- we 22 can buy quota from you guys in the Gulf. But, I don't

think you can buy quota from the Atlantic side. 1 2 In other words, if you needed quota, I 3 don't think I can sell it to you. But, I can buy your 4 quota. 5 And, I don't know why that is. 6 anyway, just trying to. 7 MR. McHALE: So, here real quick, regarding the marketplace. 8 If the Agency stood 9 something up, they spun the dial like around the table, and it's not being used, then it's not doing 10 11 anybody any good. 12 If there's other resources that even maybe 13 outside of the Agency's purview to help inform that, 14 then let's talk. Because whatever's going to be used 15 by the fleet to help that communication, at least to break down that barrier. 16 17 It's not going to break down all the 18 barriers, but, if that helps us get somewhere, I'd 19 like to be able to figure out how to help inform that. 20 And, whether it's through correspondence 21 with folks, again, we can't advocate for one chat room

But, how do we then break down those

versus another.

barriers so folks are able to at least make the 1 2 connections? And again, fully acknowledging that's not 3 the only hurdle that needs to be overcome. 4 5 Regarding that component chain that Matt had just mentioned, is given the sensitivities of the 6 Gulf of Mexico and its designated spawning area for 7 bluefin tuna, there's been a policy stood up that we 8 don't allow effort to -- effort as translated as IBO 9 10 quota, to move from the Atlantic into the Gulf. 11 But, if it moves from the Gulf to the 12 Atlantic, that we've allowed that one way pathway. 13 So, hence Matt, that's kind of some of the 14 background behind why you may have Atlantic allocation, but Chinh or somebody else in that 15 Southern Louisiana fleet couldn't procure it to then 16 17 use it for Gulf discards or Gulf catch. 18 It's self-contained to the Gulf of Mexico 19 by design. 20 MR. BROOKS: Great. Thanks. Thanks Brad, 21 thanks for the question there. I want to just double 22 check.

I'm not seeing any hands in the room or 1 2 online. But, I just saw a card go up. Marcos. 3 MR. HANKE: Just --4 MR. BROOKS: Oh, sorry. And then over to 5 David. Sorry. Go ahead Marcos. 6 7 MR. HANKE: Just out of curiosity, in the Caribbean, the WhatsApp chats to communicate among 8 9 fishermen for things that are pertinent that we need 10 to respond or to be aware quick, have been very 11 helpful. 12 The Agency has a communication channel for 13 them to inter-communicate among the people that have 14 the quotas. Or it's just a general announcement? 15 That's the question. MR. McHALE: 16 So, what the Agency currently 17 does, is post a list of all those that have received 18 allocation. You know, just a cold call type of a 19 list. 20 So, it says, Marcos is on this list. He 21 received quota. Matt is on the list, he received. 22 Dewey.

But, it doesn't necessarily inform the 1 2 details of exactly how much or your willingness to pay. So, there's that list that exists. 3 And then, there's more of a marketplace 4 5 that's part of the IBQ system that is designed to be more of that hey, I'm in search of, or I'm willing to 6 7 sell. But, clearly, it sounds like it's not 8 getting a whole lot of traction. And so, that's 9 10 where, you know, a willingness to engage with like, 11 well what might get traction? 12 To at least make those connections that 13 we're ears wide open and have been. We don't want a 14 government system stood up if it's not serving a 15 purpose for the fleet. 16 We'd much rather see what's going to work for the fleet and how do you then bolster that up. 17 18 MR. BROOKS: Thanks. David. 19 MR. McHALE: And, it might be. I mean, it 20 might be that just nobody wants to sell their quota. 21 You know, who knows. But, I'm just. 22 MR. BROOKS: David.

MR. SHIELDS: Yeah. I apologize for changing the subject. Because I understand, I sense this is a very, very important topic that we're talking about right now.

I just wanted to make two very brief comments regarding this presentation. The first comment is, this presentation gets better every year that I see it. So, thank you both Larry and Brad.

And, the second issue has to do with an observation. Page 13, it's a classic example of the high variability that we see in the recreational fishery. I think that's -- that's something worth contemplating.

This is a challenge that's not going to go away, because the bluefin are not going to behave in a better way than they are -- then they have been.

Yet, this is what the large pelagic survey is looking at. How can they -- how can they apply human resources to something as highly variable as this, where you can see groups of states where there are landings that vary tremendously geographically over a period of time.

And, this has a direct effect on ICCAT's 1 2 estimates of recruitment. And, our estimates of 3 catch, of fellow catch. 4 So, I just wanted to make that comment. 5 Thank you very much. 6 MR. BROOKS: Thanks. Marcos, do you have 7 another question? Or, is that left over? Okay. All right. Then I think I don't see 8 9 anyone else in the queue. Lots of good important 10 comments here, sort of swirling around compliance, 11 markets, obviously the appeals process, the discards, 12 and then at the end here, a really good back and forth 13 around sort of communication needs and quota, et 14 cetera. Brad, I also have 15 So, lot's to chew on. 16 down sort of the potential to come back. A couple of 17 asks sort of looking at price, domestic bluefin tuna 18 versus international. 19 Compliance, the U.S. versus international, 20 but recognize that's not sitting with you. Number of 21 zero sales. 22 And, any thoughts around the 2021 dead

1	discard uptick. So.
2	MR. McHALE: And, can I just make one
3	comment?
4	MR. BROOKS: Yeah, please.
5	MR. McHALE: And then just one final
6	comment. I wanted to thank Larry for riding shotgun,
7	in case there were any in depth Amendment 13 questions
8	I needed help on.
9	And yes, thank you, this was the best
LO	presentation that's ever been given in front of an
L1	advisory panel ever.
L2	(Laughter)
L3	MR. BROOKS: Finally, Larry has been
L 4	dethroned. After several years ago, when Matt was, in
L5	fact, the best presentation ever given.
L6	You're going to have to step up the game
L7	now.
L8	(Laughter)
L9	MR. BROOKS: All right. We are just a
20	tick ahead of schedule. So, let's take a break and
21	why don't you scoot all back to your seats a couple of
22	minutes before the top of the hour so we can get as

much of leadership as possible.

Thanks all.

(Whereupon, the above-entitled matter went off the record at 2:43 p.m. and resumed at 2:58 p.m.)

MR. BROOKS: So let's get going here. If folks can stop the side conversations, that would be good. All right.

So we are joined at the table, Sam Rauch is here. He is Deputy Assistant Administrator for Regulatory Programs. We always have a slot on the agenda for leadership to come and talk with you and hear from you, and it's always a really important sort of 30 minutes or so.

It's always a challenge, too, because there's so many of you who want to pose a question, you know, and be able to hear from Sam. So we'll do what we started to do last time, which was just try to make sure we're balancing across the different sectors. So I want to make sure that we have an opportunity to hear from the different perspectives here.

As always, I ask people to focus on a

question for Sam more than sort of a diatribe. I know that's sometimes a little challenging, so I hereby give you a brief, like, 30-second preamble, but try to get to a question so that we have that opportunity.

So with that, Sam, over to you.

MR. RAUCH: All right. Thank you. For those of you I have not met yet, which is only a few of you, I am Sam Rauch. I'm the Deputy Assistant Administrator for Regulatory Programs, which means I oversee the work of our Headquarters' Offices of Sustainable Fisheries, which is where a lot of other NMFS folks you see here today sit, and also in Protected Resources, Habitat Conservation, and then our regional offices, our five regional offices.

The last time I met with you, I was here with Janet Coit, the head of our agency. She regrets that she's unable to be here today, but I'm pleased to be able to talk with you.

This is always a very important meeting.

I was really pleased to see all the students that were here earlier; I'm not sure what they thought about the meeting. They're not here anymore, I don't think. It

is an important work that we do here, and it ranges from very complex high-level issues to very minute details. We get feedback from you, we talk about you, we get ideas with you and vet things through you. It is important the role that you have here, and we could not do what we do without you all committing the time, taking the time, being prepared, coming here, and we really value that greatly.

I have just a couple of higher-level agency-wide statistics to provide you, and then I'll get into more specific on the HMS fishery. recently released our updated Status of the Stocks report for last year, so the 2022 numbers. We manage jointly, not just you all in HMS but across the country, 492 different stocks in 45 fishery management plans. We have been making great progress, although it's incremental progress, in ending overfishing and rebuilding overfished stocks. Last year, the number of stocks subject to overfishing went from 26 to 24, which is good, so that's a good direction, right. we took two off the overfishing list. We took two off the overfished list, and we rebuilt two stocks. So

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for year-to-year movement, that's really good.

Overall, we are managing, we jointly, which includes you all, can be extremely proud of the way that U.S. fisheries are managed. We are the best, most transparently-managed fisheries in the world. We have a transparent, top-to-bottom science-based, stakeholder input-driven management system. And while other countries can say we do this and that, we can show you how we get from where we are to our results, and that is in no small part to the work we do with you all for these fisheries that you deal with.

so it's very important, but we can all be proud that we are important parts of key fisheries management, and that means so much to everybody, whether we're talking about providing economic livelihoods in our commercial fisheries or very important recreational opportunities which drives a lot of also economic mandates in coastal communities. These are all very important to us while we try to make sure that we have adequately accounted for all the environmental pressures.

And that creates a number of difficulties

as we're trying to balance all those mandates, and some of those difficulties you'll see on the agenda today. How we deal with the changing environment due to climate change, you know, you all are talking about that. How you deal with economic, you know, is there a better way to achieve the same environmental results at a cheaper cost or providing more recreational opportunity. How we deal with new congressional mandates, like the Shark Act. These are all important issues that you guys work through every meeting, and this meeting is no different. So these are very important to us to get your input, to you, and thank you for providing that.

So I'm not going to go through the -- they want me to go through your agenda. You've already done that, so I'm not going to do that. But I am going to talk about -- I tell them I'm not going to do it.

I do want to talk about a couple of overarching things, and it may feed into some of what you're doing. One of them is something I'm personally very proud of. I've been trying to lead the effort

within the agency of coming up with a new equity and environmental justice strategy, which I hope to release next week. So that will be coming out. You will have seen if you were looking, last year we did a draft strategy document. We did that after taking an enormous amount of public input, put that out, and took another round of public input, and we are hopefully going to finalize it within the next week or It will just be a national document which will set the framework for more regionally-based approaches because much of the equity and environmental justice issues come out of local interactions. You can make broad statements and create an empowering environment nationally. A lot of the issues are coming out through the regional implementation.

And I do appreciate the input from last spring on the draft that this group provided, and we'd be happy to talk with you about the final once that is released. It, unfortunately, could not be released for this meeting but soon, very soon, I hope.

We also have put out recently, and I think you probably talked about our draft seafood strategy,

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which represents not anything necessarily new that we are doing but a new way to look at what we are doing because providing seafood is an important part of many of our mandates. And so trying to figure out those parts, highlight those parts, and approach them more strategically has been an important part of that. And that was out for comment. We hope to finalize that one soon.

And the final initiative that I want to talk about, and this does transition a little bit to some of the stuff that you're doing, is how we all collectively deal with climate changes in the fisheries, not climate change writ large but just the idea that stocks are shifting due to climate change. Different stocks, they may be moving, they may be healthier or unhealthier based on climate change. This creates a management challenge for us in how we collect the data in this kind of changing environment and then how management units, like this group, like the fishery management councils, like National Marine Fisheries Service, how we can deal with that, what sort of tools do we have to deal with that.

We've been working on this issue for some It's not really new, but we've taken a new look And in the President's budget for '24, which at it. was just released last month, we laid out some of the groundwork for a congressional request for investigation in much of our science and survey activities to better provide input into the management structure to account for new ways to collect data in the face of climate change. So we look forward to talking with the Hill about that one, but that is a very exciting new initiative that we are working on that will hopefully provide management groups with tools to make better, more informed decisions about the future of our fish stocks.

So I know most of you didn't come here just to listen to me drone on in my opening remarks. You want to get to those diatribes, so I'm going to stop there and turn it back over to Bennett to manage that process if you all have questions for me as we go through this.

MR. BROOKS: Great. Thanks, thanks, Sam.

So this is your opportunity again to sort of weigh in

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with questions that you have that would be helpful to hear some thoughts back from Sam on.

Dewey, we'll start with you.

Hello. And thank you for MR. HEMILRIGHT: being here. I've been belaboring this point today, and I want to belabor it one more time with a question to you, and I believe you could help. There's about 25 vessels that are appealing their IBQ quota appeals, and we've been in it for about four months now to no resolve from the appeals office right down the road. So I'm asking if you would request from them or ask them what the heck is up and when is the fishermen going to get their appeals successfully given or denied. And we need that quota. The agency, HMS, rolled out an A13 Amendment, and it didn't have the right quality controls that was needed, and so the fishermen are paying the price of having to go through an appeals process that is just unbelievable having to wait this long. It's affecting people financially. People are staying tied to the dock and can't go fishing, and so I would respectfully request if you could reach out and anything you could do to ask the

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appeals process how much longer is it going to take and when can the fishermen be granted their appeals if they're successful. Thank you.

MR. RAUCH: Yes, thank you for that question. And it is somewhat a matter of perspective. When I first started my federal career way back in the 90s, I worked on the groundfish appeals process, which, in my recollection, took, like, eight months to do.

It's a really difficult thing when you're asking the appeals people to speed up because there are fishermen who want a full and fair consideration of their claims, and I understand that the process is somewhat delayed for that. But we do owe it to them to give them that full understanding and not to cut them short and just say no because I don't have time.

That being said, this is something that

Kelly and I have talked about, we've talked about it

with the appeals office. We want to make sure that

that process is -- so we want both to make sure that

those people have a full and fair opportunity to be

heard and get a decision on the merits, whatever it

is. Yes, no, whatever it is, but they need to be heard properly. But also we understand the timing in play, and so this is something both Kelly Denit, who I don't see right now but you may have talked to her already, you know, we're both working on trying to do that to avoid that, but we're trying to balance both of those needs. It sometimes gets difficult when you've got people who, you know, they also have, you know, if they get denied, that's a big financial impact for them, and they need to make sure that they've got that full opportunity.

But we're looking into that and seeing are there ways within that that we could move that process quicker. We understand there are people who are delayed, you know. The whole fishery is somewhat delayed, and we need to get this process done so everybody can move forward.

MR. HEMILRIGHT: Yes. And also, maybe in the future, we learn that do something in-house first. This could have been cleaned up, to my belief, for quite a few folks in-house before you ever send it out to this appeals process that that could take six

months or something like that because there's checks and balances that could be done in-house for this particular thing. We're not talking thousands of people. We're talking less than probably 70 active longline boats left from Maine to Texas. So if we could work on something in-house in the future, which we've had discussion with Brad and Randy and both Kelly, I think we could have some futility before it ever, you know -- sending it off to appeals is like the last resort, and it seemed like that this particular juncture it was almost a first resort. And so, hopefully, we can learn from that and, in the future, try to do something in-house to figure out the inequities that's there. Thank you.

MR. BROOKS: Thanks, Dewey. Let me go online, and if we can open up Raimundo's mic, please.

MR. ESPINOZA: Hi, Sam. How you doing?

Thanks for coming and thanks for your words. I really appreciate all the work that you're doing, especially on the justice aspect of it.

So one of the things that I wanted to, I guess, like the previous comment before me, bring up

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again is specifically the subject of the territories and the first that you mentioned that's going to be a national document that's going to come out and also involves a lot of the Pacific territories, as well as different tribes, and really recognizing that the terms of scale do make a difference in fisheries and how that's related.

And so my question specifically was going to be if there's anything specific to address how the participation for the U.S. Caribbean for Puerto Rico and U.S. VI are going to continue collaborating and participating in some of the management aspects of the local HMS fishery and if there's something specific or if it's still going to continue to do the Atlantic work, considering that we do have a different situation.

MR. BROOKS: Raimundo, can you repeat the last part of your question? We just lost that last little bit.

MR. ESPINOZA: It was that, just considering that the U.S. VI and Puerto Rico are under a different situation, so if there is a consideration

on how the new document addresses working with territories and local communities.

MR. BROOKS: Got it. So it addresses working with territories and locals. Okay. Great. Thank you.

So the issue of territories is MR. RAUCH: an important issue with equity and environmental It is a fact that, if you look at the justice. federal government's programs and where we invest in things like science, stock assessments, or where we, you know, assign our resources, that's a federal benefit, and we have put those historically in places where we've got the highest economic value, looking at the gross domestic national product or, you know, the most important for recreational fisheries. And one of the things that we have not invested in is places where it's very important for subsistence or other important smaller underserved communities, and the territories are a very good example of where we've done that.

So there's been a number of years, recognizing that, we have for a number of years tried

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to increase our investment in what we call territorial science, recognizing that we have not allocated the same amount of scientific resources to territories as other places. We've done that out of whole cloth. There's not been a congressional mandate to do that. We've figured out ways to do that to a certain small amount of funds. That is explicitly in the President's budget this year for the second time. The last two years, it's been in the President's budget. Last year it was not funded. We are more hopeful that that provision will be funded so that there will be a dedicated increase in investment congressionally supported for the territories.

You asked more broadly about participation processes, and we reflect throughout, not just with the territories, although it is an issue with the but also with other underserved territories, communities, like tribal communities, coastal communities in Alaska, other kinds of traditionally underserved communities, how can we get those individuals, those communities to participate more in the decision-making processes that will affect their

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rights, whether they fish or not, when they fish or not. This is a difficult issue.

What the national strategy is going to do, much like the draft did, is recognize that this is an important issue, that we need to work on increasing representation and participation of those communities, whether it's a state, territory, town, tribe, whatever you think the underserved community is that is affected by what we do, making sure that their voices are heard and they have an opportunity to fully participate is something we're trying to do.

That being said, it's very challenging to do that, and there's a lot of specifics about how to whether it's investing in educational do that, having defined seats at the programs, Sometimes, you can have a defined seat at the table, but the community doesn't have the capacity to send somebody to the table. I mean, these meetings here, they take a lot of time. And so working through those issues to try to figure out how to better bring those communities into the decision-making structure is one of their focuses, but the national one is just going

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to say that this is an important issue and we are still working through that in individual instances. How to work on specific island territories is going to depend on the forum.

So there's a lot of work to be done, but we clearly recognize that this is work that we need to do and we want to do.

MR. BROOKS: Thanks very much, Sam. Let me go over to Sonja and then to Marcus, and I do want to check and see, I haven't heard any rec voices yet. Sonja.

MS. FORDHAM: Thank you. Sonja Fordham, Shark Advocates International. Thank you for being here. I appreciate the time. I'm hastily rewriting my diatribe to turn it into a brief preamble and one question about recovery efforts for oceanic whitetips, which I'm sure you know are probably the most threatened shark managed by HMS, and I actually think that my question will be of interest to several panel members.

So, briefly, a comment in coordination with other NGOs and scientists on NOAA's draft

recovery plan for oceanic whitetips under the Endangered Species Act, and we generally urge greater focus on policy over research and better integration across the agency to really tackle a range of opportunities through HMS and ICCAT and all the tuna RFMOs, CITES, UNFSA, WECAFC, et cetera.

I just wanted to note that NOAA, during the recovery workshops, had really great representation of all the stakeholder groups, a lot of active participation and interest in the recovery of the species, so NGO scientists but all types of fishermen, commercial and recreational, interest. we're concerned that there doesn't appear to be a plan to establish a recovery team under the recovery plan for oceanic whitetips. I think there's a real wealth expertise among all the stakeholders, represented at this table, that we'd like to see NOAA take advantage of to sort of help implement the plan and maximize the chances for success and also keep it at the forefront across the sector.

So my question is would you consider or are you willing to check into whether it's still a

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possibility that, under that plan, we could have a recovery team that reflects all the stakeholders?

Thank you.

MR. RAUCH: Thank you for the question, and I would say that nothing is ever off the table, particularly when you're talking about endangered species, and we have to match our recovery implementation with the resources that we have and the threats that we face. So even if we are not doing a recovery team today does not mean that we will ever say no forever or even tomorrow.

So you ask would we consider, well, we always do that, right. We would always look at what we can get out of that, that issue. So yes, but not necessarily in the short term.

MR. BROOKS: Thanks. I've got three folks in the queue right now. Marcos and then Tom and Walt.

MR. HANKE: Thank you. Thank you, Sam, for your presentation. First of all, I want to say thank you in terms of the Caribbean perspective, including I was on the national discussion for many aspects and many committees, and so that's one of the

ways to address EEJ, and we really appreciate that.

And I want to say that the territories and the small communities are classic cases of EEJ situation or scenarios. But at this time, I want to bring something that I always try to bring to the table. It's not just that we need to be considered different or whatever. I'm going to address how we can be included and support the rest of the nation in terms of our future as fishery management and else.

What I want to bring to the table is that the Caribbean is an open lab for development of research and technology because we are the first ones to receive the impact created by climate change.

That's important for the agency to realize that we have the opportunity by having Puerto Rico and the islands in the Pacific that we're going to be under this scenario because everybody is going to be a tropical area in the future, right. And we are already developing -- just a joke. But we are already on that circumstance, and we address multi-habitats, multiple species, essential habitats for juveniles of the species that you guys fish around the nation. And

this is one of the ways that we can use the connection with the territory and science to support future best practices in terms of addressing climate change.

Thank you.

MR. BROOKS: And Marcos's question is do you agree with me?

MR. RAUCH: In part, those reasons are why we have continued to try to build up our investment in a territorial science, which is broad-based But we understand that we have underassessment. resourced that and that, if we can, you know, some of the things that you're asking for are just basically to improve the science on par with the other areas of the country, and that would allow us to do some of the things that you're talking about, to look at some of those things. And we are trying to make that investment. We've made some investments. It is better than it used to be, but there's still a long way to go, and I encourage you to look at the President's budget request and that is, in part, where we are asking for additional funds.

MR. BROOKS: Thanks. Tom.

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Thanks, Sam, for being here. 1 MR. FRAZER: 2 So a follow-up to Raimundo's comments and questions and Marcos's, as well, and it's with regard to the 3 President's budget. It's certainly exciting to see an 4 5 increase in dollars for science and monitoring and management, but I'm just curious, since I haven't seen 6 7 it, maybe you could just summarize for the group how it might be broken down as it relates to allocations 8

within the agency and then perhaps within regions

MR. RAUCH: Well, at the moment, it is a request, so it is not broken down at all yet because Congress would have to do that and there's always a back and forth, and Congress would provide us some direction in that.

The territorial issue is a directed one which would go and split between the Pacific and the Caribbean territories. There is a significant investment in wind activity which would go to East Coast, Gulf, and West Coast, but not Alaska or Hawaii because we don't really have land activities there.

There is a much broader investment in the

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across the nation.

climate and ecosystem fisheries initiative, which would go across the board. I don't have the breakdown of what we're proposing. It is rare that Congress gives us exactly what we ask for, and so we'd have to look at what we ask for, but that would affect all of the regions and look at some of these broad-scale things. You know, we try to get the biggest bang for the buck by looking at things on a regional scale within the large ecosystems.

So those are there. That is much broader than the kind of more specific regional things that we're talking about.

MR. BROOKS: Great. Walt.

DR. GOLET: Hi, Sam. Thanks again for coming. Always appreciate and welcome listening to you on the updates.

I guess I'll follow on Tom's comment,
except I'll go down the rabbit hole a little bit
further. Here we go. So with respect to the funds,
it is great and it's welcome news to hear that it's a
request, and I recognize that it's a request and who
knows where the congressional winds will blow. But at

the same time, do you know is there any language or has there been any discussions about how the current federal, for example, RFPs, might change?

And I'll give you an example. You know, S-K, BTRP, CRP, BREP, et cetera, have been, more or less, static in terms of the total allocations and then, when you read the RFP, what they will allocate on a per-project basis. And, of course, over the last ten years, costs are increasing and so forth, and so we're sort of put in this hole where we're trying to keep up with the demands of the research but, at the same time, we're sort of in this monetary crunch where we're really not able to deliver the same product that we normally once were, and things just don't seem to So it would be welcome news if these be scaling. RFPs, for example, might also be included in something like that, even if it's under the umbrella of like a climate and fisheries initiative.

So if you can comment on that, that would be excellent. Thanks.

MR. RAUCH: I'm not sure about the details of those RFPs. That is basically, the RFPs go out

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based on what we get from Congress. And S-K in particular is a hard one to predict because it is driven a lot by the amount of seafood imports and tariffs and things, things that are completely out of our control to plan.

So the S-K, so you get this variable input, and then you decide how much of that is Congress going to give us in a given year, so it's very hard to plan for.

The other ones have not grown significantly in recent years, and, you know, that means, as inflation grows, that that's more limited. There are a number of opportunities, not so much in gear research unless you're talking about right whale gear research, there is a significant investment from Congress in innovative gear technology for right whales.

There are opportunities perhaps in certain other large-scale projects. We are still trying to work through with Congress how to implement the Inflation Reduction Act, which included a very large amount of funds for the National Marine Fisheries Service to do a wide range of things, and we are

working on trying to nail that down, but that's in the billions of dollars there.

So there may be some abilities through those processes to do that, but that's too soon to tell. And most of these projects, you know, most of the ones you listed, as I recall, have not seen significant growth on the Hill. I don't know that they're going to in this budget either, but there are some other opportunities to look at that might be available.

DR. GOLET: Thanks for that. I just want to follow-up --

MR. BROOKS: Actually, well, I want to get one more person. We've got only two minutes left of Sam's time. Mike.

MR. PIERDINOCK: Thank you. Thank you,
Sam, for meeting with us today with your busy
schedule. With the budgetary constraints and as a
result of that that's impacting the science that need
to be generated, the whole cooperative research and
the use of the recreational for-hire and commercial
community to fill in those data gaps, in a sense using

the Norwegian-based type of model to generate that data, there are inroads that are being made regionally or at a state level or region level to go down that road. Is there the same being considered at the HMS end to promote such in order to fill those data gaps where the budget may not be there to fully conduct the other activities that could be captured by the rec, for-hire, or commercial fleet? Your thoughts. Thank you.

That may be more specific than MR. RAUCH: So I don't know, and I would I have thoughts on. encourage you to talk to the HMS representatives here about that specific question. I do know that if Congress were to fund our climate change initiative, it is a lot about data collection and there may be opportunities within that to look at new and different things. So you talked about an alternative in which we may get funding, but we're actually asking for a significant amount of funding which would allow us to things because part of the problem is historical databases. We do not so much as count the actual number of fish in the ocean as the trend in

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fish in the ocean. It is impossible to count however many fish there actually are. But we can say you're catching more or less, the stock is growing or shrinking, and that is easier to do if the fish stocks stay where they are. But if they move, that becomes quite difficult, and I think that we have the same problem with using a study fleet in that it's the same problem as we do with other things.

So these are issues we're looking at. I do not know, I can't answer your question, but I encourage you to talk to my colleagues who I'm going to leave in the room with you. But we potentially have a significant amount of new funds if Congress were to fund our request which might go to some of those kind of projects.

MR. BROOKS: Thanks, Sam. You are out of time, so we are going to let you go. But thank you for being here. It's always appreciated.

All right. Let's shift to the last topic for today before we go to public comment, which is to talk about Offshore Wind. I think I see Brian Hooker back there. Brian, as I think most of you will know,

is with the Bureau of Ocean Energy Management and has been coming here pretty regularly to give you all updates on what's going on in Offshore Wind and hear questions and thoughts that you all have.

So, Brian, welcome back.

MR. HOOKER: Okay. Good afternoon. My name is Brian Hooker, and I'm the biology team lead within the Bureau of Ocean Energy Management's Office of Renewable Energy Programs, here to give you an update from, I think the last time I talked to you was May last year. A lot of updates since then.

I do have a couple of colleagues, I think, on the line from the Gulf of Mexico if there are questions about some of the leasing in the Gulf of Mexico. So it's, I think, Kate Segarra and Mariana Stein are on the line, if you want to unmute them if we get a chance for questions later.

So really quickly again, you know, some of the topics I plan to cover this afternoon, you know, Atlantic project updates, Central Atlantic call for information, nominations, Gulf of Mexico leasing update, and then an update on some of the ongoing

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So where we are, this is our snapshot of all the projects. This is actually both coasts and the Gulf of Mexico, you know, tallied in this table The things I really want to highlight is that we actually two projects under construction right now in southern New England, the South Fork Wind Farm project and the Vineyard Wind 1 project. actually, since the last time we talked, two projects have begun construction. Right now, it's just in the early cable-laying activity sector. So once those are built, that will bring our total projects on the OCS to three, the third project being the already built two turbines off Virginia. And then we also have a state waters project, the Block Island Wind Farm project in state waters in Rhode Island.

The next two projects in the pipeline that are due for a decision are the Ocean Wind project off of New Jersey and then followed by the Revolution Wind project in southern New England, as well. So those are kind of the next two projects that are in the approval or decision queue.

I do want to highlight the Gulf of Maine.

Actually, beginning, I think, tomorrow, there's actually a Gulf of Maine task force meeting occurring. So we had a call area published on April 26th. That initiated a 45-day public comment period, and, you know, BOEM will accept nominations and comments through June 12th. So that's an open comment period that we have right now on the commercial area in the Gulf of Maine. And as you can see here, beginning tomorrow and running through the 11th is the Gulf of Maine Intergovernmental Renewable Energy Task Force meeting.

What I didn't include on this slide but what you can see on that slide is there's a red box. We also published on May 4th a notice of intent to prepare an EA for the research lease. So we had gotten an application for a research lease from the state of Maine. This is similar to what we did with Coastal Virginia Offshore Wind project off of Virginia. That was a research lease application for two turbines. This is, I think, going to be more than two turbines, and it's going to be floating. But,

anyway, that comment period is open through June 5th.

So two comment periods right now open in the Gulf of

Maine, one on the commercial side and one on the

research lease side.

An update on Central Atlantic. A lot of changes again since last time, since we met last year. As you can see, we received a lot of feedback on the Central Atlantic areas from this advisory panel and other fishery constituents especially regarding the The southern eastern area there off offshore area. the shelf, I think, was one area of particular importance to HMS fisheries. That area significantly got reduced in the draft Wind Energy Areas, which published just last November. This is a new step that we've added, I should say, is to publish these draft Wind Energy Areas, and then we had some public meetings and got several comments on the draft Wind Energy Areas. And then, hopefully, in June, we're looking forward to publishing the final Wind Energy And once we have the final Wind Energy Areas, that's when we begin the environmental review process for lease issuance leading up, eventually, to a

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proposed and final sale notice.

I think, you know, during, you know, the final Wind Energy Areas, I do believe, will look different than even this. I think the press has covered some recent feedback from the Department of Defense on some of these areas, so I do anticipate some additional winnowing between the draft and the final Wind Energy Areas. And the lease for this isn't anticipated until 2024.

Turning now to the Gulf of Mexico, the final area ID memo was published back in October. The proposed sale notice published in the Federal Register on February 24th and ended on April 25th, so the comment period on that just recently concluded. The fourth task force meeting on that, that was also in mid-April, and a final environmental assessment and final sale notice is scheduled to be published this summer with the first auction for the Gulf of Mexico areas in August of 2023.

I will note, I think many of you are familiar with and I think we've gotten some comments from folks, it was a little bit novel in the proposed

sale notice for the Gulf of Mexico lease sale that we actually had a big credit for a fisheries mitigation fund. So we did get a lot of comments back on that.

I know that was something of interest to fisheries constituents, and we're working through those comments for the final sale notice.

Again, here is the map of where we are.

So as we said, BOEM is in the final stage of the auction of the Gulf of Mexico. The RFI, the request for information, area was narrowed in the call, which was then further narrowed to two wind energy areas, one off of Louisiana and one off Texas. The proposed sale notice included three potential wind lease areas. And in the final sale notice, BOEM will only offer one lease area within the Lake Charles Wind Energy Area, the orange area on the right. And then BOEM has not yet determined how many lease areas from the Texas coast region, which is the yellow on the left.

I think that's it there on the Gulf of Mexico, and, again, I do have some colleagues, I think, on the line if there are any questions on this.

I mentioned the fisheries mitigation fund

in the Gulf of Mexico PSN. I did want to give an update on where we are with the fisheries mitigation guidance development. We began that process back in November of 2021, we published the draft guidance in June 2022, and then we received a lot of feedback from tribal nations, particularly tribal nations on the West Coast, regarding some concerns about some of their tribal fishing areas. So this summer we decided to request, you know, or reach out to them to consult on the draft guidance. So as of right now, we're in the works of preparing for those consultations, so I don't have, at this point, a time frame of when we may issue the final guidance for fisheries mitigation.

My last slide is really just an update on the Environmental Studies Program or more of a reminder about our Environmental Studies Program.

Each winter, we do conduct a solicitation for study ideas and, again, encourage folks to subscribe to email notifications from BOEM so you get notified when that solicitation occurs.

Kind of under the umbrella of the Environmental Studies Program, we did just recently

launch the standing Committee for Offshore Wind and Fisheries. Just the week before last, we had our first inaugural two-day meeting. I think this body, this advisory panel, is something that BOEM does not We do not have FACA committees like this to be able to have discussions like this and provide feedback, so one of the ways we've done this recently is through funding different groups through the National Academies of Sciences. We have the Committee for offshore Science and Assessment that specifically focused on the Environmental Studies Program, and then it's very novel that we've now funded a standing Committee for Offshore Wind and Fisheries that is national in scope, has representatives from the Gulf, Atlantic, and the Pacific, and the Pacific Islands, and it's meant to be kind of a good mix of representations of the fishing industry, fishery scientists, and others involved in either fishing or fishery science.

That information, I didn't include the link on here, but I can provide that after the meeting that has all the information on who, if you didn't

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attend that inaugural two-day meeting or who is on that committee and, you know, what topics we're intending to cover, I think we're just getting our feet wet with that group and I think we've got some preliminary feedback on some of the topics that they want to talk about with BOEM, and we're looking forward to scheduling the second meeting hopefully this summer.

So that really concludes my update for you I'm happy to leave some time for questions you today. might have.

MR. BROOKS: Thanks so much, Brian. Because this is always sort of an area that you all have a lot of comments and questions on, we have booked a fair amount of time and Brian has given that to us, so we have up to an hour if we need that much time. But let's open it up for any discussion.

So, Dewey, let's start with you. again, for folks who are online, just raise your virtual hand so I'll know if you want to get in.

Dewey.

MR. HEMILRIGHT: Yes. Thank you, and

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thank you for your presentation. In December of maybe two years ago, you all came out with the Central Atlantic Areas E1, 2, and F. And through our reach out and with BOEM's support in looking at stuff, these areas were able to be decertified a little and cut down into areas where we were able to use our deconflicting model that you are all are working with and doing, and it will allow us to exist to fish.

That said, I don't know if regulations are going to continue to allow us, but it appears like your maps here, if they go as written here, with a little bit on El we had some discussion about the little bit of hawk's beak up top getting knocked off a little bit, that it would allow us to fish in areas where our best monitoring systems have shown where we have fished at and, for that, I thank you and thank BOEM for working and looking at this, allowing us to exist. Thank you.

MR. BROOKS: Dewey, just as you're, like, leaving, you're giving compliments. I don't know what to do with this.

MR. HEMILRIGHT: I don't give many, but

when you look at what they had going on there and what they did, now if others did that same, just imagine all the compliments I would give.

MR. BROOKS: Thanks, Dewey. All right.

Let's go over to Tim.

MR. PICKETT: Well, this is just a general comment on this. I think Dewey said it well in terms of, you know, it looks like at least there's a little bit of listening that's happening.

I see this industry as being very scary in general. And the amount of talk of leasing and expanding leasing areas and scoping and things like this, it's not a proven industry in my opinion. I mean, this is all my opinion, and we could talk about from an engineering standpoint, which we never seem to talk about at some point either. But it seems like there's a lot of motivation and a lot of interest in progressing this industry that's not a proven entity, and it really scares, at least me talking about myself, it scares me a lot. And, you know, it just doesn't, it doesn't exist enough for us to know enough about it and the impacts of it in terms of from a

fisheries perspective or anything like that to consider, you know, commenting on or anyone making a legitimate comment on new lease areas and potential impacts and things like that, which we don't know that much about it.

So that's just something I just wanted to get out there.

MR. BROOKS: Thank you. Brian.

MR. HOOKER: I appreciate the comment, and I do recognize and, you know, understand on a daily basis, in the U.S., yes, this is not that well known.

We have two turbines off of Virginia and then the five off of Rhode Island.

I do know, in the past, we have had not BOEM directly supporting necessarily but, on the council side, some council visits to the UK and others. It's been, I think, several years since some U.S. representatives have gone to visit some of the facilities in North Sea. I think, even when they come back, sometimes I get mixed messages on how that visit went. But I encourage you to continue to reach out to, I think, again, on the council side, you know,

some people that have actually gone out and visited and gone out to the sites in the UK. Again, it probably has been a few years since people have made that visit, but I think we've tried to encourage that as much as possible, that information sharing between Europe and the U.S. But I know it won't answer everyone's questions, but we try to help that.

MR. BROOKS: Thanks. Rick, did you want to jump in on this point specifically? All right. So then let's go to Jeff, Marcos, Rick, and then Bob.

DR. KNEEBONE: Me, right, Bennett? Thanks, Brian. Let's think about how I want to say this. So to build off of Tim's point, this is a big And as the footprint grows bigger and bigger unknown. out of the original regions of southern New England, HMS and impacts to HMS fisheries and the species themselves grows pretty much exponentially. So I just urge BOEM to continue to pay more attention to HMS, I mean, there's very little mention the initial EISs. of highly-migratory fishes in them, so I'm hoping that they'll gain more attention as the footprint of Offshore Wind grows.

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And then related to trying to figure out impacts, from my own personal experiences trying to do science in this realm, it's been very difficult. There's been a lot of growing pains, and a lot of the funding has come from the developers themselves. So when you have privatized funding, that comes with stipulations, particularly related to data sharing. So when we're having species that are highly migratory and are transcending the barriers or the boundaries of these lease areas on a perhaps minute or hourly basis, it's very important to have coordinated monitoring, and it's at odds with how this system is built where you have all these different leases owned by private companies who have competing interests and may or may not be interested in sharing the data that they are paying to collect.

So I guess that's one point, and then a question related to that is, is there anything in the leasing process that BOEM could do that would maybe, I wouldn't say force but strongly encourage or maybe even mandate data sharing, transparency, and consistency between all these projects? Because for

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someone who studies these fish and they move between these lease areas, it's very difficult to stitch everything together in a monitoring plan that matches the ecology of the animals. So now we're beholden to the business model, and the business model is at odds with the ecology of the animals.

So is there something that BOEM can do to help the scientists look at things more holistically, as opposed to lease by lease? Thanks so much.

MR. HOOKER: Thanks, Jeff, and definitely appreciate all the work you've been doing in southern New England and navigating your various funders.

You know, I think it remains a challenge when it is a privately-funded endeavor. I think BOEM has, in recent leases, added some language about encouraging the sharing of information. I think it gets difficult in saying, like, when is that information released or when is the report final and able to be published. Even on BOEM's Environmental Studies Program side, I think we struggle with when raw data can be released if one of the people haven't had a chance to publish on it yet or, you know, some

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I know that is something we're So continuing to try to work through. I think a lot of, there's a lot of comfort perhaps after, you know, some of these, during construction and post-construction reports, after projects have kind of reached that final milestone of being commissioned. That may, you know, be a lot later than a lot of people would like for those reports to be final and shared or the raw data shared, but it is something that we are trying to facilitate not only directly but help through participation in groups such as RWSC, the Regional Wildlife Science Consortium. I think I said it wrong a couple of weeks ago and used the wrong C word.

Anyway, with those two entities, you know, trying to really help facilitate, you know, figuring out what data elements can be shared when and when the final reports and just really kind of figure out when that can be all laid out so that people know it's coming and when it's coming.

MR. BROOKS: Thanks. Let's go to Marcos in the room, and then we'll go to Charlie online, and

then come back, I've got about five other folks who want to jump in. So Marcos.

Thank I made MR. HANKE: you. presentation to the Recreational Fishing Summit about the secondary value of the wind farms and the aquaculture and so on. On the same lines, I want to express this to this group. I think BOEM is promoting the best use of clean energy. That's probably the goal, right. But we are way behind on designing and considering the secondary value and opportunities that that can create for the coastal communities.

Since the beginning, those poles, those anchorage, and the structure that will be in the ocean be designed for multi-use and ecological must enhancement, like recruitment of stock community uses or enhancement of a new economy related to those structures, not just the wind production of energy. And there is other examples on that. be done during the planning and the design on the technical part of it. There is elements like aquaculture, tourist activities, data collection like fishery station, data collection stations on those

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areas by design. And in terms of data collection, it is a great opportunity if you guys step up to the plate to help fisheries to have across the nation every project like what was suggested before, have a minimally-standard data collection of, you know, graphic aspects, recruitment, or whatever can be requested by the people that are leasing to provide to best fishery management.

Thank you. That's my take.

MR. BROOKS: Did you want to --

MR. HOOKER: Thanks. I will say that, you know, on the aspect of ecological enhancement, I think that is something that, you know, we are interested in. And we actually are kicking off a study right now off of Virginia, you know, to look at how different materials can promote settlement and use by fish. I think there's a conversation that still needs to be had over, you know, using existing things like, you know, the mattresses used to cover cables if the cables can't be buried or the scour protection used around the monopile, you know, using materials that can promote growth and also provide the engineering

aspects that they need.

But then there's also the add-on of, well, you know, as part of the design, place other things on the sea floor, as well. And I think we're not there in the conversation yet to add supplemental material in a leased area for the sole purpose of enhancing some desirable habitat features. But at least for the materials that are needed for engineering purposes, trying to use materials that promote fish and habitat is something that we're working on.

But your other ones are points well taken, as well.

MR. BROOKS: Thanks. Let's come back into the -- oh, sorry. Let's go over to Charlie Bergmann online, and then we'll come back to the room.

Charlie, your line should be open.

MR. BERGMANN: Brian, thank you for coming and doing another one of these exhaustive --

MR. BROOKS: Hang on one second. We're having a really hard time hearing you.

MR. BERGMANN: -- follow Dewey's lead, thank you for working to get a fishing gear program

similar to the oil industry into effect.

With that said, while you're floating offshore turbines, has BOEM been able to estimate how much transmission cable will be in the water column at any given time from these floating turbines?

MR. BROOKS: Thanks, Charlie.

MR. HOOKER: Thanks. That's a great question. And, again, I think you're referencing the Fisheries Contingency Fund that's on the oil and gas program, and thanks for, you know, that's obviously what our fisheries mitigation guidance is supposed to kind of do for the renewable energy side since we don't have that in that program on the renewable energy side.

But regarding your question on floating offshore turbine, how much of that is what we term dynamic cables, cables suspended in the water column, I think it just has to depend on the project. So I don't have any estimates. I think, generally speaking, it would be suspended until it got close enough to the shelf where it was able to be buried. So depending on how close those shelf waters are, you

know, it would be quite different on the California coast than perhaps in the Gulf of Maine or even in the central Atlantic. So it's really project specific, and, unfortunately, I can't give an estimate other than to say, you know, once it gets to that shelf water, we're likely to see it buried from that point to the connection point on shore.

MR. BROOKS: Thanks, Brian. Let's come back into the room. I've got Rick Weber, then over to Bob, then over to Mike, David Schalit, and then to Willy.

MR. WEBER: Brian, I'm reflecting back both on a lot of years in this process and a few with you. But if I think way back, I think about when white marlin was proposed as an endangered species and we were all kind of new and learning each other, and we were very paranoid and the agency, this office, was not as clear in transmitting what they had to do by regulation. You know, I think of scoping, and scoping always comes out as everything from no action to total closure, and what does the fisherman hear? Total closure. Oh, my God, they're considering total

closure, and we all respond in absolute panic because we don't know what's coming.

Over time, the agency has gotten clearer about what their options and what the bell curve is and those things. So I don't regret the way that I've spoken to you in the past, but I want to give you credit because we're learning each other and you're learning to communicate with us, you know. I'm thinking about the fact that many times, originally, you guys weren't offering a preferred alternative public hearing. You were sort of jumping from scoping to final was one way that it was originally proposed when I first got involved with the process, and then the chart you brought us last year was very scary and what you've done over the last 12 months is go, okay, we're going to shrink this down.

You say you don't have one of these forums. Maybe you should, and maybe that's the comment that I'm distilling all of this down to is, if you want to keep this body calm, communicate with us and let us get to know each other because you have such powerful tools under your control that, when you

come in and show us a big chart, we think you're going to wind all of it. And here we are 12 months later, and you've whittled it down and you were listening and you were hearing us.

And I guess I'm going to hold Tim's skepticism but combine Dewey's appreciation and thanks for you recognizing, and I'll pick up some of Jeff's let's get whatever coordinated science we can out of this. Even if Tim's skepticism holds true and this project, although it's clearly going through, you know, let's get whatever coordinated science we can out of it, and let's keep this conversation going and get to know each other because I'm going to maintain my skepticism along with other people, but I give you credit for dampening it and showing growth together. So thank you.

MR. BROOKS: Thanks, Rick. Bob.

MR. HUMPHREY: I think I can be fairly brief because Jeff stole most of my thunder. First, I appreciate you being here, the fact that you're here with this group because we are a Highly Migratory Species Advisory Panel, and if you look at the bluefin

tuna that's a species that either spawns in or 1 2 migrates through all of the major proposed wind areas. 3 So I just want to say I hope that you will emphasize any time the possibility or there are migratory 4 5 species, that term pops up, it should be a red flag. I've been working a lot on this in Maine, 6 and the squeaky wheel is in the lobster industry and 7 the groundfish because they have, relatively speaking, 8 9 a lot more data. They're a lot more organized. 10 They're more well-funded. We don't really have a 11 group representing us at the table. It's more 12 individuals and small contingents. please emphasize migratory 13 So just 14 species, pelagics whenever you can. 15 MR. BROOKS: Mike, over to you. MR. PIERDINOCK: 16 Thank you, and thank you, 17 Brian. We go way back. I think I wasn't gray when we 18 all started with what's going on Block Island.

If we could put up slide four for discussion purposes, I wish I had the same conclusions

perspective is a little different. It's been a long

road.

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that Dewey had because that whole green area is the area where wind turbines may be sited. That said, it brought great angst to people in New England or elsewhere, you know, up and down the coast, the commercial fleet or, to some extent, the rec or forhire fleet, it goes into those waters.

exactly the wind turbines may go and then how that impacts those that fish those waters, there was a meeting, if you recall, a few months ago with few, it was an HMS recreational meeting with few people on it. I was notified the day before, so, as far as outreach goes, there continues to be problems with getting that out to the recreational for-hire or commercial community, and I would encourage any instances with HMS to notify this AP to get the word out in a timely fashion to get input.

One thing that continues to be problematic is is that it was pointed out by me and others during that meeting that black line there to the east is the Hague Line, and the Canadian waters are beyond. And as we've had shifting stocks and increased

temperatures, I remember the days when we had five bluefin tuna and you'd have to go all the way to the Hague Line to catch them because that's where they were or Georges Bank.

But now they're a few miles off the beach, so how then do you exactly identify the location of where one has fished for bluefins where it could be anywhere from a few miles to the beach to the Hague Line? That's difficult. As you know that's been pointed out more than once.

Maybe Randy needs to be at the table because I would like to have an understanding where it's been noted more than once by the regional councils where these areas or the surveys conducted, the ongoing National Marine Fisheries Service surveys being conducted or in all the other areas are now going to be impacted by lack of access to where these wind turbines are going to go here, up and down the coast, or in the Gulf of Mexico.

So what is National Marine Fisheries
Service going to do about that missing data gap?
Because there will no longer be access into those

areas that, as a result, could change the outcome of years and years of research. So I'd like to get some thoughts to that for that and get a response, which I'm not sure if it's necessarily from you, Brian, or from Randy's office or HMS, because that is problematic because the access will not continue.

So then as far as ongoing research goes, I agree with what Jeff and others have said. We need to know the baseline, we need to know during construction, and we need to know the impacts post of after construction to assess the impacts, ultimately, to the fishery.

As far as you noted, the tribal nations in the West Coast, there's been outreach. Has there been outreach to the tribal nations of the East Coast in considering EEJ when it comes to that because there are some, I know, regionally within New England and I've spoken to some of them, and they have their concerns. I'm just curious, in the interest of EEJ, whether there is proactive outreach to all of them up and down the East Coast, Caribbean and the islands, as well as in the Gulf.

MR. BROOKS: You want to hit pause on that 1 2 for a second and let us take some of those questions on? 3 4 MR. PIERDINOCK: Yes, I'm good with that. 5 Thank you. 6 MR. BROOKS: Okay. Thanks. So, Brian, 7 why don't we start around with the last question around sort of EEJ and tribal outreach and then maybe 8 9 see if maybe you or HMS folks want to weigh in on the surveying question. 10 11 I can take them in the order MR. HOOKER: 12 that they were given, and then if NMFS wants to chime 13 in on it. So we did, so going back to the NMFS survey 14 mitigation strategy, so we did release the strategy, I 15 think late last year. BOEM worked with the Northeast 16 Fisheries Science Center on that strategy. We are now 17 working with the Science Center on the implementation 18 of that strategy.

Concurrent with that, we do have an existing study. It's a simulation study. There's a series of workshops that NMFS hosted to try to develop a strategy around the bottom trawl survey, and that

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report, I'm hoping, should be available soon. It's a summary report of how those workshops went, and it's basically, at least that's the first survey that we've jointly decided to try to focus on is the bottom trawl survey. That doesn't mean the other surveys are not important, and they will, we're working to identify resources to help out with other surveys, as well. That's part of the implementation strategy. But we have been making progress this whole time on the bottom trawl survey. But if NMFS wants to add more now or later, I welcome that.

Thanks for your comment on using the AP as a resource for outreach. I have Pete's email. I can do, probably need to do a better job of reaching out to him to pass along information that we may have.

I hear you on the pre, during, and post survey work. You know, as you know, we have the Environmental Studies Program that we funded ourselves. We actually have several studies that we have begun in the Gulf of Maine, an ecosystem-based management study, and then we have a couple that we are actually putting on hold a little bit until we

whittleddown this area a little bit. We don't want to invest in areas that just may come off the table, and so we're kind of letting this, you know, get a little bit more focused before we jump on funding some of these more habitat-specific studies here. But we do have some in the queue.

And then also, as Jeff well knows, there's the lessee studies, too, that are conducted as part of a project if, eventually, we get to that leasing stage in the Gulf of Maine.

The last, regarding tribal, yes, we have reached out. As a matter of fact, there is a tribal meeting occurring I think subsequent to the Intergovernmental Task Force up in Maine this week, but we do have a whole tribal liaison. We have several folks that are working with the southern New England tribes, as well. I'm not going to say that all tribes are satisfied with, you know, all the outcomes, but we do have specific engagement with them in all areas and are working always to improve that, I think, in the Mid-Atlantic in particular and on the West Coast.

I think that covers it, but I don't know if you want to --

MR. BLANKINSHIP: I don't really have much to add to that. Mike, you were directing your question to more HMS, but the survey information, I guess, that is most, from my limited knowledge about all of it, is the most impacted, as groundfish surveys, fishery independent work that's been going on for such a long time conducted by the Northeast Fisheries Science Center, and I would let them speak to that issue. I don't have enough knowledge to be able to speak about those impacts or mitigation to those.

And, Brian, I'm sorry, I didn't hear the first part of your response, so you may have covered some of this already. But that's my response to that at this point. And there's ongoing consideration for impacts, let's say, to recreational information from a large pelagic survey that can be part of the ongoing discussion. The need is there to continue to collect that information for sure from a spatial aspect.

MR. BROOKS: Yes, go ahead, Mike.

Thank you. MR. PIERDINOCK: That's where it kind of perked me up there. The Southeast Fisheries Science Center hasn't been contacted, and they're involved in many of these species, as I've learned through bluefin tuna and looking into that. Northeast Fisheries Science So Center speaks completely different language than Southeast Fisheries Science Center, so that's why I posed the question of have they been contacted and does that impact the I'm not sure if it does. And I agree with surveys. But more from a pelagic standpoint, the groundfish. is that the body that would need to be consulted for these discussions?

MR. BLANKINSHIP: So more for the Atlantic HMS, the Southeast Fisheries Science Center has been an integral part in some of the work and information that is fed into, I think, some of the work that BOEM has done. And our HMS management division has some folks that have been working hand-in-hand with the Southeast Fisheries Science Center on some of that. This is more, and I could be better informed if anybody of the staff over here have any more

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information about it, most of that input has been on Mid-Atlantic and Gulf of Mexico work thus far. I don't know that as much has been for the New England as much, but I could be wrong about that.

So they are looped in with the Southeast Center in feeding that information into going over to BOEM.

MR. HOOKER: This may be an opportunity, too, if you have a specific question about the Southeast Fisheries Science Center, I believe the Gulf has been in touch with them on the Gulf leasing side.

And I don't know if Kate's mike is open and if she wants to chime in or add anything to that, but I know that there has been contact and some communication with the Southeast Fisheries Science Center.

I think when we developed the strategy, it was intended to be kind of the northeast strategy but to be adopted, as appropriate, for the other regions.

And I know the Pacific is doing some work, and I know that there have been some conversations in the Gulf on the Southeast Science Center side.

MR. BROOKS: I think Kate's line is open.

Kate Segarra, if you want to jump in here.

MS. SEGARRA: How about Mariana Stein here who is our fisheries lead in the Gulf of Mexico, so I welcome her to chime in. SERO has been in touch with us for many different aspects in our pre-leasing journey. Most recently, today, they reached out to discuss with us a strategy for reducing impacts to fishery surveys in the Gulf of Mexico, so that's just one of the many ways in which we're interfacing with SERO.

MR. BROOKS: Thanks. Do you want me to see if Mariana wants to chime in? If we could open up Mariana's line. There we go. Mariana, your line is open.

MS. STEIN: Hi. I don't have anything else to add. Yes, SERO did reach out to us just recently to get the conversation started about potential avenues for mitigating impacts to the SEAMAP in the Gulf of Mexico, so very early in the process but we're going to start having those conversations.

MR. BROOKS: Great. Thanks. I've got two more folks in the queue. David, I think you wanted to

get in before; and then, Willy, we'll get to you.

MR. SCHALIT: Thanks, Brian. Actually, just a comment pursuant to this conversation. I was at the same meeting as Mike, which is a recreational meeting, HMS meeting. I'm not a recreational fisherman, I'm a commercial, and I only found out about it the last minute. I don't think we've had any meetings for the commercial HMS sector.

And one thing that did come out of the meeting that you mentioned was that, basically, I mean, I'm paraphrasing, okay, we are essentially, at HMS, we are data poor on the spatial and temporal dimension of our fishing in the Gulf of Maine, and there's no way you can put a smiley face on that. That's just a fact.

And so on the basis of that, you outlined to us very carefully and clearly the criteria that you're using for determining what's leasable and what's not, and it basically relates to where you see vessels moving around, you know, and you have a certain density here and less there, so then you will make your decision according to this. This is my

takeaway from the meeting.

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But that's not the reason why I raised my hand. Look, I want to sort of make a general sort of comment on Offshore Wind. I am not opposed to Offshore Wind, and I represent some 3,000 fishermen, 3,000 permit holders, who, you know, have various feelings about Offshore Wind. And the problem is the uncertainties that we're dealing with here. I mean, what we have, to crystalize the issue, okay, we have a major policy initiative with specific renewable energy targets, correct? And we have a serious, we have serious environmental uncertainties in developing Offshore Wind in the U.S. as exemplified as the main takeaway from your 300-page document that you wrote However, that document doesn't with RODA. Okay. really provide any concrete solutions, which seems odd to me.

We need to be mindful of the fact that

Offshore Wind has been in existence for 30 years now.

The first project was by Ørsted, by the way, and that
was 30 years ago. It went live 30 years ago. So we
have 30 years of history of Offshore Wind being

developed where Sweden, Denmark, Germany, Holland, Belgium, Britain, and the Mediterranean, Ireland also, and there is a small mountain of peer-reviewed literature out there having to do with the effects of Offshore Wind the marine environment. on Notwithstanding the fact that the BOEM and NOAA are legally obligated to protect the marine environment, my precis is they're abrogating on this because there is a very specific, they have developed in Europe a very specific protocol and one would have to be blind to not see these things. Now, I know that Ørsted understands this, Shell understands this, even you understand it. You're all aware of the guys scientific literature that's out there, but you're not doing anything about it.

In other words, what it says is the first step is to establish a baseline. What does that mean in real terms? That means you take a look at the aquatic real estate and you expand the footprint of that to incorporate adjacent areas. You divide it up into a grid, and you send scientists in to document all marine life, including biota that happen to be in

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that area, in those grids, in all those grids. And then and only then do you commence construction.

Now, I mean, I'm talking about this was something, Horns Rev 1, okay, they did this, okay. Before any work was done, before any exploration was done, they set up this grid which gave them a baseline from which to evaluate the changes which will occur after commissioning of the wind farm. None of this is being done. I've asked you in three separate meetings are you, is BOEM contemplating doing this, and the answer in each case has been no.

So my assumption is that, with this lack of, with this approach, which is clearly obvious from all the scientific literature, that so much of it has been written on this issue regarding European projects, basically, what we're doing is we're tossing the dice and saying, well, with regard to the fishermen and the fish, we'll just see where the chips, we'll let the chips fall where they may, and then we'll get into a negotiation, a sort of payoff negotiation with the fishermen afterwards. This is really the substance of the discourse that's taking

place now.

But it is with flagrant disregard and, in my view, in some cases, willful malicious intent that nobody is focused on establishing this baseline. I mean, it's obvious, it's absolutely logical that, if you want to know what took place after, you need to know what it was like before. And that is the issue, that is the crux of the issue for me. If we're not going to do this, then we are basically just involved in a negotiation and probably some litigation down the road when the fishermen discover that the fishery isn't exactly the way it was before. And then it will be up to the fishermen to prove that, you know, what change is taking place. And, of course, they don't have any of that data, and off we go.

So there it is. That's my comment. Thank you.

MR. BROOKS: Thanks, David.

MR. HOOKER: Thank you for that. And, first, yes, we definitely avail ourselves of all the information that has been collected in Europe over these past 20 to 30 years. But I'm really, you know,

want to focus on what we have done in the U.S. you know, the first pilot project we did was the Block Island Wind Farm project, and that was in state It used the Ocean SAMP process. There was a lot of data collection, you know, done prior to that And then, on top of that, BOEM funded, construction. you know, post-construction monitoring. We actually have now, and I encourage folks to look and I can send the direct link, too, of all the aspects from the noise construction from to post-construction monitoring of looking at changes in, you know, how long it took for the cable barrel areas to recover or change, looking at, you know, fauna growth on and adjacent to. As a matter of fact, we have another ongoing study now looking at connectivity between Block Island and other nearby mussel beds to see is that contributing to that.

So we have invested even from the federal side a lot on that, and we've done similar stuff for the pilot project off Virginia, and that's also available on that same project website.

I completely hear you in that, you know,

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for this, the Gulf of Maine, you know, BOEM puts out a footprint like this, and we don't have, like, a study to go alongside it and say this is everything we studied here because we're still trying to figure out where, and that's a huge investment to, like, when you study that whole entire area. Luckily, we have the National Marine Fisheries Service that has done a lot of research in this area, and so we avail ourselves of the information that other federal partners who have been active in this areas to collect some of that initial baseline information.

You know, very early on, for all the Atlantic ones, the Northeast Fisheries Science Center compiled a study for us not only looking at the benthic habitat but took all of the summer and fall benthic trawl survey data and looked it for every single wind energy area. And I think we're trying to continue to that level of effort once we get closer to identifying a wind energy area level so that we can focus some of those funds at that higher reconnaissance level, and then we pass the baton on to the developer to continue a lot of those studies, you

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know, during construction and post-construction because, at that point, there's a lease issued and it's something that they should, we feel like, not we BOEM but the federal government generally feels that they should be funding some of that.

taking, rather than, I think, there are some examples where, you know, the federal government could identify the exact parcel and study the heck out of that and then auction off the parcel. And I think sometimes in some European countries that's the approach that's been taken, rather than this winnowing down effect in an auction process and the federal government providing that reconnaissance level and then pushing a lot of the during and post-construction and some preconstruction on to the lessee.

So I think we could do a better job of getting that information out. I do hope the standing Committee on Offshore Wind and Fisheries is a venue to help us really identify, like, hey, we have not done a great job of making available the information that we have or where we are in the process and why, like for

the Gulf of Maine, there's not like a final BOEM, you know, study of it at this point. And that will come later, but it's hard when we're going through this leasing process when someone asks, where's the data? And. you know, we have the NCCOS

relationship now with NOAA NCCOS. They're doing a better job than perhaps we did earlier in making a document that shows what all the existing data layers are that are going into the siting. But I think we could do a better job just talking about the science, too, that we're doing to, you know, accompany that that will eventually inform our assessment once we actually get to a lease.

Thanks, Brian. Let me bring MR. BROOKS: in a couple more folks. Willy, you've been waiting very patiently over there, and then we'll go over to Greq.

MR. GOLDSMITH: Great. Thanks, Brian. Appreciate the presentation. It's good to meet in person after having been on many Zoom meetings over the years.

Just a couple of specific questions.

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heard this morning about the ongoing discussions regarding the Hudson Canyon as potential national marine sanctuary, and I brought this up at past meetings, as well. But I know there's been kind of an ongoing discussion between NOAA Fisheries and BOEM about the authority of BOEM to potentially lease wind energy areas in national marine sanctuaries, and so I was just wondering if there's been any kind of forward progress on that conversation because I think that will weigh on a lot of folks' minds as they consider the potential designation of a sanctuary.

And the second question, kind of in the spirit of what Dewey and Rick were discussing, is kind of improving the process as we go. I was glad to hear about the fisheries mitigation guidance document and kind of the ongoing progress on developing that. And so I guess, you know, as this document is being finalized, obviously, projects continue to kind of go through the leasing process and the various environmental analyses and comment periods. And I just was wondering to what extent that guidance might be retroactive to projects that are already in

development and also if guidance really does mean just that and there's no kind of binding component to that.

Thank you.

MR. HOOKER: Thank you. So for the question regarding the sanctuary, I think it's very clear that we can't lease in a sanctuary. I think OCSLA is clear on that.

I think where there may be questions around, well, how close to a sanctuary can a lease area be and potentially what mitigation or what should be an appropriate setback. I think that's where most of the conversations are occurring right now.

Regarding the Hudson Canyon effort, we have been invited to be a part of some kind of advisory group that they're doing there, and we're looking forward to participating in that and understanding how that designation may or may not impact leases in that area. And there are similar conversations on the West Coast where there is a sanctuary somewhat adjacent to some lease areas on the West Coast.

So just to be clear that we cannot lease

in the sanctuary. The question is, well, how close to a sanctuary should we be.

Regarding the mitigation, I definitely appreciate the concern that it's guidance. definitely have heard that loud and clear. It's not necessarily, I wouldn't want to call it retroactive in that it's meant to be guidance for a lessee for information to include in their construction operations plan. We do have several construction operations plans before us now, and we do have some, obviously some projects that we've approved. each one of those, there is a fisheries mitigation plan. There hasn't been a project approved that doesn't have a fisheries mitigation plan component associated with it, and the ones that are currently, you know, close to a decision, the lessees have all basically adopted the fisheries mitigation guidance and presented us, you know, that they will put the money aside to the claims administrator and so forth.

It's backed up on the Atlantic, too. As you know, I think there's nine East Coast states that are trying to really work to set up a regional fund.

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So, ultimately, I'm optimistic that hopefully we'll get to that point where it's just a single entity fund that all the different lessees are paying into, rather than, you know, each project having its own process or even each developer. But right now, it is on that project page, and I can tell you lessees do consider that guidance as pretty much that's something they will do and be a part of their final proposed action for their construction operations plans.

MR. BROOKS: Thanks. Greq.

MR. HINKS: Hi, Brian. Thanks. It's my understanding that some of the survey work that's being conducted by the wind energy companies is considered somewhat proprietary. Also, that they've somewhat kind of pledged to make that data available, but that there might be some constraints on the sharing of that data. Could you confirm whether that understanding is accurate? If it's not, obviously, let me know. And if it is, if you could just elaborate on that system. Thanks.

MR. HOOKER: I think the answer is it depends. I think the final reports, there is usually,

as a part of a condition of approval of a plan, that post-construction monitoring reports be available a certain amount of time after, you know, the end of the year or end of the season or so forth. There's a lot of projects that are in a pre-construction phase right now, so they're collecting data and, you know, are processing that data, and there's not a stipulation, per se, that those reports, you know, have to be submitted by a certain date.

MR. BROOKS: Hang on one second. We've lost video and sound. Just hang on one sec. We're back up.

MR. HOOKER: So I think the best answer to your question is if you had a specific, if there's something specific you could, you know, like Jeff raised, you know, we can look into what that data set is, what level of data can be available when. The summary reports, I think, are something that we can, that we do require at some point, but it's usually in that post-construction arena that we're looking at.

So I think I'll stop there and invite you to, if there was a specific data set that you're

interested in that you knew someone was collecting, we can definitely work with you to identify what that is and what information we can make available.

MR. HINKS: I don't think I meant anything specific. I was just, I guess what I was -- are there any circumstances where -- what sort of data would not be required for them to share, or is there any?

No, I mean, there's nothing -MR. HOOKER: - there are some restrictions around, you know, business confidential data, but I think, generally, most of the environmental data doesn't really fall under that, you know, confidential business information heading. I think it's more just getting their comfort to the point that they feel like the data is ready to be shared and, if there is a requirement that they publish the report, they'll provide the report at that time. But I think there's a lot of projects that are in this pre-approval stage where I think they're, I don't know, maybe just concerned about releasing a lot of information while a decision is being made on their project that could potentially present an issue or challenge if, like,

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BOEM didn't have that data and, you know, made a decision without that or it somehow wasn't something considered.

I don't know. I'm speculating here, but that's kind of where we are with several projects.

MR. BROOKS: Thanks. Jeff, you want to come back in?

I'll respond to that DR. KNEEBONE: Sure. I have a lot of experience in that realm. it depends on the company, and Brian is correct that it depends on the stage. I've written reports for companies that are publicly available. I've written almost identical reports for others who don't want to release it publicly. That's kind of the root of my comment to start is if we are under the gun here, you know, in southern New England, we're first. first impacts are going to be realized in southern New England, and that's why being transparent and pushing for data sharing, especially for highly-migratory fishes, is of paramount importance, specifically now. I've been working on trying to establish a datasharing agreement between the five companies that I

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have contracts with to allow me to do one project as opposed to five since October 2021, and I still have not gotten approval to combine all the data into a regional monitoring framework, which, as I said before, matches the ecology of the animals. Right now, I'm still operating under the business model of looking lease by lease.

so it's something that I urge BOEM to exert more influence over. It's extremely challenging for researchers to navigate this. It's foreign to me and a lot of other academic-based scientists to work in the private sector, I guess you'd say. But since we need this information sooner than later, like, we have to strive for more transparency, more consistency, more accountability in terms of sharing and reporting. Thanks.

MR. BROOKS: Thanks, thanks, Jeff. I am not seeing anybody else in the queue in the room or online. I'll just sort of do a little bit of playing back what I've heard here, Brian. I'm sure you heard it all, too, because I see you taking your copious notes there.

But one was just a thanks from a number of folks for attending, for listening, for adapting to things that BOEM is hearing. So I think that's really important to emphasize.

I've also heard kind of an ongoing deep nervousness because there's just, there's uncertainty on impacts. There's still some large areas out there that people look at and get nervous about. The concerns about lost survey area, lack of a good baseline, I think all of that contributes to just a sort of general angst around, you know, around the activity.

And then the number, a number of suggestions to be thinking about as BOEM goes forward.

I'll pick up on the last one around data sharing.

Hearing that a lot around the table, a lot of interest in transparency, consistency, being able to aggregate data, make the most sense out of it as possible.

Paying attention to HMS as BOEM is going forward and doing this work. A number of different comments sort of outreach flavored from, hm, maybe you should think about setting up a panel like this so

there's sort of a standing body that can inform.

Getting information out in a timely fashion so that,
as meetings are happening, activity is happening,
people are aware. Reaching out on sort of the equity
and EJ front on tribal, you know, just a number of
pieces there.

And then a comment from a bit ago around just sort of making sure that, as this goes forward, maximizing the economic potential and design. I think it was a piece that Marcos had put on the table back at the beginning.

So I may have missed a point or two, but lots of good feedback there. So thanks to the AP members for the conversation and, Brian, for your consistency in coming here. I think it really does -- I can think back to the first time you were here, and it's a really different conversation. So thanks to everybody. Thanks, Brian.

MR. HOOKER: Thank you.

MR. BROOKS: Okay. We are just a drop ahead of schedule. We are due for public comment at 4:45, so, unless, Randy, you tell, unless you tell me

we've got to wait five minutes, I think we should jump in.

Okay. So I want to jump to public comment at this point. Invite any members of the public, basically anyone who is not an Advisory Panel member, to let us know if you want to jump in the queue. If you are in the room, if you can just raise your hand, and I'll know who wants to be in the queue, that's great. If you are online, if you can raise your virtual hand. And if you can't, for some reason, do that or find that, you can either just, you can just throw a comment in the chat that you'd like to have an opportunity to talk.

Our ask always is to ask folks to limit remarks to three minutes or so. I'll just remind everyone that this is not an opportunity for a back and forth but really it's an opportunity to share a comment that you want to make sure that Randy and team hear.

And then I'll ask folks start with just name, affiliation, and the topic that you're wanting to talk to. And, again, if there's any members of the

public who are online and don't want to talk but want 1 2 a comment to be heard, please feel free to use the chat to put a comment in there. 3 So anybody online who cares to make a 4 5 Anybody in the room who cares to make a comment? You have Glen Hopkins online? 6 comment? 7 All right. Glen Hopkins, I'm told you would like to get in the mix. I'm not seeing him in my queue, but, 8 9 if you're seeing him, can we open him up? Can you hear me? 10 MR. HOPKINS: 11 MR. BROOKS: Yes, we can. And, Glen, if 12 you can just start, again, with name, affiliation, and 13 topic you want to talk about it. Go ahead. 14 MR. HOPKINS: Are you able to hear me? 15 MR. BROOKS: Yes, we can. 16 MR. HOPKINS: Hello? 17 MR. BROOKS: Yes. Are you not hearing me? We can hear you. 18 19 Oh, okay. As long as you MR. HOPKINS: 20 can hear me, that's all that matters. All right. Му 21 name is Glen Hopkins, commercial fisherman, pelagic longline fisherman, served on an AP for a number of 22

years. I just have a brief comment concerning A13.

Bennett, can you raise your hand if you can hear me?

MR. BROOKS: Yes, I can. Keep going.

MR. HOPKINS: Okay. I want to put the HMS staff, I want the HMS staff to put yourselves in my shoes for just a few minutes. I say just a few minutes because I wouldn't want anyone to experience this nightmare for very long. Let's say you received an email saying that your employment next year will be based on your attendance at work for the past three years. You say to yourself, okay, I know I was at work every day in the last three years, so no problem. You also have records attesting to that fact, you have a boss and co-workers who all know this to be true.

Then another email, your results are revealed to you. This data in no way resembles what you know to be true, and, according to this data, you can only work and be paid for two days a week. You're told not to worry because you can appeal those results, but, unfortunately, you will not receive your due pay while the process plays out, nor will you

receive any back pay.

Now you're five months in the process.

Five months. And you still have no answers. Imagine trying to comfort your spouse that everything is going to be all right every day for five months. How can this be, she cries out. We have the paperwork, eyewitnesses that are feeding the data. As obvious as just common sense, you use what is proven to get on with our lives. Please tell me what am I supposed to say to her? What do I say to my friends who ask how's the fishing, I thought you'd be out fishing today because it's so pretty. I have no words to explain such a screwed-up mess. You're still in my shoes.

What words would you choose?

Now you're out of my shoes, and you're still getting your paycheck. Where is your compassion? You claim to have compassion for us, but where are the actions?

If I have compassion for a person or a situation, I'd work day and night to provide a remedy.

That is not happening. So don't give me your sympathy or your empathy; just get the job done.

And by the way, your staff doesn't need to look through the entire country or the world for a justice and equality case. There's one right here. A minority, which is commercial fishermen, are being unfairly treated and discriminated against.

I'll close with a short testimony. Because this is a HMS matter, I've tried calling the HMS office for two consecutive days. No answer. So I left the obligatory message, including my name, number, and a brief description of why I called. I never received a call back. Finally, the third day, someone picked up the phone. To my dismay, the man who answered was very rude, very patronizing, and absolutely no help. So before I gave up on getting any answers, I told him that I had called the previous two days but received no response. His answer to this inquiry was, and I quote, that's just the way things are these days.

My question today to HMS staff is just that: is that just the way things are these days? No work ethic, no compassion, no accountability, no integrity, no common sense. From where I stand, that

is the reality. Please change my reality.

Thank you for your time.

MR. BROOKS: Thanks very much, Glen. If you would just come up to the table and get to a microphone. If you could start with your, again, name and affiliation and topic you want to talk to.

MR. SHIELDS: My name is David Shields, and I'm the same as Glen Hopkins. And I just want to reiterate the fact of what Glen is talking about and what Dewey talked about earlier with this allocation. These gentlemen, they're not receiving the amount of quota that they're supposed to be getting. It's been five months. These are migratory fish. These fish are going to be gone, and then all the quota in the world that you give them does not compensate them for the amount of money that they are losing.

So my statement is, if you can't get this figured out, are you going to give them fair market value for the quota that you robbed them from while the fish were here? Thank you.

MR. BROOKS: Thanks. Appreciate it. Are there other public comments in the room? And, Peter,

1	are you seeing anyone online? Because, again, I'm not					
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3	MR. COOPER: I don't see any hands up.					
4	MR. BROOKS: Okay. In the room? Anybody?					
5	Okay. Thanks, David, and thanks, Glen, for those					
6	comments. Appreciate them.					
7	We are, I think, at the end of our meeting					
8	a bit ahead of schedule. By way of wrapping up, I					
9	just want to flag there are a couple of to-dos that					
10	came out of today. One was to provide the list of CVA					
11	experts and make that available to everybody.					
12	Obviously, I know, Brad you've got a little punch list					
13	of to-dos that I assume we'll hear back from tomorrow					
14	or Thursday, whenever you're able to get that					
15	information, so thanks in advance for that.					
16	MR. BLANKINSHIP: The list of CVA experts					
17	is online in a backup slide CVA presentation.					
18	MR. BROOKS: Great.					
19	MR. BLANKINSHIP: So that can be acquired					
20	right now.					
21	MR. BROOKS: Okay. All right. So the					
22	list of CVA experts is available right now online					

again in the backup slides on that presentation. So if you check that out, Dewey and others, that should be there.

A reminder that we will, there will be a no-host social hour which I think will probably start as soon as the first person gets down to the no-host social bar, but that's just on the first floor here. So as always, I encourage everyone to go there because it's just a good opportunity to spend time together and talk about these issues, talk about what's coming up tomorrow, and just get to know each other and, particularly, there's, I think, nine or so new members here, so a really good opportunity for those folks to get to know each other and everyone else. So, hopefully, we'll see you all there.

And just tomorrow, just a reminder that we will start at 9:00 tomorrow. We will be talking

Amendment 16 in the morning. Shark quotas and

management will also talk about CITES-approved shark

proposals at its November 22 meeting. And then before

lunch, we will start our discussion around Amendment

15. We'll start with a presentation on spatial

management. That will be just a presentation, just to set your expectations, there's a lot of information to share. You've all seen it and want to make sure that that's presented as clearly and accurately as possible.

And then, after lunch, we'll come back and have plenty of time for discussion on that. And then around 3:30 or so, turn to electronic monitoring aspect of A15 and, again, opportunity for both presentation and discussion. And then we'll close out tomorrow with an update on DWH restoration. And, again, public comment tomorrow will be at 5:00.

And then just a final reminder that, from 6 to 7 tomorrow, there will be an informal Q&A around Amendment 15. That is really designed primarily for members of the public who are not panelists who won't have an opportunity to ask questions but, of course, love to have AP there, as well.

So Dewey.

MR. HEMILRIGHT: I just want to make sure that you remind the new folks that they're the ones paying at the bar down below.

1	MR. BROOKS: Hence, the no-host. Oh, no,					
2	I thought, Dewey, you were going to talk about the					
3	tradition where the new members buy everyone a round.					
4	Isn't that it? Okay. Yes, yes. Okay.					
5	Anything else from anybody? Randy?					
6	Okay. Then thanks, everyone, for a good					
7	conversation today. See you either downstairs or					
8	tomorrow around the table. Thanks, everybody. And					
9	thank you, online members, for hanging in.					
10	(Whereupon, the above-entitled matter went					
11	off the record at 4:51 p.m.)					
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<u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: HIGHLY MIGRATORY SPECIES ADVISORY

PANEL MEETING

Before: NOAA

Date: 05-09-23

Place: Silver Spring, MD

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate complete record of the proceedings.

Court Reporter

Mac Nous &