1	Mooncusser Sector, Inc.		
2	Fishing Year 2025 & 2026		
3	Operations Plan and Agreement		
4			
5	Submitted September 6 <sup>th</sup> , 2024		
6			
7			
8	This OPERATIONS PLAN AND AGREEMENT (this "Agreement") is entered into as of this 1 <sup>st</sup> day of		
9	May 2025 by and among the permit owners listed on the signature pages hereto and any other		
10	permit owners that are admitted pursuant to the terms of this Agreement (each, a "Member"		
11	and, collectively, the " <u>Members</u> ").		
12			
13	RECITALS		
14			
15	WHEREAS, under Amendment 13 to the Northeast Multispecies Fishery Management Plan (such		
16	amendment shall hereinafter be referred to as "Amendment 13" and the plan shall be referred		
17	to as the " <u>Plan</u> "), and the regulations promulgated thereunder, a self-selecting co-operative, or		
18	"sector," of fishermen is authorized to submit to the New England Fishery Management Council		
19	(the " <u>Council</u> ") a proposal for the allocation of catch or effort of a regulated groundfish species		
20	to such sector;		
21			
22	WHEREAS, on September 28, 2018, the Members formed a fishery sector through Mooncusser		
23	Sector Inc. (the " <u>Sector</u> "), for the purposes of establishing a legally responsible entity (i) to obtain		
24	an Annual Catch Entitlement ("ACE") of Georges Bank (" <u>GB</u> ") cod from the NOAA Fisheries		
25	(" <u>NMFS</u> "), as authorized by Framework Adjustment 42, and to sub-allocate such ACE among the		
26	Members and/or their permits and vessels, and (ii) to take such actions as may be necessary to		
27	ensure that the Sector, its Members and their vessels conduct groundfish leasing activities in		
28	compliance with the Plan, Amendment 13, the Magnuson-Stevens Fishery Conservation and		
29 30	Management Act (the " <u>Act</u> "), Framework Adjustment 42, and applicable regulations		
31	promulgated by NMFS;		
32	WHEREAS, in connection with the formation of the Sector, the Members entered into an		
33	Operations Plan and Agreement, dated April 31, 2024.		
34	operations han and Agreement, dated April 51, 2024.		
35	WHEREAS, on April 9, 2010, Amendment 16 to the Northeast Multispecies Fishery Management		
36	Plan (" <u>Amendment 16</u> ") authorized new sectors, the allocation of other groundfish stocks to all		
37	sectors, and additional exemptions from fishery management regulations; and		
38	sectors, and additional exemptions from instery management regulations, and		
39	NOW, THEREFORE, in consideration of the mutual agreements, covenants, rights and obligations		
40	set forth in this Agreement, the benefits to be derived therefrom and other good and valuable		
41	consideration, the receipt and sufficiency of which are hereby acknowledged, the parties hereto,		
42	intending to be legally bound hereby, agree as follows:		
10			

### 1 Article I. Representations and Warranties of the Members.

2

As of the date hereof, each of the Members represents and warrants to the other Members and
 the Sector that:

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## 6 <u>Section 1.01.</u> Sector Qualification.

7 To be eligible and recognized, a sector must include three or more persons, none of whom have 8 ownership interests in at least two other persons' vessels in the sector. Having an ownership 9 interest in a permit/vessel includes, but is not limited to, persons or entities who are 10 shareholders, officers, or partners, in a corporation owning a permit/vessel; who are partners to 11 a permit/vessel owner; or who, in any way, partly own a permit/vessel. Other factors that may 12 indicate ownership interest include whether a permit/vessel owner derives any financial benefit, 13 or exercises any control over, another permit/vessel. NMFS interprets permit ownership as 14 including permits in Confirmation of Permit History ("CPH"). Mooncusser Sector, Inc. is intended 15 for lease-only activity under this operations plan, and membership does not include active fishing 16 entities. The Sector's compliance with the ownership provision is included in Exhibit E. 17

## 18 <u>Section 1.02.</u> Eligibility.

19 To be eligible for participation in the Sector each Member must have been issued a valid limited 20 access multispecies permit with or without documented landings of regulated species between 21 May 1, 1996, and April 30, 2007, which are the 1996 through 2006 fishing years (such period of 22 time shall hereinafter be referred to as the "Qualifying Period"). Those Sector permits that 23 committed to either the GB Fixed Gear Sector or the GB Cod Hook Sector by March 1, 2008 for 24 the 2010 FY will qualify with landings of GB cod during FY 1996-FY 2001; all other Sector permits 25 will qualify under the previously-described Qualifying Period. Each such permit which the 26 Member intends to enroll in the Sector is listed below such Member's name on the signature 27 pages and Exhibit B hereto (each, a "Permit"). Notwithstanding the list of Participating Vessels 28 set forth on the signature pages hereto, for purposes of this Agreement, "Participating Vessel" 29 shall mean the vessel to which a Member's Permit applies at any given time.

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## 32 <u>Section 1.03.</u> Organization and Authority.

33 Each Member (i) to the extent that it is an entity, is duly organized, validly existing and in good 34 standing in its state of organization and (ii) has all authority, corporate or otherwise, to enter into 35 this Agreement on its own behalf and on behalf of the Participating Vessels that it represents. 36 This Agreement constitutes a legally valid and binding obligation of each Member, enforceable 37 against such Member in accordance with its terms. Each of the Members represents that its 38 Participating Vessel(s) and Permit(s) have no sanctions or other restrictions against them that 39 would prevent such Participating Vessels and Permits from enrolling in the Sector and/or 40 complying with the terms of this Agreement. 41

42

### 43 Article II. Membership.

#### 1 <u>Section 2.01.</u> Voluntary Membership.

2 Participation in the Sector is completely voluntary among the Members, their Permits and the

- 3 related Participating Vessels.
- 4

## 5 <u>Section 2.02.</u> Scope of Membership Obligations.

6 The obligations of the Members set forth in this Agreement shall only apply to the Permits and 7 Participating Vessels and not to any other permits or vessels owned by the Members that are not 8 enrolled in the Sector pursuant to the terms hereof to the extent that such Permits or 9 Participating Vessels are fishing commercially (i) with gear that is capable of harvesting regulated multispecies managed under the Plan. Notwithstanding the foregoing, each Member is required 10 11 to provide the Manager with the information requested in Exhibit D, including but not limited to 12 a list of all federal and state permits assigned to participating vessels. Sector Members, from time 13 to time, may be permitted to participate in SAPs or any other pilot program, or to access any 14 closures as authorized by NMFS. It may be necessary to expand the scope of the membership 15 obligations hereunder, in order to ensure that the Sector and its Members are in compliance with 16 the rules and regulations. Therefore, the Members hereby agree to execute any amendments or 17supplements to this Agreement, which may reasonably be requested by the Sector or the Sector 18 Manager in order to comply with the rules and regulations, including, without limitation, any 19 amendments or supplements that expand the scope of the membership obligations hereunder 20 to apply to vessels and/or permits that are not enrolled in the Sector.

21

## 22 <u>Section 2.03.</u> Length of Commitment.

23 Each Member hereby agrees to cause each of its Permits and any related Participating Vessels to 24 remain enrolled in the Sector for the entire fishing year following the date on which such Member 25 enrolled in the Sector (the "Commitment Period"); provided, however, that if NMFS shall not 26 approve the Sector's Operations Plan and Agreement, as the same may be amended, for any 27 fishing year during a Member's Commitment Period, then the obligation of such Member under 28 this Section 2.03 shall terminate on the last day of the last fishing year for which the Sector's 29 Operation Plan and Agreement shall have received approval from NMFS. Each Member further 30 agrees that if its Permit leaves the Sector for any reason during the Commitment Period, (i) such 31 Member shall be subject to penalties as described on the Schedule of Penalties (as hereinafter 32 defined) and (ii) such Member, its Permit, any permit in which the Member has a business 33 interest, and the related Participating Vessel shall be ineligible to participate in the Sector for a 34 period of five (5) years following the date of such departure from the Sector. This provision 35 should be considered exclusive to the administration of the Sector and would therefore not be 36 subject to NMFS enforcement.

37

Each Member acknowledges and agrees that 50 CFR 648.87 requires that each of its Permits and the related Participating Vessels must remain in the Sector for the entire fishing year in which such Permits and/or Participating Vessels are enrolled in the Sector, and that each Member's Participating Vessels may not fish outside the Sector under a multispecies DAS program during any fishing year in which its Permits and/or Participating Vessels are enrolled in the Sector. Notwithstanding the foregoing requirements, a Member that executes this Agreement prior to

44 the time the final Annual Catch Entitlement ("ACE") is provided to the Sector by NMFS, may

terminate the Agreement without penalty within fourteen (14) days of the initial ACE has been
 promulgated by NMFS and/or the Council unless otherwise prohibited by Sector policy. This

3 provision should be considered exclusive to the administration of the Sector and would therefore

4 not be subject to NMFS enforcement.

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### 6 <u>Section 2.04.</u> New Members.

7 The owner of a permit that is eligible under the criteria set forth in Section 1.01 and 1.02 hereto, 8 but that is not enrolled as a Member (and/or whose permit is not so enrolled) may apply to the 9 Board (as hereinafter defined) for membership in the Sector. Such application shall be made in 10 writing and shall include evidence of eligibility. The Board shall, in its reasonable discretion, 11 determine whether the applicant shall be admitted as a Member of the Sector and/or its permit 12 included as a Permit. Notwithstanding the foregoing, no such admission shall be effective until 13 such new Member has agreed in writing to be bound by, and to cause its Permit and/or 14 Participating Vessel to comply with, the terms of this Agreement, and until the provisions of this 15 Agreement shall have been amended or modified to reflect such additional Member, Permit 16 and/or Participating Vessel. This provision should be considered exclusive to the administration 17of the Sector and would therefore not be subject to NMFS enforcement.

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### 19 <u>Section 2.05.</u> Permit Transfers.

20 Each Member agrees that so long as it is a party to this Agreement, such Member (i) shall not 21 have the authority to sell, lease or transfer the ownership of its Permit to a party that is not or 22 does not agree in writing to be bound by this Agreement for the remainder of the fishing year in 23 which such sale, lease or transfer is to occur, (ii) shall not transfer, lease or assign any DAS 24 allocated to its Permit by NMFS to any permit not enrolled in an approved sector, and (iii) shall 25 comply with the right of first refusal provisions of Section 2.06 hereof prior to the consummation 26 of any proposed sale, lease or transfer permitted hereunder. To the extent that a Member sells, 27 leases or transfers its Permit to another individual or entity (a "Transferee") in compliance with 28 the foregoing sentence, then (a) such Transferee shall only be permitted to participate in the 29 Sector for the remainder of the fishing year in which the transfer occurred (the "Transfer Year") 30 and (b) prior to the commencement of the fishing year immediately following the Transfer Year, 31 the Transferee must apply for admission to the Sector pursuant to the provisions of Section 2.04 32 hereof in order to be admitted to the Sector as a Member. For the avoidance of all doubt, for 33 the purposes of calculating a Member's Commitment Period under Section 2.03 hereof, no 34 portion of a Transfer Year shall be included in such calculation.

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### 36 <u>Section 2.06.</u> Right of First Refusal – Permanent Permit Transfer.

37 In the event that any Member (a "Transferring Member") at any time proposes to sell or transfer 38 (a "Transfer") its Permit to any proposed Transferee who shall make a good faith, bona fide 39 written offer therefore (a "Bona Fide Offer"), then the Transferring Member must notify sector 40 members of the intent of sale, but is not subject to right of first refusal. In declaring their intent 41 to sell, transfer or lease, the member shall (i) state the identity of the prospective Transferee, (ii) 42 state the amount of consideration for the Permit and the material terms and conditions upon 43 which the proposed Transfer is to be made, (iii) represent that the Bona Fide Offer is an actual 44 bona fide offer, and (iv) include a copy of any written proposal, letter of intent or other

- 1 agreement relating to the Bona Fide Offer. This provision should be considered exclusive to the
- 2 administration of the Sector and would therefore not be subject to NMFS enforcement.
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## 4 <u>Section 2.07.</u> Membership Dues.

5 The Sector may, to the extent necessary for the payment of the costs and expenses associated 6 with the administration and management of the Sector (including but not limited to the payment 7 of the Manager's salary and payment of outstanding loans and debts), require the payment by 8 the Members of annual membership dues and/or poundage fees. Such annual membership dues 9 and/or poundage fees shall be fixed by resolution of the Board prior to the commencement of 10 the applicable fishing year or at such other time as the Board may deem necessary or appropriate. 11 This provision should be considered exclusive to the administration of the Sector and would 12 therefore not be subject to NMFS enforcement.

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## 14 <u>Section 2.08.</u> Disclosure Agreement.

15 Pursuant to section 402(b)(1)(F) of the Magnuson-Stevens Fishery Conservation and 16 Management Act, 16 U.S.C. § 1881a(b)(1)(F), the undersigned hereby authorizes the release to 17the Manager, or designated sector employee(s), of the Mooncusser Sector, Inc of information 18 that may be or is considered to be confidential or privileged by the Magnuson-Stevens Act or 19 other federal law regarding the catch of various species of fish associated with the limited access 20 Northeast multispecies permit with the Moratorium Right Identifiers (MRIs) enrolled in the 21Sector submitted to the National Marine Fisheries Service that the undersigned has authority to 22 access. This information includes data required to be submitted or collected by NMFS, on an 23 individual MRI and/or aggregated scale, including but not limited to days-at-sea allocation and 24 usage, vessel trip reports, dealer reports, NEFOP data, catch and landings history data for all 25 species harvested by the vessel/MRI, Sector at-sea monitoring data, protected species 26 takes/interactions, enforcement data, vessel baseline data (length, horsepower, etc), VMS 27 information, and all other information associated with the vessel, MRI #, and/or permit records. 28 In addition, this information includes data for species not managed under the multispecies FMP. 29

All confidential Sector data may be released to the Sector Manager, or designated sector
 employee(s). This statement applies to all confidential data for a two-year time period
 encompassing FYs 2025 and 2026.

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## 34 Article III. ADMINISTRATION

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## 36 <u>Section 3.01.</u> Sector Manager.

The Board of Directors (the "Board") of the Sector shall appoint a manager of the Sector (the "Manager"), which Manager shall have the authority to manage the day-to-day business of the Sector and to act as its designated agent for service of process. The Sector currently plans to maintain Raymond Rowell as Manager for FYs 2025 and 2026.

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## 42 <u>Section 3.02.</u> Manager Authority.

The Manager shall have the authority (i) to monitor the activities of the Members and the
Participating Vessels and to take such other actions as may be necessary to ensure compliance

1 by the Members and their Permits and Participating Vessels with this Agreement and other 2 Sector requirements as may be adopted under the terms of this Agreement or the Sector's 3 Bylaws, as well as applicable laws, rules and regulations, and (ii) subject to the authority of the 4 Board or a committee delegated thereby pursuant to Section 3.03 of this Agreement, the Sector's 5 Bylaws or any other agreement relating to the Sector's internal governance, to enforce this 6 Agreement, including specifically, without limitation, the authority to impose penalties set forth 7 in the Schedule of Penalties (as hereinafter defined). The Manager shall also act as the liaison 8 between NMFS and the Sector.

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#### 10 <u>Section 3.03.</u> Infractions Committee.

11 The Board shall appoint an Infractions Committee (the "Committee") to ensure fair, consistent 12 and appropriate enforcement of this Agreement, the Harvesting Rules, the DAS (as hereinafter 13 defined) requirements set forth on Exhibit C hereto, the Plan, the Framework Adjustment and 14 other Sector requirements as may be adopted under the terms of this Agreement or the Sector's 15 Bylaws. The Committee shall be comprised of three (3) Members of the Sector, but not more 16 than five (5). The Committee shall prepare and recommend to the Board for its approval a 17schedule of penalties, which shall be similar in form to Exhibit A hereto (the "Schedule of 18 Penalties"), for any unauthorized fishing activities (whether under applicable laws, rules and 19 regulations or otherwise) and for violations of this Agreement, the Harvesting Rules, the DAS (as 20 hereinafter defined) requirements set forth on Exhibit C hereto, the Plan, the Framework 21Adjustment and other Sector requirements as may be adopted under the terms of this 22 Agreement or the Sector's Bylaws. The Board shall review and approve any Schedule of Penalties 23 prepared and recommended by the Committee prior to the commencement of the fishing year 24 for which such Schedule of Penalties has been prepared. If such a decision is not made prior to the start of the fishing year, the previous year's Schedule of Penalties will remain in place. In 25 26 addition, the Committee, on its own or at the request of a Manager or Member pursuant to 27 Section 3.04 hereof, shall have the authority to take any number of enforcement measures 28 against the Members for the non-payment of membership dues and/or poundage fees. Such 29 enforcement measures may include requesting expulsion of the violating Member under Section 30 7.02 and issuing a "stop fishing" order against such Member.

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#### 32 <u>Section 3.04.</u> **Procedures for Investigations.**

33 In addition to the Manager's authority to impose penalties under the Schedule of Penalties 34 pursuant to Section 3.02 hereof, the Manager may, on his own, and shall, at the request of a 35 Member, request that the Committee conduct an investigation of possible infractions of the 36 Agreement, the Harvesting Rules, the Plan, the Framework Adjustment or other Sector 37 requirements as may be adopted under the terms of this Agreement or the Sector's Bylaws, by 38 calling a meeting of the Committee and presenting it with the information that is the basis for 39 the Manager's or Member's opinion that an infraction occurred. The Committee shall operate 40 as a "blind" committee, such that the identity of the Member, Permit and/or Participating Vessel 41 under consideration shall only be known to the Manager. The Committee shall assign a number 42 of its members, which constitutes no more than 50% of the Committee, and the Manager, to 43 investigate the matter further and to recommend action, if any, to the full Committee. Such 44 investigation assignments shall be rotated. The Member being investigated may not be part of

1 the investigation Committee. If, upon the conclusion of such investigation, the Committee 2 determines by an affirmative vote of a majority (51%) of its members that a violation of this 3 Agreement, the Harvesting Rules, the Plan, the Framework Adjustment or other Sector 4 requirements (as may be adopted under the terms of this Agreement or the Sector's Bylaws) has 5 occurred, it may, and is hereby given the authority to (in addition to the imposition of any 6 penalties prescribed in the Schedule of Penalties), invoke sanctions, ranging from letters of 7 warning to reductions in allocation of days-at-sea allotted ("DAS") to the Member, its Permits 8 and its Participating Vessels by the Sector, allocation seizures, or issue stop fishing orders. The 9 Committee shall exercise all reasonable efforts to ensure that penalties and settlements are 10 commensurate with the nature and extent of the violation, are designed to further the purposes 11 of the Plan, the Framework Adjustment, Amendment 13 and Amendment 16, and are uniform 12 with those reached in similar circumstances. All appeals from such Committee action shall be 13 taken in accordance with Section 7.04 hereof. Each of the Members agrees to cooperate fully 14 with the Manager and the Committee in such investigations and procedures (including 15 cooperation with any requests for information or data that may be made by the Manager or the 16 Committee).

17

#### 18 Section 3.05. Sector Reporting Requirements.

19 Within 60 days of the end of the fishing year or at a time determined by NMFS, the Manager shall 20 prepare and submit to the Council and NMFS an annual year-end report on the fishing activities 21of its Members, including the number of Sector vessels that fished for regulated groundfish, the 22 permit and MRI numbers of those vessels, the number of vessels that fished for other species, 23 the method used to estimate in-season discard rates as provided by NMFS, the landing ports used 24 by Sector vessels while landing regulated groundfish, the harvest levels of all regulated 25 groundfish species by Sector vessels (landings and discards by gear type), any enforcement 26 actions taken against the Members, their Permits or Participating Vessels, and any other 27 information requested by the Regional Administrator.

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- 29 The Sector Manager will report weekly to NOAA Fisheries:
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32 Sector Manager Trip Issue Report: The Sector Manager Trip Issue Report provides information 33 about sector trips for a given week that have enforcement or other issues. Weekly reports must 34 include any enforcement or reporting compliance issues, including violations of Operations Plans 35 (exclusive of defined administrative provisions), violations of regulations, or general problems 36 with monitoring or sector operations during the reporting period. The Sector Manager Trip Issue 37 Report allows the sector to briefly describe to NOAA Fisheries any enforcement or reporting 38 compliance issues, violations of sector operations plan and regulations, and general problems 39 with monitoring or sector operations during the reporting period. The sector manager submits 40 one Issue Report per reporting period.

41

The NMFS JIRA issue tracking application will be used to report all data quality issues to the
 appropriate personnel for research and correction activities. Provided the issues are directed to
 the appropriate personnel in a timely manner and that claimed corrections are actually

completed to the satisfaction of the Sector, JIRA may allow issues to be well-monitoredthroughout the correction process.

3

4 Such administrative provisions include but are not limited to internal Sector reporting and 5 financial requirements, and general violations of internal Sector agreements/policies.

6

ACE Management: Documentation of Landings and Discards: It should be noted that the
 Mooncusser Sector is a lease-only sector with no active fishing vessels. All permits are in CPH,
 and quota is leased out to active fishing vessels in other sectors.

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## 13 Article IV. ANNUAL CATCH ENTITLEMENT / QUOTA MONITORING.

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## 15 <u>Section 4.01</u>. Sector Allocation.

The Sector will be allocated an ACE of all allocated regulated groundfish stocks pursuant to 16 17Amendment 16. Such allocation shall include stocks that are managed under the terms of the 18 US/CA Resource Management Understanding ("EUSCA"), as applicable. For those permits that 19 committed to the GB Cod Fixed Gear Sector or GB Cod Hook Sector as of March 1, 2008, the 20 proportional Sector ACE will be calculated based on landings of GB cod during the period FY 1996-21FY 2001, divided by the total landings of GB cod during that period. For all other Sector permits, 22 the proportional ACE will be calculated based on the landings of GB cod during the period FY 23 1996-FY 2006, divided by the total landings of GB cod during that period but proportionately 24 reduced by the amount of the permits that received PSCs based on landings of GB cod during the 25 period FY 1996-FY 2001. Sector ACE for additional groundfish stocks (i.e. not GB cod) allocated 26 by Amendment 16 will be based on the landings history of each permit during the time period FY 27 1996-FY 2006.

28

Please note that as of FY 2025, Cod will be split from 2 stocks into 4. Gulf of Maine Cod will be split into Eastern Gulf of Maine and Western Gulf of Maine Stocks. Georges Bank Cod will be split into Georges Bank Cod and Southern New England Cod. This is the result of the best available science indicating 4 distinct Cod stocks. Allocation methodology for PSC is not changing in FY 2025.

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## 35 <u>Section 4.02.</u> Annual Distribution.

36 Each Member hereby acknowledges and agrees that the ACE of all stocks, as authorized by 37 Amendment 16, the Framework Adjustment and NMFS to the Sector, shall be harvested in 38 accordance with the Harvesting Rules, which are set forth as Exhibit C hereto. Each Member 39 agrees to, and agrees to cause its Participating Vessels to, exercise all commercially reasonable 40 efforts to (i) assist in harvesting an amount of regulated groundfish stocks allocated by 41 Amendment 16 equal to, but not greater than, the ACE for each stock, as further set forth on Exhibit C, unless additional ACE can be acquired, and (ii) to comply with all of the other Sector 42 43 requirements set forth on Exhibit A and Exhibit C hereto. If at any time during the fishing year 44 the Board determines that the ACE may not be fully harvested, the Board shall, subject to the

provisions of Section 4.02, redistribute the ACE, through weekly quota targets or otherwise, to ensure that the ACE is fully harvested. In addition, to the extent that the ACE is adjusted upward or downward after the commencement of any fishing year, whether by the authority of NMFS, by framework adjustment or by other regulatory action, the Board shall have the authority to redistribute the adjusted ACE through DAS, weekly quotas or otherwise, to ensure that the adjusted ACE is properly harvested by the Members.

7

8 Prior to the commencement of the FY, the Board shall make an initial distribution of the Sector's 9 ACE to Members based on the Members' fishing history. After the initial allocation of individual 10 ACE is made, and at any time during the fishing year, Members are free to pool, transfer, or lease 11 any ACE attributed to their Permit(s) to any other Member subject to advance approval of 12 Manager. Such requests shall be made in writing to the Manger in a timely manner. This 13 provision should be considered exclusive to the administration of the Sector and would therefore 14 not be subject to NMFS enforcement.

15

Members with or without ownership interests in multiple Permits may consolidate individual ACE to harvest from a single or fewer vessels. Such consolidation shall be approved by the Manager prior to validation, and requests shall be made to the Manager in a timely manner. ACE from Vessels designated as "Lease Only" (<u>Exhibit D</u>) may by leased by Vessels designated as "Active Commercial Groundfish." Vessels that plan to target species other than allocated groundfish (i.e. Spiny Dogfish, Winter Skate) may redistribute ACE to those Vessels that plan to target allocated groundfish, while maintaining enough ACE to cover actual and assumed non-target interactions.

23

24 In FY2024, approximately 0% of the permits currently enrolled in the Sector for FYs 2025 and 25 2026 are attached to vessels actively fishing for NE multispecies. For FYs 2025 and 2026, the 26 Sector has 49 permits currently enrolled. Of those, 0 permits affiliated with 0 vessels are 27 anticipated to actively fish for NE groundfish in FYs 2025 and 2026. While these numbers may 28 change if additional members join, the Sector expects that, compared to FY 2024, there would 29 be little to no change from the consolidation that previously occurred among Members. The 30 member permits that are not attached to active NE multispecies vessels in FYs 2025 and 2026 are 31 the same permits that did not fish in FY2024. In most cases, a Member who owns multiple 32 permits fished the ACE (or DAS if in the Common Pool) of all those permits on a single hull and 33 will now continue to fish the ACE contributed by all those permits on the same single hull, 34 resulting in little-to-no additional consolidation.

35

The Sector manager (or his/her designated representative) will derive stock specific discards for each trip. If the trip is observed by either an at-sea monitor or a Northeast Fisheries Observer Program (NEFOP) observer, discards will be derived based on data collected during that trip and will account for all hauls (observed and unobserved) on that trip. If the trip is not observed, discards will be derived using the NOAA Fisheries-provided discard rate resulting from the NOAA Fisheries method to estimate 'in-season' discard rates, which may not include data from research trips or sector trips using certain exemptions

44 Section 4.03. Consolidation and Redistribution of ACE

1 In FY 2024, 0 % of the permits enrolled in the Mooncusser sector for FYs 2025 and 2 2026 are attached to vessels actively fishing for NE multispecies. For FYs 2025 and 2026, the 3 Mooncusser sector has 49 permits currently enrolled. Of those permits 0 permits are anticipated 4 to actively fish for NE multispecies in FYs 2025 and 2026. While these numbers may change, the 5 Mooncusser sector expects that, compared to FY 2024, there would be no change from the 6 consolidation that previously occurred among the members during FY 2024. The member permits 7 that are not attached to active NE multispecies vessels in FYs 2025 and 2026 are the same permits 8 that did not fish in FY 2024. In most cases, a member who owns multiple permits fished the ACE 9 (or DAS if in the common pool) of all those permits on fewer hulls and will now continue to fish 10 the ACE contributed by all those permits on fewer hulls, resulting in no additional consolidation. 11

## 12 Section 4.04. Redirection of Effort

- 13 During FY 2019 through the current FY 2024, Mooncusser sector vessels switched fishing efforts
- 14 into the following fisheries:
- 15 Did not have active fishing vessels and did not switch fishing efforts.
- 16 During FYs 2025 and 2026, Mooncusser sector anticipates that no redirection of effort will take
- 17 place.
- 18

## 19 <u>Section 4.05.</u> Reserve.

- Each Member agrees that the Board shall, in its sole discretion, establish a reserve for each allocated stock in order to ensure that the Sector remains in compliance with its ACE limits; provided, however, that such reserves shall not exceed twenty (20) percent of any ACE. The
- amount of the reserve shall be deducted at the beginning of the fishing year from each Member's
- permit on a pro rata basis once ACE has been distributed to the Members. This provision should
- 25 be considered exclusive to the administration of the Sector and would therefore not be subject
- to NMFS enforcement.
- 27

## 28 <u>Section 4.06.</u> Release of Reserve.

If the Board, subsequent to the establishment of a reserve pursuant to Section 4.03 hereof, determines that the ACE, as adjusted pursuant to Section 4.03, will be fully harvested by the Participating Vessels, the Board shall, at its discretion, release and authorize the harvesting of

- 32 the reserve so as not to exceed the ACE for any species unless additional ACE can be acquired.
- 33 This provision should be considered exclusive to the administration of the Sector and would
- 34 therefore not be subject to NMFS enforcement.
- 35

## 36 <u>Section 4.07</u>. ACE Transfer.

- 37 Members acknowledge that ACE transfer from the Sector to another sector will only be carried38 out in a manner authorized by NMFS and in accordance with this Agreement. If a Member seeks
- 39 to transfer ACE attributed to its permit to another sector, that Member shall submit an ACE
- 40 transfer request to the Manager at least seven (7) days in advance of the desired transfer
- date. Transfer requests to be completed sooner than seven (7) days may be accepted by the
- Manager and approved on a case-by-case basis. Such transfer request must receive approval of
   the Board and will only be transmitted to NMFS after such Board approval. An ACE transfer from
- 44 the Sector will only be finalized after NMFS approval and all parties are notified. Any ACE transfer

1 must adhere to any internal transfer policies. This provision should be considered exclusive to

2 the administration of the Sector and would therefore not be subject to NMFS enforcement.

- 3 Internal transfer policies should be considered administrative. The transfer from one sector to
- another must be carried out in a manner authorized by NMFS and is not entirely administrative.
- 5

## 6 <u>Section 4.08.</u> ACE Carryover.

If the Sector expects to have unused ACE at the end of the fishing year, an amount not to exceedten (10) percent of the original Sector ACE may be carried forward into the next fishing year,

9 unless otherwise determined by NMFS. Prior to such a carryover, the Board shall determine

- 10 whether unused ACE is needed to cover existing or potential ACE overages.
- 11

## 12 <u>Section 4.09.</u> ACE Overage.

13 The Sector is responsible for preventing ACE overages during the fishing year. The Sector must 14 cease all fishing operations in the appropriate stock area when the Sector achieves or exceeds

14 cease all fishing operations in the appropriate stock area when the Sector achieves or exceeds 15 any ACE. The Sector may acquire additional ACE to resume fishing in that stock area and to avoid

- an ACE deduction for the following fishing year. NMFS may find Members and the Sector jointly
- 17 and severally liable for, among other violations, any ACE overage and may assess penalties
- 18 accordingly. If ACE is exceeded, the overage shall be deducted from the following year's ACE.
- 19

20 An ACE overage is defined as the catches by Sector vessels that exceed the ACE possessed by the

- 21 Sector after considering all ACE transfers that take place for the current FY (including those that
- 22 occur up to 2 weeks into the following FY, as allowed by the NMFS ACE transfer provisions).
- 23

24 The Member is responsible for preventing individual ACE overages during the fishing year. The 25 Member must cease all fishing operations in the appropriate stock area when the Member 26 achieves or exceeds any ACE, unless otherwise determined by the Board. The Member may 27 acquire additional ACE to resume fishing in that stock area and to avoid an ACE deduction for the 28 following fishing year. If any Member exceeds its allocation of ACE, it may be subject to penalties 29 in accordance with Exhibit A and may have its future allocation reduced by an amount equal to 30 the overage or more. This provision should be considered exclusive to the administration of the 31 Sector and would therefore not be subject to NMFS enforcement.

32

If a Member that causes the Sector to exceed any ACE leaves the Sector the following year, any reduction in the Sector's ACE or reduction in DAS will follow that Member's permits that left the Sector in the form of DAS reductions if the Member joins the Common Pool, or pound-for-pound ACE reduction in a new sector. Additional penalties may also be invoked by the Board in accordance with Exhibit A.

38

39 NMFS may withhold 20 percent of each ACE at the beginning of the fishing year for a period of 40 61 days to allow time to process any year-end transfers of ACE and to determine whether any 41 reductions in ACE are necessary due to overage in the previous year, unless otherwise 42 determined by NMFS.

- 43
- 44 This provision (penalties) should be considered exclusive to the Mooncusser sector.

## 2 <u>Section 4.10.</u> Available ACE.

For a Member to be able to fish commercially with any gear capable of harvesting regulated groundfish species, both the Member and the Sector must have available ACE. Alternately, the Member may draft an internal ACE trade agreement with another Member to "cover" harvested ACE. This provision should be considered exclusive to the administration of the Sector and would therefore not be subject to NMFS enforcement.

8

9 Further, ACE must be available to account for interactions with allocated regulated groundfish

- 10 stocks in non-target fisheries in which groundfish catch applies to the Sector's ACEs, including
- directed monkfish and skate trips, which are likely to be taken by Members. All monitoring and reporting requirements will be maintained in non-target fisheries to account for available ACE.
- 13

## 14 <u>Section 4.11.</u> Discards.

The Sector Manager (or his/her designated representative) will derive stock-specific discards for each trip. If the trip is observed by either an at-sea monitor or a Northeast Fisheries Observer Program (NEFOP observer), discards will be derived based on data collected during that trip and will account for all hauls (observed and unobserved) on that trip. If the trip is not observed, discards will be derived using the NOAA Fisheries-provided discard rate resulting from the NOAA Fisheries method to estimate "in-season" discard rates, which may not include data from research trips or Sector trips using certain exemptions.

22 23

## 24 Article V. VESSEL OPERATIONS AND EXEMPTIONS / GEAR REQUIREMENTS.

25

## 26 <u>Section 5.01.</u> **Proof of Sector Membership.**

Each Member agrees that its Participating Vessels shall maintain on-board at all times a Letter of Authorization from NMFS verifying such Participating Vessels' participation in the Sector, contact information for the Manager, and a copy of the Operations Plan and Agreement in effect for the current fishing year, except when such Participating Vessels are fishing as charter/party vessels. Upon approval, each sector vessel will be issued a Letter of Authorization (LOA) specifying the exemptions granted. Vessels must comply with all requirements stipulated in the LOA and all applicable Federal regulations and laws not specifically exempted in the LOA.

## 35 <u>Section 5.02.</u> Gear Restrictions.

Each Member agrees that its Participating Vessels shall not fish for regulated groundfish species
with any gear other than rod-and-reel/(jigs), demersal longline, handgear, sink gillnets, or otter
trawl.

- 39
- 40

41 During FYs 2023 – FY 2024, none of these sector vessels switched fishing efforts into other

42 fisheries. The members operated in a lease-only capacity.

- 43
- 44 During FYs 2025 and 2026, the Sector anticipates that no redirection of effort will take place.

1 2 3	
4 5	Section 5.10 Exemptions. All sectors will be universally exempt from the following regulated groundfish management
6	measures approved in Amendment 16:
7	Trip limits on all stocks for which a sector receives an ACE.
8	<ul> <li>Seasonal closed areas (at present, the only seasonal closure is in May on Georges Bank).</li> </ul>
9	All groundfish DAS restrictions.
10	GOM Cod Protection Closures
11 12	a. Vessels are exempt from GOM Cod Protection Closures IV (October) and V (March), but must comply with GOM Cod Protection Closures I (May), II (June),
13	and III (November, December, and January).
14	Additional mortality controls adopted by Amendment 16.
15	Requirement to use 6.5-inch mesh in the cod-end in haddock separator trawl/Ruhle
16	trawl when targeting haddock in the Georges Bank RMA.
17 18	The Caster will further be exempt from the following regulated groundfich management
10	The Sector will further be exempt from the following regulated groundfish management measures:
20	measures.
20	1
22	1
23	8 DAS Leasing Program length and horsepower restrictions
24	
25	9
26	
27	
28	
29	SAPs and Other Special Management Programs.
30	Sector Members may participate in SAPs or any other pilot/EFP/LOA program, or special
31	management programs as authorized by NOAA fisheries as long as the Sector has available ACE.
32	
33	
34	Article VI. CATCH MONITORING AND VERIFICATION (AT-SEA); CERTAIN OTHER
35	MEMBERSHIP REQUIREMENTS.
36	
37	Section 6.01. Sector Hails/Reporting.
38	Each Participating Vessel must notify the Manager, his designated representative, and/or an
39	approved Monitoring Vendor via email, other electronic means, or other means if necessary prior
40 41	to departing from port on a commercial fishing trip when commercial fishing with gear capable
41 40	of harvesting regulated groundfish unless otherwise exempted. Such notification shall include
42	vessel name, permit number, and any other information as determined by the Manager. In

43 accordance with and defined by Amendment 16, all Sector vessels will also be required to make

1 a declaration to NMFS via VMS prior to departing port identifying whether they intend to fish in

2 one broad reporting area or multiple reporting areas. Vessels that fish in multiple areas will be

3 required to provide additional daily reports to NMFS as required by Amendment 16. Each

4 Participating Vessel must notify the Manager, his designated representative, and/or an approved

- 5 Monitoring Vendor via email, other electronic means, or other means if necessary in accordance 6 with Section 5.08 hereof with species-specific landings, and any other information as requested
- 7 by NMFS.
- 8

## 9 <u>Section 6.02.</u> Participating Vessel Catch Reports.

10 To enable each Member and the Sector to monitor the Members' compliance with this 11 Agreement, each Member agrees to report each of its Participating Vessels' entire catch on a 12 landing-by-landing basis, by providing the Manager with a copy of the official Vessel Trip Report, Electronic Vessel Trip Report ("EVTR"), or other reporting document authorized by NMFS within 13 14 24 hours, or as soon as possible thereafter, of offloading retained catch or prior to departing on 15 a subsequent trip, whichever occurs first, in the form and manner prescribed by the Manager. 16 The Members agree that these records shall be maintained by the Manager. The Manager shall, 17upon the request of any Member or NMFS, provide such Member or NMFS with the Sector's

- 18 aggregate catch information that is generated from such records.
- 19

## 20 <u>Section 6.03.</u> Dealer Reporting.

21Each Member agrees to (i) sell the catch of its Participating Vessels only to a dealer licensed under 22 the Plan by NMFS and (ii) cause any such dealer to provide the Manager with a copy of the official 23 dealer weigh out slip, access to an electronic copy of these data on a weekly basis, and a paper 24 copy of the pack-out slip within 24 hours, or as soon as possible thereafter, of offloading retained 25 catch unless otherwise noted by the Manager (This provision should be considered exclusive to 26 the administration of the Sector and would therefore not be subject to NMFS enforcement). Each 27 Member further acknowledges and agrees that (a) it is responsible for ensuring timely dealer 28 reporting in accordance with the provisions of this Section 6.03 and (b) failure of the dealer to 29 deliver timely reports for a Member's Participating Vessel in accordance with this Section 6.03 30 shall be deemed a breach of this Agreement by such Member. It is the responsibility of the 31 Member to ensure that a dealer is licensed and Member shall provide evidence of such licensure 32 to Manager upon request.

33

## 34 <u>Section 6.04.</u> Catch Verification.

35 The Manager shall, and each Member shall ensure that the Manager does compare, verify and 36 validate each Participating Vessel's catch records with the dealer reports for such Participating 37 Vessel on a continuing and frequent basis if the Members maintain compliance with Section 6.02 38 and 6.03 if requested by the Members. If the Member or Manager identifies a discrepancy 39 between these or any other available catch verification data, both parties shall seek to resolve 40 the discrepancy. If the Manager is unable to satisfactorily reconcile the catch records, he shall 41 notify the Committee of the discrepancy for its consideration and resolution. Each Member 42 further agrees to cooperate fully with any requests for information or data that are made by the 43 Manager or the Committee in an effort to resolve such discrepancy in a timely manner. 44

1	Section 6.05. Monitoring Vendors.
2	As a lease-only entity, the Sector will not contract with one or more vendors approved by NMFS
3	to provide at-sea monitoring services prior to May 1, 2025.
4	
5	Section 6.06. Dockside Monitoring Program.
6	The Sector will not be required to implement a Dockside Monitoring (DSM) Program (" <u>DMP</u> ") in
7	FYs 2025 and 2026.
8	
9	Section 6.07. At-Sea Monitoring Program.
10	As a lease-only entity, the Sector will not contract with one or more vendors approved by NMFS
11	to provide at-sea monitoring services prior to May 1, 2025.
12	
13	Section 6.08. Mooncusser Sector Monitoring Program.
14	Reserved.
15	
16	Section 6.09. Mooncusser Sector Electronic Monitoring Program.
17	Reserved.
18	

#### 19 Article VII. ENFORCEMENT.

20

#### 21 <u>Section 7.01.</u> Agreement Enforcement.

Each Member agrees that the Sector, by or through its representatives, and/or any other Member may enforce this Agreement on behalf of the Sector and/or its Members. Each Member agrees to take all actions and to execute all documents necessary or convenient to give effect to the enforcement procedures contemplated by this Agreement, the Harvesting Rules, and any Schedule of Penalties.

27

### 28 <u>Section 7.02.</u> Liability.

29 Members acknowledge and agree that the Sector itself is a legal entity - 501(c)(5) corporation -30 and therefore may be held liable for violations of the law, applicable regulations, and this 31 Agreement committed by its members. Each Member participating in the Sector must comply 32 with all applicable requirements and conditions of this Agreement and their LOA(s). It shall be 33 unlawful and subject to enforcement by NOAA fisheries for the Sector or any Members to violate 34 any such conditions and requirements unless they are identified as exclusive to the 35 administration of the Sector. Those conditions and requirements that are considered to be 36 exclusive to the administration of the Sector are contained in the following sections:

- 1.03 Organization and Authority
- 38 2.01 Voluntary Membership
- 39 2.02 Scope of Membership Obligations
- 40 2.03 Length of Commitment
- 41 2.04 New Members
- 42 2.05 Permit Transfers
- 43 2.06 Right of First Refusal

- 1 2.07 – Membership Dues 2 • 2.08 – Disclosure Agreement 3 • 3.01 – Sector Manager 4 • 3.02 – Manager Authority 5 • 3.03 – Infractions Committee 6 3.04 – Procedures for Investigations 7 3.06 – Inshore GOM Declaration Program 8 4.01 – Sector Allocation • 9 • 4.02 – Annual Distribution 10 4.03 – Reserve • 11 • 4.04 – Release of Reserve 12 • 4.05 – ACE Transfer 13 • 5.04 – Operators 14 • 5.07 – Observed Offloading 15 5.09 – Redirection of Effort 16 6.02 – Participating Vessel Catch Reports 17• 6.03 – Dealer Reporting
- 6.04 Catch Verification
- 19 6.08 Mooncusser Sector Monitoring Program
- Article VII in its entirety (Enforcement)
  - Article VIII in its entirety (Expulsion of Members)
  - Article IX in its entirety (Term/Termination)
  - Article X in its entirety (Misc.)
- 23 24

22

#### 25 <u>Section 7.03.</u> Restrictions on Fishing Activity.

26 The Members acknowledge that a violation of this Agreement or applicable fishery regulations 27 by one or more Members (or the Members' Permits, Participating Vessels or Participating 28 Vessels' operators, if any) including misreporting of catch (landings or discards), discarding of 29 legal-sized fish, and ACE overages could subject the Sector and its Members to joint and several 30 liability to NMFS for fishing violations (including ACE overages, discarding of legal sized fish, and 31 misreporting of catch (landings and discards)). The Members further acknowledge and agree that 32 monetary and/or allocation seizure penalties could be inadequate recourse under such 33 circumstances. Therefore, the Members acknowledge and agree that each of them will (and will 34 cause their Permits, Participating Vessels and Participating Vessels' operators, if any, to) comply 35 with a "stop fishing" order from the Sector, which shall be issued by the Board, the Manager or 36 the Committee, and each of the Members further agrees that if any Member (or its Permits, its 37 Participating Vessels or the Participating Vessels' operators) fails to comply with such order, the 38 Sector shall have the authority to obtain an injunction, restraining order or other equivalent form 39 of equitable relief to give effect to such "stop fishing" order.

40

#### 41 <u>Section 7.04.</u> Penalties for Violations.

42 Any penalties that are imposed upon a Member by the Sector, Manager, or Committee pursuant

- 43 to the terms of this Agreement shall be in addition to, and not in lieu of, any other potential state
- 44 or federal penalty that may be imposed upon such Member.

## 2 <u>Section 7.05.</u> Appeal from Infractions Committee Decision.

3 If the Committee (i) has determined, pursuant to the procedures set forth in Section 3.04 hereof, 4 that a Member has violated this Agreement or (ii) makes any other determination with respect 5 to a Member under this Agreement (including, specifically, without limitation Section 4.07 6 hereof), such violating Member shall have five (5) business days following the date of the 7 Committee's determination to request reconsideration of the enforcement or other action 8 and/or propose an alternative form of penalty. Such request shall be made in writing and shall 9 be addressed to the Board. The Board may, in its sole discretion, grant or deny any request for 10 reconsideration and may, in its sole discretion, approve or disapprove any alternative form of 11 penalty; provided, that the Board shall exercise all reasonable efforts to ensure that penalties 12 and settlements are commensurate with the nature and extent of the violation, are designed to 13 further the purposes of the Plan, Amendment 16, the Framework Adjustment and Amendment 14 13 and are uniform with those reached in similar circumstances.

15

## 16 <u>Section 7.06.</u> Penalties and Attorneys' Fees.

17Penalties for any violations of this Agreement shall, to the extent addressed in the Schedule of 18 Penalties, be limited to the amounts set forth on the Schedule of Penalties plus all costs, fees and 19 expenses, including attorney's fees, incurred by the Sector or, in a case in which the Sector does 20 not take enforcement action, by the Members bringing such action, in enforcing the provisions 21of this Agreement. To the extent the Schedule of Penalties addresses such matter, the Members 22 and the Sector hereby waive any claims to actual, direct, or indirect damages, and instead agree 23 that payment of the amounts set forth on the Schedule of Penalties and costs of enforcement 24 shall be their sole remedy for breaches of this Agreement. In connection with any legal 25 proceeding related to this Agreement, the non-prevailing party shall pay the prevailing party's 26 reasonable costs and attorney's fees associated with the proceeding.

27

## 28 <u>Section 7.07.</u> Application of Penalties, Fines and Damages.

All penalties, fines and/or other damages paid to the Sector shall, first, be applied to the cost of enforcement of such violations and, second, any remaining amounts shall be applied to the costs and expenses of the administration, management and preservation of the Sector. Any funds remaining after the application of the foregoing sentence shall be used to further research into efficient and responsible management of groundfish stocks for the benefit of the resource and those that harvest the resource. The Board shall have sole discretion to redistribute ACE seized for penalties.

36

## 37 <u>Section 7.08.</u> Dispute Procedures.

38 Notwithstanding the provisions of Section 7.01 hereof, prior to instituting any litigation or other

dispute resolution, the parties shall follow any applicable procedures set forth in this Agreement,

- 40 including specifically Sections 3.04, 6.04 and 7.02, for the resolution of such dispute. Any appeals
- taken with respect to any dispute that arises in connection with this Agreement shall be taken in
   the federal district court in Boston, Massachusetts or, if said court(s) does not have jurisdiction,
- the federal district court in Boston, Massachusetts or, if said court(s) does not have jurisdiction,
   in such courts in the Commonwealth of Massachusetts that do have jurisdiction.
- 44

#### 1 <u>Section 7.09.</u> Specific Performance.

In furtherance and not limitation of Section 7.02 hereof, each of the Members and the Sector
 shall have the right to have any provision of this Agreement specifically enforced, through
 injunction, restraining order or other form of equitable relief.

5

#### 6 <u>Section 7.10.</u> Indemnification.

7 Each party that violates this Agreement (the "Indemnitor") hereby severally agrees to indemnify, 8 defend and hold harmless the other parties hereto (each, an "Indemnitee") in respect of their 9 respective Losses; provided, that such Losses result or arise from a third party claim or 10 governmental proceeding brought against or involving the Indemnitee, which is based on or 11 relates to such Indemnitor's (or its Permits', its Participating Vessels' or such Participating Vessels 12 operators', if different from such Indemnitor) (i) violation of applicable laws, rules or federal 13 fishery regulations or (ii) breach of any covenant, agreement or obligation contained in this 14 Agreement, the Harvesting Rules or other Sector requirements as may be adopted under the 15 terms of this Agreement or the Sector's Bylaws. The indemnification obligations of the parties 16 hereto shall be several and not joint and several. For the purposes of this Section 7.09, "Losses" 17shall mean any and all claims, liabilities, obligations, judgments, liens, injunctions, charges, 18 orders, decrees, rulings, damages, dues, assessments, taxes, losses, fines, penalties, expenses, 19 fees, costs, amounts paid in settlement (including reasonable attorneys' and witness fees and 20 disbursements in connection with investigating, defending or settling any action or threatened 21action) arising out of any claim, complaint, demand, cause of action, action, suit or other 22 proceeding asserted or initiated or otherwise existing. The obligations under this Section 7.09 23 shall survive the termination of this Agreement and the expulsion of any Member pursuant to 24 Article VII.

25

## 26

### 27 <u>Article VIII.</u> EXPULSION OF MEMBERS.

28

### 29 <u>Section 8.01.</u> Cause.

The Members agree that any Member, its Permits and/or its Participating Vessels may be expelled from the Sector if (i) the actions of such Member and/or its Participating Vessels (or the Participating Vessels' operators) seriously undermine and threaten the existence of the Sector, (ii) the actions of such Member and/or its Participating Vessels (or the Participating Vessels' operators) have exposed other Members of the Sector to monetary penalties and/or legal actions, (iii) such Member has been convicted of a serious crime, or (iv) such Member has not paid its membership dues and/or poundage fees as required by Section 2.07.

37

## 38 <u>Section 8.02.</u> Procedure.

39 Any Member, the Committee or the Manager may submit to the Board a request to have a

- 40 Member, its Permits and/or its Participating Vessels expelled from the Sector (the "<u>Expulsion</u> 41 Request"). Such Expulsion Request shall be in writing and shall include an explanation of the basis
- 42 for expulsion. The Board shall vote on such Expulsion Request within fourteen (14) days of receipt
- 43 of such Expulsion Request. The affirmative vote of three-fourths (75%) of the members of the
- 44 Board shall be required in order to expel a Member, its Permits and/or its Participating Vessels.

1 Expulsion shall be effective immediately upon the receipt of the requisite vote by the Board. As 2 required by 50 CFR Part 648.87 or any substitute or successor provision, a Member, its Permits 3 and/or its Participating Vessels expelled during any fishing year may not fish outside of the Sector 4 under a groundfish DAS program, participate in another groundfish sector, or lease or transfer 5 any DAS or ACE assigned to that Member's Permits or Participating Vessels during the remainder 6 of such fishing year. Upon expulsion of any Member, its Permits and/or its Participating Vessels, 7 the Manager shall immediately notify NMFS via certified mail and email that the Member's 8 Permits and/or Participating Vessels are no longer included in the Sector.

9

#### 10

### 11 Article IX. TERM/TERMINATION.

12 This Agreement takes effect upon the approval hereof by the Regional Administrator in 13 accordance with 50 CFR Part 648.87 and terminates on the last day of the 2022 FY (which occurs 14 on April 30, 2023) (the "Term"). The Term of this Agreement may be extended by the written 15 consent of the Members. Such written consent to extend the Term of this Agreement shall be 16 given twenty (20) calendar days in advance of the date by which the Sector's Operations Plan and 17Agreement for the upcoming fishing year must be submitted to NMFS. Notwithstanding the 18 foregoing, if NMFS shall not approve the Sector's Operations Plan and Agreement, as the same 19 may be amended, for any fishing year during the Term or any extension thereof, then this 20 Agreement shall terminate on the last day of the last fishing year for which the Sector's 21Operations Plan and Agreement shall have received approval from NMFS.

22 23

## 24 Article X. MISCELLANEOUS.

25

### 26 <u>Section 10.01.</u> Entire Agreement.

This Agreement, including the Exhibits hereto, the Schedule of Penalties and any other documents incorporated by reference herein, constitutes the entire agreement among the parties and supersedes any prior understandings, agreements, or representations by or among the parties, written or oral, to the extent they related in any way to the subject matter hereof.

31

### 32 <u>Section 10.02.</u> Succession and Assignment.

This Agreement and all of the provisions hereof shall be binding upon and inure to the benefit of the parties and their respective successors and permitted assigns, but neither this Agreement nor any of the rights, interests or obligations hereunder shall be assigned by any party, including by operation of law, without the prior written consent of the Manager, such consent not to be unreasonably withheld or delayed, nor is this Agreement intended to confer upon any person except the parties hereto any rights, interests, benefits, obligations or remedies hereunder. Any assignment in contravention of this Agreement shall be null and void.

### 41 <u>Section 10.03.</u> Counterparts.

42 This Agreement may be executed in one or more counterparts, each of which shall be deemed

- 43 an original but all of which together shall constitute one and the same instrument.
- 44

## 1 <u>Section 10.04.</u> Notices.

- 2 All notices, requests, demands, consents, claims and other communications hereunder shall be
- 3 deemed duly given (i) one business day following the date sent when sent by overnight delivery,
- 4 (ii) five business days following the date mailed when mailed by registered or certified mail return
- 5 receipt requested and postage prepaid, (iii) upon delivery confirmation when sent by facsimile,
- and (iv) upon verifying the "sent" status of an email, at the contact information provided by each
- 7 such Member to, and maintained by, the Manager.
- 8

## 9 <u>Section 10.05.</u> Governing Law.

- 10 This Agreement shall be governed by and construed in accordance with federal fisheries laws 11 and, to the extent that federal fisheries laws do not apply, with the domestic laws of the 12 Commonwealth of Massachusetts without giving effect to any choice of law provision or rules 13 (whether of Massachusetts or any other jurisdiction) that would cause the application of the laws
- 14 of any jurisdiction other than the Commonwealth of Massachusetts.
- 15

## 16 Section 10.06. Change in Law.

- 17 If and to the extent that any laws or regulations that govern any aspect of this Agreement shall
- 18 change, so as to make any aspect to this Agreement unenforceable, then the parties agree to
- 19 make such modifications to this Agreement as may be reasonably necessary for this Agreement
- 20 to accommodate any such legal or regulatory changes, without materially changing the overall
- 21 benefits or consideration expected hereunder by the parties.
- 22

## 23 Section 10.07. Consent to Jurisdiction and Venue.

- Subject to and without limiting the dispute resolution procedures set forth in Article VI, each of the Members consent to the exclusive jurisdiction and venue of the federal district court in Boston, Massachusetts or, if said court does not have jurisdiction, in such courts in the Commonwealth of Massachusetts that do have jurisdiction, for adjudication of any suit, claim, action or other proceeding at law or in equity relating to this Agreement. Each of the Members accepts, generally and unconditionally, the exclusive jurisdiction and venue of the aforesaid courts and waives any objection as to venue, and any defense of *forum non conveniens*.
- 31

## 32 <u>Section 10.08.</u> Amendments and Waivers.

- No amendment of any provision of this Agreement shall be valid unless the same shall be inwriting and signed by each of the Members.
- 35

## 36 <u>Section 10.09.</u> Severability.

- 37 Any term or provision of this Agreement that is held invalid or unenforceable in any situation
- 38 shall not affect the validity or enforceability of the remaining terms and provisions hereof or the
- validity or enforceability of the offending term or provision in any other situation.
- 40

## 41 <u>Section 10.10.</u> Expenses.

- 42 Except as otherwise provided herein, each of the members shall bear its own costs and expenses
- 43 (including legal and accounting fees and expenses) incurred in connection with this Agreement.
- 44

1	Section 10.11. Incorporation of Exhibits and Other Documents.
2	The Exhibits and Schedule of Penalties identified in this Agreement are incorporated herein by
3	reference and made a part hereof.
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# <u>EXHIBIT A</u>

Violation	FIRST	SECOND	THIRD
VIOLATIONS REGARDING PERMITS, REPO AND EXEMPTIONS	DRTING, DOCUM	IENTATION, VESSE	L OPERATIONS
All Violations including but not limited to: providing false statements or supporting documentation on applications or reports to the Sector; late or non-reporting; failure to comply with a permit condition/ restriction/ letter of authorization or exemption issued by the Sector; providing false statements; failure to participate in the Sector Catch Monitoring Program (ie NMFS ASM program, Sector electronic monitoring program); unreasonably interfering with onboard data collectors; or failing to comply with VMS/DAS requirements (technical and minor violations may result in a letter of warning).	Up to \$5,000 and/or seizure of up to 10% of a Member's ACE (and/or stop fishing order)	\$5,000-\$15,000 and/or seizure of up to 30% of a Member's ACE (and/or stop fishing order)	\$20,000 or more, and/or seizure of up to 40% of a Member's ACE (and/or stop fishing order)
VIOLATIONS REGARDING TIME AND AREA	RESTRICTIONS		
All violations including, but not limited to: exemption areas, closed fisheries, closed seasons, restricted gear/management areas and Days at Sea or ACE violations.	Up to \$50,000 and/or seizure of up to 50% of a Member's ACE (stop fishing order for 30 days)	100% of a Member's ACE (unable to fish	Expulsion

All violations including but not limited to a violation of a stop order, fishing in a closed area, transfer of fish from a non- sector vessel to a sector vessel, transferring fish to a non-Sector vessel (including a non-Sector vessel owned or operated by a Permit holder), subverting the reporting requirements (misappropriating landings) or any other action which could cause the Authorized Georges Bank Cod Mooncusser Sector Allocation to be in violation of its agreement.	and/or seizure of up to 10% of a Member's ACE (loss of fishing rights for 365	Expulsion	
VIOLATIONS REGARDING MEMBERSHIP C	VIOLATIONS REGARDING MEMBERSHIP COMMITMENT		
Violation of 50 CFR 648.48 or failing to remain in the Sector for the Commitment Period (i.e., breach of Section 2.03 of the Agreement).	and/or	N/A	N/A

1	
2	

Mooncusser Sector Roster			
Current Owner	Moratorium Right ID	Permit #	Permit Name
CCCFA	76	150187	Seed
CCCFA	153	150877	Sea Holly III
CCCFA	274	151192	Carole R II 2009 KL Indus
CCCFA	328	150844	Sam Ryder
CCCFA	441	150426	Lori B
CCCFA	449	150671	Carol Ann
CCCFA	465	240543	Huntress
CCCFA	653	151425	Pamet
CCCFA	677	149988	2002 Skiff Tolley Susie Q
CCCFA	1434	151437	Marilyn Louise Skiff
CCCFA	1527	221935	Sea Baggins
CCCFA	1563	150706	Sturdee
CCCFA	1725	151978	Skiff
CCCFA	1746	211160	Sea Winds
CCCFA	1856	120962	Little Rascal
CCCFA	1886	232096	Alicia Ann
CCCFA	1961	150562	Always Something
CCCFA	2013	223607	Headhunter
CCCFA	2039	150897	Monomoy
CCCFA	2107	151425	Paula Jean
CCCFA	2179	151438	Fair Winds Skiff
CCCFA	2196	232043	Gregory
CCCFA	2692	150529	Beacon
CCCFA	2995	150853	Blue Bag
CCCFA	3015	149404	DH Boatworks
CCCFA	3098	135589	Blue Sky
CCCFA	3158	136085	Little Sammy III
CCCFA	4129	150841	Desire III
CCCFA	4326	151429	Snafu II Skiff
CCCFA	47883	151425	Nothing But Trouble Skiff
CCCFA	47926	151436	Miss Molly Skiff
CCCFA	1619	150767	1973 Sea Ray
Eric Hesse	1744	151695	Rug Rats Skiff
Jean Barker	3323	213004	Tuna Eclipse
TNC	658	151425	Unicorn
TNC	1496	151931	Skiff

EXHIBIT B Mooncusser Sector Roster

TNC	1689	151926	Skiff
TNC	1755	148810	1986 Cape Island
TNC	2650	151425	Mattanza
TNC	3390	150584	Lei Lani
Tom Kelly	526	251242	American Heritage
Tom Kelly	1821	150667	Seafood
Tom Kelly	872	150118	ТМІІ
Tom Kelly	436	223800	Wilmar II
Tom Kelly	442	150276	Lucky Duck
Tom Kelly	1592	150604	Jessica K
Tom Kelly	412	242536	Shannon Kristine
Tom Kelly	1539	150635	Wild Willy
FV CT 2.0	4300	151436	Native Son Skiff
FV CT 2.0	1647	151438	1988 Sea Nymph Skiff
FV CT 2.0	1694	152682	Dewy

1			
2			
3			
4	EXHIBIT C		
5			
6	HARVESTING RULES		
7	Fishing Years 2025 and 2026		
8	Mooncusser Sector		
9			
10	The Members and the Participating Vessels of the Sector agree to be jointly and severally bound		
11	to follow the Harvesting Rules for the 2025 and 2026 Fishing Years as described herein,		
12	notwithstanding those rules and regulations applicable to Common Pool groundfish vessels. As a		
13	lease-only entity, members of Mooncusser Sector will not be harvesting groundfish quota.		
14			
15	<u>QUOTA MONITORING</u>		
16			
17	1. Annual Catch Entitlement (ACE):		
18	The Members agree that they would not collectively harvest more ACE than allocated to the		
19	Sector, and once the ACE is reached for any stock, no Member would fish commercially with any		
20	fishing gear capable of harvesting regulated groundfish species in the area for which there is no		
21	ACE. ACE transfer would be allowed within and between sectors, to the extent authorized by		
22	Amendment 16. Carryover of up to 10 percent of any sector's initial ACE would be allowed for		
23	the purposes of accounting for inadvertent overages. Once an ACE in a particular stock area is		
24 05	reached, no member would fish commercially with any fishing gear capable of catching species		
25	managed under the Plan in that stock area until additional ACE can be acquired. The Annual		
26 27	Catch Entitlement, allocated by NMFS to the sector for FY 2025 & FY 2026 will be available in the		
28	Northeast Multispecies Fisheries Sector Operations Plans and Contracts and Allocation of Northeast Multispecies Annual Catch Entitlement Final Rule as published by NOAA Fisheries.		
28 29	Northeast Multispecies Annual Catch Entitlement Final Rule as published by NOAA Fisheries.		
30	2. Target Quotas:		
31	The Manager may impose weekly or trip target quotas to slow down harvest rates. If such target		
32	quotas are imposed, Sector Members agree to adjust their fishing operations to avoid exceeding		
33	these quotas.		
34			
35	3. Trip Limits for Non-ACE Stocks:		
36	Sector Members would be subject to all possession and trip limits for those stocks for which the		
37	Sector is not allocated ACE.		
38			
39	ADMINISTRATIVE		
40			
41	4. Days-At-Sea ("DAS"):		

42 Each participating Permit and Participating Vessel would be allocated DAS by the Regional 43 Administrator, as set forth on Exhibit C to the Agreement. This DAS allocation would be

44 considered the Sector's DAS allocation to individual Members. Members may be required to use

- 1 an "A" DAS when conducting fishing operations.
- 2

### 3 **5. DAS Pooling:**

Participating Vessels and/or Permits may redistribute or pool DAS to other Participating Vessels and/or Permits, provided that both parties have given prior written consent to such redistribution or pooling. A Participating Vessel and/or Permit may not transfer or lease DAS to or from any non-Sector vessel and/or permit during the fishing year in which the Participating Vessel and/or Permit is enrolled in the Sector, unless such leasing or transferring is authorized by an amendment to the Plan or by the Regional Administrator.

10 11

12

13

### 6. Internal Transfer Policies

- Internal transfer policies should be considered administrative. The transfer from one sector to another must be carried out in a manner authorized by NMFS and is not entirely administrative
- 14 15 16

### 7. ACE Overage Provision (Penalties)

- Ace overage provision (penalties) mentioned in this document should be consideredexclusive to the Mooncusser Sector.
- 20 **GEAR REQUIREMENTS**
- 21

19

### 22 8. Gear Restrictions:

23 Unless otherwise permitted under this Agreement (see Section 5.02 and 5.11), no Participating 24 Vessel may fish for regulated groundfish species with any gear other than rod-and-reel/jigs, 25 demersal longline, handgear, sink gillnets, or otter trawl. All Participating Vessels are subject to 26 the same gear restrictions on marking, tagging, and mesh size applicable to common pool vessels 27 using the same type of gear. In addition, when fishing with demersal longlines all hooks must be 28 12/0 circle hooks. A "circle hook" is defined as a hook with the point turned back towards the 29 shank and the barbed end of the hook is displaced (offset) relative to the parallel plane of the 30 eyed-end, or shank of the hook when laid on its side.

- 31
- 32
- 33

1	EXHIBIT D
2	
3	Vessel Permit Data
4	
5	All permits, groundfish or otherwise, owned by Sector members, are included in the following
6	list.
7	
8	Current as of September 6, 2024
9	
10	
11	
	Sector Roster

Sector Roster	
CPH permits	49
Lease Vessels	0
Non-Lease Vessels	0
Targeted Commercial Fisheries*	
Groundfish	0
Monkfish & Skate	0
Lobster (Trap)	0
Scallop	0
Other	0
Primary Gear Type**	
(Groundfish, Monkfish, Skate)	
Sink Gillnet	0 (0%)
	0 (0%)
Demersal Longline	
	0 (0%)
Jig/handline	Nobel III Soviet
	0 (0%)
Otter Trawl	

12 \*\*Mooncusser Sector, Inc does not contain active fishing permits and therefore has no targeted

- 13 fishery to assign primary gear type.

1 **EXHIBIT E** 

#### **Ownership Documentation**

- 2 3
- 4

## 5 <u>Section 1.01.</u> Sector Qualification.

- 6 Amendment 16 to the NE multispecies FMP defines a sector as a group of three or more persons,
- 7 none of whom have an ownership interest in the other two persons in the sector. This criterion
- 8 has been fulfilled for the Mooncusser Sector with:
- 9

	CURRENT OWNER NAME	MRI #	PERMIT #	PERMIT NAME	
10	Cape Cod Commercial Fishermen's Alliance	76	150187	Seed	
11	The Nature Conservancy	1755	148810	1986 Cape Island	
12	Jean Barker	3323	213004	Tuna Eclipse	
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
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26					
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35					
36					
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38					
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40					
40 41					
42					
44					

1	<u>EXHIBIT F</u>
2	Mooncusser Sector Board of Directors
3	
4	
5	Section 1.01. Board of Directors Membership
6	The following Mooncusser Sector Members comprise the current (September 6 <sup>th</sup> , 2024) Board of
7	Directors:
civit in a	

Melissa Sanderson, President
Chris McGuire, Treasurer
Jean Barker, Clerk

- 11 As of the date of this document submission (September 6th, 2024), the additional contact able
- 12 to act on behalf of the Sector is:

13		
14	Name:	Melissa Sanderson
15	Mobile:	
16	Email:	
17	Address:	
18		54
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		
29		
30		
31		

<u>exhibit g</u>

Mooncusser Sector Points of Contact

## 4 <u>Section 1.01.</u> Points of Contact

- 5 The following individuals associated with the Mooncusser Sector may be contacted for the
- 6 following responsibilities:

Sector Communications Contacts			
Name	Raymond Rowell	Melissa Sanderson	Holly Buddensee
Title	Sector Manager	President	Accounting
Responsibili ty	Day-to-Day Sector Operations; Reporting; Policy Issues; Outreach	General Management	Bookkeeping; Quota Inventory Management
Email Phone			
(work)			
Phone (mobile)			
Mailing Address			

# 1 EXHIBIT H 4 Reserved

1	<u>EXHIBIT I</u>				
2	The Northeast Fisheries At-Sea Monitor Program				
3	National Marine Fisheries Service, Northeast Fisheries Science Center				
4	C.1 BACKGROUND OVERVIEW				
5 6 7 8 9 10	The National Oceanographic and Atmospheric Administration 's (NOAA) mission is to understand and predict changes in the Earth's environment and conserve and manage coastal and marine resources to meet our Nation's economic, social, and environmental needs. NOAA National Marine Fisheries Service (NMFS) supports the overall NOAA mission by focusing on stewardship of living marine resources through science-based conservation and management and the promotion of healthy ecosystems.				
11 12 13 14 15 16	NMFS is responsible for the management, regulatory compliance, economic data and protection of living marine resources within the United States Exclusive Economic Zone. NMFS also plays a supportive and advisory role in the management of living marine resources in coastal areas under state jurisdiction. It provides scientific and policy leadership in the international arena, and implements international conservation and management measures as appropriate.				
17 18 19 20	Under this mission, the goal is to optimize the benefits of living marine resources to the Nation through sound science and management. This requires a balancing of multiple public needs and interests in the sustainable benefits and use of living marine resources, without compromising the long-term biological integrity of coastal and marine ecosystems.				
21 22 23 24 25 26	Many natural and human-related factors affect the status of fish stocks, protected species and ecosystems. Although these factors cannot all be controlled, available scientific and management tools enable the agency to have a strong influence on many of them. Maintaining and improving the health and productivity of these species is the heart of the NMFS mission. These activities will maintain and enhance current and future opportunities for the sustainable use of living marine resources as well as the health and biodiversity of their ecosystems.				
27 28	NMFS has three objectives in its mission to protect, restore, and manage the use of coastal and oceanic resources:				
29 30 31	<ul> <li>Protect and restore ocean, coastal, and Great Lakes resources</li> <li>Recover protected species</li> <li>Rebuild and maintain sustainable fisheries.</li> </ul>				
32	NMFS will measure its performance against these objectives using the following measures:				
33 34 35 36 37	<ul> <li>1st: Increased number of coastal and marine ecosystems maintained at a healthy and sustainable level</li> <li>2nd: Increased social and economic value of the marine environment and resources (e.g., seafood, recreation, and tourism)</li> <li>3rd: Increased number of acres and stream-miles restored for coastal and ocean species</li> </ul>				
38	4th: Increased number of protected species in a stable condition or in an upward trend				

- 1 5th: Increased number of managed species that are at optimum levels
- 2 6th: Improved ecological conditions in coastal and ocean protected areas
- 3
- Additionally, Amendment 16 to the Northeast (NE) Multispecies Fishery Management Plan
  (FMP) was developed by the New England Fishery Management Council (Council) as part of the
  biennial adjustment process established in the FMP to update status determination criteria for
  all NE multispecies (groundfish) stocks; adopt rebuilding programs for groundfish stocks newly
  classified as being overfished and subject to overfishing; and revise management measures
  necessary to end overfishing, rebuild overfished groundfish stocks, and mitigate the adverse
  economic impacts of increased effort controls. In addition, Amendment 16 would implement
- 11 new requirements for establishing allowable biological catch (ABC), annual catch limits (ACLs),
- 12 and accountability measures (AMs) for each stock managed by the FMP, pursuant to the
- 13 Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act), as
- 14 revised. This action is necessary to address the results of the most recent stock assessment that
- 15 indicates that several additional groundfish species are overfished and subject to overfishing
- 16 and that stocks currently classified as being overfished require additional reductions in fishing
- 17 mortality to rebuild by the end of existing rebuilding periods.
- 18 The Northeast Fisheries Science Center (NEFSC), National Marine Fisheries Service (NMFS) is
- 19 required to collect scientific, management, regulatory compliance and economic data for
- 20 fisheries by placing At-Sea Monitors aboard U.S. domestic fishing vessels participating in the
- 21 groundfish multispecies Fisheries Management Plan. These data cannot be obtained at the dock
- 22 or on Government research vessels. These data are needed for the management and
- 23 monitoring of Annual Catch Limits and groundfish sectors.
- Every sector should equally be covered at 31%. The coverage rates apply to the trip level. At-
- 25 Sea Monitors will be systematically assigned by NMFS to a vessel to ensure the coverage is fair
- and even. Several types of fishing gear may be used: longline, trawl, and gillnet. A monitored
- trip must be a trip where landings of groundfish occur (a "groundfish", "skate" or "monkfish"
- trip as defined in Amendment 16). At-Sea Monitoring standards will be consistent with the final
- regulations implemented under Amendment 16, unless further specified by NMFS. As described
- 30 in the rule, Northeast Fisheries Observer Program (NEFOP) observers take precedence over At-
- 31 Sea Monitors for vessel placement when deployments overlap.

## 32 C.2 AT-SEA MONITOR PROGRAM OBJECTIVES

- 33 NMFS has an extensive program to monitor and observe living marine resources and associated
- 34 communities to provide information on biota, their habitats, and the human activities and
- actions that may impact coastal and ocean ecosystems. Data are the foundation of scientific
- 36 advice, which provides information to management to support decision-making. A more
- 37 consistent flow of high quality, credible information is required to improve decision-making. To
- collect the quantity and quality of data necessary, NMFS intends to improve its capacity to
- 39 conduct surveys and to conduct research and studies for better understanding of ecosystems.
- 40 These efforts rely on extensive collaboration with fisheries participants and other stakeholders
- 41 in the living marine resource decision process.

- 1 At-Sea Monitors are the only independent data source for some types of at-sea information
- 2 such as bycatch composition and mortality, and marine mammal, sea bird and sea turtle
- 3 interactions. Although vessel self-reporting is often utilized, only limited data collection
- 4 demands can reasonably be placed on the captain and crew. In addition, the reliability of self-
- 5 reported information is a concern for scientists and policy makers, who use the data to make
- 6 fishery management decisions for the purpose of maintaining the nation's marine resources.
- 7 Currently, more than 500 At-Sea Monitors are deployed in 11 At-Sea Monitor programs most of
- 8 which are administered through NMFS 6 regional Fisheries Science Centers (FSC). Increasing
- 9 NMFS At-Sea Monitor data coverage is essential to reliably estimating catch and bycatch and
- 10 helping to implement programs to reduce bycatch. Additional benefits of enhanced At-Sea
- 11 Monitor programs are near real-time monitoring of biological and environmental conditions
- 12 and sampling opportunities not available from dockside sampling. This includes information on
- 13 marine mammals, turtles and seabirds, resource abundance, contaminants, habitat, life history,
- 14 and other basic biological information.
- 15 NMFS is required to collect scientific, management, regulatory compliance, and economic data
- 16 for fisheries by placing At-Sea Monitors aboard U.S. domestic fishing vessels. These data cannot
- 17 be obtained at the dock or on Government research vessels. These data are needed for the
- 18 management of fisheries occurring in the U.S. Exclusive Economic Zone (EEZ) and the high seas
- 19 beyond the EEZ.
- 20 NMFS desires contractor support, as described below, to satisfy these requirements.

## 21 C.3 SCOPE AND OUTCOMES

- 22 The contractor shall provide and retain the necessary qualified personnel, material, equipment,
- 23 services, and facilities (except as otherwise specified) to perform quality environmental, and
- 24 fisheries operations data collection, data analysis, and information dissemination for the
- 25 Northeast Fisheries Science Center (NEFSC) Data quality is of the utmost importance. Quality
- 26 data collection, analysis, and dissemination are expected to increase the critical information
- 27 gathered for stock assessments to manage the species.
- This Statement of Work (SOW) defines the requirements and services necessary to provide
   program continuity, integrity, and productivity.
- 30 C.3.1 Policies and Regulations
- 31 In addition to the Federal Acquisition Regulation (FAR) clauses referred to and listed herein of
- 32 this Request for Proposal (RFP), the contractor shall comply with the Federal Regulations, Acts,
- 33 Executive Orders, Special Publications, Guidelines, NOAA Directives and Policies and standards
- 34 listed below. This listing is not all-inclusive and is not intended to relieve the contractor of its
- 35 responsibilities for identification of applicable statutes, regulations and procedures and
- 36 compliance therewith, when performing work under this SOW.
- Magnuson-Stevens Fishery, Management, and Conservation Act (MSA)
- Marine Mammal Protection Act (MMPA)
- 39 Endangered Species Act (ESA)

- 1 Data Quality Control Act (P.L. 106-514)
- 2 Information Technology Security Policy
- 3 Fisheries Management Plans (FMP)
- Biological Opinions (BO)
- 5 Take Reduction Team (TRT)
- 6 NOAA Safety Standards
- 7 Fair Labor Standards Act (FLSA)
- 8 Service Contract Act (SCA)
- 9 Department of Labor Wage Determinations
- 10 Applicable Federal and State labor laws
- 11 At-Sea Monitor Health and Safety regulations
- 12 Federal, state, and local safety regulations
- 13 Merchant Marine Act (Jones Act) and General Maritime Law
- U.S. Longshore and Harbor Worker's Compensation Act
- 15 C.4 PERFORMANCE WORK STATEMENT
- 16 The contractor shall meet all requirements of the SOW.
- 17 C.4.1 Management Requirements
- 18 C.4.1.1 Project Management
- 19 The contractor shall perform all Project Management functions including contract, technical,
- 20 personnel, administrative, logistic, quality, business, and other management functions that are
- 21 necessary to execute the total effort required by this SOW. The contractor shall provide all
- 22 personnel and other resources, except as otherwise specified in this SOW, necessary to
- 23 accomplish these functions. The contractor shall effect these management functions through
- 24 an integrated management approach, including cost, schedule, and technical performance
- 25 within an acceptable project management framework. The contractor shall develop and submit
- to NMFS a Project Management Plan (as further defined in Section F.5.2) for approval that
- 27 details how the contractor will manage the contract and its At-Sea Monitor program.
- 28 C.4.1.2 Project Manager
- 29 The contractor shall assign a Project Manager to be the focal point for communications
- 30 between NMFS and the contractor. The assigned Project Manager shall be designated as Key
- 31 Personnel for this contract (per Section H.7). Ensure that all key personnel attend any refresher
- 32 trainings for At-Sea Monitors. For a specific job description see Section J, Attachment 2, Labor
- 33 Category Classifications and Job Descriptions.
- 34 C.4.1.3 Coordinators
- 35 The contractor shall assign coordinators as needed to coordinate At-Sea Monitor deployment
- 36 and provide At-Sea Monitor support services. The coordinator shall be designated as key
- 37 personnel under this contract (per section H.8). All coordinators are required to maintain

- 1 current At-Sea Monitor Certification. Ensure that all key personnel attend any refresher
- 2 trainings for At-Sea Monitors. For a specific job description see Section J, Attachment 2, Labor
- 3 Category Classifications and Job Descriptions.
- 4 C.4.1.4 Management Reporting and Coordination
- 5 The contractor shall prepare and submit to the Contracting Officer (CO), Contracting Officer's
- 6 Technical Representative (COTR) a monthly Status Report, as listed in Section F.5.1, that
- 7 provides information on project status to include, contract award-to-date financial
- 8 expenditures; At-Sea Monitor retention status; any problems or issues encountered; and other
- 9 information as may be requested by the COTR.
- 10 C.4.1.5 Performance Measures
- 11 The contractor shall monitor and meet all requirements as stated in the SOW.
- 12 C.4.2 Operational Requirements
- 13 At-Sea Monitors are deployed, in accordance with coverage rates developed by NMFS and as
- 14 assigned through the Pre-Trip Notification System (PTNS), to vessels. Due to availability of
- 15 funding, changes in the fishery management, such as emergency closures, court ordered
- 16 closures, weather, and unforeseen events must remain flexible. Additional funding for sea days
- 17 may be added to the contract within the scope and maximum allowable sea days.
- 18 The following items define the operational services to be provided by the contractor under this19 contract.
- 20 C.4.2.1 At-Sea Monitor Recruitment and Retention Requirements
- 21 The recruitment and retention of fully qualified At-Sea Monitors is essential to successful
- 22 performance under the contract. At-Sea Monitors shall be employees of the contractor. The
- 23 contractor shall provide sufficient qualified At-Sea Monitors to complete the mandated
- 24 coverage requirement by selecting the best candidates.
- 25 The contractor shall describe their strategy for recruiting qualified candidates and retaining
- 26 their services, as referenced in Section F.5.4. The contractor shall manage its At-Sea Monitors to
- 27 retain both experienced and new At-Sea Monitors. The contractor is encouraged to provide
- 28 incentives for superior performance demonstrated by their work force.
- 29 C.4.2.2 Eligibility Requirements
- 30 C.4.2.2.1 Educational Qualifications
- 31 Collecting marine fisheries data during fishing activities requires speed and accuracy. At-Sea
- 32 Monitors must possess the minimum educational and experience requirements and specific
- 33 psychological and physical qualities cited in the Minimum At-Sea Monitor Qualifications for
- 34 educational requirements (Section J, Attachment 3, NMFS At-Sea Monitor Eligibility
- 35 Requirements).

- 1 C.4.2.2.2 Non-Conflict of Interest
- 2 Section J, Attachment 4 (Statement of Non-Conflict of Interest)
- 3 C.4.2.2.3 Physical/Medical Condition
- 4 Section J, Attachment 5 (Physical Standards & Acknowledgement of Risks)
- 5 C.4.2.2.4 Communication Skills
- 6 At-Sea Monitor candidates must be able to clearly and concisely communicate verbally and in7 writing in English.
- 8 C.4.2.2.5 Citizenship or Ability to Work Legally in the United States
- 9 At-Sea Monitor must be a U.S. Citizen, or a non-citizen who has a green card, TN Authorization,
- 10 H1 visa, or valid work visa, and a social security card.
- 11 C.4.2.2.6 Statement of No Criminal Conviction
- 12 Section J, Attachment 6 (Statement of No Criminal Conviction)
- 13 C.4.2.2.7 CPR and First Aid Requirements
- 14 At-Sea Monitors shall obtain and maintain current certification for CPR by the American Red
- 15 Cross or American Heart Association (AHA) or other as approved by the COTR. Completion of a
- 16 basic First Aid class is also required before the start of training. A copy of CPR and First Aid
- 17 certification(s) for all At-Sea Monitors will be provided to NMFS 7 calendar days prior to the
- 18 first day of training and annually thereafter.
- 19 C.4.2.2.8 At-Sea Monitor Standards of Conduct
- 20 At sea, At-Sea Monitors work in a self-supervised capacity and shall maintain high standards of
- 21 conduct. At-Sea Monitors shall maintain a professional, objective demeanor at all times. At-Sea
- 22 Monitors shall comply with these standards and those set forth in the Standards of Conduct
- 23 (Section J, Attachment 7, At-Sea Monitor Standards of Conduct).
- 24 C.4.2.3 Observer/At-Sea Monitor Duties and Data Collection Requirements
- 25 1) General Observer Duties and Data Collection Requirements Fishery Observer I, II, and III
- a) Observers/At-Sea Monitors shall collect scientific, management, compliance, and other
   data at sea through interviews of vessel captains and crew; observations of fishing
   operations; sampling catch; measuring selected portions of the catch and fishing gear;
   and collecting samples. Observer/At-Sea Monitor coverage is mandated by a number of
   statutes and is an integral part of the regulations. These authorities empower the
   observer/At-Sea Monitor to perform certain functions aboard vessels as well as afford
   protection to the observer/At-Sea Monitor against interference and intimidation in the
- 33 course of performing his/her duties.

1 b) Observer/At-Sea Monitors shall collect data on fishing effort, location, retained catch 2 and discarded catch for each gear deployment that occurs while the observer/At-Sea 3 Monitor is aboard the vessel. The At-Sea Monitor Sampling Manual describes data 4 collection protocols for gear deployment that the observer/At-Sea Monitor sees as well 5 as those not observed. 6 c) Observer/At-Sea Monitors shall collect length samples from segments of the catch. 7 Observer/At-Sea Monitor protocols, priorities, and data/sample collection procedures 8 are detailed in the At-Sea Monitor Manual. 9 d) Observer/At-Sea Monitors shall collect information on any incidentally captured sea 10 turtles, including, but not limited to, location of take, biopsies, measurements, photos, 11 and any other information. Observer/At-Sea Monitors shall also collect information on 12 any marine mammals or other protected species interactions. When protected species 13 are caught, the primary responsibility of the observer/At-Sea Monitor shall be to handle 14 and release the protected species. 15 e) Observers shall participate in all training, briefings and debriefings as required by the 16 COTR. Observer/At-Sea Monitors shall participate in port orientations, if offered by 17NMFS and requested by the COTR (Section B – Supplies or Services and Prices/Costs 18 Training CLIN 0003, 1003, and CLIN 2003. Debriefing of the observer/At-Sea Monitor 19 ensures that the data are complete and as accurate as possible before computer audits 20 are run. Debriefing also provides immediate feedback to the observer/At-Sea Monitor in 21the field and errors can be corrected immediately. Debriefings shall occur on a regular 22 basis and as frequently as possible either by email, phone or in person. Debriefings shall 23 consist of but are not limited to: 24 i) Reviewing sampling methods and answering Observer/At-Sea Monitor 25 questions; 26 Reviewing preliminary data; ii) 27 iii) Correcting any data errors; 28 iii) Reviewing any other past errors or changes in sampling techniques or recorded 29 on forms; 30 iv) Reviewing any logistical problems or concerns encountered by the observer/At-31 Sea Monitor; and 32 Testing observer/At-Sea Monitor ability to adhere to sampling protocol v) 33 vi) Checking gear calibration 34 Providing the observer/At-Sea Monitor with any updates on modifications to vii) 35 sampling procedures or other program information. 36 f) Observer/At-Sea Monitors who encounter captains or vessels' owners operating in 37 fisheries requiring mandatory observer/At-Sea Monitor coverage that refuses to accept 38 the observer/At-Sea Monitor on their vessel for deployments shall provide 39 documentation of the refusal to NMFS. This documentation shall be provided via e-mail 40 or hard copy to the Branch Chief of the Fisheries Sampling Branch on the day of the 41 event. This documentation shall be of sufficient substance and detail to be usable for 42 NMFS enforcement actions. Narrative shall be provided to completely answer the

1 2 3 4 5 6 7		<ul> <li>following guideline questions: who, what, when, and where. This shall be reported on the Incident Report Form (Section J, Attachment 8, Incident Report Form).</li> <li>g) Observer/At-Sea Monitors shall send in the whole animal or take a photo of all species encountered the Species ID Verification Program quarterly to NMFS (Section J, Attachment 9, Species Verification Program). Failure to do so may result in an observer/At-Sea Monitor's change in status (i.e., pre-probation, probation, and decertification).</li> </ul>		
8 9	2)	Fishery Observer/At-Sea Monitor I – Performance Requirements and Labor Category Definition - The Fishery observer/At-Sea Monitor I shall meet and perform all the General		
10		Re	quirements specified in C.4.3.2a and the following:	
11		a)	Performs routine tasks associated with recurring and continuing work according to	
12			prescribed or established procedural standards and technical methods assigned.	
13		b)	Assures that tasks are completed, data developed, methods used in securing and	
14			verifying data are technically accurate and in compliance with instructions and	
15			established procedures.	
16		c)	Makes estimates of amounts and species composition of fish caught, retained and	
17			discarded, using at a minimum, simple, single stage sampling techniques and	
18			dichotomous keys.	
19		d)		
20			appropriate forms and logs, some of which may be electronic.	
21			Maintains field equipment and supplies.	
22		f)	Collects scientific, management, compliance information, and make observations of	
23			fishing operations.	
24		g)	Use and complete a pre-boarding vessel safety checklist.	
25		h)	Measures selected portions of catch including incidentally caught marine mammals, sea	
26			birds and sea turtles.	
27		i)	Uses calculator and/or PC for calculations and recording data.	
28		j)	Obtains, enters and transfers data electronically.	
29		k)	Obtains and records information on gear characteristics of fishing gear types while	
30		N	working either on board vessels, on an alternative platform, or at a shore-based facility.	
31		I)	Uses interpersonal and communication skills to contact fishermen and schedule	
32			observer/At-Sea Monitor sampling trips.	
33 24		m)	Observes and documents compliance with fishery regulations, and write affidavits as	
34		required.		
35	3)			
36		perform all the General Requirements specified in C.4.3.2a, perform all duties of Fishery		
37		observer/At-Sea Monitor I and the following additional duties:		
38		a)	Independently executes duties, while learning when and how to resolve exceptions and	
39			special problems.	
40		b)	Estimate amounts and species composition of fish caught, retained and discarded,	
41			utilizing knowledge of various statistically valid sampling methods and dichotomous	
42			keys.	

- 1 c) Measure selected portions of catch including incidentally caught marine mammals, sea 2 birds and sea turtles. 3 d) Uses calculator and/or PC for calculations and recording data. 4 4) Fishery Observer/At-Sea Monitor III - The Fishery Observer/At-Sea Monitor III shall meet 5 and perform all the General Requirements specified in C.4.3.2a, perform all duties of Fishery 6 observer/At-Sea Monitor II and the following additional duties: 7 a) May act as field coordinator of lower graded fishery observer/At-Sea Monitors. 8 b) Demonstrates extensive familiarity of methods, procedures and management to ensure 9 proper day-to-day operations. c) Shifts from one type of responsible technical assignment to other types, which are 10 11 different in terms of equipment used, of data used, and uses to which data will be put. 12 d) Makes estimates of amounts and species composition of fish caught, retained and 13 discarded, utilizing knowledge of various statistically valid sampling, sub-sampling 14 methods and dichotomous keys. 15 e) According to established standards and detailed procedures, records data on 16 appropriate forms and logs, some of which may be electronic and provide 17recommendations for updates. 18 f) Oversees the maintenance of field equipment and supplies. 19 g) Collect scientific, management, compliance information, observations of fishing 20 operations, measure selected portions of catch including incidentally caught marine 21 mammals, sea birds and sea turtles.
- 22 C.4.2.3.1 Data Deliverables
- 23 Electronic data entry by At-Sea Monitors is required in addition to required paperwork, and
- shall be managed by the contractor in coordination with the COTR. Submission of At-Sea
- 25 Monitor data to the NMFS shall be accomplished in a timely manner. The contractor shall work
- with the COTR to establish the appropriate means to transfer the electronic data to the COTR.
- 5) Delivery of paper log data shall be received within 5 calendar days (120 hours) of the vessel
  landing as referenced in Section F.5.5.

2) Delivery of electronic data shall be received within 2 calendar days (48 hours) of the
 30 vessel landing as referenced in Section F.5.6.

- 3) Delivery of biological specimens (whole fish samples) shall be received within 5 calendar
   32 days (120 hours) of the vessel landing as referenced in Section F.5.7.
- 33 At-Sea Monitors shall send any written data and biological specimens directly to NMFS. The
- 34 Government will provide shipping and supplies. At-Sea Monitors shall assure that biological

35 samples or whole animals requiring freezing are received by the nearest NMFS freezer facility

- 36 within twenty-four (24) hours of vessel landing. NMFS has freezers located in major fishing
- ports (Section J, Attachment 10, Freezer Locations). The transfer or transport of the frozen
- 38 samples or animals must be received by NMFS (At-Sea Monitor Training Center) within 5
- 39 calendar days of the trip landing, unless a delay is authorized by the COTR. Costs for travel
- 40 associated with transport of biological samples will be reimbursed under the travel provision

- section herein (Section B Supplies or Services and Prices/Costs Travel CLINS 0002, 1002 and
   2002).
- 3 C.4.2.3.2 At-Sea Monitor Communication
- 4 At-Sea Monitors shall maintain regular contact with their assigned NMFS editor/debriefer. All
- 5 At-Sea Monitors shall call their editor/debriefer prior to making a trip in a fishery or program
- 6 covered for the first time or as requested. At-Sea Monitors shall return phone calls or reply to
   7 email questions as soon as realistically possible (i.e., before departing on a multi-day trip).
- email questions as soon as realistically possible (i.e., before departing on a multi-day trip).
   NMFS can request that an in-person meeting occur with an At-Sea Monitor at any time. These
- 9 meetings will take priority over accomplishment of the sea day schedule. All travel costs
- 10 associated with required in person debriefings, exit interviews and meetings with NMFS will be
- 11 reimbursed under the travel provision section herein (Section B Supplies or Services and
- 12 Prices/Costs Travel CLINS 0002, 1002 and 2002) and the At-Sea Monitor hourly rate will be
- 13 reimbursed under the hourly rate provision section herein (Section B Supplies or Services and
- 14 Prices/Costs Hourly Rate At-Sea Monitor CLINS 0004, 1004 and 2004). NMFS staff will provide
- 15 written memo updates to the contractor regarding any new or changed sampling
- 16 protocols, data collection procedures, or other collection or reporting procedures. The
- 17 contractor shall make certain that At-Sea Monitors comply with changes, as applicable.
- 18 Require that any At-Sea Monitor who leaves the program come into the At-Sea Monitor
- 19 Training Center complete all exit procedures including an in-house exit interview with NMFS
- 20 (Section J, Attachment 11, Exit Procedures) within 30 days from landing from their last trip.
- 21 Provide the primary port, contact information(full name, mailing address, residential address,
- e-mail address, cell phone number, home number, emergency contact name and phone
- 23 number, and working status (full time or part time). If there is a change made to any variables
- 24 in the list, an updated list shall be provided to NMFS immediately (Section F.5.8).
- 25 C.4.3 At-Sea Monitor Support Services
- 26 C.4.3.1 Logistic and Operation Support for At-Sea Monitor Deployment
- 27 The contractor shall provide complete logistical and operational support to At-Sea Monitors
- throughout their employment. The contractor's approach to supporting At-Sea Monitors shall
- 29 be detailed in the proposal.
- 30 C.4.3.2 Training and Debriefings
- 31 Attachment 34, HR Bulletin 103, provides policy and guidance on training for non-government
- 32 employees. At least 95% of new At-Sea Monitor recruits are expected to pass the required
- 33 training course (Section J, Attachment 12, ASM Training Standards) and the required physical
- 34 examination (Section J, Attachment 5, Physical Standards & Acknowledgement of Risk).
- 35 Training costs are reimbursable and are intended to include all costs associated with At-Sea
- 36 Monitor training (both initial training and refresher trainings), including, but not limited to,
- 37 salary during the training period, per diem (meals & reimbursements and lodging),
- 38 miscellaneous equipment for use during training (as authorized or requested by the

Government – Section B Supplies or Services and Prices/Costs Training CLINS 0003, 1003 and
 2003).

- 3 At-Sea Monitor candidates shall undergo an initial 2-week certification training session with
- 4 NMFS. A series of tests will be administered during this training that candidates must prior to
- 5 certification. Candidates must demonstrate their potential to collect accurate field data, and
- 6 react to unfamiliar situations at sea in a professional manner. NMFS personnel as well as
- 7 specialists in other areas such as vessel safety shall conduct training. Refresher training sessions
- 8 will be conducted when data logs or protocols change, at the discretion of the COTR, or when
- 9 there has been over six months service interruption for the At-Sea Monitor. At-Sea Monitors
- shall be required to attend an annual refresher course for data collection, species identification,
- and vessel safety. In order for the At-Sea Monitor to maintain a current certification they must
- successfully complete the recertification training. Three trainings are scheduled for each year(planned trainings will be posted on the FSB website). The contractor shall provide NMFS with
- 14 at least 45 calendar days prior notice when a training session is needed and identify any foreign
- 15 nationals that may be attending training (it takes a minimum of 30 working days for foreign
- 16 national clearance) as referenced in Section F.5.9. For extenuating circumstances, additional
- 17 trainings may be scheduled at the Government's discretion. Attendance by key personnel at
- 18 training is required for at least two days each week of training.
- 19 The contractor shall submit to NMFS, at least 30 calendar days before the beginning of the
- 20 training, the following information as referenced in Section F.5.10:
- a list of the potential candidates names for review by NMFS
- a hard copy (mailed to the COTR) of each candidates resume
- a hard copy (mailed to the COTR) of the candidates college transcript
- a hard copy (mailed to the COTR) of reference checks from three individuals for each
   candidate (name of individual providing reference, association with At-Sea Monitor, how
   long they have known the candidate, contact information (phone number, e-mail), and
- 27 information about the At-Sea Monitor's past performance)
- The contractor shall submit to NMFS, at least 14 calendar days before the beginning of the training, the following information as referenced in Section F.5.11:
- 30 an updated list of candidates
- a medical report for each candidate substantiating the individual's medical qualifications for
   the job
- online security clearance electronic forms must be initiated by candidates (Section J,
   Attachment 13, Security Background Instructions)
- 35 The contractor shall submit to NMFS, at least 7 calendar days before the beginning of the
- 36 training, the following information as referenced in Section F.5.12:
- Final list of candidates attending upcoming training session
- 38 CPR and First AID Certificate
- 39 NMFS may require additional information regarding At-Sea Monitor candidates and should be
- 40 consulted regarding any for which proposed candidate there is some question regarding

- 1 qualifications. Should substitution of At-Sea Monitors be required, the contractor shall also
- 2 provide their pertinent information to the COTR prior to such substitution. The Government
- 3 retains the right to reject any At-Sea Monitor proposed by the contractor if his or her
- 4 qualifications do not meet the qualifications specified in paragraph C.4.2.2, Eligibility
- 5 Requirements, or if their work has been performed at an unsatisfactory level on previous
- 6 projects, or if their behavior on other projects has been disruptive.
- 7 The contractor shall provide the status of its At-Sea Monitor training approvals completed and
- 8 in process in its Monthly Status Report (Section F.5.1).
- 9 NMFS training curriculum is detailed in the ASM training agenda (Section J, Attachment 14,
- 10 ASM Training Agenda).
- 11 An At-Sea Monitor's first 4 deployments and the resulting data shall be immediately edited and
- 12 approved after each trip by NMFS prior to any further deployments by that At-Sea Monitor
- 13 (Section J, Attachment 15, ASM Training Trip Policy). During the At-Sea Monitor's first 4
- 14 deployments, in order for them to go on their next trip, their data must be received, edited and
- 15 the At-Sea Monitor must be "cleared" by NMFS to sail on their next trip. This notification will be
- 16 sent via e-mail to the At-Sea Monitor's provider. The At-Sea Monitor cannot be deployed until
- 17 the e-mail notification has been sent by NMFS. If the data quality is considered acceptable the
- 18 At-Sea Monitor will become certified. If the data quality is not considered acceptable, the At-
- 19  $\,$  Sea Monitor will not be certified by NMFS at that time.
- 20 The first trip an At-Sea Monitor takes after completing the initial 2-week training course will be
- accompanied by either a NMFS member or a certified trip trainer. Certified trip trainers are
- 22 current At-Sea Monitors under this contract and are certified by NMFS. In order to become a
- 23 trip trainer, the contractor must request to NMFS the names of the At-Sea Monitor they would
- 24 like certified. NMFS would then assign a NMFS staff member to accompany the trip trainer
- 25 candidate on a future trip. If approved by NMFS the At-Sea Monitor would become a trip
- trainer. Contractor responsibilities consist of finding vessels that are willing to take two (2) At-
- 27 Sea Monitors, setting up the logistics of the trip, and communicating with NMFS regularly
- 28 providing updates on the status of the trip (Section J, Attachment 16, Trip Trainer Certification
- 29 Program).
- 30 At-Sea Monitor trip trainers taking their training assignment trips with NMFS personnel may bill
- 31 the cost of a seaday under CLINS 0003, 1003 and 2003. When two At-Sea Monitors are on a
- 32 vessel for the days a certified At-Sea Monitor trip trainer is accompanying a new At-Sea
- 33 Monitor then the new At-Sea Monitor should be billed under CLINS 0001, 1001 and 2001. The
- 34 certified trainer would be billed as a seaday under CLINS 0003, 1003 and 2003. NMFS
- 35 determines the number of trainers needed based on how many At-Sea Monitors are currently
- 36 working, what the demand for new At-Sea Monitors is, and what the projected training
- 37 schedule looks like. NMFS currently has 12 certified At-Sea Monitor trip trainers and would
- 38 expect to maintain that level. At-Sea Monitors certified as trip trainers must be geographically
- 39 representative of the ports ASM At-Sea Monitors cover to accommodate all new trainees.
- 40 Key personnel will be expected to attend any other periodic NMFS required trainings related to
- 41 the ASM program that could impact At-Sea Monitor protocols, such as program manual update

- 1 trainings or changes to the Pre-Trip Notification System. One key personnel is required per all
- 2 trainings, however, NMFS encourages all available staff attend periodic trainings that relate to
- 3 changes in the ASM program or sampling protocols for their own education. A key personnel is
- 4 required to attend two days per week of each training and all the days of refresher training.
- 5 Compensation for the At-Sea Monitor's time at the refresher training and all other training as
- 6 well as meals & reimbursement (M&I) and lodging will be reimbursed by NMFS (Section B –
- 7 Supplies or Services and Prices/Costs Training CLINS 0003, 1003, and 2003). Costs for travel to
- 8 and from the training center will not be covered by NMFS.
- 9 Per Diem and lodging during weekends are reimbursable during trainings that occur over the
- 10 course of multiple weeks. Weekend At-Sea Monitor salary costs are not covered under
- 11 reimbursement, unless training (such as a weather-delayed training trip) occurs on a weekend
- 12 day. A weekend make up day would be required if the building is closed during the week.
- 13 At-Sea Monitors shall be expected to remain as active At-Sea Monitors or serve in other
- 14 capacities directly related to the Northeast Fisheries At-Sea Monitor Program (e.g. program
- 15 management) for at least one (1) year after training. The contractor shall reimburse the
- 16 Government for training expenses for any At-Sea Monitors terminating their At-Sea Monitor
- 17 employment with the contractor within one (1) year of completing the NMFS training. This will
- 18 be done by issuing a credit for the next training session. For example, if three (3) At-Sea
- 19 Monitors leave the program prior to completing one (1) year of employment, at the next
- 20 training, three (3) individuals' training costs (Section B Supplies or Services and Prices/Costs
- Training CLINS 0003, 1003, and 2003) and hourly wages associated with the training (Section B
- 22 Supplies or Services and Prices/Costs Hourly Rate At-Sea Monitor CLINS 0004, 1004 and 2004)
- 23 will not be billed to the Government.
- At-Sea Monitors shall sign a non-disclosure statement (confidentiality agreement) at the
- commencement of training (Section J, Attachment 17, NEFSC Statement of Non-Disclosure) as
   referenced in Section F.5.24.
- 27 NMFS may request an At-Sea Monitor be accompanied by a NMFS staff member on a future
- trip. The contractor shall assist with the setting up these shadow trips (Section J, Attachment
- 29 18, Shadow Trip Program). The contractor shall make At-Sea Monitors available to NMFS
- 30 (Enforcement and FSB staff) for the purposes of routine debriefings, requested meetings
- 31 regarding data quality issues, investigating circumstances of alleged refusals by vessels to take
- 32 an At-Sea Monitor or other violations of the Magnuson-Stevens Fishery Conservation Act
- 33 (MSA), Marine Mammal Protection Act (MMPA), or the Endangered Species Act (ESA) recorded
- 34 by the At-Sea Monitor in the course of his/her duties (Section B Supplies or Services and
- 35 Prices/Costs Training CLINS 0003, 1003 and 2003) and hourly wages associated with the training
- 36 (Section B Supplies or Services and Prices/Costs Hourly Rate At-Sea Monitor CLINS 0004, 1004
- and 2004). All At-Sea Monitors shall call their editor/debriefer prior to making a trip in a fishery
- 38 or program covered for the first time.

- 1 C.4.3.3 Data Quality Control
- 2 Data shall be collected and maintained in accordance with contractor's Quality Assurance Plan
- 3 as incorporated in the contract (Section F.5.3).
- 4 The overall goal of quality control is to ensure the effectiveness and efficiency of collection
- 5 efforts as well as the quality of data collected. Data quality is of utmost importance. As such the
- 6 contractor shall ensure the highest quality in data collected by its At-Sea Monitors. NMFS will
- 7 provide a data quality rating of At-Sea Monitors to the provider on a bi-annual basis (Section J,
- 8 Attachment 19, Data Quality Rating). The contractor shall use the data quality rating of At-Sea
- 9 Monitors in their Quality Assurance Plan (F.5.3).
- 10 C.4.3.4 At-Sea Monitor Equipment, Operation and Maintenance
- 11 The contractor shall provide all materials and equipment necessary for the collection of data
- 12 and biological sampling (Section J, Attachment 20, ASM Gear List). The contractor shall maintain
- 13 and replace lost gear to ensure the At-Sea Monitor is able to carry out his/her sampling duties.
- 14 For items listed with a brand name, the contractor shall provide the equivalent quality to the
- 15 brand listed.
- 16 The gear and equipment, purchased and charged to the Government in the performance of the
- 17 contract becomes Government property at the end of the contract. Equipment and gear should
- 18 be inspected and repaired in accordance with manufacturers specification as needed and at a
- 19 minimum of once per year. Newly acquired gear must be of the same quality as the originally
- 20 provided Government gear. At-Sea Monitor gear and contractor's tracking and maintenance of
- 21 such gear is subject to periodic audit by the Government. The Government retains the right to
- 22 modify gear specifications and requirements to meet research collection needs.
- 23 C.4.3.5 Travel and Lodging
- 24 The contractor is responsible for all travel arrangements and expenses, appropriate lodging,
- and all expenses associated with training, safety meetings, briefings, debriefings, and deploying
- 26 At-Sea Monitors to assigned vessels. All travel costs and expenses incurred shall be reimbursed
- 27 in accordance with the Government's Travel Regulations.
- 28 Travel costs are reimbursable and are intended to include costs associated with At-Sea Monitor
- travel to and from vessels and to and from the port if the At-Sea Monitor travels greater than
- 30 fifty (50) miles, one way, from their primary port (Section B Supplies or Services and
- 31 Prices/Costs CLINS 0002, 1002, and 2002.
- 32 Coordinator and support staff travel (related to At-Sea Monitor deployment) to and from
- 33 vessels and to and from the port are reimbursable if travel meets Government Travel
- Regulations and At-Sea Monitor travel costs under CLINS 0002, 1002, and 2002. The contractor
- 35 shall submit a travel voucher (Section J, Attachment 21, At-Sea Monitor Travel Voucher) clearly
- 36 documenting all travel logistics and associated costs to the COTR.
- 37 While an At-Sea Monitor is out at sea, per diem is not reimbursable, unless authorized on a
- 38 case-by-case basis by the COTR, such as if an At-Sea Monitor lands in a port other than their
- 39 primary port.

#### 1 C.4.3.6 Vessel Selection

- 2 The contractor shall strictly adhere to all sampling design requirements specified for the
- 3 Northeast Fisheries At-Sea Monitor Program (ASM). NMFS will provide the contractor with a set
- 4 of specific guidelines regarding vessel selection and placement considerations by various
- 5 fisheries. The contractor shall make contact with vessels selected either by NMFS to arrange for
- 6 At-Sea Monitor coverage and deployment scheduling as necessary. When the contractor/At-Sea
- 7 Monitor makes initial contact with the vessel, the contractor/At-Sea Monitor shall verify with
- 8 the captain that he has sufficient life raft capacity for an additional person (At-Sea Monitor). If
- 9 not, the contractor shall immediately attempt to have one of the NMFS issued valise life rafts
- available for the At-Sea Monitor for that trip. If one is not available, and the captain still intends
- 11 to sail without the At-Sea Monitor, an SDR shall be issued to the captain of the vessel (Section J,
- 12 Attachment 22, Safety Deficiency Report). The contractor shall assign At-Sea Monitors to
- 13 vessels without regard to preference expressed by vessel owners or operators with respect to
- 14 At-Sea Monitor race, gender, age, religion, or sexual orientation nor shall the contractor
- 15 consider At-Sea Monitor's expressed preference. The contractor shall not assign At-Sea
- 16 Monitors who are showing symptoms of illness or who may be contagious. In the event that an
- 17 At-Sea Monitor falls severely ill or injured at sea, and the vessel must prematurely cease fishing
- 18 to return the At-Sea Monitor to port, the contractor shall propose a plan on how to work out a
- 19 fair reimbursement for the vessel's fuel expenses.
- 20 Various regulated fisheries have a requirement for a vessel's representative to notify the ASM
- 21 prior to making each fishing trip. Notification is required prior to the planned departure in a
- 22 specific time frame, e.g., forty-eight (48). The vessel is then randomly assigned, by NMFS, an At-
- 23 Sea Monitor or issued a waiver, relieving them of the requirement to carry an At-Sea Monitor
- for that specific trip. The contractor shall provide personnel or an automated answering service
- to handle notifications twenty four (24) hours a day, seven (7) days a week, for certain fisheries.
- 26 Depending on regulations enacted by the NMFS, the notification requirement may require e-
- 27 mails, telephone calls, or inputting into a website from the vessel's representative. The
- 28 Groundfish fishery is required to notify NMFS, NMFS is responsible for the selection and
- 29 informs the vessel and the contractor of trip details.
- 30 For the groundfish fishery (notifies NMFS when they are sailing), the contractor will be notified
- 31 of trip selection via the website. The contractor may accept or decline trips within twenty four
- 32 (24) hours. If a trip is accepted by a contractor, the contractor would make contact with the
- 33 vessel for trip logistics. The COTR shall be notified all circumstances in which At-Sea Monitors
- 34 were late or missed a scheduled trip for all fisheries as referenced in Section F.5.13.
- 35 Vessels must be covered randomly, without repeated deployments on the same vessels by the
- 36 same At-Sea Monitor, unless waived by the COTR. For trips outside closed areas and other
- 37 special access fishing programs there shall be no more than two (2) back to back trips by the
- 38 same At-Sea Monitor on the same vessel. A vessel selection list may be provided by NMFS
- 39 which will rank vessels in the order they should be covered.
- 40 Cost Reimbursement is authorized for At-Sea Monitors for the time associated with a "no
- 41 show". The maximum amount of time for a no show is up to 2.5 hours. The At-Sea Monitor
- 42 must arrive 30 minutes prior to the scheduled departure time and remain at the designated

- 1 area for up 2 hours following the scheduled departure time. Travel to and from the site and per
- 2 diem are not included unless conditions in C.4.3.5 are met. Any costs billed for a "no show" will
- 3 be billed against CLINS 0004, 1004 and 2004. There will be no reimbursement for situations in
- 4 which it is the At-Sea Monitor's fault for missing the trip or no attempt was made to
- 5 communicate with the captain prior to taking the trip. A travel voucher (Section J, Attachment
- 6 21, At-Sea Monitor Travel Voucher) is required for proper reimbursement.
- 7 Cost Reimbursement is authorized for At-Sea Monitors for the time associated with a
- 8 "cancellation" in instances where trips are cancelled at the dock or when an at-sea monitor is
- 9 en-route to the vessel and cancellations occurs. The maximum amount of time for a
- 10 cancellation is up to 2.5 hours. Travel to and from the site and per diem are not included unless
- 11 conditions in C.4.3.5 are met. Any costs billed for a "Cancellation" will be billed against CLINS
- 12 0004, 1004 and 2004. A travel voucher (Section J, Attachment 21, At-Sea Monitor Travel
- 13 Voucher) is required for proper reimbursement.
- 14 C.4.3.7 Safety Requirements
- 15 Vessels must be in compliance with the At-Sea Monitor Health and Safety Regulations before an
- 16 At-Sea Monitor is deployed
- 17 (http://www.nefsc.noaa.gov/fsb/Misc/Obs\_Health\_&\_Safety\_Regs.FR.11.01.07.pdf). Vessels
- 18 must pass the Pre-Trip Vessel Safety Checklist (Section J, Attachment 23) that will be performed
- 19 by the At-Sea Monitor with the assistance of the captain or designee prior to deployment. If the
- 20 vessel fails to pass the Pre-Trip Vessel Safety Checklist, the At-Sea Monitor shall not sail on the
- 21 vessel and shall complete Safety Deficiency Report (Section J, Attachment 22, Safety Deficiency
- 22 Report), which shall be provided to the captain and NMFS.
- 23 Valise life rafts will be issued to the contractor by NMFS upon award of the contract. It is
- expected that the contractor shall maintain the life rafts while in their care and ensure the life
- 25 raft is up to date with service and inspections. When service and inspection dates are coming
- close to their expiration, the contractor shall contact NMFS to schedule a drop off of the raft. If
- 27 there is evidence that the life raft is not treated properly while in their care (i.e., dragged on the
- ground resulting in holes in the raft) then the contractor will be liable for the cost of a
- 29 replacement raft.
- 30 At-Sea Monitor safety is of paramount importance to ASM. If at any time an At-Sea Monitor
- 31 feels that a vessel is unsafe prior to departure, they may decline the trip and report this on the
- 32 Pre-Trip Vessel Safety Checklist
- 33 (Section J, Attachment 23) to NMFS.
- 34 C.4.3.8 Communication
- 35 The contractor shall provide and employ a method for At-Sea Monitors to communicate vessel
- 36 departure and arrival information; handle At-Sea Monitor emergencies and/or problems
- 37 related to At-Sea Monitor logistics when they are at sea, in transit to the dock, or in port
- 38 awaiting vessel departure. The contractor shall contact NMFS of all emergency situations,
- 39 including medical, within twelve (12) hours of learning of the incident as referenced in Section
- 40 F.5.14.

- 1 The contractor shall provide NMFS with access to a real time online At-Sea Monitor tracking
- 2 system for At-Sea Monitor deployments (including vessel identifier information), leave
- 3 schedules, and status (part-time vs. full-time) updates as referenced in Section F.5.15.
- 4 The contractor shall provide NMFS with all written documents/memos that are sent their At-
- 5 Sea Monitors within 24 hours of when the document/memo is sent as referenced in Section6 F.5.25.
- 7 The contractor shall notify NMFS of when an At-Sea Monitor is subject to disciplinary action by
- 8 the contractor (i.e., placed on probation, performance monitoring, etc....) within 24 hours of
- 9 when the disciplinary action took place as referenced in Section F.5.26.
- 10 C.4.3.9 Notification of Potential Infractions
- 11 The contractor shall immediately notify the COTR of any potential violation of the Rules and
- 12 Regulations that implement the Fishery Management Plan under the Magnuson-Stevens
- 13 Fishery Conservation and Management Act, Marine Mammal Protection Act or Endangered
- 14 Species Act or any regulations that govern the At-Sea Monitor program, including but not
- 15 limited to: vessels failing to provide adequate notification prior to departing, failing to take an
- 16 At-Sea Monitor, incidents of At-Sea Monitor interference, harassment, or intimidation. The
- 17 contractor shall ensure that each returning At-Sea Monitor is debriefed for incidents of
- 18 intimidation, interference, or harassment within twelve (12) hours of trip landing as referenced
- 19 in Section F.5.14. Reported incidents of the vessel failing to take an At-Sea Monitor or
- 20 incidences of the contractor failing to handle incidents of interference, harassment or
- 21 intimidation of At-Sea Monitors will be investigated by NMFS.
- 22 C.4.3.10 Vessel Operations and Working Conditions
- 23 Fishing vessels routinely operate out of ports from New York to Maine (Section J, Attachment
- 24 24, Location of ASM Trips in 2010). Trips can range from 1-14 days in duration. The vessels
- 25 operate in ocean waters, 3-200 miles offshore in all weather conditions. Vessels are generally
- 26 30-150 feet in length. Crew members and At-Sea Monitors live and sleep in cramped quarters,
- 27 often in damp conditions and share common facilities. On some vessels, the crew does not
- 28 speak English. At-Sea Monitors must be willing to travel occasionally to cover locations other
- 29 than their primary ports.
- 30 At-Sea Monitor Health and Safety Regulations require sleeping areas for the At-Sea Monitor to
- 31 be equal to those of the crew. Some vessels have no shower and may lack permanent toilets or
- 32 bunks. Although vessels may not have separate facilities for women, federal regulations require
- 33 reasonable privacy for female At-Sea Monitors. Female At-Sea Monitors on a vessel with an all-
- 34 male crew must be accommodated with adequate privacy which can be ensured by installing a
- 35 curtain or other temporary divider, in a shared cabin. Because of the size and responsiveness of
- 36 these vessels to sea conditions, motion sickness can be debilitating for some individuals and
- 37 should be seriously considered in all prospective At-Sea Monitor candidates. Most vessels carry
- 38 no trained medical personnel aboard and rely upon first aid knowledge of the boat's operator
- 39 in consultation with land-based physicians via radio.

- 1 Food is provided on multiday trips for the At-Sea Monitor and must be equal to the food being
- 2 served to the rest of the crew. On single day trips, At-Sea Monitors must bring their own food
- 3 and water.
- 4 C.4.3.11 Data Quality
- 5 The NMFS COTR will monitor all aspects of contractor performance as described below:
- 6 Failure to deliver data from an observed sea day includes:
- All data must be delivered at the required time frame, as specified by NMFS.
- Data must not be fraudulent or of such poor quality as to be unusable (i.e. if determined to
   be fraudulent or unusable within 90 days of receipt of the data).
- 10 The contractor shall interact with vessels which have carried At-Sea Monitors. They shall
- 11 interview the captain; using NMFS issued workbooks with a pre-determined set of questions
- 12 (Section J, Attachment 25, Captain Interview Questions), and determine if the At-Sea Monitor
- 13 performed his/her job in a professional manner and carried out all required tasks. Unless
- 14 otherwise instructed by NMFS, a random selection of 10% of each At-Sea Monitor's trips each
- 15 quarter will have follow-up interviews. Format questions will be provided by NMFS. Trip
- 16 Interview Reports will be provided to NMFS electronically within two working days of the
- 17 interview as referenced in Section F.5.16. The contractor shall report, in writing to the COTR, all
- 18 complaints made by the industry regarding At-Sea Monitor activities, as well as any At-Sea
- 19 Monitor injuries aboard vessels or on docks to NMFS.
- 20 An At-Sea Monitor's ability to work will be based on his/her certification. If an At-Sea Monitor
- 21 does not adhere to NMFS protocols or meet the At-Sea Monitor Standards of Conduct (Section
- J, Attachment 7, At-Sea Monitor Standards of Conduct), they may be placed on pre-probation,
- 23 probation or decertified, as described in the NMFS policy statement regarding certification
- 24 (Section J, Attachment 26, ASM At-Sea Monitor Performance Monitoring, Review, Probation
- and Decertification).
- 26 NMFS will provide the contractor with a data quality rating for each At-Sea Monitor (Section J,
- 27 Attachment 19, Data Quality Rating).
- 28 C.4.3.12 Contractor Standards of Conduct
- 29 The Contractor shall comply with the requirements of Clause H.2.2 At-Sea Monitors Preventing
- 30 Personal Conflicts of Interest. The contractor shall assign at-sea monitors without regard to any
- 31 preference expressed by representatives of vessels based on, but not limited to, at-sea monitor
- 32 race, gender, age, religion or sexual orientation.
- 33 C.4.3.13 At-Sea Monitor Termination Documentation
- 34 The contractor shall notify the COTR when an At-Sea Monitor leaves the ASM for any reason as
- 35 referenced in Section F.5.19. Reasons for termination, whether contractor initiated or At-Sea
- 36 Monitor initiated, must be documented and provided to NMFS within 7 days of the At-Sea
- 37 Monitor's departure and shall be used to determine trends and assist in improving retention of
- 38 qualified At-Sea Monitors as referenced in Section F.5.20.

## 1 C.4.3.14 Emergency Action Plan

- 2 The contractor shall institute an Emergency Action Plan that documents what they will do in the
- 3 case of an emergency. The purpose of an Emergency Action Plan is to facilitate and organize
- 4 employer and employee actions during workplace emergencies. Well-developed emergency
- 5 plans and proper employee training (such that employees understand their roles and
- 6 responsibilities within the plan) will result in fewer and less severe employee injuries. The
- 7 contractor shall provide NMFS with a copy of their Emergency Action plan as referenced in
- 8 Section F.5.27.

## 9 C.4.3.15 Quality Assurance Plan

- 10 The contractor shall develop and submit to NMFS a contractor Quality Assurance Plan, as
- 11 referenced in Section F.5.3, which details how the contractor will ensure effectiveness and
- 12 efficiency of collection efforts as well as the quality of data collected by its At-Sea Monitors. The
- 13 contractor shall further establish, implement, and maintain a Quality Assurance Management
- 14 program to ensure consistent quality of all work products and services performed under this
- 15 contract.

### 16 C.5 PERFORMANCE MONITORING

- 17 C.5.1 Quality Assurance Surveillance Plan
- 18 NMFS intends to monitor contractor performance against the Schedule of Deliverables (Section19 F.5.3).

# 20 C.6 SECURITY RISK LEVEL DESIGNATIONS

- The risk levels under this contract have been determined by the Program Office as shown in thelist below:
- 23 Program Manager
- 24 SECURITY RISK = Low
- 25 Coordinator
- 26 SECURITY RISK = Low
- 0bserver I, II, III
- 28 SECURITY RISK = Low
- 29
- 30

### **Investigation Packages**

31 At-Sea Monitors and key personnel would be considered contractors and all undergo the

32 required background investigation (Section J, Attachment 13, Security Background Instructions)

and would be either U.S. Citizens, Naturalized Citizen, Green Card Holders (aka Permanent

- 34 Resident Card), or Foreign Nationals. The following requirements will be completed prior to
- 35 official hiring:

- 1 0 30 days = Security Worksheet, Finger Print Cards (FD 258 Cards)
- 31 179 days = Security Worksheet, SAC Form (OFI Form 86C), Finger Print Cards (FD 258
   Cards)
- 4 180 or greater days = EQIP Package
- 5 o Security Worksheet
- 6 Electronic Questionnaire (filled out after applicant has been placed in EQIP)
- 7 EQIP Signature pages (generated after applicant has completed Questionnaire in EQIP)
- 8 Declaration for Federal Employment (Optional Form 306)
- 9 Finger Print Cards (FD 258 Cards)
- 10 Fair Credit Reporting Form (filled out based on position sensitivity)
- 11 Foreign National (FN) Information (must be submitted along with Investigation Packages)
- 12 Foreign Nationals is anyone who is a non-U.S. citizen or non-green card holder (aka permanent
- 13 resident card). Foreign Nationals fall into two categories: Visitors or Guests. Visitors are
- 14 personnel onsite for up to 3 days; or whom will be attending a conference, workshop, or
- 15 training (which can go up to 5 days). Guests are personnel who will be onsite over 3 days and
- 16 who do not fall into the 5 day category listed above. All Foreign National Visitor/Guests
- 17 information must be submitted through the Foreign National Registration System (FNRS) by
- 18 NMFS.
- 19 C.7 CLAUSES INCORPORATED BY REFERENCE
- 20C.7.1CAR 1352.237-71 SECURITY PROCESSING REQUIREMENTS—LOW RISK CONTRACTS (APR212010)
- 22 (Reference 48 CFR 1337.110-70)(c))
- C.7.2 CAR 1352.237-73 FOREIGN NATIONAL VISITOR AND GUEST ACCESS TO DEPARTMENTAL
   RESOURCES (APR 2010)
- 25 Reference 48 CFR 1337.110-70)(e))

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